To: Public Property

By: Senator(s) Williams

## SENATE BILL NO. 2300

AN ACT TO BRING FORWARD SECTIONS 31-7-13.1 AND 31-7-13.2, MISSISSIPPI CODE OF 1972, RELATING TO CONSTRUCTION CONTRACTS, FOR PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES.

- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 5 **SECTION 1.** Section 31-7-13.1, Mississippi Code of 1972, is
- 6 brought forward as follows:
- 7 31-7-13.1. (1) The method of contracting for construction
- 8 described in this section shall be known as the "design-build
- 9 method" of construction contracting. This method of construction
- 10 contracting may be used on residential buildings, residential
- 11 mixed-use developments, parking garages and other prescriptive
- 12 type facilities. The design-build method of construction
- 13 contracting may only be used when the Department of Finance and
- 14 Administration or a governing authority has determined that it
- 15 satisfies the public interest better than traditional design-bid
- or when the Legislature has specifically required or authorized
- 17 the use of this method in the legislation authorizing a project.
- 18 At a minimum, the determination must include a detailed

- 19 explanation of why using the design-build method for a particular
- 20 project satisfies the public need better than the traditional
- 21 design-bid-build method based on the following criteria:
- 22 (a) The project provides a savings in time or cost over
- 23 traditional methods; and
- 24 (b) The size and type of the project is suitable for
- 25 design-build.
- 26 (2) For each proposed design-build project, either a fixed
- 27 firm price or guaranteed maximum price contract must be adopted.
- 28 Before solicitation of proposals, the agency or governing
- 29 authority shall develop a scope of work statement that provides
- 30 prospective offerors with sufficient information regarding the
- 31 requirements of the agency or governing authority. The scope of
- 32 work statement must include, but is not limited to, the following
- 33 information:
- 34 (a) Location and nature of proposed site(s) that
- 35 include preliminary geotechnical information from borings as well
- 36 as survey drawings that show topography, adjacent buildings and
- 37 utilities;
- 38 (b) Any mandatory requirements such as minimum number
- 39 and types of spaces, any minimum or maximum building area(s) or
- 40 height(s), applicable energy codes and/or efficiency targets,
- 41 applicable zoning regulations and any aesthetic or character
- 42 defining standards;



43	(c)	Any	mandatory	material	and/or	system	performance
4 4	requirements	and/oi	r specifica	ations: a	nd		

- (d) General budget parameters, schedule or delivery
  requirements, relevant criteria for evaluation of proposals, and
  any other information necessary to enable the design-builders to
  submit proposals that meet the needs of the agency or governing
  authority.
- The agency or governing authority shall cause to be 50 (3) published once a week, for at least two (2) consecutive weeks in a 51 52 regular newspaper published in the county in which the project is 53 to be located, or a newspaper with statewide circulation, a notice 54 inviting proposals for the design-build construction project. On 55 the same date that the notice is submitted to the newspaper for publication, the agency or governing authority involved shall post 56 57 the notice on the Mississippi Procurement Portal or mail written 58 notice to, or provide electronic notification to, the main office 59 of the Mississippi Procurement Technical Assistance Program under the Mississippi Development Authority that contains the same 60 61 information as that in the published notice. The proposals shall 62 not be opened in less than fifteen (15) working days after the 63 last notice is published. The notice must inform potential 64 offerors of how to obtain the scope of work statement developed 65 for the project, and the notice must contain such other 66 information to describe adequately the general nature and scope of

the project so as to promote full, equal and open competition.

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- 69 proposals only from entities able to provide an experienced and
- 70 qualified design-build team that includes, at a minimum, an
- 71 architectural or engineering firm licensed and registered in
- 72 Mississippi and a contractor properly licensed and domiciled in
- 73 Mississippi for the type of work required.
- 74 (5) Proposals that include criteria other than cost only
- 75 shall be evaluated by an evaluation committee established by the
- 76 procuring entity. The evaluation committee shall be composed of
- 77 not less than three (3) people, at least one (1) of which shall be
- 78 an architect or engineer licensed and registered in Mississippi.
- 79 Selection criteria of the evaluation committee shall be limited to
- 80 the following:
- 81 (a) The bidder's knowledge and experience in executing
- 82 projects of similar size and complexity;
- 83 (b) The experience and qualifications of the proposed
- 84 office and construction management personnel;
- 85 (c) The experience and qualifications of the
- 86 subcontractors proposed;
- 87 (d) The experience and qualifications of the architect
- 88 or engineer and consultants;
- 89 (e) Schedule control; and
- 90 (f) Cost factors.
- 91 Cost as an evaluation factor shall be given the highest
- 92 criteria weighting and at least thirty-five percent (35%) out of

