By: Senator(s) Ladner

To: Ports and Marine Resources

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2263

- 1 AN ACT TO AMEND SECTION 49-15-27, MISSISSIPPI CODE OF 1972, 2 TO CLARIFY THE AUTHORITY OF THE MISSISSIPPI DEPARTMENT OF MARINE 3 RESOURCES RELATING TO THE APPROVAL OF OYSTER LEASES; TO AMEND 4 SECTION 49-15-36, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT 5 PERMITTED OYSTER LEASE AREAS NOT SUBJECT TO A LEASE SHALL REMAIN 6 OPEN TO THE PUBLIC; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 SECTION 1. Section 49-15-27, Mississippi Code of 1972, is
- amended as follows: 9
- 10 49-15-27. The department is hereby granted full and complete
- authority to lease the bottoms within its jurisdiction upon the 11
- 12 following terms and conditions:
- 13 (1) All areas within the department's jurisdiction, not
- designated state-owned reefs by this chapter, including natural 14
- 15 reefs and all areas not within the boundaries of riparian property
- owners may be leased by the department. 16
- (2) All individual lessees shall be residents of the State 17
- 18 of Mississippi, or if a firm or corporation, such firm or

- 19 corporation shall be organized under the laws of the State of
- Mississippi and owned by a resident of the State of Mississippi. 20

- 21 No individual, corporation, partnership or association 22 may lease less than one (1) acre nor more than two thousand five hundred (2,500) acres total; however, in the case of an individual 23 there shall be counted towards such limitation any lands leased by 24 25 a corporation, partnership or association in which such individual 26 owns ten percent (10%) or less interest and, in the case of a corporation, partnership or association, there shall be counted 27 28 toward such limitation any lands leased by an individual 29 stockholder, partner or associate thereof who owns ten percent 30 (10%) or less interest in such corporation, partnership or 31 association.
- 32 (4) Individuals, firms or corporations desiring to lease 33 bottoms shall make application to the department in writing, 34 describing the area to be leased. Applications must include a 35 plat showing the proposed lease area and description of cultch 36 material type and amount to be deployed on the leased area.
- 37 (5) Any person who qualifies and who desires to lease a (a) part of the bottom or bed of any of the waters of this state as 38 39 provided in this section shall present to the department a written 40 application, and pay an application fee in the amount of Fifty 41 Dollars (\$50.00). This application shall contain the name and 42 address of the applicant and a reasonably definite description of the location and amount of land covered by water desired by the 43 applicant. The department shall establish a system to determine 44 qualifications of applicants. The department shall prioritize 45

- 46 applications based on the following criteria, each of which shall
- 47 be weighted equally:
- 48 (i) Experience in oyster reef development;
- 49 (ii) Experience in oyster cultivation and
- 50 harvesting;
- 51 (iii) Whether lease applicant is registered with
- 52 the U.S. Food & Drug Administration Interstate Certified Shellfish
- 53 Shippers List for Mississippi, and the length of time the
- 54 applicant has been registered;
- (iv) Amount of acreage to be leased; and
- 56 (v) Evidence of applicant's financial ability to
- 57 perform cultivation and propagation requirements.
- 58 The department shall then order an examination to determine
- 59 whether the water bottoms applied for are leasable.
- (b) If the applicant is found to be qualified and the
- 61 area is found to be leasable, the department shall determine the
- 62 acreage upon which the rent shall be fixed and enter into a lease
- 63 with the applicant, who shall pay the prorated annual rent in
- 64 advance for the remainder of the calendar year. If the applicant
- 65 is not eligible for a lease, the department shall issue a written
- 66 notice declining the application with specific reasons for same.
- **67** * * *
- 68 (* * *c) The department has the authority to
- 69 reconfigure the lease areas from that requested by the applicant
- 70 in the manner that promotes maximum utilization of the state's

