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H. B. No. 1572

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By: Representatives Davis, Howell

To: Public Property; Appropriations

## HOUSE BILL NO. 1572

AN ACT TO CREATE A NEW SECTION TO BE CODIFIED AS SECTION 37-101-44, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE BOARD OF 3 TRUSTEES OF STATE INSTITUTIONS OF HIGHER LEARNING TO CONTRACT WITH 4 A SINGLE ENTITY FOR THE DESIGN AND CONSTRUCTION OF BUILDINGS AND FACILITIES, EXCLUDING DORMITORIES, AND PARKING STRUCTURES; TO 5 6 AMEND SECTION 37-101-43, MISSISSIPPI CODE OF 1972, IN CONFORMITY 7 THERETO; TO AMEND SECTION 37-101-41, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE BOARD OF TRUSTEES TO LEASE LAND AT CERTAIN STATE INSTITUTIONS OF HIGHER LEARNING FOR THE CONSTRUCTION OF BUILDINGS 8 9 AND FACILITIES, EXCLUDING DORMITORIES, AND PARKING STRUCTURES BY 10 PRIVATE FINANCING; TO AMEND SECTION 31-7-13, MISSISSIPPI CODE OF 1972, TO EXEMPT FROM STATE BID REQUIREMENTS CONTRACTS FOR THE 11 12 DESIGN AND CONSTRUCTION OF BUILDINGS AND FACILITIES, EXCLUDING 13 DORMITORIES, AND PARKING STRUCTURES ENTERED INTO WITH A SINGLE 14 ENTITY BY THE BOARD OF TRUSTEES OF STATE INSTITUTIONS OF HIGHER 15 16 LEARNING; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 17 18 SECTION 1. The following shall be codified as Section 37-101-44, Mississippi Code of 1972: 19 20 37-101-44. (1) In lieu of exercising the authority set forth in Section 37-101-43 and before entering into or awarding 21 any lease under Section 37-101-41, the Board of Trustees of State 22 Institutions of Higher Learning may award contracts to a single 23 entity for privately financed design and construction of buildings 24 and facilities, excluding dormitories, and parking structures if 25 the entities receiving the contract or contracts and those 26 entities to which work or services are subcontracted are duly 27 28 licensed and qualified in the state to perform the contract or 29 contracts. State General Fund appropriations or bonds backed by the state may not be used to finance the construction or 30 maintenance of any such building or facility or parking structure. 31 32 (2) The design-build delivery system described under 33 subsection (1) of this section may be authorized only when the

Board of Trustees of State Institutions of Higher Learning makes a

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35 determination, entered on its minutes, with specific findings for
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- 36 the project demonstrating how it is in the best interest of the
- 37 public to enter into a design-build contract. At a minimum, the
- 38 determination must include a detailed explanation of why a
- 39 design-build approach for a particular project satisfies the
- 40 public need better than the traditional design-bid-build approach.
- 41 (3) For each proposed design-build project, a two-phase
- 42 procedure for awarding design-build contracts must be adopted and
- 43 must include the following:
- 44 (a) During Phase One, and before solicitation of
- 45 initial proposals, the board shall develop, with the assistance of
- 46 a registered architect or engineer, a scope of work statement that
- 47 provides prospective offerors with sufficient information
- 48 regarding the board's requirements. The scope of work statement
- 49 must include floor plans showing spaces by name and number, actual
- 50 net area of each space, structural module, fixed equipment,
- 51 mechanical spaces, chases and circulation areas. Drawings must
- 52 show overall building dimensions and major lines of dimensions,
- 53 and site plans which show topography, adjacent buildings and
- 54 utilities. Drawings must include information to adequately
- 55 explain HVAC, electrical and structural requirements. Information
- 56 concerning furnishings, miscellaneous equipment, layouts, lists
- 57 and schedules necessary to explain the plans must be indicated on
- 58 floor plans. The registered architect or engineer engaged by the
- 59 board also shall prepare preliminary specifications following the
- 60 Construction Specifications Institute format and giving basic
- 61 descriptions of essential building materials, finishes, components
- 62 and all systems. The scope of work statement also must include
- 63 building elevations, sections and design details. Building
- 64 elevations must show fenestration and proposed exterior materials.
- 65 The scope of work statement must include general budget
- 66 parameters, schedule or delivery requirements, relevant criteria
- 67 for evaluation of proposals, and any other information necessary

- 68 to enable the design-builders to submit proposals that meet the
- 69 board's needs.
- 70 (b) The board shall cause to be published once a week,
- 71 for at least three (3) consecutive weeks and not less than
- 72 twenty-one (21) days in at least one (1) newspaper having a
- 73 general circulation in the county in which the interested
- 74 institution is located and in one (1) newspaper with a general
- 75 statewide circulation, a notice inviting proposals for the
- 76 leasing, design-build deconstruction and leasing back of the land
- 77 and design-build constructed facility. The notice must inform
- 78 potential offerors of how to obtain the scope of work statement
- 79 developed for the project, and the notice must contain such other
- 80 information to describe adequately the general nature and scope of
- 81 the design-build project so as to promote full, equal and open
- 82 competition.
- 83 (c) The board shall accept initial proposals only from
- 84 entities able to provide, either in-house or through contractual
- 85 arrangements, an experienced and qualified design-build team that
- 86 includes, at a minimum, an architect or engineer registered in
- 87 Mississippi and a contractor properly licensed in Mississippi for
- 88 the type of work required. From evaluation of initial proposals
- 89 under Phase One, the board shall select a minimum of two (2) and a
- 90 maximum of five (5) design-builders to submit proposals for Phase
- 91 Two.
- 92 (d) During Phase Two, the shortlisted firms will be
- 93 invited to submit detailed designs, specific technical concepts or
- 94 solutions, pricing, scheduling and other information deemed
- 95 appropriate by the board as necessary to evaluate and rank
- 96 acceptability of the Phase Two proposals. After evaluation of
- 97 these Phase Two proposals, the board shall award a contract to the
- 98 design-builder determined to offer the best value to the public in
- 99 accordance with evaluation criteria set forth in the request for