- 93 the one hundred percent (100%) total weight of all the other 94 evaluation factors.
- other than the proposal with the lowest costs that was actually submitted, the agency or governing authority shall enter on its minutes detailed calculations and a narrative summary showing why and the agency or governing authority shall state specifically on its minutes the justification for its award.
- 102 All facilities that are governed by this section shall (7) 103 be designed and constructed to comply with standards equal to or 104 exceeding the minimum building code standards employed by the state as required under Section 31-11-33 in force at the time of 105 106 contracting. All private contractors or private entities 107 contracting or performing under this section must comply at all times with all applicable laws, codes and other legal requirements 108 109 pertaining to the project.
- 110 (8) An agency or governing authority may not award a
  111 stipulated fee to an offeror for preparation costs to submit a
  112 response to the request for proposals.
- 113 (9) This section shall not authorize the awarding of
  114 construction contracts according to any contracting method that
  115 does not require the contractor to satisfactorily perform, at a
  116 minimum, both any balance of design, using an independent

117	professi	ional	licer	nsed	in Missi	ssip	opi,	and	construction	of	the
118	project	for	which	the	contract	is	awaı	rded			

- 119 (10) The provisions of this section shall not affect any 120 procurement by the Mississippi Transportation Commission.
- 121 (11) The provisions of this section shall not apply to 122 procurement authorized in Section 59-5-37(3).
- 123 **SECTION 2.** Section 31-7-13.2, Mississippi Code of 1972, is 124 brought forward as follows:
- 125 31-7-13.2 (1) When used in this section, "construction manager at risk" means a method of project delivery in which a 126 127 construction manager quarantees a maximum price for the 128 construction of a project and in which the governing authority or 129 board, before using this method of project delivery, shall include 130 a detailed explanation of why using the construction manager at 131 risk method of project delivery for a particular project satisfies 132 the public need better than that traditional design-bid-build 133 method based on the following criteria:
- 134 (a) The use of construction manager at risk for the 135 project provides a savings in time or cost over traditional 136 methods; and
- 137 (b) The size and type of the project is suitable for
  138 use of the construction management at risk method of project
  139 delivery.
- 140 (2) When the construction manager at risk method of project 141 delivery is used:

142 (a)	There	may	be	a	separate	contract	for	design
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- 143 services and a separate contract for construction services;
- The contract for construction services may be 144
- entered into at the same time as a contract for the design 145
- 146 services or later;
- 147 (C) Design and construction of the project may be in
- sequential or concurrent phases; and 148
- 149 Finance, maintenance, operation, reconstruction or (d)
- 150 other related services may be included for a guaranteed maximum
- 151 price.
- 152 When procuring design professional services under a
- construction manager at risk project delivery method, the agency 153
- 154 or governing authority shall procure the services of a design
- 155 professional pursuant to qualifications-based selection
- 156 procedures.
- 157 (4) Before the substantial completion of the design
- 158 documents, the agency or governing authority may elect to hire a
- 159 construction manager.
- 160 When procuring construction management services, the
- 161 agency or governing authority shall follow the
- 162 qualifications-based selection procedures as outlined in
- 163 subsection (10) of this section or the competitive sealed proposal
- procedures as outlined in Section 31-17-13. 164
- 165 The agency or governing authority may require the
- 166 architect or engineer and the construction manager, by contract,

