MISSISSIPPI LEGISLATURE

REGULAR SESSION 2025

By: Representative Yancey

To: Business and Commerce

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 611

1 AN ACT TO AMEND SECTION 41-137-3, MISSISSIPPI CODE OF 1972, 2 TO REVISE THE DEFINITION IN THE MISSISSIPPI MEDICAL CANNABIS ACT 3 OF THE MISSISSIPPI MEDICAL CANNABIS EQUIVALENCY UNIT (MMCEU) TO 4 DESIGNATE ONE UNIT OF MMCEU AS ONE GRAM OF THC IN A CANNABIS 5 CONCENTRATE OR ONE GRAM OF THC IN AN INFUSED PRODUCT; TO AMEND 6 SECTION 41-137-5, MISSISSIPPI CODE OF 1972, TO AUTHORIZE A 7 HEALTHCARE PRACTITIONER TO ISSUE A WRITTEN CERTIFICATION OF A 8 PATIENT'S DEBILITATING MEDICAL CONDITION AFTER A TELEMEDICINE 9 EVALUATION FOR PATIENTS WHO ARE HOMEBOUND OR BEDBOUND AS CERTIFIED 10 BY A PRACTITIONER OTHER THAN THE PRACTITIONER MAKING THE WRITTEN 11 CERTIFICATION; TO AMEND SECTION 41-137-37, MISSISSIPPI CODE OF 12 1972, TO PROHIBIT AN APPLICANT FOR A MEDICAL CANNABIS 13 ESTABLISHMENT LICENSE FROM APPLYING TO A COUNTY OR MUNICIPALITY FOR ANY ACTION REGARDING ZONING OR PERMITTING OF A MEDICAL 14 15 CANNABIS ESTABLISHMENT UNTIL AFTER THE APPLICANT HAS RECEIVED A 16 MEDICAL CANNABIS ESTABLISHMENT LICENSE FROM THE MDOH OR MDOR AS 17 APPLICABLE; AND FOR RELATED PURPOSES.

18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

19 SECTION 1. Section 41-137-3, Mississippi Code of 1972, is

20 amended as follows:

41-137-3. For purposes of this chapter, unless the context
requires otherwise, the following terms shall have the meanings

23 ascribed herein:

(a) "Artificially derived cannabinoid" means a chemicalsubstance that is created by a chemical reaction that changes the

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26 molecular structure of any chemical substance derived from the 27 plant Cannabis family Cannabaceae. Such term shall not include: 28 A naturally occurring chemical substance that (i) 29 is separated from the plant Cannabis family Cannabaceae by a 30 chemical or mechanical extraction process; 31 (ii) Cannabinoids that are produced by decarboxylation from a naturally occurring cannabinoid acid 32 33 without the use of a chemical catalyst; or 34 (iii) Any other chemical substance identified by 35 MDOH. "Allowable amount of medical cannabis" means an 36 (b) amount not to exceed the maximum amount of Mississippi Medical 37 38 Cannabis Equivalency Units ("MMCEU"). 39 "Bona fide practitioner-patient relationship" (C) 40 means: 41 (i) A practitioner and patient have a treatment or 42 consulting relationship, during the course of which the practitioner, within his or her scope of practice, has completed 43 44 an in-person assessment of the patient's medical history and current mental health and medical condition and has documented 45 46 their certification in the patient's medical file; 47 The practitioner has consulted in person with (ii) 48 the patient with respect to the patient's debilitating medical 49 condition; and

50 (iii) The practitioner is available to or offers51 to provide follow-up care and treatment to the patient.

52 "Cannabis" means all parts of the plant of the (d) genus cannabis, the flower, the seeds thereof, the resin extracted 53 54 from any part of the plant and every compound, manufacture, salt, 55 derivative, mixture or preparation of the plant, its seeds or its resin, including whole plant extracts. Such term shall not mean 56 57 cannabis-derived drug products approved by the federal Food and 58 Drug Administration under Section 505 of the Federal Food, Drug, 59 and Cosmetic Act.

(e) "Cannabis cultivation facility" means a business
entity licensed and registered by the Mississippi Department of
Health that acquires, grows, cultivates and harvests medical
cannabis in an indoor, enclosed, locked and secure area.