- 100 proposals, of which price must be one, but not necessarily the
- 101 only, criterion.
- 102 (e) If the board accepts a proposal other than the
- 103 lowest dollar proposal actually submitted, the board shall enter
- 104 on its minutes detailed calculations and a narrative summary
- 105 showing why the accepted proposal was determined to provide the
- 106 best value, and the board shall state specifically on its minutes
- 107 the justification for its award.
- 108 (4) All facilities that are governed by this section must be
- 109 designed and constructed to equal or exceed the Southern Building
- 110 Code Standards in force at the time of contracting. All private
- 111 contractors or private entities contracting or performing under
- 112 this section must comply at all times with all applicable laws,
- 113 codes and other legal requirements pertaining to the project.
- (5) (a) A public official or employee of a state agency who
- 115 has duties or responsibilities related to the contracting,
- 116 constructing, leasing, acquiring or operating of a facility under
- 117 this section may not become an employee, consultant or contract
- 118 vendor to a private entity providing such facility or services to
- 119 the state for a period of one (1) year after the date of
- 120 termination of the person's public service or state employment.
- 121 (b) Any person violating this subsection shall be
- 122 guilty of a misdemeanor and punished by a fine of not less than
- 123 Five Hundred Dollars (\$500.00) nor more than One Thousand Dollars
- 124 (\$1,000.00).
- 125 **SECTION 2.** Section 37-101-43, Mississippi Code of 1972, is
- 126 amended as follows:
- 127 37-101-43. As an alternative to the authority granted under
- 128 Section 37-101-44, before entering into or awarding any such lease
- 129 contract under the provisions of Section 37-101-41, the Board of
- 130 Trustees of State Institutions of Higher Learning, in its
- 131 discretion, may cause the interested state-supported institution
- 132 upon which a facility is proposed to be constructed to select and

133 submit three (3) architects to the board. Thereupon, the board 134 may approve and employ an architect, who shall be paid by the 135 interested institution from any funds available to the interested 136 The architect, under the direction of the interested 137 institution, shall prepare complete plans and specifications for 138 the facility desired to be constructed on the leased property. Upon completion of the plans and specifications and the 139 approval thereof by the board, and before entering into any lease 140 contract, the board shall cause to be published once a week for at 141 least three (3) consecutive weeks and not less than twenty-one 142 143 (21) days in at least one (1) newspaper having a general circulation in the county in which the interested institution is 144 145 located and in one (1) newspaper with a general statewide 146 circulation, a notice inviting bids or proposals for the leasing, construction and leasing back of the land and constructed 147 facility, which facility must be constructed in accordance with 148 149 the plans and specifications. The notice shall distinctly state 150 the thing to be done, and invite sealed proposals, to be filed with the board, to do the thing to be done. The notice shall 151 152 contain the following specific provisions, together with such others as the board, in its discretion, deems appropriate, to wit: 153 154 bids shall be accompanied by a bid security evidenced by a 155 certified or cashier's check or bid-bond payable to the board in a sum of not less than five percent (5%) of the gross construction 156 157 cost of the facility to be constructed, as estimated by the board, and the bids shall contain proof satisfactory to the board of 158 159 interim and permanent financing. The board shall state in the notice when construction shall commence. The bid shall contain 160 the proposed contractor's certificate of responsibility number and 161 162 bidder's license. In all cases, before the notice shall be 163 published, the plans and specifications shall be filed with the 164 board and also in the office of the president of the interested 165 institution, there to remain. \*HR03/R1125\* H. B. No. 1572

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The board shall award the lease contract to the lowest and 166 167 best bidder, who will comply with the terms imposed by the contract documents. At the time of the awarding of the lease 168 169 contract, the successful bidder shall enter into bond with 170 sufficient sureties, to be approved by the board, in such penalty 171 as may be fixed by the board, but in no case to be less than the estimated gross construction cost of the facility to be 172 constructed as estimated by the board, conditioned for the prompt, 173 proper and efficient performance of the contract. The bond shall 174 175 be made by an authorized corporate surety bonding company. 176 The \* \* \* bid security herein provided for shall be forfeited if the successful bidder fails to enter into lease contract and 177 178 commence construction within the time limitation set forth in the notice. At such time, and simultaneously with the signing of  $\underline{\text{the}}$ 179 contract, the successful bidder shall deposit a sum of money, in 180 181 cash or certified or cashier's check, not less than the bid 182 security previously deposited as bid security to reimburse the 183 interested institution for all sums expended by it for architectural services and other expenditures of the board and 184 185 interested institution connected with the bidded lease contract, of which such other anticipated expenditures notice is to be given 186 187 to bidder in the notice. The bid security posted by an unsuccessful bidder shall be refunded to him. 188 SECTION 3. Section 37-101-41, Mississippi Code of 1972, is 189 190 amended as follows: 37-101-41. The Board of Trustees of State Institutions of 191 192 Higher Learning may lease to private individuals or corporations, 193 for a term not exceeding thirty-one (31) years, any land at any of the following state-supported institutions: the University of 194 Mississippi, Mississippi State University of Agriculture and 195 196 Applied Science, Jackson State University, Mississippi Valley 197 State University, Alcorn State University, University of Southern 198 Mississippi, Mississippi University for Women and Delta State

