By: Representative Howell

To: Ways and Means

## HOUSE BILL NO. 1658

AN ACT TO AMEND SECTION 69-2-13, MISSISSIPPI CODE OF 1972, TO REMOVE THE JUNE 30, 2004, REPEAL DATE ON THE PROGRAM THAT AUTHORIZES THE MISSISSIPPI DEVELOPMENT AUTHORITY TO LOAN OR GRANT 3 FUNDS FROM THE EMERGING CROPS FUND TO ASSIST IN PROVIDING 4 FINANCING FOR MINORITY ECONOMIC DEVELOPMENT AND TO INCREASE THE 5 6 AMOUNT THAT MAY BE DRAWN FOR SUCH PURPOSE FROM \$25,000,000.00 TO 7 \$27,000,000.00; TO EXTEND THE REPEALER ON THE PROVISION OF LAW PROVIDING CERTAIN FUNDS TO THE AGRIBUSINESS AND NATURAL RESOURCE DEVELOPMENT CENTER THROUGH ALCORN STATE UNIVERSITY DURING FISCAL 8 9 YEAR 2001 AND FISCAL YEAR 2002; TO AMEND SECTION 69-2-19, 10 11 MISSISSIPPI CODE OF 1972, TO INCREASE THE AGGREGATE AMOUNT OF STATE GENERAL OBLIGATION BONDS THAT MAY BE ISSUED FOR THE EMERGING 12 13 CROPS FUND FROM \$104,000,000.00 TO \$106,000,000.00; AND FOR 14 RELATED PURPOSES.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 16 **SECTION 1.** Section 69-2-13, Mississippi Code of 1972, is
- 17 amended as follows:
- 18 69-2-13. (1) There is hereby established in the State
- 19 Treasury a fund to be known as the "Emerging Crops Fund," which
- 20 shall be used to pay the interest on loans made to farmers for
- 21 nonland capital costs of establishing production of emerging crops
- 22 on land in Mississippi, and to make loans and grants which are
- 23 authorized under this section to be made from the fund. The fund
- 24 shall be administered by the Mississippi Development Authority. A
- 25 board comprised of the directors of the authority, the Mississippi
- 26 Cooperative Extension Service, the Mississippi Small Farm
- 27 Development Center and the Mississippi Agricultural and Forestry
- 28 Experiment Station, or their designees, shall develop definitions,
- 29 guidelines and procedures for the implementation of this chapter.
- 30 Funds for the Emerging Crops Fund shall be provided from the
- 31 issuance of bonds or notes under Sections 69-2-19 through 69-2-37
- 32 and from repayment of interest loans made from the fund.

- 33 (2) (a) The Mississippi Development Authority shall develop
- 34 a program which gives fair consideration to making loans for the
- 35 processing and manufacturing of goods and services by
- 36 agribusiness, greenhouse production horticulture, and small
- 37 business concerns. It is the policy of the State of Mississippi
- 38 that the Mississippi Development Authority shall give due
- 39 recognition to and shall aid, counsel, assist and protect, insofar
- 40 as is possible, the interests of agribusiness, greenhouse
- 41 production horticulture, and small business concerns. To ensure
- 42 that the purposes of this subsection are carried out, the
- 43 Mississippi Development Authority shall loan not more than One
- 44 Million Dollars (\$1,000,000.00) to finance any single
- 45 agribusiness, greenhouse production horticulture, or small
- 46 business concern. Loans made pursuant to this subsection shall be
- 47 made in accordance with the criteria established in Section
- 48 57-71-11.
- 49 (b) The Mississippi Development Authority may, out of
- 50 the total amount of bonds authorized to be issued under this
- 51 chapter, make available funds to any planning and development
- 52 district in accordance with the criteria established in Section
- 53 57-71-11. Planning and development districts which receive monies
- 54 pursuant to this provision shall use such monies to make loans to
- 55 private companies for purposes consistent with this subsection.
- 56 (c) The Mississippi Development Authority is hereby
- 57 authorized to engage legal services, financial advisors,
- 58 appraisers and consultants if needed to review and close loans
- 59 made hereunder and to establish and assess reasonable fees,
- 60 including, but not limited to, liquidation expenses.
- 61 (3) (a) The Mississippi Development Authority shall, in
- 62 addition to the other programs described in this section, provide
- 63 for a program of loans to be made to agribusiness or greenhouse
- 64 production horticulture enterprises for the purpose of encouraging
- 65 thereby the extension of conventional financing and the issuance