(f) "Cannabis disposal entity" means a business
licensed and registered by the Mississippi Department of Health
that is involved in the commercial disposal or destruction of
medical cannabis.

(g) "Cannabis processing facility" means a business
entity that is licensed and registered by the Mississippi
Department of Health that:

71 (i) Acquires or intends to acquire cannabis from a72 cannabis cultivation facility;

73 (ii) Possesses cannabis with the intent to74 manufacture a cannabis product;

H. B. No. 611 ~ OFFICIAL ~ 25/HR26/R1801CS PAGE 3 (BS\KW) 75 (iii) Manufactures or intends to manufacture a 76 cannabis product from unprocessed cannabis or a cannabis extract; 77 and

(iv) Sells or intends to sell a cannabis product
to a medical cannabis dispensary, cannabis testing facility or
cannabis research facility.

"Cannabis products" means cannabis flower, 81 (h) 82 concentrated cannabis, cannabis extracts and products that are 83 infused with cannabis or an extract thereof and are intended for 84 use or consumption by humans. The term includes, without 85 limitation, edible cannabis products, beverages, topical products, ointments, oils, tinctures and suppositories that contain 86 87 tetrahydrocannabinol (THC) and/or cannabidiol (CBD) except those products excluded from control under Sections 41-29-113 and 88 89 41-29-136.

90 (i) "Cannabis research facility" or "research facility" 91 means a research facility at any university or college in this state or an independent entity licensed and registered by the 92 93 Mississippi Department of Health pursuant to this chapter that 94 acquires cannabis from cannabis cultivation facilities and 95 cannabis processing facilities in order to research cannabis, 96 develop best practices for specific medical conditions, develop 97 medicines and provide commercial access for medical use.

98 (j) "Cannabis testing facility" or "testing facility"99 means an independent entity licensed and registered by the

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100 Mississippi Department of Health that analyzes the safety and 101 potency of cannabis.

102 (k) "Cannabis transportation entity" means an 103 independent entity licensed and registered by the Mississippi 104 Department of Health that is involved in the commercial 105 transportation of medical cannabis.

(1) "Cannabis waste" means plant debris of the plant of the genus cannabis, including dead plants and all unused plant parts. This term shall not include seeds, roots, stems and stalks.

(m) "Cannabinoid" means any of the chemical compounds that are the active constituents derived from THC.

112 "Canopy" means the total surface area within a (n) cultivation area that is dedicated to the cultivation of flowering 113 114 cannabis plants. The surface area of the plant canopy must be 115 calculated in square feet and measured and must include all of the 116 area within the boundaries where the cultivation of the flowering cannabis plants occurs. If the surface area of the plant canopy 117 118 consists of noncontiguous areas, each component area must be 119 separated by identifiable boundaries. If a tiered or shelving 120 system is used in the cultivation area the surface area of each 121 tier or shelf must be included in calculating the area of the 122 plant canopy. Calculation of the area of the plant canopy may not 123 include the areas within the cultivation area that are used to cultivate immature cannabis plants and seedlings, prior to 124

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H. B. No. 611 25/HR26/R1801CS PAGE 5 (BS\KW) 125 flowering, and that are not used at any time to cultivate mature 126 cannabis plants.

127 (o) "Cardholder" means a registered qualifying patient
128 or a registered designated caregiver who has been issued and
129 possesses a valid registry identification card.

(p) "Chronic pain" means a pain state in which the cause of the pain cannot be removed or otherwise treated, and which in the generally accepted course of medical practice, no relief or cure of the cause of the pain is possible, or none has been found after reasonable efforts by a practitioner.

135 (q) "Concentrate" means a substance obtained by 136 separating cannabinoids from cannabis by:

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(i) A mechanical extraction process;

(ii) A chemical extraction process using a nonhydrocarbon-based or other solvent, such as water, vegetable glycerin, vegetable oils, animal fats, food-grade ethanol or steam distillation; or

(iii) A chemical extraction process using the hydrocarbon-based solvent carbon dioxide, provided that the process does not involve the use of high heat or pressure.