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- 199 University, for the purpose of erecting buildings and facilities,
- 200 excluding dormitories, and parking structures thereon for active
- 201 faculty and students. The buildings or facilities, excluding
- 202 dormitories, or parking structures shall be constructed thereon by
- 203 private financing, and shall be leased back to the board for use
- 204 by the concerned state-supported institution of higher learning.
- 205 The lease shall contain a provision permitting the board to
- 206 purchase the building or facility or parking structure located
- 207 thereon for the sum of One Dollar (\$1.00) after payment by the
- 208 board of all sums of money due under said lease.
- SECTION 4. Section 31-7-13, Mississippi Code of 1972, is
- 210 amended as follows:
- 211 31-7-13. All agencies and governing authorities shall
- 212 purchase their commodities and printing; contract for garbage
- 213 collection or disposal; contract for solid waste collection or
- 214 disposal; contract for sewage collection or disposal; contract for
- 215 public construction; and contract for rentals as herein provided.
- 216 (a) Bidding procedure for purchases not over \$3,500.00.
- 217 Purchases which do not involve an expenditure of more than Three
- 218 Thousand Five Hundred Dollars (\$3,500.00), exclusive of freight or
- 219 shipping charges, may be made without advertising or otherwise
- 220 requesting competitive bids. However, nothing contained in this
- 221 paragraph (a) shall be construed to prohibit any agency or
- 222 governing authority from establishing procedures which require
- 223 competitive bids on purchases of Three Thousand Five Hundred
- 224 Dollars (\$3,500.00) or less.
- 225 (b) Bidding procedure for purchases over \$3,500.00 but
- 226 **not over \$15,000.00.** Purchases which involve an expenditure of
- 227 more than Three Thousand Five Hundred Dollars (\$3,500.00) but not
- 228 more than Fifteen Thousand Dollars (\$15,000.00), exclusive of
- 229 freight and shipping charges may be made from the lowest and best
- 230 bidder without publishing or posting advertisement for bids,
- 231 provided at least two (2) competitive written bids have been

232 obtained. Any governing authority purchasing commodities pursuant 233 to this paragraph (b) may authorize its purchasing agent, or his 234 designee, with regard to governing authorities other than 235 counties, or its purchase clerk, or his designee, with regard to 236 counties, to accept the lowest and best competitive written bid. 237 Such authorization shall be made in writing by the governing authority and shall be maintained on file in the primary office of 238 the agency and recorded in the official minutes of the governing 239 240 authority, as appropriate. The purchasing agent or the purchase clerk, or their designee, as the case may be, and not the 241 242 governing authority, shall be liable for any penalties and/or damages as may be imposed by law for any act or omission of the 243 244 purchasing agent or purchase clerk, or their designee, 245 constituting a violation of law in accepting any bid without approval by the governing authority. The term "competitive 246 247 written bid" shall mean a bid submitted on a bid form furnished by 248 the buying agency or governing authority and signed by authorized 249 personnel representing the vendor, or a bid submitted on a 250 vendor's letterhead or identifiable bid form and signed by 251 authorized personnel representing the vendor. "Competitive" shall 252 mean that the bids are developed based upon comparable 253 identification of the needs and are developed independently and 254 without knowledge of other bids or prospective bids. Bids may be submitted by facsimile, electronic mail or other generally 255 256 accepted method of information distribution. Bids submitted by electronic transmission shall not require the signature of the 257 258 vendor's representative unless required by agencies or governing 259 authorities. 260

Bidding procedure for purchases over \$15,000.00.

261 Publication requirement. Purchases which (i) 262 involve an expenditure of more than Fifteen Thousand Dollars 263 (\$15,000.00), exclusive of freight and shipping charges, may be 264 made from the lowest and best bidder after advertising for \*HR03/R1125\* H. B. No. 1572 04/HR03/R1125 PAGE 8 (CTE\LH)

265 competitive sealed bids once each week for two (2) consecutive 266 weeks in a regular newspaper published in the county or 267 municipality in which such agency or governing authority is 268 The date as published for the bid opening shall not be 269 less than seven (7) working days after the last published notice; 270 however, if the purchase involves a construction project in which the estimated cost is in excess of Fifteen Thousand Dollars 271 (\$15,000.00), such bids shall not be opened in less than fifteen 272 (15) working days after the last notice is published and the 273 notice for the purchase of such construction shall be published 274 275 once each week for two (2) consecutive weeks. The notice of intention to let contracts or purchase equipment shall state the 276 277 time and place at which bids shall be received, list the contracts 278 to be made or types of equipment or supplies to be purchased, and, 279 if all plans and/or specifications are not published, refer to the 280 plans and/or specifications on file. If there is no newspaper 281 published in the county or municipality, then such notice shall be 282 given by posting same at the courthouse, or for municipalities at the city hall, and at two (2) other public places in the county or 283 284 municipality, and also by publication once each week for two (2) 285 consecutive weeks in some newspaper having a general circulation 286 in the county or municipality in the above provided manner. On 287 the same date that the notice is submitted to the newspaper for 288 publication, the agency or governing authority involved shall mail 289 written notice to, or provide electronic notification to the main office of the Mississippi Contract Procurement Center that 290 291 contains the same information as that in the published notice. 292 (ii) Bidding process amendment procedure. If all plans and/or specifications are published in the notification, 293 294 then the plans and/or specifications may not be amended. If all 295 plans and/or specifications are not published in the notification, 296 then amendments to the plans/specifications, bid opening date, bid 297 opening time and place may be made, provided that the agency or \*HR03/R1125\* H. B. No. 1572 04/HR03/R1125

