To: Appropriations

By: Senator(s) Polk

SENATE BILL NO. 2543

- AN ACT TO BRING FORWARD SECTION 49-2-131, MISSISSIPPI CODE OF
- 2 1972, WHICH ESTABLISHES THE MUNICIPAL AND COUNTY WATER 3 INFRASTRUCTURE GRANT PROGRAM FOR THE PURPOSES OF POSSIBLE
- 4 AMENDMENT; TO AMEND SECTION 4, CHAPTER 509, LAWS OF 2024, WHICH
- 5 PROVIDES REQUIREMENTS CONCERNING THE TRANSFER OF UNOBLIGATED
- 6 CORONAVIRUS STATE FISCAL RECOVERY FUNDS UPON A CERTAIN DATE, TO
- 7 DIRECT THE STATE FISCAL OFFICER, IN CONJUNCTION WITH THE STATE
- 8 TREASURER, TO TRANSFER CERTAIN DEOBLIGATED FUNDS; AND FOR RELATED
- 9 PURPOSES.
- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 49-2-131, Mississippi Code of 1972, is
- 12 brought forward as follows:
- 13 49-2-131. (1) This section shall be known and may be cited
- 14 as the "Mississippi Municipality and County Water Infrastructure
- 15 Grant Program Act of 2022."
- 16 (2) There is hereby established within the Mississippi
- 17 Department of Environmental Quality the Mississippi Municipality
- 18 and County Water Infrastructure (MCWI) Grant Program under which
- 19 municipalities, counties and certain public utilities not
- 20 regulated by the Public Service Commission may apply until
- 21 February 1, 2023, for reimbursable grants to make necessary

- 22 investments in water, wastewater, and stormwater infrastructure to
- 23 be funded by the Legislature utilizing Coronavirus State Fiscal
- 24 Recovery Funds made available under the federal American Rescue
- 25 Plan Act of 2021 (ARPA). Such grants shall be made available to
- 26 municipalities and counties to be matched with the Coronavirus
- 27 Local Fiscal Recovery Funds awarded or to be awarded to them under
- 28 ARPA on a one-to-one matching basis. Coronavirus Local Fiscal
- 29 Recovery Funds that a county transfers to a municipality or that a
- 30 county or municipality transfers to a public utility not regulated
- 31 by the Public Service Commission are eligible on a one-to-one
- 32 matching basis. Municipalities that received less than One
- 33 Million Dollars (\$1,000,000.00) in the total allocation of
- 34 Coronavirus Local Fiscal Recovery Funds are eligible for a
- 35 two-to-one match only on the Coronavirus Local Fiscal Recovery
- 36 Funds awarded or to be awarded to them under ARPA. The
- 37 Mississippi Department of Environmental Quality shall only accept
- 38 two (2) rounds of submissions under the Mississippi Municipality
- 39 and County Water Infrastructure (MCWI) Grant Program. The second
- 40 round of submissions shall be the final round. The dollar amount
- 41 for professional fees that can be allocated as a part of a
- 42 county's, municipality's or public utility's matching share is not
- 43 to exceed four percent (4%) of the total project cost.
- 44 (3) For purposes of this section, unless the context
- 45 requires otherwise, the following terms shall have the meanings
- 46 ascribed herein:

- 47 (a) "MCWI Grant Program" means the Mississippi
- 48 Municipality and County Water Infrastructure Grant Program.
- 49 (b) "ARPA" means the federal American Rescue Plan Act
- 50 of 2021, Public Law 117-2, which amends Title VI of the Social
- 51 Security Act.
- 52 (c) "State Recovery Funds" means Coronavirus State
- 53 Fiscal Recovery Funds awarded through Section 602 of Title VI of
- 54 the Social Security Act amended by Section 9901 of the federal
- 55 American Rescue Plan Act of 2021, Public Law 117-2.
- (d) "Local Recovery Funds" means Coronavirus Local
- 57 Fiscal Recovery Funds awarded through Section 603 of Title VI of
- 58 the Social Security Act amended by Section 9901 of the federal
- 59 American Rescue Plan Act of 2021, Public Law 117-2.
- (e) "Department" means the Department of Environmental
- 61 Quality.
- (f) "Professional fees" means fees for the services of
- 63 attorneys and engineering, surveying, and environmental studies.
- (q) "Project" means the infrastructure improvements
- 65 defined in an application that (i) complies with all requirements
- of ARPA, and (ii) is eligible for a grant award under this
- 67 section.
- 68 (4) (a) On or before July 1, 2022, the Department of
- 69 Environmental Quality shall promulgate rules and regulations
- 70 necessary to administer the MCWI Grant Program prescribed under
- 71 this section, including application procedures and deadlines. The