(r) "Debilitating medical condition" means: (i) Cancer, Parkinson's disease, Huntington's disease, muscular dystrophy, glaucoma, spastic quadriplegia, positive status for human immunodeficiency virus (HIV), acquired immune deficiency syndrome (AIDS), hepatitis, amyotrophic lateral

H. B. No. 611 **~ OFFICIAL ~** 25/HR26/R1801CS PAGE 6 (BS\KW) 150 sclerosis (ALS), Crohn's disease, ulcerative colitis, sickle-cell 151 anemia, Alzheimer's disease, agitation of dementia, post-traumatic 152 stress disorder (PTSD), autism, pain refractory to appropriate opioid management, diabetic/peripheral neuropathy, spinal cord 153 154 disease or severe injury, or the treatment of these conditions;

155 (ii) A chronic, terminal or debilitating disease 156 or medical condition, or its treatment, that produces one or more 157 of the following: cachexia or wasting syndrome, chronic pain, 158 severe or intractable nausea, seizures, or severe and persistent 159 muscle spasms, including, but not limited to, those characteristic 160 of multiple sclerosis; or

161 (iii) Any other serious medical condition or its 162 treatment added by the Mississippi Department of Health, as provided for in Section 41-137-17. 163

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(s)"Designated caregiver" means a person who: 165 (i) Has agreed to assist with a registered 166 qualifying patient's medical use of medical cannabis;

(ii) Assists no more than five (5) registered 167 168 qualifying patients with their medical use of medical cannabis, 169 unless the designated caregiver's registered qualifying patients 170 each reside in or are admitted to a health care facility or 171 facility providing residential care services or day care services 172 where the designated caregiver is employed;

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(iii) Is at least twenty-one (21) years of age unless the person is the parent or legal guardian of each qualifying patient the person assists; and

176 (iv) Has not been convicted of a disqualifying177 felony offense.

(t) "Disqualifying felony offense" means:
(i) A conviction for a crime of violence, as
defined in Section 97-3-2;

181 (ii) A conviction for a crime that was defined as 182 a violent crime in the law of the jurisdiction in which the 183 offense was committed, and that was classified as a felony in the 184 jurisdiction where the person was convicted; or

185 (iii) A conviction for a violation of a state or 186 federal controlled substances law that was classified as a felony 187 in the jurisdiction where the person was convicted, including the 188 service of any term of probation, incarceration or supervised 189 release within the previous five (5) years and the offender has 190 not committed another similar offense since the conviction. Under 191 this subparagraph (iii), a disqualifying felony offense shall not 192 include a conviction that consisted of conduct for which this 193 chapter would likely have prevented the conviction but for the 194 fact that the conduct occurred before February 2, 2022.

(u) "Edible cannabis products" means products that:
(i) Contain or are infused with cannabis or an
extract thereof;

198 (ii) Are intended for human consumption by oral199 ingestion; and

(iii) Are presented in the form of foodstuffs,
beverages, extracts, oils, tinctures, lozenges and other similar
products.

(v) "Entity" means a corporation, general partnership, limited partnership or limited liability company that has been registered with the Secretary of State as applicable.

206 (w) "MMCEU" means Mississippi Medical Cannabis 207 Equivalency Unit. One unit of MMCEU shall be considered equal to: 208 (i) Three and one-half (3.5) grams of medical 209 cannabis flower;

210 (ii) One (1) gram of <u>THC in a</u> medical cannabis 211 concentrate; or

212 (iii) One * * * (1) gram of THC in an infused
213 product.

214 "MDOH" means the Mississippi Department of Health. (X) 215 "MDOR" means the Mississippi Department of Revenue. (y) 216 "Medical cannabis" means cannabis, cannabis (Z) 217 products and edible cannabis that are intended to be used by 218 registered qualifying patients as provided in this chapter. 219 "Medical cannabis dispensary" or "dispensary" (aa) 220 means an entity licensed and registered with the MDOR that 221 acquires, possesses, stores, transfers, sells, supplies or

H. B. No. 611 **~ OFFICIAL ~** 25/HR26/R1801CS PAGE 9 (BS\KW) dispenses medical cannabis, equipment used for medical cannabis, or related supplies and educational materials to cardholders.