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governing authority maintains a list of all prospective bidders 298 299 who are known to have received a copy of the bid documents and all 300 such prospective bidders are sent copies of all amendments. 301 notification of amendments may be made via mail, facsimile, 302 electronic mail or other generally accepted method of information 303 distribution. No addendum to bid specifications may be issued within two (2) working days of the time established for the 304 receipt of bids unless such addendum also amends the bid opening 305 306 to a date not less than five (5) working days after the date of 307 the addendum. 308 (iii) Filing requirement. In all cases involving 309 governing authorities, before the notice shall be published or 310 posted, the plans or specifications for the construction or equipment being sought shall be filed with the clerk of the board 311 of the governing authority. In addition to these requirements, a 312 bid file shall be established which shall indicate those vendors 313 314 to whom such solicitations and specifications were issued, and 315 such file shall also contain such information as is pertinent to 316 the bid. 317 (iv) Specification restrictions. Specifications 318 pertinent to such bidding shall be written so as not to exclude 319 comparable equipment of domestic manufacture. However, if valid 320 justification is presented, the Department of Finance and Administration or the board of a governing authority may approve a 321 322 request for specific equipment necessary to perform a specific job. Further, such justification, when placed on the minutes of 323 324 the board of a governing authority, may serve as authority for 325 that governing authority to write specifications to require a specific item of equipment needed to perform a specific job. 326 addition to these requirements, from and after July 1, 1990, 327 328 vendors of relocatable classrooms and the specifications for the 329 purchase of such relocatable classrooms published by local school 330 boards shall meet all pertinent regulations of the State Board of

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331	Education, including prior approval of such bid by the State
332	Department of Education.
333	(v) Agencies and governing authorities may
334	establish secure procedures by which bids may be submitted via
335	electronic means.
336	(d) Lowest and best bid decision procedure.
337	(i) Decision procedure. Purchases may be made
338	from the lowest and best bidder. In determining the lowest and
339	best bid, freight and shipping charges shall be included.
340	Life-cycle costing, total cost bids, warranties, guaranteed
341	buy-back provisions and other relevant provisions may be included
342	in the best bid calculation. All best bid procedures for state
343	agencies must be in compliance with regulations established by the
344	Department of Finance and Administration. If any governing
345	authority accepts a bid other than the lowest bid actually
346	submitted, it shall place on its minutes detailed calculations and
347	narrative summary showing that the accepted bid was determined to
348	be the lowest and best bid, including the dollar amount of the
349	accepted bid and the dollar amount of the lowest bid. No agency
350	or governing authority shall accept a bid based on items not
351	included in the specifications.
352	(ii) Construction project negotiations authority.
353	If the lowest and best bid is not more than ten percent (10%)
354	above the amount of funds allocated for a public construction or
355	renovation project, then the agency or governing authority shall
356	be permitted to negotiate with the lowest bidder in order to enter
357	into a contract for an amount not to exceed the funds allocated.
358	(e) Lease-purchase authorization. For the purposes of
359	this section, the term "equipment" shall mean equipment, furniture
360	and, if applicable, associated software and other applicable
361	direct costs associated with the acquisition. Any lease-purchase
362	of equipment which an agency is not required to lease-purchase

under the master lease-purchase program pursuant to Section

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31-7-10 and any lease-purchase of equipment which a governing
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     authority elects to lease-purchase may be acquired by a
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     lease-purchase agreement under this paragraph (e). Lease-purchase
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     financing may also be obtained from the vendor or from a
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     third-party source after having solicited and obtained at least
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     two (2) written competitive bids, as defined in paragraph (b) of
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     this section, for such financing without advertising for such
     bids. Solicitation for the bids for financing may occur before or
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     after acceptance of bids for the purchase of such equipment or,
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     where no such bids for purchase are required, at any time before
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     the purchase thereof. No such lease-purchase agreement shall be
     for an annual rate of interest which is greater than the overall
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     maximum interest rate to maturity on general obligation
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     indebtedness permitted under Section 75-17-101, and the term of
     such lease-purchase agreement shall not exceed the useful life of
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     equipment covered thereby as determined according to the upper
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     limit of the asset depreciation range (ADR) guidelines for the
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     Class Life Asset Depreciation Range System established by the
     Internal Revenue Service pursuant to the United States Internal
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     Revenue Code and regulations thereunder as in effect on December
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     31, 1980, or comparable depreciation guidelines with respect to
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     any equipment not covered by ADR guidelines. Any lease-purchase
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     agreement entered into pursuant to this paragraph (e) may contain
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     any of the terms and conditions which a master lease-purchase
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     agreement may contain under the provisions of Section 31-7-10(5),
     and shall contain an annual allocation dependency clause
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     substantially similar to that set forth in Section 31-7-10(8).
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     Each agency or governing authority entering into a lease-purchase
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     transaction pursuant to this paragraph (e) shall maintain with
     respect to each such lease-purchase transaction the same
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     information as required to be maintained by the Department of
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     Finance and Administration pursuant to Section 31-7-10(13).
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     However, nothing contained in this section shall be construed to
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permit agencies to acquire items of equipment with a total 397 398 acquisition cost in the aggregate of less than Ten Thousand 399 Dollars (\$10,000.00) by a single lease-purchase transaction. All 400 equipment, and the purchase thereof by any lessor, acquired by 401 lease-purchase under this paragraph and all lease-purchase 402 payments with respect thereto shall be exempt from all Mississippi 403 sales, use and ad valorem taxes. Interest paid on any 404 lease-purchase agreement under this section shall be exempt from 405 State of Mississippi income taxation.

- ensure ready availability of commodities for public works and the timely completion of public projects, no more than two (2) alternate bids may be accepted by a governing authority for commodities. No purchases may be made through use of such alternate bids procedure unless the lowest and best bidder cannot deliver the commodities contained in his bid. In that event, purchases of such commodities may be made from one (1) of the bidders whose bid was accepted as an alternate.
- 415 Construction contract change authorization. (g)416 event a determination is made by an agency or governing authority after a construction contract is let that changes or modifications 417 418 to the original contract are necessary or would better serve the purpose of the agency or the governing authority, such agency or 419 420 governing authority may, in its discretion, order such changes 421 pertaining to the construction that are necessary under the circumstances without the necessity of further public bids; 422 423 provided that such change shall be made in a commercially reasonable manner and shall not be made to circumvent the public 424 purchasing statutes. In addition to any other authorized person, 425 426 the architect or engineer hired by an agency or governing 427 authority with respect to any public construction contract shall 428 have the authority, when granted by an agency or governing 429 authority, to authorize changes or modifications to the original

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contract without the necessity of prior approval of the agency or 430 431 governing authority when any such change or modification is less 432 than one percent (1%) of the total contract amount. The agency or 433 governing authority may limit the number, manner or frequency of 434 such emergency changes or modifications.

