By: Senator(s) Harden

To: Education; Appropriations

SENATE BILL NO. 2404

- AN ACT TO AMEND SECTIONS 37-13-63 AND 37-151-7, MISSISSIPPI
- CODE OF 1972, TO CLARIFY THE AUTHORITY OF THE STATE BOARD OF
- EDUCATION TO EXEMPT SCHOOLS FROM THE REQUIRED 180-DAY MINIMUM SCHOOL CALENDAR FOR TIME MISSED DUE TO EMERGENCIES AND TO CONTINUE 3
- TO PAY SCHOOL DISTRICTS FULL ADEQUATE EDUCATION PROGRAM 5
- ALLOTMENTS; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 37-13-63, Mississippi Code of 1972, is 8
- amended as follows: 9
- 10 37-13-63. (1) All public schools in the state shall be kept
- in session for at least one hundred eighty (180) days in each 11
- scholastic year. 12
- (2) If the school board of any school district shall 13
- determine that it is not economically feasible or practicable to 14
- operate any school within the district for the full one hundred 15
- eighty (180) days required for a scholastic year as contemplated 16
- 17 due to an enemy attack, a manmade, technological or natural
- disaster in which the Governor has declared a disaster emergency 18
- under the laws of this state or the President of the United States 19
- has declared an emergency or major disaster to exist in this 20
- state, said school board may notify the State Department of 21
- Education of such disaster and submit a plan for altering the 22
- school term. If the State Board of Education finds such disaster 23
- 24 to be the cause of the school not operating for the contemplated
- school term and that such school was in a school district covered 25
- by the Governor's or President's disaster declaration, it may 26
- permit said school board to operate the schools in its district 27
- for less than one hundred eighty (180) days. 28

- SECTION 2. Section 37-151-7, Mississippi Code of 1972, is
- 30 amended as follows:
- 37-151-7. The annual allocation to each school district for
- 32 the operation of the adequate education program shall be
- 33 determined as follows:
- 34 (1) Computation of the basic amount to be included for
- 35 current operation in the adequate education program. The
- 36 following procedure shall be followed in determining the annual
- 37 allocation to each school district:
- 38 (a) Determination of average daily attendance. During
- 39 months two (2) and three (3) of the current school year, the
- 40 average daily attendance of a school district shall be computed,
- 41 or the average daily attendance for the prior school year shall be
- 42 used, whichever is greater. The district's average daily
- 43 attendance shall be computed and currently maintained in
- 44 accordance with regulations promulgated by the State Board of
- 45 Education.
- 46 (b) Determination of base student cost. The State
- 47 Board of Education, on or before August 1, with adjusted estimate
- 48 no later than January 2, shall annually submit to the Legislative
- 49 Budget Office and the Governor a proposed base student cost
- 50 adequate to provide the following cost components of educating a
- 51 pupil in an average school district meeting Level III
- 52 accreditation standards required by the Commission on School
- 53 Accreditation: (i) Instructional Cost; (ii) Administrative Cost;
- 54 (iii) Operation and Maintenance of Plant; and (iv) Ancillary
- 55 Support Cost. The department shall utilize a statistical
- 56 methodology which considers such factors as, but not limited to,
- 57 (i) school size; (ii) assessed valuation per pupil; (iii) the
- 58 percentage of students receiving free lunch; (iv) the local
- 59 district maintenance tax levy; (v) other local school district
- 60 revenues; and (vi) the district's accreditation level, in the
- 61 selection of the representative Mississippi school districts for

which cost information shall be obtained for each of the above listed cost areas.

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For the instructional cost component, the department shall