66 of letters of credit to such agribusiness or greenhouse production 67 horticulture enterprises by private institutions. Monies to make 68 such loans by the Mississippi Development Authority shall be drawn 69 from the Emerging Crops Fund. The amount of a loan to any single 70 agribusiness or greenhouse production horticulture enterprise 71 under this paragraph (a) shall not exceed twenty percent (20%) of 72 the total cost of the project for which financing is sought or Two 73 Hundred Thousand Dollars (\$200,000.00), whichever is less. interest shall be charged on such loans, and only the amount 74 75 actually loaned shall be required to be repaid. Repayments shall 76 be deposited into the Emerging Crops Fund. 77 (b) The Mississippi Development Authority shall, in 78 addition to the other programs described in this section, provide 79 for a program of loans or loan guaranties, or both, to be made to 80 or on behalf of any agribusiness enterprise engaged in beef processing for the purpose of encouraging thereby the extension of 81 82 conventional financing and the issuance of letters of credit to such agribusiness enterprises by private institutions. 83 84 make such loans or loan guaranties, or both, by the Mississippi 85 Development Authority shall be drawn from the Emerging Crops Fund and shall not exceed Thirty-five Million Dollars (\$35,000,000.00) 86 87 in the aggregate. The amount of a loan to any single agribusiness enterprise or loan guaranty on behalf of such agribusiness 88 enterprise, or both, under this paragraph (b) shall not exceed the 89 90 total cost of the project for which financing is sought or Thirty-five Million Dollars (\$35,000,000.00), whichever is less. 91 92 The interest charged on a loan made under this paragraph (b) shall 93 be at a rate determined by the Mississippi Development Authority. All repayments of any loan made under this paragraph (b) shall be 94 deposited into the Emerging Crops Fund. Assistance received by an 95 96 agribusiness enterprise under this paragraph (b) shall not 97 disqualify the agribusiness enterprise from obtaining any other 98 assistance under this chapter.

99 (4) (a) \* \* \* The Mississippi Development Authority may 100 loan or grant to qualified planning and development districts, and 101 to small business investment corporations, bank-based community 102 development corporations, the Recruitment and Training Program, 103 Inc., the City of Jackson Business Development Loan Fund, the 104 Lorman Southwest Mississippi Development Corporation, the West 105 Jackson Community Development Corporation, the East Mississippi 106 Development Corporation, and other entities meeting the criteria 107 established by the Mississippi Development Authority (all referred to hereinafter as "qualified entities"), funds for the purpose of 108 109 establishing loan revolving funds to assist in providing financing for minority economic development. The monies loaned or granted 110 111 by the Mississippi Development Authority shall be drawn from the Emerging Crops Fund and shall not exceed Twenty-seven Million 112 Dollars (\$27,000,000.00) in the aggregate. Planning and 113 development districts or qualified entities which receive monies 114 115 pursuant to this provision shall use such monies to make loans to 116 minority business enterprises consistent with criteria established by the Mississippi Development Authority. Such criteria shall 117

- 119 (i) The business enterprise must be a private,
- 120 for-profit enterprise.

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- 121 (ii) If the business enterprise is a
- 122 proprietorship, the borrower must be a resident citizen of the
- 123 State of Mississippi; if the business enterprise is a corporation
- 124 or partnership, at least fifty percent (50%) of the owners must be
- 125 resident citizens of the State of Mississippi.

include, at a minimum, the following:

- 126 (iii) The borrower must have at least five percent
- 127 (5%) equity interest in the business enterprise.
- 128 (iv) The borrower must demonstrate ability to
- 129 repay the loan.
- 130 (v) The borrower must not be in default of any
- 131 previous loan from the state or federal government.

