MISSISSIPPI LEGISLATURE

REGULAR SESSION 2024

By: Senator(s) Simmons (12th)

To: Judiciary, Division A

SENATE BILL NO. 2767

1 AN ACT TO PROHIBIT A PARTY FROM USING A PEREMPTORY CHALLENGE 2 TO REMOVE A PROSPECTIVE JUROR ON THE BASIS OF THE PROSPECTIVE 3 JUROR'S RACE, ETHNICITY, GENDER, GENDER IDENTITY, SEXUAL 4 ORIENTATION, NATIONAL ORIGIN, OR RELIGIOUS AFFILIATION, OR THE 5 PERCEIVED MEMBERSHIP OF THE PROSPECTIVE JUROR IN ANY OF THOSE 6 GROUPS; TO AUTHORIZE A PARTY, OR THE TRIAL COURT ON ITS OWN MOTION, TO OBJECT TO THE USE OF A PEREMPTORY CHALLENGE BASED ON 7 THESE CRITERIA; TO REQUIRE THE PARTY EXERCISING THE CHALLENGE, 8 9 UPON OBJECTION, TO STATE THE REASONS THE PEREMPTORY CHALLENGE HAS BEEN EXERCISED; TO REQUIRE THE COURT TO EVALUATE THE REASONS GIVEN 10 11 AND, IF THE COURT GRANTS THE OBJECTION, AUTHORIZE THE COURT TO 12 TAKE CERTAIN ACTIONS, INCLUDING, BUT NOT LIMITED TO, STARTING A 13 NEW JURY SELECTION, DECLARING A MISTRIAL AT THE REQUEST OF THE OBJECTING PARTY, SEATING THE CHALLENGED JUROR, OR PROVIDING 14 15 ANOTHER REMEDY AS THE COURT DEEMS APPROPRIATE; TO PROVIDE FOR A DE 16 NOVO STANDARD OF REVIEW BY AN APPELLATE COURT REVIEWING THE DENIAL 17 OF AN OBJECTION; TO PROVIDE THAT THE ACT APPLIES TO CRIMINAL JURY 18 TRIALS IN WHICH JURY SELECTION BEGINS ON OR AFTER JANUARY 1, 2025; TO PROVIDE THAT THE ACT APPLIES TO CIVIL JURY TRIALS IN WHICH JURY 19 20 SELECTION BEGINS ON OR AFTER JANUARY 1, 2027; AND FOR RELATED 21 PURPOSES.

22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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- **SECTION 1.** (1) The Legislature finds:

24 (a) That peremptory challenges are frequently used in

25 criminal cases to exclude potential jurors from serving based on

26 their race, ethnicity, gender, gender identity, sexual

27 orientation, national origin, or religious affiliation, or

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28 perceived membership in any of those groups, and that exclusion 29 from jury service has disproportionately harmed african americans, 30 latinos, and other people of color;

31 (b) That the existing procedure for determining whether 32 a peremptory challenge was exercised on the basis of a legally 33 impermissible reason has failed to eliminate that discrimination; 34 and

35 (c) That requiring proof of intentional bias renders 36 the procedure ineffective and that many of the reasons routinely 37 advanced to justify the exclusion of jurors from protected groups 38 are in fact associated with stereotypes about those groups or 39 otherwise based on unlawful discrimination.

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(2) The intent of the Legislature is:

(a) To put into place an effective procedure for
eliminating the unfair exclusion of potential jurors based on
race, ethnicity, gender, gender identity, sexual orientation,
national origin, or religious affiliation, or perceived membership
in any of those groups, through the exercise of peremptory
challenges;

47 (b) That this act be broadly construed to further the
48 purpose of eliminating the use of group stereotypes and
49 discrimination, whether based on conscious or unconscious bias, in
50 the exercise of peremptory challenges; and

S. B. No. 2767 24/SS08/R660 PAGE 2 (ens\kr) 51 (c) That this act shall not, in purpose or effect,
52 lower the standard for judging challenges for cause or expand use
53 of challenges for cause.

54 (3) Therefore, this act designates several justifications as
 55 presumptively invalid and provides a remedy for both conscious and
 56 unconscious bias in the use of peremptory challenges.

57 <u>SECTION 2.</u> (1) A party shall not use a peremptory challenge 58 to remove a prospective juror on the basis of the prospective 59 juror's race, ethnicity, gender, gender identity, sexual 60 orientation, national origin, or religious affiliation, or the 61 perceived membership of the prospective juror in any of those 62 groups.

63 A party, or the trial court on its own motion, may (2)object to the improper use of a peremptory challenge under 64 subsection (1) of this section. After the objection is made, any 65 66 further discussion shall be conducted outside the presence of the 67 The objection shall be made before the jury is impaneled, panel. unless information becomes known that could not have reasonably 68 69 been known before the jury was impaneled.