72	department	is	exempt	from	compliance	with	the	Mississi	pr	οi

- 73 Administrative Procedures Law in fulfilling the requirements of
- 74 this section.
- 75 (b) The Department of Health shall advise the
- 76 Mississippi Department of Environmental Quality regarding all such
- 77 rules and regulations as related to the federal Safe Drinking
- 78 Water Act.
- 79 (5) Funding under the MCWI Grant Program shall be allocated
- 80 to projects certified by the Mississippi Department of
- 81 Environmental Quality as eligible for federal funding, including,
- 82 but not be limited to, the following:
- 83 (a) Construction of publicly owned treatment works;
- 84 (b) Projects pursuant to the implementation of a
- 85 nonpoint source pollution management program established under the
- 86 Clean Water Act (CWA);
- 87 (c) Decentralized wastewater treatment systems that
- 88 treat municipal wastewater or domestic sewage;
- 89 (d) Management and treatment of stormwater or
- 90 subsurface drainage water;
- 91 (e) Water conservation, efficiency, or reuse measures;
- 92 (f) Development and implementation of a conservation
- 93 and management plan under the CWA;
- 94 (g) Watershed projects meeting the criteria set forth
- 95 in the CWA;

96	(h) Energy consumption reduction for publicly owned
97	treatment works;
98	(i) Reuse or recycling of wastewater, stormwater, or
99	subsurface drainage water;
100	(j) Facilities to improve drinking water quality;
101	(k) Transmission and distribution, including
102	improvements of water pressure or prevention of contamination in
103	infrastructure and lead service line replacements;
104	(1) New sources to replace contaminated drinking water
105	or increase drought resilience, including aquifer storage and
106	recovery system for water storage;
107	(m) Storage of drinking water, such as to prevent
108	contaminants or equalize water demands;
109	(n) Purchase of water systems and interconnection of
110	systems;
111	(o) New community water systems;
112	(p) Culvert repair, resizing, and removal, replacement
113	of storm sewers, and additional types of stormwater
114	infrastructure;
115	(q) Dam and reservoir rehabilitation, if the primary
116	purpose of dam or reservoir is for drinking water supply and
117	project is necessary for the provision of drinking water;

Improvements for the Nation (WIIN) Act; and

(r) Broad set of lead remediation projects eligible

under EPA grant programs authorized by the Water Infrastructure

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121	(s) Any eligible drinking water, wastewater or
122	stormwater project through ARPA guidelines, guidance, rules,
123	regulations and other criteria, as may be amended from time to
124	time, by the United States Department of the Treasury.
125	(6) The governing authority of a municipality, county or
126	public utility that is not regulated by the Public Service
127	Commission may submit an application for grant funds under this
128	section if the applicant is an operator-member of Mississippi 811,
129	Inc., as defined in Section 77-13-3. Applicants shall certify to
130	the department that each expenditure of the funds awarded to them
131	under this section is in compliance with ARPA guidelines,

- 132 guidance, rules, regulations and other criteria, as may be amended
- 133 from time to time, by the United States Department of the Treasury
- 134 regarding the use of monies from the State Coronavirus State
- 135 Fiscal Recovery Funds. Subsequent submissions will be due by the
- 136 dates established by the department.
- 137 (7) An application for a grant under this section shall be
- 138 submitted at such time, be in such form, and contain such
- 139 information as the department prescribes. Each application for
- 140 grant funds shall include the following at a minimum: (a)
- 141 applicant contact information; (b) project description and type of
- 142 project; (c) project map; (d) estimate of population affected by
- 143 the project; (e) disadvantaged community criteria (population,
- 144 median household income, unemployment, current water/sewer rates);
- 145 (f) estimated project cost; (g) list of match funds of direct

146 Coronavirus Local Fiscal Recovery Funds received and to be 147 received from the federal government, a certification that such funds have been or will be used for the project detailed in the 148 application, and documentation of commitment; (h) estimated 149 150 project schedule and readiness to proceed; (i) engineering 151 services agreement; (j) engineering reports; and (k) information 152 about status of obtaining any required permits.