- 71 resources. In the event the area requested by the applicant has
- 72 to be reconfigured, the applicant has the right to refuse the
- 73 reconfigured area and withdraw their application and receive a
- 74 refund of their application fee.
- 75 (* * *d) The department shall require that the bottoms
- 76 of water areas to be leased be as definable as possible, taking
- 77 into consideration such factors as the shape of the body of water,
- 78 permitted areas, and the condition of the bottom as to hardness or
- 79 softness which would render it desirable or undesirable for the
- 80 purpose of oyster cultivation.
- 81 (* * *e) A lease applicant may withdraw a lease
- 82 application and receive a full refund from the department of all
- 83 application fees, by submitting a written request for withdrawal
- 84 to the department within ninety (90) days after the department
- 85 received the application.
- 86 (6) Such leases shall be for an initial term of fifteen (15)
- 87 years, with the lessee having the right of first renewal of the
- 88 lease for an additional fifteen (15) years, and continue to renew
- 89 at fifteen-year intervals, at the same ground rental rate so long
- 90 as lessee actively cultivates and gathers oysters, and complies
- 91 with the provisions of this chapter. No lease may be transferred
- 92 without approval by the department of the transfer.
- 93 (7) The terms of every lease issued hereunder shall ensure
- 94 the maximum cultivation and propagation of oysters. Throughout
- 95 the term of every lease issued hereunder, each lessee shall add

- 96 cultch and make other necessary efforts to ensure the maximum
- 97 cultivation and propagation of oysters. The department shall
- 98 promulgate regulations to set forth guidelines for lessees to
- 99 follow to ensure the maximum cultivation and propagation of
- 100 oysters under the lease. The lessee shall submit a written report
- 101 with supporting documentation to the department of efforts to
- 102 cultivate and propagate oysters for the previous year. If the
- 103 department finds a lessee is not making efforts to cultivate and
- 104 propagate oysters, and the lessee fails to take remedial steps to
- 105 address same, such lease shall be subject to termination as
- 106 provided for hereunder.
- 107 (8) The department shall fix a ground rental rate at Three
- 108 Dollars (\$3.00) per acre per year. The annual rental payments
- 109 shall be due by December 31 for the next calendar year.
- 110 (9) Any lessee who pays the rent on or after the first day
- 111 of January shall pay the rent due plus an additional ten percent
- 112 (10%) penalty. The failure of the lessee to pay the rent
- 113 punctually on or before the first of each March, ipso facto and
- 114 without demand or putting in default, terminates and cancels the
- 115 lease and forfeits to the department all the works, improvements,
- 116 betterments, and oysters on the leased water bottom. The
- 117 department may at once enter on the water bottom and take
- 118 possession thereof. Such water bottom shall then be open for
- 119 lease in accordance with subsections (5) through (8) of this
- 120 section. Ten (10) days thereafter the department shall enter the

termination, cancellation, and forfeiture on its books and give

public notice thereof by publication in one (1) local paper in the

county where the formerly leased water bottoms are located. On or

before the first day of each February, the department shall issue

a written notice of delinquency by certified mail to each lessee

who has not yet paid the rent. The department shall also publish

notice of such delinquency on its website.

areas within its jurisdiction and shall mark on such chart those areas which are under lease. All leases shall be marked by appropriate poles, stakes or buoys of such material as will not injure watercraft, at the expense of the leaseholder. The department shall keep an accurate book, designated "Mississippi Oyster Farms" which shall contain copies of all leases. The department shall maintain a map of designated state-owned, leased areas, and areas available for lease on the department's website. If any lease be cancelled or expire, such fact shall be noted on the face of such lease. Lessees shall be "oyster farmers" for the purposes of any grants, aid, subsidies or other assistance from the federal government or other governmental or private agencies.

(11) All funds derived from leasing shall be paid into the Seafood Fund under Section 49-15-17, for use by the department to further oyster production in this state, which includes plantings of oysters and cultch materials.

