

By: Senator(s) Thompson, Wiggins

To: Ports and Marine  
Resources

## SENATE BILL NO. 2261

1 AN ACT ENTITLED THE "MISSISSIPPI COMPREHENSIVE COASTAL  
2 CONSERVATION AND RESTORATION PLAN ACT OF 2025" TO DECLARE  
3 LEGISLATIVE FINDINGS AND PURPOSE; TO CREATE A TECHNICAL ADVISORY  
4 BOARD (TAB) TO DEVELOP AND ANNUALLY REVISE A COMPREHENSIVE PLAN  
5 FOR RESTORATION, CONSTRUCTION, STORM PROTECTION, HABITAT  
6 CONSTRUCTION AND RESTORATION, AND WATER QUALITY PROJECTS ON THE  
7 MISSISSIPPI GULF COAST; TO PROVIDE FOR THE COMPOSITION OF THE  
8 TECHNICAL ADVISORY BOARD AND ITS ORGANIZATION; TO PRESCRIBE THE  
9 DUTIES AND RESPONSIBILITIES OF THE TECHNICAL ADVISORY BOARD; TO  
10 REQUIRE STATE AND LOCAL AGENCIES TO COOPERATE WITH THE FUNCTIONS  
11 OF THE TECHNICAL ADVISORY BOARD; TO REQUIRE AN ANNUAL REPORT; TO  
12 AMEND SECTIONS 49-15-305, 49-2-13 AND 29-15-7, MISSISSIPPI CODE OF  
13 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

15 **SECTION 1.** This act shall be known and may be cited as the  
16 "Mississippi Comprehensive Coastal Conservation and Restoration  
17 Plan Act of 2025."

18 **SECTION 2.** (1) The purpose of this act is to create a  
19 comprehensive Plan for restoration, conservation, storm  
20 protection, habitat creation and water quality projects on the  
21 Mississippi Gulf Coast. The proposed Plan shall establish  
22 priorities, goals and expected results for these projects. The  
23 Plan will facilitate multiyear, long-term planning effort and



24 provide coordination among state agencies and funding resources.  
25 The Plan will provide guidance to project applicants, state  
26 agencies and other stakeholders. It is the intent of the  
27 Legislature that the Plan will be developed with input from the  
28 Mississippi Department of Marine Resources (DMR), the Mississippi  
29 Department of Environmental Quality (DEQ) and other public and  
30 nonpublic entities as prescribed in this act. It is further the  
31 intent of the Legislature that all future coastal conservation,  
32 restoration, habitat, construction, water quality improvement and  
33 other similar projects administered by DMR and DEQ shall meet the  
34 goals and priorities of the Plan.

35 (2) The Legislature finds that there is:

36 (a) A need for a comprehensive, tactical, strategic  
37 plan to address coastal conservation, restoration, water quality,  
38 habitat loss or other issues in the Mississippi Sound and  
39 surrounding waterways;

40 (b) A need for formal collaboration between DMR, DEQ,  
41 or other state agencies and offices involved in coastal  
42 restoration and conservation projects; and

43 (c) A need for continuity and consistency in the design  
44 and awarding of coastal conservation, restoration, habitat  
45 construction, water quality improvement and other similar  
46 projects.

47 **SECTION 3.** (1) There is hereby created a Technical Advisory  
48 Board (TAB) to develop and annually revise a Comprehensive Coastal



49 Conservation and Restoration Plan for all future restoration,  
50 conservation, storm protection, habitat construction and  
51 restoration, and water quality projects on the Mississippi Gulf  
52 Coast, and oversee implementation of the plan. Technical Advisory  
53 Board members shall include: (a) a chairman knowledgeable with  
54 the subject matter of Mississippi coastal restoration appointed by  
55 the Governor; (b) a representative of the Department of  
56 Environmental Quality appointed by the executive director; (c) a  
57 representative of the Department of Marine Resources appointed by  
58 the executive director; (d) a representative appointed by the  
59 Secretary of State; (e) a representative of The University of  
60 Southern Mississippi appointed by the President of The University  
61 of Southern Mississippi; (f) a representative of Mississippi State  
62 University appointed by the President of Mississippi State  
63 University; (g) a representative from nonprofit environmental  
64 groups appointed by the Governor; a member of the House of  
65 Representatives appointed by the Speaker of the House; and a  
66 member of the Mississippi Senate appointed by the Lieutenant  
67 Governor, who shall serve as nonvoting members.