H. B. No. 1658 \*HRO3/R1723\* 04/HR03/R1723 PAGE 4 (BS\LH) 132 (vi) Loan proceeds may be used for financing all 133 project costs associated with development or expansion of a new 134 small business, including fixed assets, working capital, start-up 135 costs, rental payments, interest expense during construction and professional fees related to the project. 136 137 (vii) Loan proceeds shall not be used to pay off 138 existing debt for loan consolidation purposes; to finance the acquisition, construction, improvement or operation of real 139 140 property which is to be held primarily for sale or investment; to provide for, or free funds, for speculation in any kind of 141 142 property; or as a loan to owners, partners or stockholders of the applicant which do not change ownership interest by the applicant. 143 144 However, this does not apply to ordinary compensation for services 145 rendered in the course of business. 146 (viii) The maximum amount that may be loaned to any one (1) borrower shall be Two Hundred Fifty Thousand Dollars 147 (\$250,000.00). 148 149 (ix) The Mississippi Development Authority shall review each loan before it is made, and no loan shall be made to 150 151 any borrower until the loan has been reviewed and approved by the 152 Mississippi Development Authority. 153 (b) For the purpose of this subsection, the term 154 "minority business enterprise" means a socially and economically disadvantaged small business concern, organized for profit, 155 156 performing a commercially useful function which is owned and controlled by one or more minorities or minority business 157 158 enterprises certified by the Mississippi Development Authority, at least fifty percent (50%) of whom are resident citizens of the 159 State of Mississippi. For purposes of this subsection, the term 160 161 "socially and economically disadvantaged small business concern" 162 shall have the meaning ascribed to such term under the Small 163 Business Act (15 USCS, Section 637(a)), or women, and the term 164 "owned and controlled" means a business in which one or more

\*HR03/R1723\*

H. B. No. 1658 04/HR03/R1723 PAGE 5 (BS\LH) 165 minorities or minority business enterprises certified by the 166 Mississippi Development Authority own sixty percent (60%) or, in 167 the case of a corporation, sixty percent (60%) of the voting 168 stock, and control sixty percent (60%) of the management and daily 169 business operations of the business.

\* \* \* 170

Notwithstanding any other provision of this 171 (C) subsection to the contrary, if federal funds are not available for 172 commitments made by a planning and development district to provide 173 174 assistance under any federal loan program administered by the 175 planning and development district in coordination with the 176 Appalachian Regional Commission or Economic Development 177 Administration, or both, a planning and development district may 178 use funds in its loan revolving fund, which have not been 179 committed otherwise to provide assistance, for the purpose of providing temporary funding for such commitments. If a planning 180 181 and development district uses uncommitted funds in its loan 182 revolving fund to provide such temporary funding, the district shall use funds repaid to the district under the temporarily 183 184 funded federal loan program to replenish the funds used to provide 185 the temporary funding. Funds used by a planning and development 186 district to provide temporary funding under this paragraph (c) 187 must be repaid to the district's loan revolving fund no later than 188 twelve (12) months after the date the district provides the 189 temporary funding. A planning and development district may not use uncommitted funds in its loan revolving fund to provide 190 191 temporary funding under this paragraph (c) on more than two (2) 192 occasions during a calendar year. A planning and development district may provide temporary funding for multiple commitments on 193 each such occasion. The maximum aggregate amount of uncommitted 194 195 funds in a loan revolving fund that may be used for such purposes 196 during a calendar year shall not exceed seventy percent (70%) of 197 the uncommitted funds in the loan revolving fund on the date the H. B. No. 1658

198 district first provides temporary funding during the calendar 199 year.

- 200 (d) If the Mississippi Development Authority determines 201 that a planning and development district or qualified entity has 202 provided loans to minority businesses in a manner inconsistent 203 with the provisions of this subsection, then the amount of such 204 loans so provided shall be withheld by the Mississippi Development 205 Authority from any additional grant funds to which the planning 206 and development district or qualified entity becomes entitled under this subsection. If the Mississippi Development Authority 207 208 determines, after notifying such planning and development district 209 or qualified entity twice in writing and providing such planning 210 and development district or qualified entity a reasonable 211 opportunity to comply, that a planning and development district or qualified entity has consistently failed to comply with this 212 subsection, the Mississippi Development Authority may declare such 213 214 planning and development district or qualified entity in default 215 under this subsection and, upon receipt of notice thereof from the Mississippi Development Authority, such planning and development 216 217 district or qualified entity shall immediately cease providing loans under this subsection, shall refund to the Mississippi 218 219 Development Authority for distribution to other planning and 220 development districts or qualified entities all funds held in its revolving loan fund and, if required by the Mississippi 221 222 Development Authority, shall convey to the Mississippi Development 223 Authority, all administrative and management control of loans 224 provided by it under this subsection.
- (e) If the Mississippi Development Authority