(h) Petroleum purchase alternative. In addition to other methods of purchasing authorized in this chapter, when any agency or governing authority shall have a need for gas, diesel fuel, oils and/or other petroleum products in excess of the amount set forth in paragraph (a) of this section, such agency or governing authority may purchase the commodity after having solicited and obtained at least two (2) competitive written bids, as defined in paragraph (b) of this section. If two (2) competitive written bids are not obtained, the entity shall comply with the procedures set forth in paragraph (c) of this section. In the event any agency or governing authority shall have advertised for bids for the purchase of gas, diesel fuel, oils and other petroleum products and coal and no acceptable bids can be obtained, such agency or governing authority is authorized and directed to enter into any negotiations necessary to secure the lowest and best contract available for the purchase of such commodities.

(i) Road construction petroleum products price adjustment clause authorization. Any agency or governing authority authorized to enter into contracts for the construction, maintenance, surfacing or repair of highways, roads or streets, may include in its bid proposal and contract documents a price adjustment clause with relation to the cost to the contractor, including taxes, based upon an industry-wide cost index, of petroleum products including asphalt used in the performance or execution of the contract or in the production or manufacture of materials for use in such performance. Such industry-wide index shall be established and published monthly by the Mississippi H. B. No. 1572

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463 Department of Transportation with a copy thereof to be mailed, 464 upon request, to the clerks of the governing authority of each 465 municipality and the clerks of each board of supervisors 466 throughout the state. The price adjustment clause shall be based 467 on the cost of such petroleum products only and shall not include 468 any additional profit or overhead as part of the adjustment. bid proposals or document contract shall contain the basis and 469 methods of adjusting unit prices for the change in the cost of 470

471 such petroleum products. 472 (j) State agency emergency purchase procedure. If the 473 governing board or the executive head, or his designee, of any 474 agency of the state shall determine that an emergency exists in 475 regard to the purchase of any commodities or repair contracts, so 476 that the delay incident to giving opportunity for competitive 477 bidding would be detrimental to the interests of the state, then 478 the provisions herein for competitive bidding shall not apply and 479 the head of such agency shall be authorized to make the purchase 480 or repair. Total purchases so made shall only be for the purpose 481 of meeting needs created by the emergency situation. In the event 482 such executive head is responsible to an agency board, at the 483 meeting next following the emergency purchase, documentation of 484 the purchase, including a description of the commodity purchased, 485 the purchase price thereof and the nature of the emergency shall be presented to the board and placed on the minutes of the board 486 487 of such agency. The head of such agency, or his designee, shall, 488 at the earliest possible date following such emergency purchase, 489 file with the Department of Finance and Administration (i) a 490 statement explaining the conditions and circumstances of the emergency, which shall include a detailed description of the 491 492 events leading up to the situation and the negative impact to the 493 entity if the purchase is made following the statutory 494 requirements set forth in paragraph (a), (b) or (c) of this 495 section, and (ii) a certified copy of the appropriate minutes of \*HR03/R1125\* H. B. No. 1572 04/HR03/R1125

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- the board of such agency, if applicable. On or before September 1 of each year, the State Auditor shall prepare and deliver to the Senate Fees, Salaries and Administration Committee, the House Fees and Salaries of Public Officers Committee and the Joint Legislative Budget Committee a report containing a list of all state agency emergency purchases and supporting documentation for each emergency purchases.
- 503 (k) Governing authority emergency purchase procedure. 504 If the governing authority, or the governing authority acting through its designee, shall determine that an emergency exists in 505 506 regard to the purchase of any commodities or repair contracts, so 507 that the delay incident to giving opportunity for competitive 508 bidding would be detrimental to the interest of the governing 509 authority, then the provisions herein for competitive bidding shall not apply and any officer or agent of such governing 510 authority having general or special authority therefor in making 511 512 such purchase or repair shall approve the bill presented therefor, 513 and he shall certify in writing thereon from whom such purchase was made, or with whom such a repair contract was made. At the 514 515 board meeting next following the emergency purchase or repair contract, documentation of the purchase or repair contract, 516 517 including a description of the commodity purchased, the price thereof and the nature of the emergency shall be presented to the 518 519 board and shall be placed on the minutes of the board of such 520 governing authority.
- 521 (1) Hospital purchase, lease-purchase and lease 522 authorization.
- (i) The commissioners or board of trustees of any public hospital may contract with such lowest and best bidder for the purchase or lease-purchase of any commodity under a contract of purchase or lease-purchase agreement whose obligatory payment terms do not exceed five (5) years.

528	(ii) In addition to the authority granted in							
529	subparagraph (i) of this paragraph (l), the commissioners or board							
530	of trustees is authorized to enter into contracts for the lease of							
531	equipment or services, or both, which it considers necessary for							
532	the proper care of patients if, in its opinion, it is not							
533	financially feasible to purchase the necessary equipment or							
534	services. Any such contract for the lease of equipment or							
535	services executed by the commissioners or board shall not exceed a							
536	maximum of five (5) years' duration and shall include a							
537	cancellation clause based on unavailability of funds. If such							
538	cancellation clause is exercised, there shall be no further							
539	liability on the part of the lessee. Any such contract for the							
540	lease of equipment or services executed on behalf of the							
541	commissioners or board that complies with the provisions of this							
542	subparagraph (ii) shall be excepted from the bid requirements set							
543	forth in this section.							
544	(m) Exceptions from bidding requirements. Excepted							
545	from bid requirements are:							
546	(i) Purchasing agreements approved by department.							
547	Purchasing agreements, contracts and maximum price regulations							
548	executed or approved by the Department of Finance and							
549	Administration.							
550	(ii) Outside equipment repairs. Repairs to							
551	equipment, when such repairs are made by repair facilities in the							
552	private sector; however, engines, transmissions, rear axles and/or							
553	other such components shall not be included in this exemption when							
554	replaced as a complete unit instead of being repaired and the need							
555	for such total component replacement is known before disassembly							
556	of the component; however, invoices identifying the equipment,							
557	specific repairs made, parts identified by number and name,							
558	supplies used in such repairs, and the number of hours of labor							
559	and costs therefor shall be required for the payment for such							
560	repairs.							

