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S. B. No. 2315

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By: Senator(s) Fillingane

To: Judiciary, Division B

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2315

AN ACT TO AMEND SECTIONS 21-23-8, 83-39-7 AND 99-5-25, MISSISSIPPI CODE OF 1972, TO REQUIRE COURT CLERKS TO ACCEPT SET-ASIDE ORDERS ON BEHALF OF A SURETY WHERE THE SURETY WAS NOT PROVIDED WITH NOTICE OF THE DEFENDANT'S FAILURE TO APPEAR IN A 5 CRIMINAL COURT PROCEEDING FOR PRESENTATION TO THE COURT; TO REQUIRE ALL FELONY WARRANTS ISSUED BY A COURT FOR NONAPPEARANCE 7 PLACED ON THE NATIONAL CRIME INFORMATION CENTER INDEX WITH NO RESTRICTIONS UNTIL THE DEFENDANT IS RETURNED TO CUSTODY; TO EXTEND 8 9 THE NUMBER OF DAYS BETWEEN THE NOTIFICATION OF REVOCATION OF 10 LICENSE TO A SURETY BY THE DEPARTMENT OF INSURANCE AND THE DAY THE 11 REVOCATION WILL BECOME EFFECTIVE; TO AUTHORIZE A SURETY TO SUBMIT 12 PROOF TO THE DEPARTMENT OF INSURANCE THAT THE DEFENDANT HAS BEEN SURRENDERED TO THE APPROPRIATE AUTHORITIES OR THAT THE BOND HAS BEEN PAID DIRECTLY TO THE COURT OR OTHER PROPER AUTHORITIES BEFORE 14 REVOCATION OF THE SURETY'S LICENSE; TO CREATE NEW SECTION 99-5-41, 15 16 MISSISSIPPI CODE OF 1972, TO PROVIDE WHEN A BAIL BOND OR 17 OBLIGATION THEREUNDER IS DISCHARGED AND BECOMES NULL AND VOID; AND 18 FOR RELATED PURPOSES. 19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 20 **SECTION 1.** Section 21-23-8, Mississippi Code of 1972, is 21 amended as follows: 22 21-23-8. (1) (a) The purpose of bail is to guarantee appearance and a bail bond shall not be forfeited for any other 23 24 reason. 25 (b) (i) If a defendant in any criminal case,

proceeding or matter fails to appear for any proceeding as ordered

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- 27 by the municipal court, then the court shall order the bail 28 forfeited and a judgment nisi and a bench warrant issued at the 29 time of nonappearance. The clerk of the municipal court shall notify the surety of the forfeiture by writ of scire facias, with 30 31 a copy of the judgment nisi and bench warrant attached thereto, 32 within ten (10) working days of such order of judgment nisi either by personal service or by certified mail. Failure * * * to 33 34 provide the required notice within ten (10) working days shall 35 constitute prima facie evidence that the order * * * shall be set 36 aside, and the clerk shall accept a set-aside order on behalf of the surety to that effect for submission to the court. All felony 37 38 warrants issued by a court for nonappearance shall be put on the 39 National Crime Information Center (NCIC) index with no 40 restrictions until the defendant is returned to custody.
- 41 (ii) The judgment nisi shall be returnable for 42 ninety (90) days from the date of issuance. If during that period 43 the defendant appears before the municipal court, or is arrested and surrendered, then the judgment nisi shall be set aside. 44 45 the surety produces the defendant or provides to the municipal 46 court reasonable mitigating circumstances upon such showing, then 47 the forfeiture shall not be made final. If the forfeiture is made final, a copy of the final judgment shall be served on the surety 48 49 within ten (10) working days by either personal service or 50 certified mail.