  determines, after notifying a planning and development district or

  qualified entity twice in writing and providing copies of such

  notification to each member of the Legislature in whose district

  or in a part of whose district such planning and development

  district or qualified entity is located and providing such

231 planning and development district or qualified entity a reasonable 232 opportunity to take corrective action, that a planning and 233 development district or qualified entity administering a revolving 234 loan fund under the provisions of this subsection is not actively 235 engaged in lending as defined by the rules and regulations of the 236 Mississippi Development Authority, the Mississippi Development 237 Authority may declare such planning and development district or qualified entity in default under this subsection and, upon 238 receipt of notice thereof from the Mississippi Development 239 240 Authority, such planning and development district or qualified 241 entity shall immediately cease providing loans under this subsection, shall refund to the Mississippi Development Authority 242 243 for distribution to other planning and development districts or qualified entities all funds held in its revolving loan fund and, 244 if required by the Mississippi Development Authority, shall convey 245 to the Mississippi Development Authority all administrative and 246 247 management control of loans provided by it under this subsection. 248 The Mississippi Development Authority shall develop a program which will assist minority business enterprises by 249 250 guaranteeing bid, performance and payment bonds which such minority businesses are required to obtain in order to contract 251 252 with federal agencies, state agencies or political subdivisions of 253 the state. Monies for such program shall be drawn from the monies allocated under subsection (4) of this section to assist the 254 255 financing of minority economic development and shall not exceed Three Million Dollars (\$3,000,000.00) in the aggregate. 256 257 Mississippi Development Authority may promulgate rules and 258 regulations for the operation of the program established pursuant 259 to this subsection. For the purpose of this subsection (5) the 260 term "minority business enterprise" has the meaning assigned such 261 term in subsection (4) of this section.

(6) The Mississippi Development Authority may loan or grant to public entities and to nonprofit corporations funds to defray

H. B. No. 1658 \*HRO3/R1723\*

04/HR03/R1723

PAGE 8 (BS\LH)

262

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264 the expense of financing (or to match any funds available from 265 other public or private sources for the expense of financing) 266 projects in this state which are devoted to the study, teaching 267 and/or promotion of regional crafts and which are deemed by the 268 authority to be significant tourist attractions. 269 loaned or granted shall be drawn from the Emerging Crops Fund and 270 shall not exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) 271 in the aggregate.

- Through June 30, 2006, the Mississippi Development 272 (7) 273 Authority shall make available to the Mississippi Department of 274 Agriculture and Commerce funds for the purpose of establishing loan revolving funds and other methods of financing for 275 276 agribusiness programs administered under the Mississippi 277 Agribusiness Council Act of 1993. The monies made available by the Mississippi Development Authority shall be drawn from the 278 279 Emerging Crops Fund and shall not exceed One Million Two Hundred Thousand Dollars (\$1,200,000.00) in the aggregate. 280 281 Mississippi Department of Agriculture and Commerce shall establish control and auditing procedures for use of these funds. 282 283 funds will be used primarily for quick payment to farmers for vegetable and fruit crops processed and sold through vegetable 284 285 processing plants associated with the Department of Agriculture 286 and Commerce and the Mississippi State Extension Service.
- 287 (8) From and after July 1, 1996, the Mississippi Development
  288 Authority shall make available to the Mississippi Small Farm
  289 Development Center One Million Dollars (\$1,000,000.00) to be used
  290 by the center to assist small entrepreneurs as provided in Section
  291 37-101-25, Mississippi Code of 1972. The monies made available by
  292 the Mississippi Development Authority shall be drawn from the
  293 Emerging Crops Fund.
- 294 (9) The Mississippi Development Authority shall make
  295 available to the Agribusiness and Natural Resource Development
  296 Center through Alcorn State University an amount not to exceed Two
  H. B. No. 1658 \*HRO3/R1723\*
  04/HR03/R1723
  PAGE 9 (BS\LH)

Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2001 and Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2002 from the cash balance of the Emerging Crops Fund to support the development of a cooperative program for agribusiness development, marketing and natural resources development. This

subsection (9) shall stand repealed on June 30, 2004.