The department must apply a system for use in ranking the grant applications received, unless the Legislature funds all eligible grant requests under the program. When applying the ranking system, the department shall apply a greater weight to projects that have approved engineering/design, plans and permits if the department has deemed the project is ready to begin construction within six (6) months. Projects that are included on the municipal or county engineer's approved list and provide applicable supporting documentation shall receive additional consideration awarded to the application. The ranking system shall include the following factors, at a minimum: (a) the environmental impact of the proposed project; (b) the proposed project's ability to address noncompliance with state/federal requirements; (c) the extent to which the project promotes economic development; (d) the number of people served by the project and the number of communities the project serves; (e) impacts of the proposed project on disadvantaged/overburdened communities; (f) the grant applicant's prior efforts to secure

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- 171 funding to address the proposed project's objectives; (g) the 172 grant applicant's proposed contribution of other funds or in-kind 173 cost-sharing to the proposed project; (h) the grant applicant's long-term plans for the financial and physical operation and 174 175 maintenance of the project; (i) the grant applicant's capacity to 176 initiate construction in a timely manner and complete the proposed project by the deadline specified by the United States Department 177 of Treasury rules for ARPA funds; (j) the extent to which the 178 179 project benefits multiple political subdivisions in a regional manner; (k) the project's ability to enhance public service 180 181 infrastructure, including transportation and emergency access; and 182 (1) any other factors as determined by the department.
 - (9) The grant program shall include a specific emphasis on addressing the needs of an economically disadvantaged community, including providing safe, reliable drinking water in areas that lack infrastructure, providing sewage treatment capacity in unsewered areas and providing regional development of infrastructure to serve multiple communities.
- 189 (10) Applications shall be reviewed and scored as they are
 190 received, unless the Legislature funds all eligible grant requests
 191 under the program. The Mississippi Department of Environmental
 192 Quality shall certify whether each project submitted is a
 193 "necessary investment" in water, wastewater, or stormwater
 194 infrastructure as defined in the American Rescue Plan Act and all
 195 applicable guidance issued by the United States Department of the

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196	Treasury. The Department of Environmental Quality shall review
197	the lists of recommended water infrastructure projects and issue
198	its list of recommended projects to the Mississippi Department of
199	Health for its advice. Grant agreements shall be executed between
200	the recipient and the Mississippi Department of Environmental
201	Quality. All final awards shall be determined at the discretion
202	of the executive director of the department. Any funds awarded to
203	the City of Jackson under this section shall be deposited in the
204	Capital City Water/Sewer Projects Fund of the State Treasury.
205	Funds shall be obligated to a grantee upon the execution of a
206	grant agreement between the department and the approved applicant.
207	Funds shall be made available to a grantee when the department
208	obtains the necessary support for reimbursement. The department
209	is authorized to conduct additional rounds of grants as needed;
210	however, in the first round no more than forty percent (40%) of
211	the total funds appropriated for each grant program may be awarded
212	by the department, and the remaining funds may be awarded in the
213	final round which shall occur no later than six (6) months from
214	the previous round. To ensure equitable treatment between the
215	categories of projects, no less than twenty percent (20%) awarded
216	under this section shall be allocated to each of the three (3)
217	categories of drinking water projects, wastewater projects and
218	stormwater projects. In the final round, any funds not requested
219	may be allocated to any category.

220	(11) Grant funds shall be used prospectively; however, grant
221	funds may be used to reimburse expenses incurred before the
222	enactment of this program if the costs are adequately documented
223	and comply with applicable ARPA guidelines. An applicant must
224	agree to obtain all necessary state and federal permits and follow
225	all state bidding and contracting laws and fiscally sound
226	practices in the administration of the funds.

