To: Public Property

By: Senator(s) Williams

25/SS36/R1113CS.1

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## COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 2300

1 AN ACT TO AMEND SECTION 31-7-13.1, MISSISSIPPI CODE OF 1972, 2 TO REQUIRE PUBLIC AGENCIES OR GOVERNING AUTHORITIES TO SOLICIT 3 PROPOSALS FROM QUALIFIED DESIGN-BUILDERS; TO REQUIRE A CONTRACT TO INCLUDE PAYMENT FOR BOTH THE DESIGN AND CONSTRUCTION PHASES OF THE 5 PROJECT; TO ELIMINATE THE REQUIREMENT THAT AT LEAST ONE OF THE PEOPLE ON THE EVALUATION COMMITTEE BE AN ARCHITECT OR ENGINEER 7 LICENSED AND REGISTERED IN MISSISSIPPI; TO BRING FORWARD SECTION 31-7-13.2, MISSISSIPPI CODE OF 1972, RELATING TO CONSTRUCTION 8 9 CONTRACTS, FOR PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED 10 PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11 SECTION 1. Section 31-7-13.1, Mississippi Code of 1972, is 12 13 amended as follows: 14 31-7-13.1. (1) The method of contracting for construction described in this section shall be known as the " design-build 15 method" of construction contracting. \* \* \* The design-build 16 17 method of construction contracting may only be used when the Department of Finance and Administration or a governing authority 18 has determined that it satisfies the public interest better than 19 20 traditional design-bid-build or when the Legislature has specifically required or authorized the use of this method in the 21 22 legislation authorizing a project. At a minimum, the ~ OFFICIAL ~ G1/2S. B. No. 2300

- 23 determination must include a detailed explanation of why using the
- 24 design-build method for a particular project satisfies the public
- 25 need better than the traditional design-bid-build method \* \* \*.
- 26 (2) For each proposed design-build project, the public
- 27 agency or governing authority shall solicit proposals from
- 28 qualified design-builders, with the final contract between the
- 29 public entity and the design-builder being either a fixed firm
- 30 price or guaranteed maximum price contract \* \* \* that includes
- 31 payment for both the design and construction phases of the
- 32 project. Before solicitation of proposals, the agency or
- 33 governing authority shall develop a scope of work statement that
- 34 provides prospective offerors with sufficient information
- 35 regarding the requirements of the agency or governing authority.
- 36 The scope of work statement must include, but is not limited to,
- 37 the following information:
- 38 (a) Location and nature of proposed site(s) that
- 39 include preliminary geotechnical information from borings as well
- 40 as survey drawings that show topography, adjacent buildings and
- 41 utilities;
- 42 (b) Any mandatory requirements such as minimum number
- 43 and types of spaces, any minimum or maximum building area(s) or
- 44 height(s), applicable energy codes and/or efficiency targets,
- 45 applicable zoning regulations and any aesthetic or character
- 46 defining standards;

- 47 (c) Any mandatory material and/or system performance 48 requirements and/or specifications; and
- (d) General budget parameters, schedule or delivery
  requirements, relevant criteria for evaluation of proposals, and
  any other information necessary to enable the design-builders to
  submit proposals that meet the needs of the agency or governing
  authority.
- The agency or governing authority shall cause to be 54 (3) 55 published once a week, for at least two (2) consecutive weeks in a 56 regular newspaper published in the county in which the project is 57 to be located, or a newspaper with statewide circulation, a notice 58 inviting proposals for the design-build construction project. On 59 the same date that the notice is submitted to the newspaper for 60 publication, the agency or governing authority involved shall post 61 the notice on the Mississippi Procurement Portal or mail written 62 notice to, or provide electronic notification to, the main office 63 of the Mississippi Procurement Technical Assistance Program under 64 the Mississippi Development Authority that contains the same 65 information as that in the published notice. The proposals shall 66 not be opened in less than fifteen (15) working days after the 67 last notice is published. The notice must inform potential 68 offerors of how to obtain the scope of work statement developed for the project, and the notice must contain such other 69 70 information to describe adequately the general nature and scope of the project so as to promote full, equal and open competition. 71