70 (3) Upon objection to the exercise of a peremptory challenge 71 pursuant to this section, the party exercising the peremptory 72 challenge shall state the reasons the peremptory challenge has 73 been exercised.

(4) (a) The court shall evaluate the reasons given tojustify the peremptory challenge in light of the totality of the

S. B. No. 2767 **~ OFFICIAL ~** 24/SS08/R660 PAGE 3 (ens\kr) 76 circumstances. The court shall consider only the reasons actually 77 given and shall not speculate on, or assume the existence of, 78 other possible justifications for the use of the peremptory 79 challenge. If the court determines there is a substantial 80 likelihood that an objectively reasonable person would view race, 81 ethnicity, gender, gender identity, sexual orientation, national origin, or religious affiliation, or perceived membership in any 82 83 of those groups, as a factor in the use of the peremptory 84 challenge, then the objection shall be sustained. The court need not find purposeful discrimination to sustain the objection. 85 The 86 court shall explain the reasons for its ruling on the record. A motion brought under this section shall also be deemed a 87 88 sufficient presentation of claims asserting the discriminatory exclusion of jurors in violation of the United States and 89 Mississippi Constitutions; 90

91 (b) (i) For purposes of this section, an objectively 92 reasonable person is aware that unconscious bias, in addition to 93 purposeful discrimination, has resulted in the unfair exclusion of 94 potential jurors in the State of Mississippi;

95 (ii) For purposes of this section, a "substantial 96 likelihood" means more than a mere possibility but less than a 97 standard of more likely than not; and

98 (iii) For purposes of this act, "unconscious bias"99 includes implicit and institutional biases; and

S. B. No. 2767 **~ OFFICIAL ~** 24/SS08/R660 PAGE 4 (ens\kr) 100 (C) In making its determination, the circumstances the 101 court may consider include, but are not limited to, any of the following: 102 103 (i) Whether any of the following circumstances 104 exist: 105 1. The objecting party is a member of the 106 same perceived cognizable group as the challenged juror; 107 2. The alleged victim is not a member of that 108 perceived cognizable group; and 109 3. Witnesses or the parties are not members 110 of that perceived cognizable group; 111 Whether race, ethnicity, gender, gender (ii) 112 identity, sexual orientation, national origin, or religious affiliation, or perceived membership in any of those groups, bear 113 on the facts of the case to be tried; 114 115 (iii) The number and types of questions posed to 116 the prospective juror, including, but not limited to, any the following: 117 118 1. Consideration of whether the party 119 exercising the peremptory challenge failed to question the 120 prospective juror about the concerns later stated by the party as 121 the reason for the peremptory challenge pursuant to subsection (3) 122 of this section;

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123 2. Whether the party exercising the 124 peremptory challenge engaged in cursory questioning of the challenged potential juror; and 125 126 3. Whether the party exercising the 127 peremptory challenge asked different questions of the potential 128 juror against whom the peremptory challenge was used in contrast to questions asked of other jurors from different perceived 129 130 cognizable groups about the same topic or whether the party 131 phrased those questions differently; 132 (iv) Whether other prospective jurors, who are not 133 members of the same cognizable group as the challenged prospective juror, provided similar, but not necessarily identical, answers 134 135 but were not the subject of a peremptory challenge by that party; 136 Whether a reason might be disproportionately (V) associated with a race, ethnicity, gender, gender identity, sexual 137 138 orientation, national origin, or religious affiliation, or 139 perceived membership in any of those groups; 140 Whether the reason given by the party (vi) 141 exercising the peremptory challenge was contrary to or unsupported 142 by the record; and 143 (vii) Whether the counsel or counsel's office 144 exercising the challenge has used peremptory challenges disproportionately against a given race, ethnicity, gender, gender 145 identity, sexual orientation, national origin, or religious 146 affiliation, or perceived membership in any of those groups, in 147

S. B. No. 2767 **~ OFFICIAL ~** 24/SS08/R660 PAGE 6 (ens\kr) the present case or in past cases, including whether the counsel or counsel's office who made the challenge has a history of prior violations under Batson v. Kentucky (1986) 476 U.S. 79, People v. Wheeler (1978) 22 Cal.3d 258, Section 231.5, or this section.