- 167 to cooperate in the design, planning and scheduling, and
- 168 construction process. The contract shall not make the primary
- 169 designer or construction manager a subcontractor or joint-venture
- 170 partner to the other or limit the primary designer's or
- 171 construction manager's independent obligations to the agency or
- 172 governing authority.
- 173 (7) Notwithstanding anything to the contrary in this
- 174 chapter:
- 175 (a) Each project for construction under a construction
- 176 manager at risk contract shall be a specific, single project with
- 177 a minimum construction cost of Twenty-five Million Dollars
- 178 (\$25,000,000.00).
- (b) Each project under a construction manager at risk
- 180 contract shall be a specific, single project. For the purposes of
- 181 this paragraph, "specific, single project" means a project that is
- 182 constructed at a single location, at a common location or for a
- 183 common purpose.
- 184 (8) Agencies shall retain an independent architectural or
- 185 engineering firm to provide guidance and administration of the
- 186 professional engineering or professional architecture aspects of
- 187 the project throughout the development of the scope, design, and
- 188 construction of the project.
- 189 (9) The state shall, on an annual basis, compile and make
- 190 public all proceedings, records, contracts and other public



- records relating to procurement transactions authorized under this section.
- 193 (10) For purposes of this section, the "qualifications-based 194 selection procedure" shall include:
- 195 (a) Publicly announcing all requirements for
  196 construction management at risk, architectural, engineering, and
  197 land surveying services, to procure these services on the basis of
  198 demonstrated competence and qualifications, and to negotiate
  199 contracts at fair and reasonable prices after the most qualified
  200 firm has been selected.
- 201 (b) Agencies or governing authorities shall establish
  202 procedures to prequalify firms seeking to provide construction
  203 management at risk, architectural, engineering, and land surveying
  204 services or may use prequalification lists from other state
  205 agencies or governing authorities to meet the requirements of this
  206 section.
- 207 Whenever a project requiring construction (C) management at risk, architectural, engineering, or land surveying 208 209 services is proposed for an agency or governing authority, the 210 agency or governing authority shall provide advance notice 211 published in a professional services bulletin or advertised within 212 the official state newspaper setting forth the projects and services to be procured for not less than fourteen (14) days. 213 214 professional services bulletin shall be mailed to each firm that has requested the information or is pregualified under Section 215

217	description of each project and shall state the time and place for
218	interested firms to submit a letter of interest and, if required
219	by the public notice, a statement of qualifications.
220	(d) The agency or governing authority shall evaluate
221	the firms submitting letters of interest and other prequalified
222	firms, taking into account qualifications. The agency or
223	governing authority may consider, but shall not be limited to,
224	considering:
225	(i) Ability of professional personnel;
226	(ii) Past record and experience;
227	(iii) Performance data on file;
228	(iv) Willingness to meet time requirements;
229	(v) Location;
230	(vi) Workload of the firm; and
231	(vii) Any other qualifications-based factors as
232	the agency or governing authority may determine in writing are
233	applicable.
234	The agency or governing authority may conduct discussions
235	with and require public presentations by firms deemed to be the
236	most qualified regarding their qualifications, approach to the
237	project and ability to furnish the required services.
238	(e) The agency or governing authority shall establish a

committee to select firms to provide construction management at

risk, architectural, engineering, and land surveying services. A

31-7-13. The professional services bulletin shall include a

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241 selection committee may include at least one (1) public member 242 nominated by a statewide association of the profession affected. 243 The public member may not be employed or associated with any firm holding a contract with the agency or governing authority nor may 244 the public member's firm be considered for a contract with that 245 246 agency or governing authority while serving as a public member of 247 the committee. In no case shall the agency or governing 248 authority, before selecting a firm for negotiation under paragraph 249 (f) of this subsection (10), seek formal or informal submission of 250 verbal or written estimates of costs or proposals in terms of 251 dollars, hours required, percentage of construction cost, or any 252 other measure of compensation. 253

(f) On the basis of evaluations, discussions, and any presentations, the agency or governing authority shall select no less than three (3) firms that it determines to be qualified to provide services for the project and rank them in order of qualifications to provide services regarding the specific project. The agency or governing authority shall then contact the firm ranked most preferred to negotiate a contract at a fair and reasonable compensation. If fewer than three (3) firms submit letters of interest and the agency or governing authority determines that one (1) or both of those firms are so qualified, the agency or governing authority may proceed to negotiate a contract under paragraph (g) of this subsection (10).