68 (2) The Technical Advisory Board shall be administered  
69 within the Department of Marine Resources which shall provide  
70 meeting space and clerical support. Appointments to the Technical  
71 Advisory Board shall be made no later than sixty (60) days after  
72 the effective date of this act by the appointing authority. The  
73 Chairman of the Technical Advisory Board shall call the first



meeting of the Technical Advisory Board no later than September 1, 2025, and the Technical Advisory Board shall organize for business and adopt rules for operation. Any member of the TAB who is not a public employee shall receive the per diem authorized by law and mileage for attending meetings and necessary business as authorized by the TAB to be paid from available appropriations.

**SECTION 4.** (1) The Technical Advisory Board shall develop a Mississippi Comprehensive Coastal Conservation and Restoration Plan ("Plan") for all future coastal conservation and restoration projects.

(2) The Plan shall establish planning goals, a planning scope, identifying issues of concern, a process to develop the planning framework, including analyzing existing data and information, creating resiliency and water quality improvement strategies and implementation of the Plan.

(3) The Plan shall incorporate short-term and long-term project-monitoring requirements and criteria parallel to the Plan goals and priorities to ensure projects are performing as intended.

(4) The Plan shall establish priorities and goals to guide project applicants and state agencies in project ranking, selection and award. The Plan may also provide guidance on specific projects that fit within the Plan.

(5) The Plan shall be revised every five (5) years.



(6) The intent of the Legislature is to develop an adaptable plan that will accommodate changing coastal conditions and their impacts on the coastal environment and the infrastructure protected by the state's natural storm protection resources. The Plan will also create continuity among the funding sources available to state agencies for coastal restoration, conservation, habitat construction, and water quality improvement projects.

**SECTION 5.** (1) The Technical Advisory Board shall prepare an annual report on the current state of identified areas of concern and status of monitoring efforts to evidence whether priorities and goals of the Plan are being met.

(2) The administration expenses of the Technical Advisory Board in carrying out its duties under this act shall not exceed one percent (1%) of the amount of the funds administered by the Technical Advisory Board under this act.

**SECTION 6.** Section 49-15-305, Mississippi Code of 1972, is amended as follows:

49-15-305. (1) The Governor shall appoint the Executive Director of the Department of Marine Resources, with the advice and consent of the Senate, who shall serve at the will and pleasure of the Governor. The executive director shall be knowledgeable and experienced in marine resources management.

(2) The executive director of the department shall have the following powers and duties:



122           (a) To supervise and direct all administrative,  
123 inspection and technical activities and personnel of the  
124 department;

125           (b) To employ qualified professional personnel in the  
126 subject matter or fields, and any other technical and clerical  
127 staff as may be required for the operation of the department;

128           (c) To coordinate all studies in the State of  
129 Mississippi concerned with the supply, development, use and  
130 conservation of marine resources;

131           (d) To prepare and deliver to the Legislature and the  
132 Governor on or before January 1 of each year, and at any other  
133 times as may be required by the Legislature or Governor, a full  
134 report of the work of the department, including a detailed  
135 statement of expenditures of the department and any  
136 recommendations the department may have;

137           (e) To enter into cooperative agreements with any  
138 federal or state agency or subdivision thereof, or any public or  
139 private institution located inside or outside the State of  
140 Mississippi, or any person, corporation or association in  
141 connection with studies and investigations pertaining to marine  
142 resources, provided the agreements do not have a financial cost in  
143 excess of the amounts appropriated for the purposes by the  
144 Legislature; \* \* \*



(f) To carry out all regulations and rules adopted by the department and enforce all licenses and permits issued by the department \* \* \*; and

(g) To carry out all responsibilities required of the Department of Marine Resources under the Mississippi Comprehensive Coastal Conservation and Restoration Plan Act of 2025.