65 determine the instructional cost of each of the representative 66 school districts selected above, excluding instructional cost of 67 self-contained special education programs and vocational education programs, and the average daily attendance in the selected school 68 districts. The instructional cost is then totaled and divided by 69 the total average daily attendance for the selected school 70 districts to yield the instructional cost component. 71 72 administrative cost component, the department shall determine the administrative cost of each of the representative school districts 73 74 selected above, excluding administrative cost of self-contained special education programs and vocational education programs, and 75 the average daily attendance in the selected school districts. 76 77 The administrative cost is then totaled and divided by the total average daily attendance for the selected school districts to 78 79 yield the administrative cost component. For the plant and maintenance cost component, the department shall determine the 80 81 plant and maintenance cost of each of the representative school districts selected above, excluding plant and maintenance cost of 82 83 self-contained special education programs and vocational education programs, and the average daily attendance in the selected school 84 The plant and maintenance cost is then totaled and 85 districts. divided by the total average daily attendance for the selected 86 school districts to yield the plant and maintenance cost 87 88 component. For the ancillary support cost component, the department shall determine the ancillary support cost of each of 89 the representative school districts selected above, excluding 90 ancillary support cost of self-contained special education 91 92 programs and vocational education programs, and the average daily 93 attendance in the selected school districts. The ancillary support cost is then totaled and divided by the total average 94

- 95 daily attendance for the selected school districts to yield the
- 96 ancillary support cost component. The total base cost for each
- 97 year shall be the sum of the instructional cost component,
- 98 administrative cost component, plant and maintenance cost
- 99 component and ancillary support cost component, and any estimated
- 100 adjustments for additional state requirements as determined by the
- 101 State Board of Education. Provided, however, that the base
- 102 student cost in fiscal year 1998 shall be Two Thousand Six Hundred
- 103 Sixty-four Dollars (\$2,664.00).
- 104 (c) Determination of the basic adequate education
- 105 program cost. The basic amount for current operation to be
- 106 included in the Mississippi Adequate Education Program for each
- 107 school district shall be computed as follows:
- Multiply the average daily attendance of the district by the
- 109 base student cost as established by the Legislature, which yields
- 110 the total base program cost for each school district.
- 111 (d) Adjustment to the base student cost for at-risk
- 112 **pupils.** The amount to be included for at-risk pupil programs for
- 113 each school district shall be computed as follows: Multiply the
- 114 base student cost for the appropriate fiscal year as determined
- under paragraph (b) by five percent (5%), and multiply that
- 116 product by the number of pupils participating in the federal free
- 117 school lunch program in such school district, which yields the
- 118 total adjustment for at-risk pupil programs for such school
- 119 district.
- 120 (e) Add-on program cost. The amount to be allocated to
- 121 school districts in addition to the adequate education program
- 122 cost for add-on programs for each school district shall be
- 123 computed as follows:
- 124 (i) Transportation cost shall be the amount
- 125 allocated to such school district for the operational support of
- 126 the district transportation system from state funds.

127		(ii) V	ocational	or t	echnica	ıl educa	ation prog	gram
128	cost shall be	the amou	nt alloca	ted t	o such	school	district	from
129	state funds fo	or the op	erational	supp	ort of	such pi	rograms.	

- (iii) Special education program cost shall be the amount allocated to such school district from state funds for the operational support of such programs.
- (iv) Gifted education program cost shall be the
 amount allocated to such school district from state funds for the
 operational support of such programs.
- (v) Alternative school program cost shall be the
 amount allocated to such school district from state funds for the
 operational support of such programs.
- (vi) Extended school year programs shall be the
 amount allocated to school districts for those programs authorized
 by law which extend beyond the normal school year.
- 142 (vii) University-based programs shall be the 143 amount allocated to school districts for those university-based 144 programs for handicapped children as defined and provided for in 145 Section 37-23-131 et seq., Mississippi Code of 1972.
- (viii) Bus driver training programs shall be the amount provided for those driver training programs as provided for in Section 37-41-1, Mississippi Code of 1972.
- The sum of the items listed above (i) transportation, (ii)
 vocational or technical education, (iii) special education, (iv)
 gifted education, (v) alternative school, (vi) extended school
 year, (vii) university-based, and (viii) bus driver training shall
 yield the add-on cost for each school district.
- (f) Total projected adequate education program cost.

 The total Mississippi Adequate Education Program Cost shall be the sum of the total basic adequate education program cost (paragraph (c)), and the adjustment to the base student cost for at-risk pupils (paragraph (d)) for each school district.

159	(g) Supplemental grant to school districts. In
160	addition to the adequate education program grant, the State
161	Department of Education shall annually distribute an additional
162	amount as follows: Multiply the base student cost for the
163	appropriate fiscal year as determined under paragraph (b) by .13%
164	and multiply that product by the average daily attendance of each
165	school district. Such grant shall not be subject to the local
166	revenue requirement provided in subsection (2).

