By: Senator(s) Hill

To: Judiciary, Division B

SENATE BILL NO. 2196

- AN ACT TO PROHIBIT THE ILLEGAL ENTRY INTO OR ILLEGAL PRESENCE
 IN THIS STATE BY A PERSON WHO IS AN ALIEN; TO PROVIDE FOR THE
 ENFORCEMENT OF THE PROHIBITIONS AND CERTAIN RELATED ORDERS; TO
 PROVIDE IMMUNITY FROM LIABILITY AND INDEMNIFICATION FOR
 ENFORCEMENT ACTIONS; TO AUTHORIZE, UNDER CERTAIN CIRCUMSTANCES,
 THE REMOVAL OF PERSONS WHO VIOLATE THOSE PROHIBITIONS; TO CREATE
 CRIMINAL OFFENSES; TO AMEND SECTION 45-27-9, MISSISSIPPI CODE OF
 1972, TO CONFORM; AND FOR RELATED PURPOSES.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 10 **SECTION 1.** As used in this act, the following words have the
- 11 meanings ascribed herein unless the context clearly requires
- 12 otherwise:
- 13 (a) "Alien" has the meaning assigned by 8 USC § 1101,
- 14 as that provision existed on January 1, 2023.
- 15 (b) "Damages" includes any and all damages, fines,
- 16 fees, penalties, court costs, attorney's fees or other
- 17 assessments.
- 18 (c) "Port of entry" means a port of entry in the United
- 19 States as designated by 19 C.F.R. Part 101.
- SECTION 2. Notwithstanding any other law, a law enforcement
- 21 officer may not arrest or detain a person for purposes of

- 22 enforcing a provision of this act, if the person is on the
- 23 premises or grounds of:
- 24 A public or private primary or secondary school for
- 25 educational purposes;
- 26 A church, synagogue, or other established place of
- 27 religious worship; or
- A health care facility, including a facility a 28
- 29 state agency maintains or operates to provide health care, or the
- 30 office of a health care provider, provided that the person is on
- 31 the premises or grounds of the facility or office for the purpose
- 32 of receiving medical treatment.
- 33 **SECTION 3.** (1) A judge during a person's preliminary
- 34 hearing may, after making a determination that probable cause
- 35 exists for arrest for an offense under Section 5 or 6 of this act,
- order the person released from custody and issue a written order 36
- 37 in accordance with subsection (3) of this section.
- 38 A judge in a person's case at any time after the (2)
- preliminary hearing may dismiss the charge pending against the 39
- 40 person and issue a written order in accordance with subsection (3)
- 41 of this section, in lieu of continuing the prosecution of or
- 42 entering an adjudication regarding an offense under Section 5 or 6
- 43 of this act.
- (3) A written order authorized by subsection (1) or (2) of 44
- this section must discharge the person and require the person to 45

46	return	to	the	foreign	nation	from	which	the	person	entered	or
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- 47 attempted to enter, and may be issued only if:
- 48 (a) The person agrees to the order;
- 49 (b) The person has not previously been convicted of an
- 50 offense under this act, or previously obtained a discharge under
- 51 an order described by subsection (1) or (2) of this section;
- 52 (c) The person is not charged with another offense that
- is a misdemeanor punishable by up to one (1) year in jail or a
- 54 fine of up to Four Thousand Dollars (\$4,000.00) or by both jail
- 55 time and a fine or any higher category of offense; and
- 56 (d) Before the issuance of the order, the arresting law
- 57 enforcement agency:
- (i) Collects all available identifying information
- 59 of the person, which must include taking fingerprints from the
- 60 person and using other applicable photographic and biometric
- 61 measures to identify the person; and
- 62 (ii) Cross-references the collected information
- 63 with:
- 1. All relevant local, state, and federal
- 65 criminal databases; and
- 66 2. Federal lists or classifications used to
- 67 identify a person as a threat or potential threat to national
- 68 security.
- 69 (4) On a person's conviction of an offense under this act,
- 70 the judge shall enter in the judgment in the case an order

- 71 requiring the person to return to the foreign nation from which
- 72 the person entered or attempted to enter. An order issued under
- 73 this subsection takes effect on completion of the term of
- 74 confinement or imprisonment imposed by the judgment.
- 75 (5) An order issued under this article must include:
- 76 (a) The manner of transportation of the person to a
- 77 port of entry, as defined by Section 1 of this act; and
- 78 (b) The law enforcement officer or state agency
- 79 responsible for monitoring compliance with the order.
- 80 (6) An order issued under this section must be filed:
- 81 (a) With the county clerk of the county in which the
- 82 person was arrested, for an order described by subsection (1) of
- 83 this section; or
- 84 (b) With the clerk of the court exercising jurisdiction
- 85 in the case, for an order described by subsection (2) or (4) of
- 86 this section.
- 87 (7) Not later than the seventh day after the date an order
- 88 is issued under this article, the law enforcement officer or state
- 89 agency required to monitor compliance with the order shall report
- 90 the issuance of the order to the Department of Public Safety for
- 91 inclusion in the appropriate database maintained by the Criminal
- 92 Information Center.
- 93 **SECTION 4.** A court may not abate the prosecution of an
- 94 offense under this act on the basis that a federal determination