**SECTION 7.** Section 49-2-13, Mississippi Code of 1972, is amended as follows:

49-2-13. The executive director shall have the following powers and duties:

(a) To administer the policies of the commission within the authority granted by the commission;

(b) To supervise and direct all administrative and technical activities of the department;

(c) To organize the administrative units of the department in accordance with the plan adopted by the commission and, with commission approval, alter such organizational plan and reassign responsibilities as he may deem necessary to carry out the policies of the commission;

(d) To coordinate the activities of the various offices of the department;

(e) To employ, subject to the approval of the commission, qualified professional personnel in the subject matter or fields of each office, and such other technical and clerical staff as may be required for the operation of the department;



170 (f) To recommend to the commission such studies and  
171 investigations as he may deem appropriate, and to carry out the  
172 approved recommendations in conjunction with the various offices;

173 (g) To merge and coordinate functions and duties where  
174 possible to eliminate the possibility of two (2) separate  
175 organizational entities performing the same or similar functions,  
176 including, but not limited to, functions of audit, inspection,  
177 collection, personnel, motor vehicles, accounting, data  
178 processing, payroll and any other such administrative, procedural  
179 or enforcement function;

180 (h) To coordinate all studies in the State of  
181 Mississippi concerned with the supply, development, use and  
182 conservation of natural resources within the jurisdiction of the  
183 department;

184 (i) To prepare and deliver to the Legislature and the  
185 Governor on or before January 1 of each year, and at such other  
186 times as may be required by the Legislature or Governor, a full  
187 report of the work of the department and the offices thereof,  
188 including a detailed statement of expenditures of the department  
189 and any recommendations the commission may have;

190 (j) To issue, modify or revoke any and all orders under  
191 authority granted by the commission which include, but are not  
192 limited to those which (i) prohibit, control or abate discharges  
193 of contaminants and wastes into the air and waters of the state;  
194 (ii) require the construction of new disposal systems or



195 air-cleaning devices or any parts thereof, or the modification,  
196 extension or alteration of existing disposal systems or  
197 air-cleaning devices or any parts thereof, or the adoption of  
198 other remedial measures to prevent, control or abate air and water  
199 pollution or to cause the proper management of solid wastes; (iii)  
200 impose penalties pursuant to Section 17-17-29 and Section 49-17-43  
201 which have been agreed upon with alleged violators; and (iv)  
202 require compliance with the conditions of any permit issued by the  
203 Permit Board created in Section 49-17-28 and all regulations of  
204 the commission;

205 (k) With the approval of the commission, to enter into  
206 contracts, grants and cooperative agreements with any federal or  
207 state agency or subdivision thereof, or any public or private  
208 institution located inside or outside the State of Mississippi, or  
209 any person, corporation or association in connection with carrying  
210 out the provisions of this chapter, provided the agreements do not  
211 have a financial cost in excess of the amounts appropriated for  
212 such purposes by the Legislature; \* \* \*

213 (l) With the approval of the commission, to enter into  
214 a contract(s) with any person or any public or private corporate  
215 entity to assist with the review, evaluation and processing of  
216 permit application(s) and/or certification application(s). Any  
217 person or entity requesting additional assistance for review,  
218 evaluation, and processing of an application for permit(s) or  
219 certification(s) must agree to pay all additional costs associated



with such review, evaluation, and processing. The executive director shall submit an annual report on the following to the Chairs of the House and Senate Accountability, Efficiency and Transparency Committees:

(i) The backlog of permit applications and/or certification applications that exist on July 1, 2024;

(ii) The backlog of permit applications and/or certification applications that exist when the report is submitted;

(iii) The average price of permits and/or certifications that are being expedited;

(iv) The types of permits and/or certifications that are being expedited;

(v) What persons or public or private corporate entities are being used to assist with the review, evaluation and processing of permit applications and/or certification applications;

(vi) How much the persons or public or private corporate entities have been paid through the program; and

(vii) How many people leave the department for employment with the persons or public or private corporate entities that are being used to assist with the review, evaluation and processing of permit applications and/or certification applications.



This paragraph (1) shall stand repealed on July 1,  
2028 \* \* \*; and

(m) To carry out all responsibilities required of the  
Mississippi Department of Environmental Quality under the  
Mississippi Comprehensive Coastal Conservation and Restoration  
Plan Act of 2025.

**SECTION 8.** Section 29-15-7, Mississippi Code of 1972, is  
amended as follows:

29-15-7. (1) The Secretary of State, in cooperation with  
other state agencies, shall prepare a Preliminary Map of Public  
Trust Tidelands. The preliminary map shall depict the boundary as  
the current mean high water line where shoreline is undeveloped  
and in developed areas or where there have been encroachments,  
such maps shall depict the boundary as the determinable mean high  
water line nearest the effective date of the Coastal Wetlands  
Protection Act.