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265	(g) The agency or governing authority shall prepare a
266	written description of the scope of the proposed services to be
267	used as a basis for negotiations and shall negotiate a contract
268	with the highest qualified firm at compensation that the agency or
269	governing authority determines in writing to be fair and
270	reasonable. In making this decision, the agency or governing
271	authority shall take into account the estimated value, scope,
272	complexity, and professional nature of the services to be
273	rendered. In no case may the agency or governing authority
274	establish a maximum overhead rate or other payment formula
275	designed to eliminate firms from contention or restrict
276	competition or negotiation of fees. If the agency or governing
277	authority is unable to negotiate a satisfactory contract with the
278	firm that is most preferred, negotiations with that firm shall be
279	terminated. The agency or governing authority shall then begin
280	negotiations with the firm that is next preferred. If the agency
281	or governing authority is unable to negotiate a satisfactory
282	contract with that firm, negotiations with that firm shall be
283	terminated. The agency or governing authority shall then begin
284	negotiations with the firm that is next preferred. If the agency
285	or governing authority is unable to negotiate a satisfactory
286	contract with any of the selected firms, the agency or governing
287	authority shall reevaluate the construction management at risk,
288	architectural, engineering, or land surveying services requested,
289	including the estimated value, scope, complexity, and fee

290 requirements. The agency or governing authority shall then 291 compile a second list of not less than three (3) qualified firms 292 and proceed in accordance with the provisions of this section. A 293 firm negotiating a contract with an agency or governing authority 294 shall negotiate subcontracts for architectural, engineering, and 295 land surveying services at compensation that the firm determines 296 in writing to be fair and reasonable based upon a written 297 description of the scope of the proposed services.

- (11) (a) The construction manager selected by the agency or governing authority to provide construction management at risk services shall solicit bids for construction on the project pursuant to Section 31-7-13. The construction manager shall be entitled to enter into contracts for construction with the lowest and best bidders, as determined in consultation with the agency or governing authority. Before soliciting bids or entering into any such contract, the construction manager, in consultation with the agency or governing authority, may prequalify any contractors or vendors seeking to submit a bid on the project, taking into account defined qualifications which may include, but not be limited to, the following:
- 310 (i) Past experience and performance record on 311 projects of similar size and scope;
- 312 (ii) Current financial status and ability to
  313 provide acceptable payment and performance bonds and meet defined
  314 insurance requirements;

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315	(111) Current Workload and backlog of committed
316	work for the period scheduled for the project under consideration;
317	(iv) Safety record to include prior citations and
318	fines if applicable;
319	(v) History of legal disputes or performance
320	defaults;
321	(vi) Identification and experience of project
322	personnel and required manpower;
323	(vii) Plan for and ability to meet the applicable
324	project schedule; and
325	(viii) Any other qualification-based factors as
326	the agency, governing authority or construction manager may
327	determine are applicable.
328	(b) The construction manager, in consultation with the
329	agency or governing authority, shall publish the defined
330	qualifications that shall be considered in the prequalification
331	process at least two (2) weeks in advance of any prequalification
332	of contractors or vendors seeking to submit a bid on the project.
333	Publication shall be in a regular newspaper published in the
334	county or municipality in which the agency or governing authority
335	is located. The agency or governing authority shall also post the
336	defined prequalification requirements on its website.
337	(c) The failure of a bidder to provide information in a
338	timely and complete manner in response to any prequalification

process may result in the disqualification of such bidder in the

340	discretion	of	the	agency,	governing	authority,	and	construction
341	manager.							

- Except as otherwise provided in Section 25-61-9, 342 confidential and proprietary information furnished by a bidder 343 344 pursuant to this section shall not be disclosed outside of the agency, governing authority, or construction manager without the 345 346 prior written consent of the bidder. The bidder shall identify 347 and label any information considered to be confidential and 348 proprietary at the time of submission of the same to the agency, 349 governing authority, or construction manager.
- 350 (12) The provisions of this section shall not affect any 351 procurement by the Mississippi Transportation Commission.
- 352 **SECTION 3.** This act shall take effect and be in force from 353 and after July 1, 2025.