- (2) Computation of the required local revenue in support of the adequate education program. The amount that each district shall provide toward the cost of the adequate education program shall be calculated as follows:
- (a) The State Board of Education shall certify to each school district that twenty-eight (28) mills, less the estimated amount of the yield of the School Ad Valorem Tax Reduction Fund grants as determined by the State Department of Education, is the millage rate required to provide the district required local effort for that year, or twenty-seven percent (27%) of the basic adequate education program cost for such school district as determined under subsection (c), whichever is a lesser amount. In the case of an agricultural high school the millage requirement shall be set at a level which generates an equitable amount per pupil to be determined by the State Board of Education.
- The State Board of Education shall determine (i) the total assessed valuation of nonexempt property for school purposes in each school district; (ii) assessed value of exempt property owned by homeowners aged sixty-five (65) or older or disabled as defined in Section 27-33-67(2), Mississippi Code of 1972; (iii) the school district's tax loss from exemptions provided to applicants under the age of sixty-five (65) and not disabled as defined in Section 27-33-67(1), Mississippi Code of 1972; and (iv) the school district's homestead reimbursement revenues.

192	(c) The amount of the total adequate education program
193	funding which shall be contributed by each school district shall
194	be the sum of the ad valorem receipts generated by the millage
195	required under this subsection plus the following local revenue
196	sources for the appropriate fiscal year which are or may be
197	available for current expenditure by the school district:
198	One hundred percent (100%) of Grand Gulf income as prescribed
199	in Section 27-35-309.

(3) Computation of the required state effort in support of the adequate education program.

- (a) The required state effort in support of the adequate education program shall be determined by subtracting the sum of the required local tax effort as set forth in subsection (2)(a) of this section and the other local revenue sources as set forth in subsection (2)(c) of this section in an amount not to exceed twenty-seven percent (27%) of the total projected adequate education program cost as set forth in subsection (1)(f) of this section from the total projected adequate education program cost as set forth in subsection.
- 211 (b) Provided, however, that in fiscal year 1998 and in the fiscal year in which the adequate education program is fully 212 213 funded by the Legislature, any increase in the said state contribution, including the supplemental grant to school districts 214 provided under subsection (1)(g), to any district calculated under 215 216 this section shall be not less than eight percent (8%) in excess of the amount received by said district from state funds for the 217 218 fiscal year immediately preceding. For purposes of this paragraph (b), state funds shall include minimum program funds less the 219 add-on programs, state Uniform Millage Assistance Grant funds, 220 221 Education Enhancement Funds appropriated for Uniform Millage Assistance Grants and state textbook allocations, and State 222 223 General Funds allocated for textbooks.

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If the appropriation is less than full funding for 224 fiscal year 2003, allocations for state contributions to school 225 districts in support of the adequate education program will be 226 227 determined by the State Department of Education in the following 228 manner: (i) Calculation of the full funding amount under 229 this chapter, with proportionate reductions as required by the 230 appropriation level. 231 (ii) Calculation of the amount equal to the state 232 funds allocated to school districts for fiscal year 2002 plus the 233 234 estimated amount to fund the adequate education program salary schedule for fiscal year 2003. For purposes of this item (ii), 235 236 state funds shall be those described in paragraph (b) and an amount equal to the allocation for the adequate education program 237 in fiscal year 2002, plus any additional amount required to 238 satisfy fiscal year 2003 pledges in accordance with paragraphs 239 (d), (e) and (f) of subsection (5) of this section. If a school 240 district's fiscal year 2003 pledge is different than the pledge 241 amount for fiscal year 2002, the district shall receive an amount 242 243 equal to the fiscal year 2003 pledge or the amount of funds calculated under the adequate education formula for fiscal year 244 245 2002 before any pledge guarantee for fiscal year 2002, whichever is greater. If the pledge is no longer in effect, the district 246 shall receive the amount of funds calculated under the formula for 247 248 fiscal year 2002 before any pledge guarantee for fiscal year 2002. The portion of any district's allocation 249 250 calculated in item (i) of this paragraph which exceeds amounts as 251 calculated in item (ii) shall be reduced by an amount not to exceed twenty-one percent (21%). The amount of funds generated by 252 this reduction of funds shall be redistributed proportionately 253 among those districts receiving insufficient funds to meet the 254

amount calculated in item (ii). In no case may any district

receive funds in an amount greater than the amount that the

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257 district would have received under full funding of the program for 258 fiscal year 2003.