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- 303 (10) The Mississippi Development Authority shall make 304 available to the Small Farm Development Center at Alcorn State 305 University funds in an aggregate amount not to exceed Three Hundred Thousand Dollars (\$300,000.00), to be drawn from the cash 306 307 balance of the Emerging Crops Fund. The Small Farm Development Center at Alcorn State University shall use such funds to make 308 309 loans to producers of sweet potatoes and cooperatives anywhere in 310 the State of Mississippi owned by sweet potato producers to assist in the planting of sweet potatoes and the purchase of sweet potato 311 production and harvesting equipment. A report of the loans made 312 313 under this subsection shall be furnished by January 15 of each 314 year to the Chairman of the Senate Agriculture Committee and the
- 316 (11) The Mississippi Development Authority shall make 317 available to the Mississippi Department of Agriculture and 318 Commerce "Make Mine Mississippi" program an amount not to exceed 319 One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from 320 the cash balance of the Emerging Crops Fund.

Chairman of the House Agriculture Committee.

- 321 (12) The Mississippi Development Authority shall make 322 available to the Mississippi Department of Agriculture and 323 Commerce an amount not to exceed One Hundred Fifty Thousand 324 Dollars (\$150,000.00) to be drawn from the cash balance of the 325 Emerging Crops Fund to be used for the rehabilitation and 326 maintenance of the Mississippi Farmers Central Market in Jackson, 327 Mississippi.
- 328 (13) The Mississippi Development Authority shall make
  329 available to the Mississippi Department of Agriculture and
  H. B. No. 1658 \*HRO3/R1723\*
  04/HR03/R1723
  PAGE 10 (BS\LH)

| 330 | Commerce an amount not to exceed Twenty-five Thousand Dollars      |
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| 331 | (\$25,000.00) to be drawn from the cash balance of the Emerging    |
| 332 | Crops Fund to be used for advertising purposes related to the      |
| 333 | Mississippi Farmers Central Market in Jackson, Mississippi.        |
| 334 | SECTION 2. Section 69-2-19, Mississippi Code of 1972, is           |
| 335 | amended as follows:  |
| 336 | 69-2-19. The Mississippi Development Authority is                  |
| 337 | authorized, at one time, or from time to time, to declare by       |
| 338 | resolution the necessity for issuance of negotiable general        |
| 339 | obligation bonds of the State of Mississippi to provide funds for  |
| 340 | the Emerging Crops Fund established in Section 69-2-13. Upon the   |
| 341 | adoption of a resolution by the board, declaring the necessity for |
| 342 | the issuance of any part or all of the general obligation bonds    |
| 343 | authorized by Sections 69-2-19 through 69-2-39, the authority      |
| 344 | shall deliver a certified copy of its resolution or resolutions to |
| 345 | the State Bond Commission. Upon receipt of same, the State Bond    |
| 346 | Commission, in its discretion, shall act as the issuing agent,     |
| 347 | prescribe the form of the bonds, advertise for and accept bids,    |
| 348 | issue and sell the bonds so authorized to be sold, and do any and  |
| 349 | all other things necessary and advisable in connection with the    |
| 350 | issuance and sale of such bonds. The amount of bonds issued under  |
| 351 | Sections 69-2-19 through 69-2-39 shall not exceed One Hundred Six  |
| 352 | Million Dollars (\$106,000,000.00) in the aggregate; however, an   |
| 353 | additional amount of bonds may be issued under Sections 69-2-19    |
| 354 | through 69-2-39 in an amount not to exceed Thirty-five Million     |
| 355 | Dollars (\$35,000,000.00), and the proceeds of any such additional |
| 356 | bonds shall be used solely for the purposes described in Section   |
| 357 | 69-2-13(3)(b). No bonds may be issued under Sections 69-2-19       |
| 358 | through 69-2-39 after October 1, 2019.                             |
| 359 | SECTION 3. This act shall take effect and be in force from         |
| 360 | and after its passage.   |