H. B. No. 1572 04/HR03/R1125 PAGE 17 (CTE\LH) 561 (iii) In-house equipment repairs. Purchases of 562 parts for repairs to equipment, when such repairs are made by 563 personnel of the agency or governing authority; however, entire 564 assemblies, such as engines or transmissions, shall not be 565 included in this exemption when the entire assembly is being 566 replaced instead of being repaired. (iv) Raw gravel or dirt. Raw unprocessed deposits 567 of gravel or fill dirt which are to be removed and transported by 568 569 the purchaser. Governmental equipment auctions. 570 (v)571 vehicles or other equipment purchased from a federal agency or authority, another governing authority or state agency of the 572 573 State of Mississippi, or any governing authority or state agency 574 of another state at a public auction held for the purpose of 575 disposing of such vehicles or other equipment. Any purchase by a 576 governing authority under the exemption authorized by this 577 subparagraph (v) shall require advance authorization spread upon 578 the minutes of the governing authority to include the listing of the item or items authorized to be purchased and the maximum bid 579 580 authorized to be paid for each item or items. Intergovernmental sales and transfers. 581 (vi) 582 Purchases, sales, transfers or trades by governing authorities or 583 state agencies when such purchases, sales, transfers or trades are 584 made by a private treaty agreement or through means of 585 negotiation, from any federal agency or authority, another governing authority or state agency of the State of Mississippi, 586 587 or any state agency or governing authority of another state. 588 Nothing in this section shall permit such purchases through public auction except as provided for in subparagraph (v) of this 589 590 section. It is the intent of this section to allow governmental entities to dispose of and/or purchase commodities from other 591 592 governmental entities at a price that is agreed to by both 593 This shall allow for purchases and/or sales at prices parties. \*HR03/R1125\* H. B. No. 1572

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which may be determined to be below the market value if the 594 595 selling entity determines that the sale at below market value is 596 in the best interest of the taxpayers of the state. Governing 597 authorities shall place the terms of the agreement and any 598 justification on the minutes, and state agencies shall obtain 599 approval from the Department of Finance and Administration, prior 600 to releasing or taking possession of the commodities. 601 (vii) Perishable supplies or food. Perishable 602 supplies or foods purchased for use in connection with hospitals, 603 the school lunch programs, homemaking programs and for the feeding 604 of county or municipal prisoners. 605 (viii) Single source items. Noncompetitive items 606 available from one (1) source only. In connection with the 607 purchase of noncompetitive items only available from one (1) source, a certification of the conditions and circumstances 608 609 requiring the purchase shall be filed by the agency with the 610 Department of Finance and Administration and by the governing 611 authority with the board of the governing authority. Upon receipt of that certification the Department of Finance and Administration 612 613 or the board of the governing authority, as the case may be, may, in writing, authorize the purchase, which authority shall be noted 614 615 on the minutes of the body at the next regular meeting thereafter. 616 In those situations, a governing authority is not required to 617 obtain the approval of the Department of Finance and 618 Administration. (ix) Waste disposal facility construction 619 620 contracts. Construction of incinerators and other facilities for disposal of solid wastes in which products either generated 621 622 therein, such as steam, or recovered therefrom, such as materials 623 for recycling, are to be sold or otherwise disposed of; however, 624 in constructing such facilities, a governing authority or agency 625 shall publicly issue requests for proposals, advertised for in the 626 same manner as provided herein for seeking bids for public

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construction projects, concerning the design, construction, 627 628 ownership, operation and/or maintenance of such facilities, 629 wherein such requests for proposals when issued shall contain 630 terms and conditions relating to price, financial responsibility, 631 technology, environmental compatibility, legal responsibilities 632 and such other matters as are determined by the governing 633 authority or agency to be appropriate for inclusion; and after 634 responses to the request for proposals have been duly received, the governing authority or agency may select the most qualified 635 proposal or proposals on the basis of price, technology and other 636 637 relevant factors and from such proposals, but not limited to the 638 terms thereof, negotiate and enter contracts with one or more of 639 the persons or firms submitting proposals. 640

- (x) Hospital group purchase contracts. Supplies, 641 commodities and equipment purchased by hospitals through group purchase programs pursuant to Section 31-7-38. 642
- 643 (xi) Information technology products. Purchases 644 of information technology products made by governing authorities 645 under the provisions of purchase schedules, or contracts executed 646 or approved by the Mississippi Department of Information 647 Technology Services and designated for use by governing 648 authorities.
- 649 (xii) Energy efficiency services and equipment.
- 650 Energy efficiency services and equipment acquired by school
- 651 districts, community and junior colleges, institutions of higher
- 652 learning and state agencies or other applicable governmental
- 653 entities on a shared-savings, lease or lease-purchase basis
- 654 pursuant to Section 31-7-14.
- 655 (xiii) Municipal electrical utility system fuel.
- 656 Purchases of coal and/or natural gas by municipally-owned electric
- 657 power generating systems that have the capacity to use both coal
- 658 and natural gas for the generation of electric power.