- (d) If the school board of any school district shall 259 260 determine that it is not economically feasible or practicable to 261 operate any school within the district for the full one hundred eighty (180) days required for a school term of a scholastic year 262 as required in Section 37-13-63, Mississippi Code of 1972, due to 263 an enemy attack, a manmade, technological or natural disaster in 264 265 which the Governor has declared a disaster emergency under the laws of this state or the President of the United States has 266 267 declared an emergency or major disaster to exist in this state, said school board may notify the State Department of Education of 268 269 such disaster and submit a plan for altering the school term. the State Board of Education finds such disaster to be the cause 270 of the school not operating for the contemplated school term and 271 that such school was in a school district covered by the 272 Governor's or President's disaster declaration, it may permit said 273 274 school board to operate the schools in its district for less than one hundred eighty (180) days and, in such case, the State 275 276 Department of Education shall not reduce the state contributions to the adequate education program allotment for such district, 277 278 because of the failure to operate said schools for one hundred eighty (180) days. 279
- The State Adequate Education Program Fund is hereby 280 (4)281 established in the State Treasury which shall be used to distribute any funds specifically appropriated by the Legislature 282 to such fund, to school districts entitled to increased 283 allocations of state funds under the adequate education program 284 funding formula prescribed in Sections 37-151-3, 37-151-5 and 285 286 37-151-7 of this article. If the Legislature provides less funds 287 than the total state funds needed for support of such increased 288 allocations under the adequate education program, the State Department of Education shall reduce all elements of the cost of 289

- the adequate education program proportionately. Any such adequate
 education program funds shall be transferred to the school
 district maintenance fund of such district in the manner
 prescribed in Section 37-19-47, Mississippi Code of 1972, and
 shall be expended in the manner provided by law.
- The Interim School District Capital Expenditure Fund is 295 hereby established in the State Treasury which shall be used to 296 distribute any funds specifically appropriated by the Legislature 297 to such fund to school districts entitled to increased allocations 298 of state funds under the adequate education program funding 299 300 formula prescribed in Sections 37-151-3 through 37-151-7, Mississippi Code of 1972, until such time as the said adequate 301 education program is fully funded by the Legislature. 302 303 following percentages of the total state cost of increased 304 allocations of funds under the adequate education program funding 305 formula shall be appropriated by the Legislature into the Interim School District Capital Expenditure Fund to be distributed to all 306 307 school districts under the formula: Nine and two-tenths percent (9.2%) shall be appropriated in fiscal year 1998, twenty percent 308 309 (20%) shall be appropriated in fiscal year 1999, forty percent (40%) shall be appropriated in fiscal year 2000, sixty percent 310 311 (60%) shall be appropriated in fiscal year 2001, eighty percent (80%) shall be appropriated in fiscal year 2002, and one hundred 312 percent (100%) shall be appropriated in fiscal year 2003 into the 313 314 State Adequate Education Program Fund created in subsection (4). Until July 1, 2002, such money shall be used by school districts 315 316 for the following purposes:
- (a) Purchasing, erecting, repairing, equipping,
 remodeling and enlarging school buildings and related facilities,
 including gymnasiums, auditoriums, lunchrooms, vocational training
 buildings, libraries, school barns and garages for transportation
 vehicles, school athletic fields and necessary facilities
 connected therewith, and purchasing land therefor. Any such