(bb) "Medical cannabis establishment" means a cannabis
cultivation facility, cannabis processing facility, cannabis
testing facility, cannabis dispensary, cannabis transportation
entity, cannabis disposal entity or cannabis research facility
licensed and registered by the appropriate agency.

(cc) "Medical cannabis establishment agent" means an owner, officer, board member, employee, volunteer or agent of a medical cannabis establishment.

232 (dd) "Medical use" includes the acquisition, 233 administration, cultivation, processing, delivery, harvest, 234 possession, preparation, transfer, transportation, or use of 235 medical cannabis or equipment relating to the administration of 236 medical cannabis to treat or alleviate a registered qualifying 237 patient's debilitating medical condition or symptoms associated 238 with the patient's debilitating medical condition. The term "medical use" does not include: 239

(i) The cultivation of cannabis unless thecultivation is done by a cannabis cultivation facility; or

(ii) The extraction of resin from cannabis by mechanical or chemical extraction unless the extraction is done by a cannabis processing facility.

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(ee) "Nonresident cardholder" means a person who:

(i) Has been diagnosed with a debilitating medical
condition by a practitioner in his or her respective state or
territory, or is the parent, guardian, conservator or other person
with authority to consent to the medical use of medical cannabis
by a person who has been diagnosed with a debilitating medical
condition;

(ii) Is not a resident of Mississippi or who has been a resident of Mississippi for less than forty-five (45) days; and

(iii) Has submitted any documentation required by MDOH rules and regulations and has received confirmation of registration.

"Practitioner" means a physician, certified nurse 258 (ff) 259 practitioner, physician assistant or optometrist who is licensed 260 to prescribe medicine under the licensing requirements of their 261 respective occupational boards and the laws of this state. In 262 relation to a nonresident cardholder, the term means a physician, 263 certified nurse practitioner, physician assistant or optometrist 264 who is licensed to prescribe medicine under the licensing 265 requirements of their respective occupational boards and under the 266 laws of the state or territory in which the nonresident patient 267 resides. For registered qualifying patients who are minors, 268 "practitioner" shall mean a physician or doctor of osteopathic 269 medicine who is licensed to prescribe medicine under the licensing

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270 requirements of their respective occupational boards and the laws 271 of this state.

(gg) "Public place" means a church or any area to which the general public is invited or in which the general public is permitted, regardless of the ownership of the area, and any area owned or controlled by a municipality, county, state or federal government, including, but not limited to, streets, sidewalks or other forms of public transportation. Such term shall not mean a private residential dwelling.

(hh) "Qualifying patient" means a person who has been diagnosed by a practitioner as having a debilitating medical condition and has been issued a written certification.

(ii) "Registry identification card" means a document issued by the MDOH that identifies a person as a registered qualifying patient, nonresident registered qualifying patient or registered designated caregiver.

286 "School" means an institution for the teaching of (ijj) children, consisting of a physical location, whether owned or 287 288 leased, including instructional staff members and students, and 289 which is in session each school year. This definition shall 290 include, but not be limited to, public, private, church and 291 parochial programs for kindergarten, elementary, junior high and high schools. Such term shall not mean a home instruction 292 293 program.

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H. B. No. 611 25/HR26/R1801CS PAGE 12 (BS\KW) 294 (kk) "Scope of practice" means the defined parameters 295 of various duties, services or activities that may be provided or performed by a certified nurse practitioner as authorized under 296 297 Sections 73-15-5 and 73-15-20, by an optometrist as authorized 298 under Section 73-19-1, by a physician as authorized under Section 299 73-25-33, or by a physician assistant under Section 73-26-5, and 300 rules and regulations adopted by the respective licensing boards 301 for those practitioners.

(11) "THC" or "Tetrahydrocannabinol" means any and all forms of tetrahydrocannabinol that are contained naturally in the cannabis plant, as well as synthesized forms of THC and derived variations, derivatives, isomers and allotropes that have similar molecular and physiological characteristics of

307 tetrahydrocannabinol, including, but not limited to, THCA, THC308 Delta 9, THC Delta 8, THC Delta 10 and THC Delta 6.