659	$( ext{xiv})$ Library books and other reference materials
660	Purchases by libraries or for libraries of books and periodicals;
661	processed film, video cassette tapes, filmstrips and slides;
662	recorded audio tapes, cassettes and diskettes; and any such items
663	as would be used for teaching, research or other information
664	distribution; however, equipment such as projectors, recorders,
665	audio or video equipment, and monitor televisions are not exempt
666	under this subparagraph.
667	(xv) <b>Unmarked vehicles.</b> Purchases of unmarked
668	vehicles when such purchases are made in accordance with
669	purchasing regulations adopted by the Department of Finance and
670	Administration pursuant to Section 31-7-9(2).
671	(xvi) <b>Election ballots.</b> Purchases of ballots
672	printed pursuant to Section 23-15-351.
673	(xvii) Multichannel interactive video systems.
674	From and after July 1, 1990, contracts by Mississippi Authority
675	for Educational Television with any private educational
676	institution or private nonprofit organization whose purposes are
677	educational in regard to the construction, purchase, lease or
678	lease-purchase of facilities and equipment and the employment of
679	personnel for providing multichannel interactive video systems
680	(ITSF) in the school districts of this state.
681	(xviii) Purchases of prison industry products.
682	From and after January 1, 1991, purchases made by state agencies
683	or governing authorities involving any item that is manufactured,
684	processed, grown or produced from the state's prison industries.
685	(xix) Undercover operations equipment. Purchases
686	of surveillance equipment or any other high-tech equipment to be
687	used by law enforcement agents in undercover operations, provided
688	that any such purchase shall be in compliance with regulations
689	established by the Department of Finance and Administration.
690	(xx) Junior college books for rent. Purchases by
691	community or junior colleges of textbooks which are obtained for

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H. B. No. 1572 04/HR03/R1125 PAGE 21 (CTE\LH) 692 the purpose of renting such books to students as part of a book 693 service system. (xxi) Certain school district purchases. 694 695 Purchases of commodities made by school districts from vendors 696 with which any levying authority of the school district, as 697 defined in Section 37-57-1, has contracted through competitive bidding procedures for purchases of the same commodities. 698 699 (xxii) Garbage, solid waste and sewage contracts. 700 Contracts for garbage collection or disposal, contracts for solid 701 waste collection or disposal and contracts for sewage collection 702 or disposal. 703 (xxiii) Municipal water tank maintenance 704 contracts. Professional maintenance program contracts for the 705 repair or maintenance of municipal water tanks, which provide 706 professional services needed to maintain municipal water storage 707 tanks for a fixed annual fee for a duration of two (2) or more 708 years. 709 Purchases of Mississippi Industries for the Blind products. Purchases made by state agencies or governing 710 711 authorities involving any item that is manufactured, processed or produced by the Mississippi Industries for the Blind. 712 (xxv) Purchases of state-adopted textbooks. 713 714 Purchases of state-adopted textbooks by public school districts. 715 (xxvi) Certain purchases under the Mississippi 716 Major Economic Impact Act. Contracts entered into pursuant to the provisions of Section 57-75-9(2) and (3). 717 718 (xxvii) Used heavy or specialized machinery or equipment for installation of soil and water conservation 719 720 practices purchased at auction. Used heavy or specialized 721 machinery or equipment used for the installation and implementation of soil and water conservation practices or 722 723 measures purchased subject to the restrictions provided in

Sections 69-27-331 through 69-27-341. Any purchase by the State

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725	Soil and Water Conservation Commission under the exemption							
726	authorized by this subparagraph shall require advance							
727	authorization spread upon the minutes of the commission to include							
728	the listing of the item or items authorized to be purchased and							
729	the maximum bid authorized to be paid for each item or items.							
730	(xxviii) Hospital lease of equipment or services.							
731	Leases by hospitals of equipment or services if the leases are in							
732	compliance with subparagraph (1)(ii).							
733	(xxix) Purchases made pursuant to qualified							
734	cooperative purchasing agreements. Purchases made by certified							
735	purchasing offices of state agencies or governing authorities							
736	under cooperative purchasing agreements previously approved by the							
737	Office of Purchasing and Travel and established by or for any							
738	municipality, county, parish or state government or the federal							
739	government, provided that the notification to potential							
740	contractors includes a clause that sets forth the availability of							
741	the cooperative purchasing agreement to other governmental							
742	entities. Such purchases shall only be made if the use of the							
743	cooperative purchasing agreements is determined to be in the best							
744	interest of the government entity.							
745	(xxx) Procurement of design and construction							
746	services by state institutions of higher learning. Privately							
747	financed contracts awarded by the Board of Trustees of State							
748	Institutions of Higher Learning for the design and construction of							
749	buildings or facilities, excluding dormitories, or parking							
750	structures on the campus of a state institution of higher							
751	<pre>learning, as provided in Section 37-101-44.</pre>							
752	(n) Term contract authorization. All contracts for the							
753	purchase of:							
754	(i) All contracts for the purchase of commodities,							
755	equipment and public construction (including, but not limited to,							
756	repair and maintenance), may be let for periods of not more than							
757	sixty (60) months in advance, subject to applicable statutory							
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provisions prohibiting the letting of contracts during specified periods near the end of terms of office. Term contracts for a period exceeding twenty-four (24) months shall also be subject to ratification or cancellation by governing authority boards taking office subsequent to the governing authority board entering the contract.