- 323 capital improvement project by a school district shall be approved
- 324 by the State Board of Education, and based on an approved
- 325 long-range plan. The State Board of Education shall promulgate
- 326 minimum requirements for the approval of school district capital
- 327 expenditure plans.
- 328 (b) Providing necessary water, light, heating, air
- 329 conditioning, and sewerage facilities for school buildings, and
- 330 purchasing land therefor.
- 331 (c) Paying debt service on existing capital improvement
- 332 debt of the district or refinancing outstanding debt of a district
- 333 if such refinancing will result in an interest cost savings to the
- 334 district.
- 335 (d) From and after October 1, 1997, through June 30,
- 336 1998, pursuant to a school district capital expenditure plan
- 337 approved by the State Department of Education, a school district
- 338 may pledge such funds until July 1, 2002, plus funds provided for
- in paragraph (e) of this subsection (5) that are not otherwise
- 340 permanently pledged under such paragraph (e) to pay all or a
- 341 portion of the debt service on debt issued by the school district
- 342 under Sections 37-59-1 through 37-59-45, 37-59-101 through
- 343 37-59-115, 37-7-351 through 37-7-359, 37-41-89 through 37-41-99,
- 344 37-7-301, 37-7-302 and 37-41-81, Mississippi Code of 1972, or debt
- 345 issued by boards of supervisors for agricultural high schools
- 346 pursuant to Section 37-27-65, Mississippi Code of 1972, or
- 347 lease-purchase contracts entered into pursuant to Section 31-7-13,
- 348 Mississippi Code of 1972, or to retire or refinance outstanding
- 349 debt of a district, if such pledge is accomplished pursuant to a
- 350 written contract or resolution approved and spread upon the
- 351 minutes of an official meeting of the district's school board or
- 352 board of supervisors. It is the intent of this provision to allow
- 353 school districts to irrevocably pledge their Interim School
- 354 District Capital Expenditure Fund allotments as a constant stream
- 355 of revenue to secure a debt issued under the foregoing code

357 pledge, the state shall take all action necessary to ensure that the amount of a district's Interim School District Capital 358 359 Expenditure Fund allotments shall not be reduced below the amount 360 certified by the department or the district's total allotment 361 under the Interim Capital Expenditure Fund if fully funded, so long as such debt remains outstanding. 362 From and after October 1, 1997, through June 30, 363 364 1998, in addition to any other authority a school district may have, any school district may issue State Aid Capital Improvement 365 366 Bonds secured in whole by a continuing annual pledge of any Mississippi Adequate Education Program funds available to the 367 368 district, in an amount not to exceed One Hundred Sixty Dollars (\$160.00) per pupil based on the latest completed average daily 369 attendance count certified by the department prior to the issuance 370 371 of the bonds. Such State Aid Capital Improvement Bonds may be issued for the purposes enumerated in subsections (a), (b), (c) 372 373 and (g) of this section. Prior to issuing such bonds, the school 374 board of the district shall adopt a resolution declaring the 375 necessity for and its intention of issuing such bonds and borrowing such money, specifying the approximate amount to be so 376 377 borrowed, how such money is to be used and how such indebtedness 378 is to be evidenced. Any capital improvement project financed with State Aid Capital Improvement Bonds shall be approved by the 379 380 department, and based on an approved long-range plan. The State Board of Education shall promulgate minimum requirements for the 381 approval of such school district capital expenditure plans. 382 State Board of Education shall not approve any capital expenditure 383 plan for a pledge of funds under this paragraph unless it 384 385 determines (i) that the quality of instruction in such district will not be reduced as a result of this pledge, and (ii) the 386 387 district has other revenue available to attain and maintain at 388 least Level III accreditation.

sections. To allow school districts to make such an irrevocable

389	A district issuing State Aid Capital Improvement Bonds may
390	pledge for the repayment of such bonds all funds received by the
391	district from the state, in an amount not to exceed One Hundred
392	Sixty Dollars (\$160.00) per pupil in average daily attendance in
393	the school district as set forth above, and not otherwise
394	permanently pledged under paragraph (d) of this subsection or
395	under Section 37-61-33(2)(d), Mississippi Code of 1972. The
396	district's school board shall specify by resolution the amount of
397	state funds, which are being pledged by the district for the
398	repayment of the State Aid Capital Improvement Bonds. Once such a
399	pledge is made to secure the bonds, the district shall notify the
400	department of such pledge. Upon making such a pledge, the school
401	district may request the department which may agree to irrevocably
402	transfer a specified amount or percentage of the district's state
403	revenue pledged to repay the district's State Aid Capital
404	Improvement Bonds directly to a state or federally chartered bank
405	serving as a trustee or paying agent on such bonds for the payment
406	of all or portion of such State Aid Capital Improvement Bonds.
407	Such instructions shall be incorporated into a resolution by the
408	school board for the benefit of holders of the bonds and may
409	provide that such withholding and transfer of such other available
410	funds shall be made only upon notification by a trustee or paying
411	agent on such bonds that the amounts available to pay such bonds
412	on any payment date will not be sufficient. It is the intent of
413	this provision to allow school districts to irrevocably pledge a
414	certain, constant stream of revenue as security for State Aid
415	Capital Improvement Bonds issued hereunder. To allow school
416	districts to make such an irrevocable pledge, the state shall take
417	all action necessary to ensure that the amount of a district's
418	state revenues up to an amount equal to One Hundred Sixty Dollars
419	(\$160.00) per pupil as set forth above which have been pledged to
420	repay debt as set forth herein shall not be reduced so long as any
421	State Aid Capital Improvement Bonds are outstanding.