- 72 (4) The agency or governing authority shall accept initial
- 73 proposals only from entities able to provide an experienced and
- 74 qualified design-build team that includes, at a minimum, an
- 75 architectural or engineering firm licensed and registered in
- 76 Mississippi and a contractor properly licensed and domiciled in
- 77 Mississippi for the type of work required.
- 78 (5) Proposals that include criteria other than cost only
- 79 shall be evaluated by an evaluation committee established by the
- 80 procuring entity. The evaluation committee shall be composed of
- 81 not less than three (3) people \* \* \*. Selection criteria of the
- 82 evaluation committee shall be limited to the following:
- 83 (a) The bidder's knowledge and experience in executing
- 84 projects of similar size and complexity;
- 85 (b) The experience and qualifications of the proposed
- 86 office and construction management personnel;
- 87 (c) The experience and qualifications of the
- 88 subcontractors proposed;
- 89 (d) The experience and qualifications of the architect
- 90 or engineer and consultants;
- 91 (e) Schedule control; and
- 92 (f) Cost factors.
- 93 Cost as an evaluation factor shall be given the highest
- 94 criteria weighting and at least thirty-five percent (35%) out of
- 95 the one hundred percent (100%) total weight of all the other
- 96 evaluation factors.

- 97 (6) If the agency or governing authority accepts a proposal other than the proposal with the lowest costs that was actually 99 submitted, the agency or governing authority shall enter on its 100 minutes detailed calculations and a narrative summary showing why 101 the accepted proposal was determined to provide the best value, 102 and the agency or governing authority shall state specifically on 103 its minutes the justification for its award.
- 104 (7) All facilities that are governed by this section shall 105 be designed and constructed to comply with standards equal to or 106 exceeding the minimum building code standards employed by the state as required under Section 31-11-33 in force at the time of 107 108 contracting. All private contractors or private entities 109 contracting or performing under this section must comply at all times with all applicable laws, codes and other legal requirements 110 111 pertaining to the project.
- 112 (8) An agency or governing authority may not award a
  113 stipulated fee to an offeror for preparation costs to submit a
  114 response to the request for proposals.
- (9) This section shall not authorize the awarding of
  construction contracts according to any contracting method that
  does not require the contractor to satisfactorily perform, at a
  minimum, both any balance of design, using \* \* \* a professional
  licensed in Mississippi, and construction of the project for which
  the contract is awarded.

121	(10)	The	provisions	of	this	section	shall	not	affect	any

- 122 procurement by the Mississippi Transportation Commission.
- 123 (11) The provisions of this section shall not apply to 124 procurement authorized in Section 59-5-37(3).
- SECTION 2. Section 31-7-13.2, Mississippi Code of 1972, is brought forward as follows:
- 31-7-13.2 (1) When used in this section, "construction
- 128 manager at risk" means a method of project delivery in which a
- 129 construction manager guarantees a maximum price for the
- 130 construction of a project and in which the governing authority or
- 131 board, before using this method of project delivery, shall include
- 132 a detailed explanation of why using the construction manager at
- 133 risk method of project delivery for a particular project satisfies
- 134 the public need better than that traditional design-bid-build
- 135 method based on the following criteria:
- 136 (a) The use of construction manager at risk for the
- 137 project provides a savings in time or cost over traditional
- 138 methods; and
- 139 (b) The size and type of the project is suitable for
- 140 use of the construction management at risk method of project
- 141 delivery.
- 142 (2) When the construction manager at risk method of project
- 143 delivery is used:
- 144 (a) There may be a separate contract for design
- 145 services and a separate contract for construction services;

146		(b)	Ί	The	contra	act f	for	cor	struct	ion	ser	rvice	es may	, be
147	entered	into	at	the	same	time	e as	а	contra	ct :	for	the	desig	јn
148	services	or 1	ate	er;										

- 149 (c) Design and construction of the project may be in 150 sequential or concurrent phases; and
- (d) Finance, maintenance, operation, reconstruction or other related services may be included for a guaranteed maximum price.
- (3) When procuring design professional services under a construction manager at risk project delivery method, the agency or governing authority shall procure the services of a design professional pursuant to qualifications-based selection procedures.
- 159 (4) Before the substantial completion of the design 160 documents, the agency or governing authority may elect to hire a 161 construction manager.
- (5) When procuring construction management services, the
  agency or governing authority shall follow the
  qualifications-based selection procedures as outlined in
  subsection (10) of this section or the competitive sealed proposal
  procedures as outlined in Section 31-17-13.
- 167 (6) The agency or governing authority may require the
  168 architect or engineer and the construction manager, by contract,
  169 to cooperate in the design, planning and scheduling, and
  170 construction process. The contract shall not make the primary