152 (5) A peremptory challenge for any of the following reasons 153 is presumed to be invalid unless the party exercising the 154 peremptory challenge can show by clear and convincing evidence 155 that an objectively reasonable person would view the rationale as 156 unrelated to a prospective juror's race, ethnicity, gender, gender 157 identity, sexual orientation, national origin, or religious 158 affiliation, or perceived membership in any of those groups, and 159 that the reasons articulated bear on the prospective juror's 160 ability to be fair and impartial in the case:

161 (a) Expressing a distrust of or having a negative162 experience with law enforcement or the criminal legal system;

(b) Expressing a belief that law enforcement officers engage in racial profiling or that criminal laws have been enforced in a discriminatory manner;

166 (c) Having a close relationship with people who have167 been stopped, arrested or convicted of a crime;

- 168 (d) A prospective juror's neighborhood;
- 169 (e) Having a child outside of marriage;
- 170 (f) Receiving state benefits;
- 171 (g) Not being a native English speaker;
- 172 (h) The ability to speak another language;

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(i) Dress, attire, or personal appearance;

(j) Employment in a field that is disproportionately cccupied by members listed in subsection (1) of this section or that serves a population disproportionately comprised of members of a group or groups listed in subsection (1) of this section;

178 (k) Lack of employment or underemployment of the179 prospective juror or prospective juror's family member;

180 (1) A prospective juror's apparent friendliness with
181 another prospective juror of the same group as listed in
182 subsection (1) of this section;

183 (m) Any justification that is similarly applicable to a 184 questioned prospective juror or jurors, who are not members of the 185 same cognizable group as the challenged prospective juror, but 186 were not the subject of a peremptory challenge by that party. The 187 unchallenged prospective juror or jurors need not share any other 188 characteristics with the challenged prospective juror for 189 peremptory challenge relying on this justification to be 190 considered presumptively invalid.

191 (6) For purposes of subsection (5) of this section, the term 192 "clear and convincing" refers to the degree of certainty the 193 factfinder must have in determining whether the reasons given for 194 the exercise of a peremptory challenge are unrelated to the 195 prospective juror's cognizable group membership, bearing in mind 196 conscious and unconscious bias. To determine that a presumption 197 of invalidity has been overcome, the factfinder shall determine

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S. B. No. 2767 24/SS08/R660 PAGE 8 (ens\kr) 198 that it is highly probable that the reasons given for the exercise 199 of a peremptory challenge are unrelated to conscious or 200 unconscious bias and are instead specific to the juror and bear on 201 that juror's ability to be fair and impartial in the case.

202 (7) (a) The following reasons for peremptory challenges 203 have historically been associated with improper discrimination in 204 jury selection:

205 (i) The prospective juror was inattentive, or206 staring or failing to make eye contact;

207 (ii) The prospective juror exhibited either a lack 208 of rapport or problematic attitude, body language, or demeanor; 209 and

(iii) The prospective juror provided unintelligentor confused answers.

212 (b) The reasons set forth in this paragraph (a) of this 213 subsection are presumptively invalid unless the trial court is 214 able to confirm that the asserted behavior occurred, based on the court's own observations or the observations of counsel for the 215 216 objecting party. Even with that confirmation, the counsel 217 offering the reason shall explain why the asserted demeanor, 218 behavior or manner in which the prospective juror answered questions matters to the case to be tried. 219

(8) Upon a court granting an objection to the improper exercise of a peremptory challenge, the court shall do one or more of the following:

S. B. No. 2767 **~ OFFICIAL ~** 24/SS08/R660 PAGE 9 (ens\kr) (a) Quash the jury venire and start jury selection
anew. This remedy shall be provided if requested by the objecting
party;

(b) If the motion is granted after the jury has been impaneled, declare a mistrial and select a new jury if requested by the defendant;

229 (c) Seat the challenged juror;

(d) Provide the objecting party additional challenges;and

(e) Provide another remedy as the court deemsappropriate;

(9) (a) This section applies in all criminal jury trials inwhich jury selection begins on or after January 1, 2025.

(b) This section applies in all civil jury trials inwhich jury selection begins on or after January 1, 2027.

238 (10)The denial of an objection made under this section 239 shall be reviewed by the appellate court de novo, with the trial court's express factual findings reviewed for substantial 240 241 evidence. The appellate court shall not impute to the trial court 242 any findings, including findings of a prospective juror's 243 demeanor, that the trial court did not expressly state on the 244 The reviewing court shall consider only reasons actually record. 245 given under subsection (3) of this section and shall not speculate 246 as to or consider reasons that were not given to explain either the party's use of the peremptory challenge or the party's failure 247

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to challenge similarly situated jurors who are not members of the same cognizable group as the challenged juror, regardless of whether the moving party made a comparative analysis argument in the trial court. Should the appellate court determine that the objection was erroneously denied, that error shall be deemed prejudicial, the judgment shall be reversed, and the case remanded for a new trial.

(11) The provisions of this section are severable. If any provision of this section or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.

259 **SECTION 3.** This act shall take effect and be in force from 260 and after July 1, 2024.