Any such State Aid Capital Improvement bonds shall mature as
determined by the district's school bond over a period not to
exceed twenty (20) years. Such bonds shall not bear a greater
overall maximum interest rate to maturity than that allowed in
Section 75-17-101, Mississippi Code of 1972. The further details
and terms of such bonds shall be as determined by the school board
of the district.

The provisions of this subsection shall be cumulative and supplemental to any existing funding programs or other authority conferred upon school districts or school boards. Debt of a school district secured in whole by a pledge of revenue pursuant to this section shall not be subject to any debt limitation.

For purposes of this paragraph (e), "State Aid Capital Improvement Bond" shall mean any bond, note, or other certificate of indebtedness issued by a school district under the provisions hereof.

This paragraph (e) shall stand repealed from and after June 30, 1998.

440 As an alternative to the authority granted under 441 paragraph (e), a school district, in its discretion, may authorize 442 the State Board of Education to withhold an amount of the 443 district's adequate education program allotment equal to up to One Hundred Sixty Dollars (\$160.00) per student in average daily 444 attendance in the district to be allocated to the State Public 445 446 School Building Fund to the credit of such school district. A school district may choose the option provided under this 447 448 paragraph (e) or paragraph (f), but not both. In addition to the grants made by the state pursuant to Section 37-47-9, a school 449 450 district shall be entitled to grants based on the allotments to 451 the State Public School Building Fund credited to such school district under this paragraph. This paragraph (f) shall stand 452 453 repealed from and after June 30, 1998.

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The State Board of Education may authorize the 454 (q) 455 school district to expend not more than twenty percent (20%) of its annual allotment of such funds or Twenty Thousand Dollars 456 457 (\$20,000.00), whichever is greater, for technology needs of the 458 school district, including computers, software, telecommunications, cable television, interactive video, film 459 460 low-power television, satellite communications, microwave 461 communications, technology-based equipment installation and maintenance, and the training of staff in the use of such 462 technology-based instruction. Any such technology expenditure 463 464 shall be reflected in the local district technology plan approved 465 by the State Board of Education under Section 37-151-17, Mississippi Code of 1972. 466 To the extent a school district has not utilized 467 (h) twenty percent (20%) of its annual allotment for technology 468 469 purposes under paragraph (g), a school district may expend not

twenty percent (20%) of its annual allotment for technology
purposes under paragraph (g), a school district may expend not
more than twenty percent (20%) of its annual allotment or Twenty
Thousand Dollars (\$20,000.00), whichever is greater, for
instructional purposes. The State Board of Education may
authorize a school district to expend more than said twenty
percent (20%) of its annual allotment for instructional purposes
if it determines that such expenditures are needed for
accreditation purposes.

The State Department of Education or the State 477 (i) 478 Board of Education may require that any project commenced pursuant 479 to this act with an estimated project cost of not less than Five Million Dollars (\$5,000,000.00) shall be done only pursuant to 480 program management of the process with respect to design and 481 construction. Any individuals, partnerships, companies or other 482 483 entities acting as a program manager on behalf of a local school district and performing program management services for projects 484 485 covered under this subsection shall be approved by the State 486 Department of Education.

487	Any interest accruing on any unexpended balance in the
488	Interim School District Capital Expenditure Fund shall be invested
489	by the State Treasurer and placed to the credit of each school
490	district participating in such fund in its proportionate share.
491	The provisions of this subsection $\underline{(5)}$ shall be cumulative and
492	supplemental to any existing funding programs or other authority
493	conferred upon school districts or school boards.
494	SECTION 3. This act shall take effect and be in force from
495	and after its passage.