309 (mm) "Written certification" means a form approved by 310 the MDOH, signed and dated by a practitioner, certifying that a 311 person has a debilitating medical condition. A written 312 certification shall include the following:

(i) The date of issue and the effective date 314 of the recommendation;

315 (ii) The patient's name, date of birth and 316 address;

317 (iii) The practitioner's name, address, and 318 federal Drug Enforcement Agency number; and

H. B. No. 611 **~ OFFICIAL ~** 25/HR26/R1801CS PAGE 13 (BS\KW) 319 (iv) The practitioner's signature.

320 SECTION 2. Section 41-137-5, Mississippi Code of 1972, is 321 amended as follows:

322 41-137-5. (1) No person shall be authorized to use medical 323 cannabis in this state unless the person (a) has been diagnosed by 324 a practitioner, with whom the person has a bona fide 325 practitioner-patient relationship within his or her scope of 326 practice, as having a debilitating medical condition for which the 327 practitioner believes, in his or her professional opinion, that the person would likely receive medical or palliative benefit from 328 329 the medical use of medical cannabis to treat or alleviate the 330 person's debilitating medical condition or symptoms associated 331 with the person's debilitating medical condition, (b) has received 332 a written certification of that diagnosis from the practitioner, 333 and (c) has been issued a registry identification card from the 334 MDOH under Section 41-137-23. A person who has been diagnosed by 335 a practitioner as specified in paragraph (a) of this subsection shall be a qualifying patient, and the practitioner who has 336 337 diagnosed the patient shall document that diagnosis with a written 338 certification. However, nothing herein shall require a 339 practitioner to issue a written certification.

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(2) A written certification shall:

341 (a) Affirm that it is made in the course of a bona fide342 practitioner-patient relationship;

H. B. No. 611 **~ OFFICIAL ~** 25/HR26/R1801CS PAGE 14 (BS\KW) 343 (b) Remain current for twelve (12) months, unless the 344 practitioner specifies a shorter period of time;

345 (c) Be issued * * * after an in-person assessment of 346 the patient by a practitioner, or after a telemedicine evaluation 347 <u>for patients who are homebound or bedbound as certified by a</u>

348 practitioner other than the practitioner making the written

349 certification;

(d) Only be issued on behalf of a minor when the minor's parent or guardian is present and provides signed consent; and

353 (e) Be limited to the allowable amount of cannabis in a 354 thirty-day period.

(3) No state agency, department, political subdivision or board shall require a practitioner to require a patient to submit to a drug test as a condition to receiving a certification for a registry identification card. However, a practitioner may require a drug test from a patient that is within his or her scope of practice.

361 (4) After a practitioner has issued a written certification 362 to a qualifying patient, a practitioner may assist the patient in 363 registering for a registry identification card with the Department 364 of Health, in a manner provided by regulations of the Department 365 of Health.

366 (5) After a qualifying patient receives a written367 certification from a practitioner, the patient shall be required

H. B. No. 611 **~ OFFICIAL ~** 25/HR26/R1801CS PAGE 15 (BS\KW) 368 to make a follow-up visit with the practitioner not less than six 369 (6) months after the date of issuance of the certification for the 370 practitioner to evaluate and determine the effectiveness of the 371 patient's medical use of medical cannabis to treat or alleviate 372 the patient's debilitating medical condition or symptoms 373 associated with the patient's debilitating medical condition. 374 Qualifying patients may make a follow-up visit with a different 375 practitioner than the practitioner who originally issued their 376 written certification, provided that such practitioner is 377 otherwise registered and acting within their scope of practice and 378 the provisions of this chapter.

379 Before dispensing medical cannabis to a cardholder, the (6) 380 dispensary from which the cardholder is obtaining medical cannabis 381 shall verify the identity of the cardholder and the authority of 382 the cardholder to use medical cannabis as provided in Section 41-137-39 and shall determine the maximum amount of medical 383 384 cannabis that a cardholder is eligible to receive and the amount 385 of medical cannabis that the cardholder has received from all 386 dispensaries during a specified period of time using the statewide 387 seed-to-sale tracking system under Section 41-137-11.

(7) (a) A practitioner shall be registered to issue written certifications to qualifying patients by completing the required application process as set forth by the MDOH. The MDOH shall require a practitioner to complete a minimum of eight (8) hours of continuing education in medical cannabis in order to issue written

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393 certifications. After the first year of registration, these 394 practitioners shall complete five (5) hours of continuing 395 education in medical cannabis annually to maintain this 396 registration.