- 51 2. Reasonable mitigating circumstances shall
- 52 be that the defendant is incarcerated in another jurisdiction;
- 53 that the defendant is hospitalized under a doctor's care; that the
- 54 defendant is in a recognized drug rehabilitation program; that the
- 55 defendant has been placed in a witness protection program, in
- 56 which case it shall be the duty of any agency placing the
- 57 defendant into a witness protection program to notify the
- 58 municipal court and the municipal court to notify the surety; or
- 59 any other reason justifiable to the municipal court.
- 60 (2) (a) If a final judgment is entered against a surety
- 61 licensed by the Department of Insurance and has not been set aside
- 62 after ninety (90) days, or later if such time is extended by the
- 63 municipal court issuing the judgment nisi, then the municipal
- 64 court shall order the department to revoke the authority of the
- 65 surety to write bail bonds. The Commissioner of Insurance shall,
- 66 upon notice of the municipal court, notify the surety within five
- 67 (5) working days of receipt of the order of revocation. If
- 68 after * * * thirty (30) working days of the notification the
- 69 revocation order has not been set aside by the municipal court,
- 70 then the commissioner shall revoke the authority of the surety and
- 71 all agents of the surety and shall notify the sheriff of every
- 72 county of such revocation.
- 73 (b) Before the revocation authorized in paragraph (a)
- 74 of this subsection, the surety may submit proof to the department
- 75 that the defendant has been surrendered to the appropriate

- 77 or other proper authorities, such proof to include, but not be
- 78 limited to:
- 79 (i) A receipt of payment to the bond;
- 80 (ii) A surrender certificate; or
- 81 (iii) A notice of surrender from the proper
- 82 authorities, including foreign jurisdictions.
- 83 (3) If within eighteen (18) months of the date of the final
- 84 forfeiture the defendant appears for municipal court, is arrested
- 85 or surrendered to the municipal court, or if the defendant is
- 86 found to be incarcerated in another jurisdiction and a hold order
- 87 placed on the defendant, then the amount of bail, less reasonable
- 88 extradition cost, excluding attorney fees, shall be refunded by
- 89 the municipal court upon application by the surety.
- 90 (4) (a) The municipal judge shall set the amount of bail
- 91 for persons charged with offenses in municipal court and may
- 92 approve the bond or recognizance therefor.
- 93 (b) The court shall not set the financial conditions of
- 94 bail solely for the purpose of detaining the defendant. When bail
- 95 is set, it is presumed that the amount of bail is both necessary
- 96 to reasonably assure the safety of a victim, witness or the
- 97 general public and to guarantee the appearance of a defendant as
- 98 required by the court. The amount of bail is also presumed to be
- 99 attainable by the defendant. The presumption that bail is
- 100 attainable by the defendant may be rebutted by the defendant who

- 101 may file a motion to reduce or set aside the bail requirement with
- 102 the court due to lack of financial means, which shall also
- 103 consider the availability of a third-party support system to
- 104 obtain the defendant's release. The court shall rule on any such
- 105 motion within forty-eight (48) hours of the filing.
- 106 (c) If the defendant or his counsel asserts that the
- 107 defendant is indigent and cannot afford the amount of bail, the
- 108 municipal judge shall make a determination of whether the
- 109 defendant can be released on recognizance, based on the standards
- 110 enumerated in the Mississippi Rules of Criminal Procedure and any
- 111 other factors considered relevant by the municipal judge. No
- 112 misdemeanor defendant shall be incarcerated solely because the
- 113 defendant cannot afford to post bail; nor shall a misdemeanor
- 114 defendant be released solely because the defendant cannot afford
- 115 bail. It is the duty of the municipal judge to ensure that
- 116 release of the defendant does not jeopardize the community.
- 117 (d) The accused may waive an appearance before the
- 118 judge and execute an appearance bond in an amount determined by
- 119 the court from the bond guidelines set out in the Mississippi
- 120 Rules of Criminal Procedure and agree to appear at a specified
- 121 time and place.
- 122 (e) If the municipal judge is unavailable and has not
- 123 provided a bail schedule or otherwise provided for the setting of
- 124 bail, it is lawful for any officer or officers designated by order
- 125 of the municipal judge to take bond, cash, property or

recognizance, with or without sureties, in the amount of the minimum bail specified in the bond guidelines set out in the Mississippi Rules of Criminal Procedure, payable to the municipality and conditioned for the appearance of the person on the return day and time of the writ before the court to which the warrant is returnable, or in cases of arrest without a warrant, on the day and time set by the court or officer for arraignment, and there remain from day to day and term to term until discharged.