- 171 designer or construction manager a subcontractor or joint-venture
- 172 partner to the other or limit the primary designer's or
- 173 construction manager's independent obligations to the agency or
- 174 governing authority.
- 175 (7) Notwithstanding anything to the contrary in this
- 176 chapter:
- 177 (a) Each project for construction under a construction
- 178 manager at risk contract shall be a specific, single project with
- 179 a minimum construction cost of Twenty-five Million Dollars
- 180 (\$25,000,000.00).
- 181 (b) Each project under a construction manager at risk
- 182 contract shall be a specific, single project. For the purposes of
- 183 this paragraph, "specific, single project" means a project that is
- 184 constructed at a single location, at a common location or for a
- 185 common purpose.
- 186 (8) Agencies shall retain an independent architectural or
- 187 engineering firm to provide guidance and administration of the
- 188 professional engineering or professional architecture aspects of
- 189 the project throughout the development of the scope, design, and
- 190 construction of the project.
- 191 (9) The state shall, on an annual basis, compile and make
- 192 public all proceedings, records, contracts and other public
- 193 records relating to procurement transactions authorized under this
- 194 section.

- 195 (10) For purposes of this section, the "qualifications-based 196 selection procedure" shall include:
- 197 (a) Publicly announcing all requirements for
  198 construction management at risk, architectural, engineering, and
  199 land surveying services, to procure these services on the basis of
  200 demonstrated competence and qualifications, and to negotiate
  201 contracts at fair and reasonable prices after the most qualified
  202 firm has been selected.
- 203 (b) Agencies or governing authorities shall establish
  204 procedures to prequalify firms seeking to provide construction
  205 management at risk, architectural, engineering, and land surveying
  206 services or may use prequalification lists from other state
  207 agencies or governing authorities to meet the requirements of this
  208 section.
- 209 Whenever a project requiring construction 210 management at risk, architectural, engineering, or land surveying 211 services is proposed for an agency or governing authority, the 212 agency or governing authority shall provide advance notice 213 published in a professional services bulletin or advertised within 214 the official state newspaper setting forth the projects and 215 services to be procured for not less than fourteen (14) days. The 216 professional services bulletin shall be mailed to each firm that has requested the information or is pregualified under Section 217 218 31-7-13. The professional services bulletin shall include a description of each project and shall state the time and place for 219

220	interested	firms to	submit	a lette:	r of	interest	and,	if	required
221	by the pub	lic notic	ce, a st	atement (	of qu	ualificat	ions.		

- 222 (d) The agency or governing authority shall evaluate 223 the firms submitting letters of interest and other prequalified 224 firms, taking into account qualifications. The agency or
- 225 governing authority may consider, but shall not be limited to,
- 226 considering:
- 227 (i) Ability of professional personnel;
- 228 (ii) Past record and experience;
- 229 (iii) Performance data on file;
- 230 (iv) Willingness to meet time requirements;
- 231 (v) Location;
- 232 (vi) Workload of the firm; and
- 233 (vii) Any other qualifications-based factors as
- 234 the agency or governing authority may determine in writing are
- 235 applicable.
- 236 The agency or governing authority may conduct discussions
- 237 with and require public presentations by firms deemed to be the
- 238 most qualified regarding their qualifications, approach to the
- 239 project and ability to furnish the required services.
- 240 (e) The agency or governing authority shall establish a
- 241 committee to select firms to provide construction management at
- 242 risk, architectural, engineering, and land surveying services. A
- 243 selection committee may include at least one (1) public member
- 244 nominated by a statewide association of the profession affected.

The public member may not be employed or associated with any firm holding a contract with the agency or governing authority nor may the public member's firm be considered for a contract with that agency or governing authority while serving as a public member of the committee. In no case shall the agency or governing authority, before selecting a firm for negotiation under paragraph (f) of this subsection (10), seek formal or informal submission of verbal or written estimates of costs or proposals in terms of dollars, hours required, percentage of construction cost, or any other measure of compensation.

(f) On the basis of evaluations, discussions, and any presentations, the agency or governing authority shall select no less than three (3) firms that it determines to be qualified to provide services for the project and rank them in order of qualifications to provide services regarding the specific project. The agency or governing authority shall then contact the firm ranked most preferred to negotiate a contract at a fair and reasonable compensation. If fewer than three (3) firms submit letters of interest and the agency or governing authority determines that one (1) or both of those firms are so qualified, the agency or governing authority may proceed to negotiate a contract under paragraph (q) of this subsection (10).