145	(12) All leases made by the department under the authority
146	of this section shall be subject to the paramount right of the
147	state and any of its political subdivisions authorized by law, to
148	promote and develop ports, harbors, channels, industrial or
149	recreational projects, and all such leases shall contain a
150	provision that in the event such authorized public body shall
151	require the area so leased or any part thereof for such public
152	purposes, that the lease shall be terminated on reasonable notice
153	fixed by the department in such lease. On the termination of any
154	lease, the lessees shall have the right to remove any oysters
155	within the leased area within such time as may be fixed by the
156	department and in accordance with such reasonable rules and
157	regulations as the department may adopt.
158	Any person convicted of taking ovsters from leased land or

Any person convicted of taking oysters from leased land or from waters that are not of a safe sanitary quality without a permit as provided in Section 49-15-37 shall, on the first offense, forfeit all equipment used, exclusive of any boat or boats; and be fined not to exceed Two Thousand Dollars (\$2,000.00) or sentenced not to exceed one (1) year in the county jail, or both. Subsequent convictions shall be punishable by forfeiture of all equipment, including any boat or boats; and a fine not to exceed Five Thousand Dollars (\$5,000.00) or not to exceed two (2) years in prison, or both such fine and imprisonment.

The department is enjoined to cooperate with the Jackson

County Port Authority, the Harrison County Development Commission,

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the municipal port commission and other port and harbor agencies,
so that oyster beds shall not be planted in close proximity to
navigable channels. The department or lessee shall have no right
of action as against any such public body for damages accruing to
any natural reef or leased reef by any necessary improvement of
such channel in the interest of shipping, commerce, navigation or

other purpose authorized by law.

- 177 (13) A lessee has the exclusive use of the water bottoms
 178 leased and all oysters and cultch grown or placed thereon.
 179 However, this exclusive right is subordinate to the rights and
 180 responsibilities of the state, any political subdivision of the
 181 state, the United States, or any agency or agent thereof, to take
 182 action in furtherance of coastal protection, conservation or
 183 restoration.
- (14) In order to protect the health and safety of the 184 185 residents of the State of Mississippi, the terms and conditions 186 relating to the leasing of bottoms provided in this section shall be fully applicable to any lease executed by the Mississippi 187 188 Department of Marine Resources prior to April 17, 2023, and the 189 department shall revise any lease issued prior to April 17, 2023, 190 as necessary in order to comply with the provisions of this 191 section.
- 192 **SECTION 2.** Section 49-15-36, Mississippi Code of 1972, is 193 amended as follows:

194	49-15-36. (1) The Department of Marine Resources shall have
195	full jurisdiction and control of all designated state-owned reefs
196	and oyster bottoms of the State of Mississippi. In no event shall
197	the department designate more than twenty percent (20%) of the
198	permitted areas available as state-owned reefs. Permitted areas
199	not subject to a lease under this chapter shall remain open to the
200	public.

- 201 (2) State-owned reefs may be opened for harvest of oysters
 202 during the season on a rotating basis. If the department
 203 determines that a particular reef has been overharvested or that a
 204 high percentage of sublegal size oysters exist on a particular
 205 reef and that harvest could damage future oyster crops, the
 206 department may close designated reef areas and keep them closed
 207 during the season.
- 208 The department shall promulgate regulations regarding 209 the closing of oyster reefs to protect the public health. 210 that testing indicates the oysters on the closed reef are suitable 211 for consumption, the reef shall be opened for the taking of 212 oysters as soon as notice of that opening may be made to 213 interested parties. The authority to open or close oyster reefs 214 under this chapter shall be solely within the discretion of the 215 department. The Gulf Coast Research Laboratory or other certified 216 laboratory shall cooperate with the department and shall conduct 217 necessary tests to determine the condition of oyster reefs at the

218	request	of	the de	epartment.	The	department	may	limit	the	sale	of
219	oysters	for	human	consumption	on.						

- 220 (4) (a) The department may issue special permits for the
 221 purpose of catching oysters outside the open season or in areas
 222 not normally open to harvest to those nonprofit organizations that
 223 are tax exempt under Section 501(c) of the United States Internal
 224 Revenue Code and which have on file with the Department of Revenue
 225 a tax exemption letter issued by the United States Internal
 226 Revenue Service.
- 227 (b) The department shall promulgate rules and
 228 regulations governing the taking of oysters by the nonprofit
 229 organization and shall issue such regulations to all organizations
 230 upon request and at the issuance of the special permit.
- (5) The department shall establish a reasonable period of time for depuration of oysters replanted from restricted waters.

 That period of time shall be consistent with the maintenance of the public health and may vary from time to time and from one reef to another in accordance with environmental conditions.
- 236 **SECTION 3.** This act shall take effect and be in force from 237 and after its passage.