(2) The state recognizes that the boundary of the public  
trust tidelands is ambulatory and that the natural inland  
expansion of tide waters over land not previously subject to the  
ebb and flow of the tide increases the land subject to the public  
trust, while natural accretion, the gradual and imperceptible  
accumulation of land by natural causes, and natural reliction, the  
increase of land by permanent withdrawal or retrocession of tidal  
waters by natural causes, diminish the land subject to the public  
trust and increase the property owned by the contiguous upland



owner. Likewise, the state recognizes the common law doctrine as it pertains to such tidelands, submerged lands and riparian and littoral rights and declares such to be the law of this state.

(3) The preliminary map shall be transmitted to each of the chancery clerks of the coastal counties, and each chancery clerk shall post such map in a public place in his office. The Secretary of State shall also cause to be published in a newspaper of general circulation within each coastal county a notice announcing that a copy of the Preliminary Map of Public Trust Tidelands is available for public inspection at the office of the chancery clerk of that county, and shall post a similar notice in at least three (3) public places in each coastal county in this state. The preliminary map shall also be open to public inspection at the Office of the Secretary of State.

(4) The Secretary of State shall allow sixty (60) days after publication of the preliminary map for submission of comments and/or additional documentation and may, at his discretion, revise the map accordingly. Within twenty (20) days of the completion of the period for submission of comments, the Secretary of State shall have incorporated any revisions to the Preliminary Map of Public Trust Tidelands and certify its final adoption. The certified map as finally adopted shall be published as provided hereinabove. The final certified map shall be duly recorded in the land records of the chancery clerks office in Hancock, Harrison and Jackson Counties. Upon recordation, the certified



294 map shall be final to those properties not subject to the trust.  
295 The Secretary of State shall issue to all consenting property  
296 owners a certificate stating that the described property does not  
297 lie within the boundary of the public trust tidelands and is not  
298 subject to the trust. The Secretary of State shall duly file such  
299 certificates with the proper chancery clerks office for  
300 recordation. In addition, the certified map shall be placed in  
301 the Secretary of State's permanent register which shall be open to  
302 public inspection. Within one hundred twenty (120) days of final  
303 adoption of the certified map, the Secretary of State shall  
304 determine those property owners whose lands are subject of the  
305 public trust and are in violation of such trust. The Secretary of  
306 State shall notify all such owners by certified mail and shall  
307 include an explanation of the procedure available to the occupant  
308 to resolve any dispute with respect to this map. The notice shall  
309 also inform occupants that after three (3) years the boundary as  
310 set forth in the certified map shall become final unless the  
311 occupant has submitted a contrary claim to the office of the  
312 Secretary of State. Such property owner shall have six (6) months  
313 to negotiate and settle differences with the Secretary of State.  
314 The Secretary of State may allow extensions at his discretion. A  
315 boundary determination shall be final upon agreement of the  
316 Secretary of State and the owner and an instrument setting forth  
317 the boundary agreement shall be duly executed and recorded in the



chancery court where the property is located. Any such boundary agreement shall be binding on the state and other parties thereto.

(5) If any dispute as to the location of the boundary of the public trust cannot be negotiated and settled between the affected property owners and the Secretary of State within six (6) months after notice by the state of its claim, either the state or a person claiming an interest in the property may apply to the chancery court of the county in which the property is located for a resolution of the dispute and a determination of the location of the boundary. All persons having an interest in the property subject to the dispute shall be made a party to such proceeding. In any such action, the state shall have the burden of proof by a preponderance of evidence that any such land is subject to the trust.

(6) Nothing in this section is intended to preclude any party from pursuing remedies otherwise available at law, including but not limited to those provided in Sections 11-17-1 et seq., except that if no action is taken by the occupant within three (3) years of receipt of notice as described above, the boundary as determined by the certified map shall become final.

(7) In addition to the duties charged to the Secretary of State under this section, he shall carry out all responsibilities required of the Office of the Secretary of State under the Mississippi Comprehensive Coastal Conservation and Restoration Plan Act of 2025.



343           **SECTION 9.** This act shall take effect and be in force from  
344 and after July 1, 2025.