(ii) Bid proposals and contracts may include price adjustment clauses with relation to the cost to the contractor based upon a nationally published industry-wide or nationally published and recognized cost index. The cost index used in a price adjustment clause shall be determined by the Department of Finance and Administration for the state agencies and by the governing board for governing authorities. The bid proposal and contract documents utilizing a price adjustment clause shall contain the basis and method of adjusting unit prices for the change in the cost of such commodities, equipment and public construction.

penalty. No contract or purchase as herein authorized shall be made for the purpose of circumventing the provisions of this section requiring competitive bids, nor shall it be lawful for any person or concern to submit individual invoices for amounts within those authorized for a contract or purchase where the actual value of the contract or commodity purchased exceeds the authorized amount and the invoices therefor are split so as to appear to be authorized as purchases for which competitive bids are not required. Submission of such invoices shall constitute a misdemeanor punishable by a fine of not less than Five Hundred Dollars (\$500.00) nor more than One Thousand Dollars (\$1,000.00), or by imprisonment for thirty (30) days in the county jail, or both such fine and imprisonment. In addition, the claim or claims submitted shall be forfeited.

790 Electrical utility petroleum-based equipment 791 purchase procedure. When in response to a proper advertisement 792 therefor, no bid firm as to price is submitted to an electric 793 utility for power transformers, distribution transformers, power 794 breakers, reclosers or other articles containing a petroleum 795 product, the electric utility may accept the lowest and best bid

therefor although the price is not firm.

Fuel management system bidding procedure. (q)Any governing authority or agency of the state shall, before contracting for the services and products of a fuel management or fuel access system, enter into negotiations with not fewer than two (2) sellers of fuel management or fuel access systems for competitive written bids to provide the services and products for the systems. In the event that the governing authority or agency cannot locate two (2) sellers of such systems or cannot obtain bids from two (2) sellers of such systems, it shall show proof that it made a diligent, good-faith effort to locate and negotiate with two (2) sellers of such systems. Such proof shall include, but not be limited to, publications of a request for proposals and letters soliciting negotiations and bids. For purposes of this paragraph (q), a fuel management or fuel access system is an automated system of acquiring fuel for vehicles as well as management reports detailing fuel use by vehicles and drivers, and the term "competitive written bid" shall have the meaning as defined in paragraph (b) of this section. Governing authorities and agencies shall be exempt from this process when contracting for the services and products of a fuel management or fuel access systems under the terms of a state contract established by the Office of Purchasing and Travel.

Solid waste contract proposal procedure. (r)entering into any contract for garbage collection or disposal, contract for solid waste collection or disposal or contract for sewage collection or disposal, which involves an expenditure of \*HR03/R1125\* H. B. No. 1572 04/HR03/R1125

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more than Fifty Thousand Dollars (\$50,000.00), a governing 823 824 authority or agency shall issue publicly a request for proposals 825 concerning the specifications for such services which shall be 826 advertised for in the same manner as provided in this section for 827 seeking bids for purchases which involve an expenditure of more 828 than the amount provided in paragraph (c) of this section. Anv 829 request for proposals when issued shall contain terms and conditions relating to price, financial responsibility, 830 831 technology, legal responsibilities and other relevant factors as 832 are determined by the governing authority or agency to be 833 appropriate for inclusion; all factors determined relevant by the governing authority or agency or required by this paragraph (r) 834 835 shall be duly included in the advertisement to elicit proposals. After responses to the request for proposals have been duly 836 837 received, the governing authority or agency shall select the most 838 qualified proposal or proposals on the basis of price, technology 839 and other relevant factors and from such proposals, but not 840 limited to the terms thereof, negotiate and enter contracts with one or more of the persons or firms submitting proposals. 841 842 governing authority or agency deems none of the proposals to be 843 qualified or otherwise acceptable, the request for proposals 844 process may be reinitiated. Notwithstanding any other provisions of this paragraph, where a county with at least thirty-five 845 thousand (35,000) nor more than forty thousand (40,000) 846 847 population, according to the 1990 federal decennial census, owns or operates a solid waste landfill, the governing authorities of 848 849 any other county or municipality may contract with the governing 850 authorities of the county owning or operating the landfill, pursuant to a resolution duly adopted and spread upon the minutes 851 852 of each governing authority involved, for garbage or solid waste 853 collection or disposal services through contract negotiations. 854 Minority set aside authorization. Notwithstanding 855 any provision of this section to the contrary, any agency or

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H. B. No. 1572 04/HR03/R1125 PAGE 26 (CTE\LH) 856 governing authority, by order placed on its minutes, may, in its 857 discretion, set aside not more than twenty percent (20%) of its 858 anticipated annual expenditures for the purchase of commodities 859 from minority businesses; however, all such set-aside purchases 860 shall comply with all purchasing regulations promulgated by the 861 Department of Finance and Administration and shall be subject to bid requirements under this section. Set-aside purchases for 862 which competitive bids are required shall be made from the lowest 863 864 and best minority business bidder. For the purposes of this 865 paragraph, the term "minority business" means a business which is 866 owned by a majority of persons who are United States citizens or 867 permanent resident aliens (as defined by the Immigration and 868 Naturalization Service) of the United States, and who are Asian, 869 Black, Hispanic or Native American, according to the following 870 definitions:

- (i) "Asian" means persons having origins in any of the original people of the Far East, Southeast Asia, the Indian subcontinent, or the Pacific Islands.
- 874 (ii) "Black" means persons having origins in any 875 black racial group of Africa.
- (iii) "Hispanic" means persons of Spanish or 877 Portuguese culture with origins in Mexico, South or Central 878 America, or the Caribbean Islands, regardless of race.
- (iv) "Native American" means persons having

  880 origins in any of the original people of North America, including

  881 American Indians, Eskimos and Aleuts.
- (t) Construction punch list restriction. The
  architect, engineer or other representative designated by the
  agency or governing authority that is contracting for public
  construction or renovation may prepare and submit to the
  contractor only one (1) preliminary punch list of items that do
  not meet the contract requirements at the time of substantial

888	completion	and	one (	1) final	list	immediately	before	final
889	completion	and	final	payment				

- 890 (u) **Purchase authorization clarification.** Nothing in 891 this section shall be construed as authorizing any purchase not 892 authorized by law.
- 893 **SECTION 5.** This act shall take effect and be in force from 894 and after July 1, 2004.