of the following: (i) a current or former spouse of the accused or child of that person; (ii) a person living as a spouse or who formerly lived as a spouse with the accused or a child of that person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current or former dating relationship with the accused; or (v) a person with whom the accused has had a biological or legally adopted child, the municipal judge shall check, or cause to be made a check of the status of the person for whom recognizance or bond is taken before ordering bail in the Mississippi Protection Order Registry authorized under Section 93-21-25, and the existence of a domestic abuse protection order against the accused shall be considered when determining appropriate bail.

148 (g) All bonds shall be promptly returned to the court,
149 together with any cash deposited, and be filed and proceeded on by
150 the court in a case of forfeiture. The chief of the municipal

- police or a police officer or officers designated by order of the municipal judge may approve bonds or recognizances.
- (h) All bonds and recognizances in municipal court
 where the municipal court shall have the jurisdiction to hear and
 determine the case may be made payable to the municipality and
 shall have the effect to bind the principal and any sureties on
- 157 the bond or recognizance until they shall be discharged by due
- 158 course of law without renewal.
- SECTION 2. Section 83-39-7, Mississippi Code of 1972, is amended as follows:
- 83-39-7. (1) (a) Each applicant for a professional bail
 agent license who acts as personal surety shall be required to
 post a qualification bond in the amount of Thirty Thousand Dollars
- 164 (\$30,000.00).
- 165 (b) The Insurance Department shall submit a report to
- 166 the Senate and House of Representatives Committees on
- 167 Accountability, Efficiency and Transparency that details the
- 168 amount of all bonds or undertakings that each bail bondsman has
- 169 written in this state on which the bail bondsman is absolutely or
- 170 conditionally liable since the Bail Bond Database was established
- 171 by the department. The report shall be submitted on or before
- 172 December 1, 2017. The report shall also include the number of
- 173 bail bondsmen who have failed to comply with the database
- 174 reporting requirements, if any, the technical issues that may have
- 175 occurred since the database was established and any suggested

- legislation to ensure each bail bondsman's continued compliance with the database reporting requirements.
- 178 The qualification bond shall be made by depositing with (2) 179 the commissioner the aforesaid amount of bonds of the United 180 States, the State of Mississippi or any agency or subdivision 181 thereof, or a certificate of deposit issued by an institution 182 whose deposits are insured by the Federal Deposit Insurance 183 Corporation and made payable jointly to the owner and the 184 Department of Insurance, or shall be written by an insurer as 185 defined in this chapter, shall meet the specifications as may be 186 required and defined in this chapter, and shall meet such 187 specifications as may be required and approved by the department. 188 The bond shall be conditioned upon the full and prompt payment of 189 any bail bond issued by such professional bail agent into the court ordering the bond forfeited. The bond shall be to the 190 191 people of the State of Mississippi in favor of any court of this 192 state, whether municipal, justice, county, circuit, Supreme or 193 other court.
- 194 (3) If any bond issued by a professional bail agent is (a) 195 declared forfeited and judgment entered thereon by a court of 196 proper jurisdiction as authorized in Section 99-5-25, and the 197 amount of the bond is not paid within ninety (90) days, that court 198 shall order the department to declare the qualification bond of 199 the professional bail agent to be forfeited and the license 200 revoked. If the bond was not forfeited correctly under Section