(b) A practitioner shall not be required to have any additional qualifications to be authorized to certify a qualifying patient for a registry identification card, other than such requirements for practitioners as provided under the Mississippi Medical Cannabis Act.

402 (c) A practitioner shall not be required to be
403 registered to certify patients with any state agency or board
404 other than the MDOH.

405 (8) Only physicians and doctors of osteopathic medicine may
 406 issue written certifications to registered qualifying patients who
 407 are minors.

(9) The requirements of this section shall not apply to a person who is authorized to purchase topical cannabis provided under Section 41-137-39(22), and such persons may possess and use such products without being in violation of this chapter.

412 SECTION 3. Section 41-137-37, Mississippi Code of 1972, is 413 amended as follows:

414 41-137-37. (1) A municipality or county may enact 415 ordinances or regulations not in conflict with this chapter, or 416 with regulations enacted under this chapter, governing the time, 417 place, and manner of medical cannabis establishment operations in

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418 the locality. A municipality or county may establish penalties 419 for violation of an ordinance or regulation governing the time, 420 place and manner of a medical cannabis establishment that may 421 operate in the municipality or county. An applicant for a medical 422 cannabis establishment license shall not apply to a county or 423 municipality for any action regarding zoning or permitting of a 424 medical cannabis establishment until after the applicant has 425 received a medical cannabis establishment license from the MDOH or 426 MDOR as applicable.

427 (2) No municipality or county may prohibit dispensaries 428 either expressly or through the enactment of ordinances or 429 regulations that make their operation impracticable in the 430 jurisdiction. The main point of entry of a medical cannabis 431 establishment shall not be located within one thousand (1,000) 432 feet of the nearest property boundary line of any school, church or child care facility. A medical cannabis establishment may 433 434 receive a waiver to this distance restriction by receiving approval from the school, church or child care facility and by 435 436 applying for a waiver with its respective licensing agency, 437 provided that the main point of entry of the cannabis 438 establishment is not located within five hundred (500) feet of the 439 nearest property boundary line of any school, church or child care 440 facility.

441 (3) A dispensary, cannabis research facility or cannabis442 testing facility may be located in any area in a municipality or

H. B. No. 611 ~ OFFICIAL ~ 25/HR26/R1801CS PAGE 18 (BS\KW) 443 county that is zoned as commercial or for which commercial use is 444 otherwise authorized or not prohibited, provided that it being located there does not violate any other provisions of this 445 chapter. A cannabis cultivation facility and/or cannabis 446 447 processing facility may be located in any area in a municipality 448 or county that is zoned as agricultural or industrial or for which 449 agricultural or industrial use is otherwise authorized or not 450 prohibited, provided that it being there does not violate any 451 other provision of this chapter. A cannabis cultivation facility 452 and/or cannabis processing facility may be located in any area in 453 a municipality or county that is zoned as commercial or for which 454 commercial use is otherwise authorized or not prohibited, provided 455 that the municipality or county has authorized the entity to be 456 located in such area and that it being there does not violate any 457 other provision of this chapter. The municipality or county may 458 authorize this by granting a variance to an existing zoning 459 ordinance or by adopting a change in the zoning ordinance that 460 allows for those entities to be located in specific commercial 461 areas.

(4) A municipality or county may require a medical cannabis establishment to obtain a local license, permit or registration to operate, and may charge a reasonable fee for the local license, permit or registration, provided that this fee is consistent with fees charged to businesses that are not involved in the cannabis industry.

25/HR26/R1801CS PAGE 19 (BS\KW) 468 (5) No medical cannabis dispensary may be located within a 469 one-thousand-five-hundred-feet radius from the main point of entry 470 of the dispensary to the main point of entry of another medical 471 cannabis dispensary. If the sole basis of denial by the licensing 472 agency in refusing to issue the medical cannabis dispensary a 473 license to operate is that the dispensary fails the distance 474 requirement of this subsection (5), then the licensing agency may 475 refund all or part of the license application fee in Section 476 41-137-35(5) to the applicant.

477 **SECTION 4.** This act shall take effect and be in force from 478 and after July 1, 2025.