(g) The agency or governing authority shall prepare a written description of the scope of the proposed services to be used as a basis for negotiations and shall negotiate a contract

270 with the highest qualified firm at compensation that the agency or 271 governing authority determines in writing to be fair and 272 reasonable. In making this decision, the agency or governing 273 authority shall take into account the estimated value, scope, 274 complexity, and professional nature of the services to be 275 rendered. In no case may the agency or governing authority 276 establish a maximum overhead rate or other payment formula designed to eliminate firms from contention or restrict 277 278 competition or negotiation of fees. If the agency or governing 279 authority is unable to negotiate a satisfactory contract with the 280 firm that is most preferred, negotiations with that firm shall be 281 The agency or governing authority shall then begin terminated. 282 negotiations with the firm that is next preferred. If the agency 283 or governing authority is unable to negotiate a satisfactory 284 contract with that firm, negotiations with that firm shall be 285 terminated. The agency or governing authority shall then begin 286 negotiations with the firm that is next preferred. If the agency 287 or governing authority is unable to negotiate a satisfactory 288 contract with any of the selected firms, the agency or governing 289 authority shall reevaluate the construction management at risk, 290 architectural, engineering, or land surveying services requested, 291 including the estimated value, scope, complexity, and fee 292 requirements. The agency or governing authority shall then 293 compile a second list of not less than three (3) qualified firms 294 and proceed in accordance with the provisions of this section. A

295 firm negotiating a contract with an agency or governing authority

296 shall negotiate subcontracts for architectural, engineering, and

297 land surveying services at compensation that the firm determines

298 in writing to be fair and reasonable based upon a written

299 description of the scope of the proposed services.

300 (11) (a) The construction manager selected by the agency or

301 governing authority to provide construction management at risk

302 services shall solicit bids for construction on the project

303 pursuant to Section 31-7-13. The construction manager shall be

304 entitled to enter into contracts for construction with the lowest

and best bidders, as determined in consultation with the agency or

governing authority. Before soliciting bids or entering into any

such contract, the construction manager, in consultation with the

308 agency or governing authority, may pregualify any contractors or

309 vendors seeking to submit a bid on the project, taking into

310 account defined qualifications which may include, but not be

311 limited to, the following:

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312 (i) Past experience and performance record on

313 projects of similar size and scope;

314 (ii) Current financial status and ability to

315 provide acceptable payment and performance bonds and meet defined

316 insurance requirements;

317 (iii) Current workload and backlog of committed

318 work for the period scheduled for the project under consideration;

319	(iv) Safety record to include prior citations and
320	fines if applicable;
321	(v) History of legal disputes or performance
322	defaults;
323	(vi) Identification and experience of project
324	personnel and required manpower;
325	(vii) Plan for and ability to meet the applicable
326	project schedule; and
327	(viii) Any other qualification-based factors as
328	the agency, governing authority or construction manager may
329	determine are applicable.
330	(b) The construction manager, in consultation with the
331	agency or governing authority, shall publish the defined
332	qualifications that shall be considered in the prequalification
333	process at least two (2) weeks in advance of any prequalification
331	of contractors or wendors seeking to submit a hid on the project

- of contractors or vendors seeking to submit a bid on the project.

  Publication shall be in a regular newspaper published in the

  county or municipality in which the agency or governing authority

  is located. The agency or governing authority shall also post the

  defined prequalification requirements on its website.
- 339 (c) The failure of a bidder to provide information in a 340 timely and complete manner in response to any prequalification 341 process may result in the disqualification of such bidder in the 342 discretion of the agency, governing authority, and construction 343 manager.

344	(d) Except as otherwise provided in Section 25-61-9,
345	confidential and proprietary information furnished by a bidder
346	pursuant to this section shall not be disclosed outside of the
347	agency, governing authority, or construction manager without the
348	prior written consent of the bidder. The bidder shall identify
349	and label any information considered to be confidential and
350	proprietary at the time of submission of the same to the agency,
351	governing authority, or construction manager.

- 352 (12) The provisions of this section shall not affect any 353 procurement by the Mississippi Transportation Commission.
- 354 **SECTION 3.** This act shall take effect and be in force from 355 and after July 1, 2025.