201	99-5-25, it shall be returned to the court as uncollectible. The
202	department shall then order the surety on the qualification bond
203	to deposit with the court an amount equal to the amount of the
204	bond issued by the professional bail agent and declared forfeited
205	by the court, or the amount of the qualification bond, whichever
206	is the smaller amount. The department shall, after \underline{a} hearing held
207	upon not less than * * * thirty (30) days' written notice, suspend
208	the license of the professional bail agent until such time as
209	another qualification bond in the required amount is posted with
210	the department. The revocation of the license of the professional
211	bail agent shall also serve to revoke the license of each
212	soliciting bail agent and bail enforcement agent employed or used
213	by such professional bail agent. In the event of a final judgment
214	of forfeiture of any bail bond written under the provisions of
215	this chapter, the amount of money so forfeited by the final
216	judgment of the proper court, less all accrued court costs and
217	excluding any interest charges or attorney's fees, shall be
218	refunded to the bail agent or his insurance company upon proper
219	showing to the court as to which is entitled to same, provided the
220	defendant in such cases is returned to the sheriff of the county
221	to which the original bail bond was returnable within eighteen
222	(18) months of the date of such final judgment, or proof made of
223	incarceration of the defendant in another jurisdiction, and that a
224	"Hold Order" has been placed upon the defendant for return of the
225	defendant to the sheriff upon release from the other jurisdiction,

226	the return to the sheriff to be the responsibility of the							
227	professional bail agent, then the bond forfeiture shall be stayed							
228	and remission made upon petition to the court, in the amount found							
229	in the court's discretion to be just and proper. A bail agent							
230	licensed under this chapter shall have a right to apply for and							
231	obtain from the proper court an extension of time delaying a final							
232	judgment of forfeiture if such bail agent can satisfactorily							
233	establish to the court wherein such forfeiture is pending that the							
234	defendant named in the bail bond is lawfully in custody outside of							
235	the State of Mississippi.							
236	(b) Before the revocation authorized in paragraph (a)							
237	of this subsection, the surety may submit proof to the department							
238	that the defendant has been surrendered to the appropriate							
239	authorities or that the bond has been paid directly to the court							
240	or other proper authorities, such proof to include, but not be							
241	<pre>limited to:</pre>							
242	(i) A receipt of payment to the bond;							
243	(ii) A surrender certificate; or							
244	(iii) A notice of surrender from the proper							
245	authorities, including foreign jurisdictions.							
246	(4) The qualification bond may be released by the department							
247	to the professional bail personal surety agent upon an order to							

release the qualification bond issued by a court of competent

jurisdiction, or upon written request to the department by the

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- 250 professional bail personal surety agent no earlier than five (5)
- 251 years after the expiration date of his last license.
- SECTION 3. Section 99-5-25, Mississippi Code of 1972, is
- 253 amended as follows:
- 254 99-5-25. (1) (a) The purpose of bail is to guarantee
- 255 appearance and a bail bond shall not be forfeited for any other
- 256 reason.
- 257 (b) If a defendant in any criminal case, proceeding or
- 258 matter fails to appear for any proceeding as ordered by the court,
- 259 then the court shall order the bail forfeited and a judgment nisi
- 260 and a bench warrant issued at the time of nonappearance. The
- 261 clerk of the court shall notify the surety of the forfeiture by
- 262 writ of scire facias, with a copy of the judgment nisi and bench
- 263 warrant attached thereto, within ten (10) working days of such
- 264 order of judgment nisi either by personal service or by certified
- 265 mail. Failure * * * to provide the required notice within ten
- 266 (10) working days shall constitute prima facie evidence that the
- 267 order * * * shall be set aside, and the clerk shall accept a
- 268 set-aside order on behalf of the surety to that effect for
- 269 <u>submission to the court</u>. * * * <u>All</u> felony warrants issued by a
- 270 court for nonappearance shall be put on the National Crime
- 271 Information Center (NCIC) index with no restrictions until the
- 272 defendant is returned to custody.
- (c) The judgment nisi shall be returnable for ninety
- 274 (90) days from the date of issuance. If during such period the