- (12) (a) Monies must be disbursed under this section in compliance with the guidelines, guidance, rules, regulations or other criteria, as may be amended from time to time, of the United States Department of the Treasury regarding the use of monies from the Coronavirus State Fiscal Recovery Fund, established by the American Rescue Plan of 2021.
- 233 (b) The use of funds allocated under this program shall
 234 be subject to audit by the United States Department of the
 235 Treasury's Office of Inspector General and the Mississippi Office
 236 of the State Auditor. Each person receiving funds under these
 237 programs found to be fully or partially noncompliant with the
 238 requirements in this section shall return to the state all or a
 239 portion of the funds received.
- 240 (13) The department shall submit to the Lieutenant Governor, 241 Speaker of the House, House and Senate Appropriations Chairmen, 242 and the Legislative Budget Office quarterly reports and annual 243 reports that are due by the dates established in the Compliance 244 and Reporting Guidance by the United States Department of

- Treasury. The reports shall contain the applications received,
 the score of the applications, the amount of grant funds awarded
 to each applicant, the amount of grant funds expended by each
 applicant, and status of each applicant's project. The score of
 the applications is not required if the award was provided in the
 final round of grants and the Legislature provided the total
 amount of funds for all eligible grant requests.
- 252 Grant funds shall be available under this section 253 through December 31, 2026, or on the date of the fund expenditure 254 deadline provided by the federal government, whichever occurs 255 later. Each grant recipient shall certify for any project for 256 which a grant is awarded that if the project is not completed by 257 December 31, 2026, and the United States Congress does not enact 258 an extension of the deadline on the availability of ARPA funds, 259 then the grant recipient will complete the project through other 260 funds.
- 261 (15) The Mississippi Department of Environmental Quality may 262 retain an amount not to exceed five percent (5%) of the total 263 funds allocated to the program to defray administrative costs.
 - (16) The department shall be exempt from provisions of the Public Procurement Review Board for any requirements of personal or professional service contracts or the pre-approval of the solicitation for such contracts used in the execution of its responsibilities under this section. This subsection shall stand repealed on January 1, 2026.

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- 270 (17) The provisions of this section shall stand repealed on 271 January 1, 2027.
- SECTION 2. Section 4 of Chapter 509, Laws of 2024, is
- 273 brought forward as follows:
- Section 4. (1) The Legislature, based upon current United
- 275 States Treasury guidance, has determined that all Coronavirus
- 276 State Fiscal Recovery Funds must be obligated by December 31,
- 277 2024, and expended by December 31, 2026.
- (2) (a) In order to meet the obligation deadline set forth
- 279 by the United States Treasury, the State Fiscal Officer shall
- 280 determine the amount of Coronavirus State Fiscal Recovery Funds
- 281 appropriated to various agencies that will not be obligated as of
- 282 October 1, 2024.
- 283 (b) In making the determination required by this
- 284 section, the State Fiscal Officer shall use the guidance released
- 285 by the United States Treasury to determine if the Coronavirus
- 286 State Fiscal Recovery Funds are not obligated.
- 287 (3) If at any time during the period from passage of this
- 288 act to October 1, 2024, a state agency determines that Coronavirus
- 289 State Fiscal Recovery Funds will not be obligated by October 1,
- 290 2024, the state agency shall notify the State Fiscal Officer.
- 291 (4) If at any time the State Fiscal Officer determines that
- 292 funds will be unobligated as of October 1, 2024, under subsection
- 293 (2) or (3) of this section, the State Treasurer, in coordination
- 294 with the State Fiscal Officer, shall transfer these funds to the

295	Coronavirus State Fiscal Recovery Fund (Fund No. 682111300) by no
296	later than October 5, 2024. The State Fiscal Officer may retain
297	an amount not to exceed the lesser of the estimated cost of ARPA
298	administration or Twenty-five Million Dollars (\$25,000,000.00) in
299	the Coronavirus State Fiscal Recovery Fund to be utilized for
300	administrative and reporting costs. No later than October 6,
301	2024, the State Treasurer, in conjunction with the State Fiscal
302	Officer, shall transfer the funds to the ARPA-MDOT Maintenance
303	Project Fund.
304	(5) If at any time the State Fiscal Officer determines that
305	funds are deobligated after October 5, 2024, the State Fiscal
306	Officer, in conjunction with the State Treasurer, shall transfer
307	the deobligated funds to the ARPA - MDOT Maintenance Project Fund.
308	SECTION 3. This act shall take effect and be in force from
309	and after its passage.