275 defendant appears before the court, or is arrested and 276 surrendered, then the judgment nisi shall be set aside and a copy 277 of the judgment that is set aside shall be served on the surety by personal service or certified mail. If the surety produces the 278 279 defendant or provides to the court reasonable mitigating 280 circumstances upon such showing, then the forfeiture shall not be 281 made final. If the forfeiture is made final, a copy of the final 282 judgment shall be served on the surety within ten (10) working 283 days by either personal service or certified mail. Reasonable 284 mitigating circumstances shall be that the defendant is incarcerated in another jurisdiction, that the defendant is 285 286 hospitalized under a doctor's care, that the defendant is in a 287 recognized drug rehabilitation program, that the defendant has 288 been placed in a witness protection program and it shall be the 289 duty of any such agency placing such defendant into a witness 290 protection program to notify the court and the court to notify the 291 surety, or any other reason justifiable to the court.

(d) Execution upon the final judgment shall be automatically stayed for ninety (90) days from the date of entry of the final judgment. If, at any time before execution of the final judgment, the defendant appears in court either voluntarily or in custody after surrender or arrest, the court shall on its own motion direct that the forfeiture be set aside and the bond exonerated as of the date the defendant first appeared in court.

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299	(2) <u>(a)</u> If a final judgment is entered against a surety
300	licensed by the Department of Insurance and has not been set aside
301	after ninety (90) days, or later if such time is extended by the
302	court issuing the judgment nisi, then the court shall order the
303	department to revoke the authority of the surety to write bail
304	bonds. The commissioner shall, upon notice of the court, notify
305	the surety within five (5) working days of receipt of revocation.
306	If after * * * $\frac{1}{2}$ thirty (30) working days of such notification the
307	revocation order has not been set aside by the court, then the
308	commissioner shall revoke the authority of the surety and all
309	agents of the surety and shall notify the sheriff of every county
310	of such revocation.
311	(b) Before the revocation authorized in paragraph (a)
312	of this subsection, the surety may submit proof to the department
313	that the defendant has been surrendered to the appropriate
314	authorities or that the bond has been paid directly to the court
315	or other proper authorities, such proof to include, but not be

- 317 (i) A receipt of payment to the bond;
- 318 (ii) A surrender certificate; or
- 319 <u>(iii) A notice of surrender from the proper</u>
- authorities, including foreign jurisdictions.
- 321 (3) If within eighteen (18) months of the date of the final 322 forfeiture the defendant appears for court, is arrested or 323 surrendered to the court, or if the defendant is found to be

limited to:

324	incarcerated	in	another	iurisdiction	and	а	hold	order	placed	on

- 325 the defendant, then the amount of bail, less reasonable
- 326 extradition cost, excluding attorney fees, shall be refunded by
- 327 the court upon application by the surety.
- 328 **SECTION 4.** The following shall be codified as Section
- 329 99-5-41, Mississippi Code of 1972:
- 330 99-5-41. A bail bond and the obligation thereunder is
- 331 discharged and becomes null and void when:
- 332 (a) The defendant is found guilty and sentence is
- 333 pronounced;
- 334 (b) The charge is dismissed or nolle prosequi;
- 335 (c) The charge is retired or remanded to the files;
- 336 (d) The defendant is surrendered by a bail agent in
- 337 open court or to the sheriff or chief of police or respective
- 338 jailer of the proper jurisdiction, or a verbal or written,
- 339 including electronic detention, notice of surrender is delivered
- 340 thereto as required in Section 99-5-27; or
- 341 (e) The defendant is sentenced to nonadjudication, an
- 342 alternative sentence, or an intervention court program.
- 343 **SECTION 5.** This act shall take effect and be in force from
- 344 and after July 1, 2025.