- 96 will be initiated.
- 97 **SECTION 5.** (1) A person who is an alien commits an offense
- 98 if the person enters or attempts to enter this state directly from
- 99 a foreign nation at any location other than a lawful port of
- 100 entry.
- 101 (2) (a) An offense under this section is a misdemeanor,
- 102 except that the offense is a felony if it is shown on the trial of
- 103 the offense that the defendant has been previously convicted of an
- 104 offense under this section.
- 105 (b) A misdemeanor under this section shall be
- 106 punishable by imprisonment in the county jail for not more than
- 107 one hundred eighty (180) days, or a fine of not more than Two
- 108 Thousand Dollars (\$2,000.00), or both.
- 109 (c) A felony under this section shall be punishable by
- 110 imprisonment in the custody of the Department of Corrections for
- 111 not more than two (2) years, or a fine of not more than Ten
- 112 Thousand Dollars (\$10,000.00), or both.
- 113 (3) It is an affirmative defense to prosecution under this
- 114 section that:
- 115 (a) The federal government has granted the defendant:
- 116 (i) Lawful presence in the United States; or
- 117 (ii) Asylum under 8 USC § 1158;
- 118 (b) The defendant's conduct does not constitute a
- 119 violation of 8 USC § 1325(a); or

120	(C)	The	defendant	was	approved	for	benefits	under	the

- 121 federal Deferred Action for Childhood Arrivals program between
- 122 June 15, 2012, and July 16, 2021.
- 123 (4) The following federal programs do not provide an
- 124 affirmative defense for purposes of subsection (3)(a) of this
- 125 section:
- 126 (a) The Deferred Action for Parents of Americans and
- 127 Lawful Permanent Residents program; and
- 128 (b) Any program not enacted by the United States
- 129 Congress that is a successor to or materially similar to the
- 130 program described by subsection (3)(c) of this section or
- 131 paragraph (a) of this subsection.
- SECTION 6. (1) A person who is an alien commits an offense
- 133 if the person enters, attempts to enter, or is at any time found
- 134 in this state after the person:
- 135 (a) Has been denied admission to or excluded, deported
- 136 or removed from the United States; or
- 137 (b) Has departed from the United States while an order
- 138 of exclusion, deportation, or removal is outstanding.
- 139 (2) (a) An offense under this section is a Class A
- 140 misdemeanor, except that the offense is a felony if:
- 141 (i) The defendant's removal was subsequent to a
- 142 conviction for commission of two (2) or more misdemeanors
- 143 involving drugs, crimes against a person, or both;

- 145 § 1225(c) because the defendant was excludable under 8 USC §
- 146 1182 (a) (3) (B);
- 147 (iii) The defendant was removed pursuant to the
- 148 provisions of 8 USC Chapter 12, Subchapter V; or
- 149 (iv) The defendant was removed pursuant to 8 USC §
- 150 1231 (a) (4) (B).
- 151 (b) A misdemeanor under this section shall be
- 152 punishable by imprisonment in the county jail for up to one (1)
- 153 year, or a fine of not more than Four Thousand Dollars
- (\$4,000.00), or both.
- 155 (c) A felony under this section shall be punishable by
- 156 imprisonment in the custody of the Department of Corrections for
- 157 not less than two (2) years but not more than ten (10) years, or a
- 158 fine of not more than Ten Thousand Dollars (\$10,000.00), or both.
- 159 (d) Where a defendant has previously been convicted of
- 160 a felony under this section, a second felony conviction shall be
- 161 punishable by imprisonment in the custody of the Department of
- 162 Corrections for not less than two (2) years not more than twenty
- 163 (20) years, or a fine of not more than Ten Thousand Dollars
- 164 (\$10,000.00), or both.
- 165 (3) For purposes of this section, "removal" includes an
- 166 order issued under Section 3 of this act, or any other agreement
- 167 in which an alien stipulates to removal pursuant to a criminal
- 168 proceeding under either federal or state law.

169		SECTION 7.	(1)	A person	who	is	an	alien	commits	an	offense
170	if:										

- 171 (a) The person has been charged with or convicted of an offense under this act;
- 173 (b) A magistrate or judge, as applicable, has issued an 174 order under Section 3 of this act for the person to return to the 175 foreign nation from which the person entered or attempted to 176 enter; and
- 177 (c) The person refuses to comply with the order.
- 178 (2) An offense under this section is a felony which shall be
 179 punishable by imprisonment in the custody of the Department of
 180 Corrections for not less than two (2) years not more than twenty
 181 (20) years, or a fine of not more than Ten Thousand Dollars
 - SECTION 8. (1) Except as provided by subsection (4) of this section, a local government official, employee, or contractor is immune from liability for damages arising from a cause of action under state law resulting from an action taken by the official, employee, or contractor to enforce this act or an order issued under Section 3 of this act during the course and scope of the official's, employee's, or contractor's office, employment, or contractual performance for or service on behalf of the local government.
- 192 (2) Subject to subsection (3) of this section and except as
 193 provided by subsection (4) of this section, a local government

(\$10,000.00), or both.

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- 194 shall indemnify an official, employee, or contractor of the local 195 government for damages arising from a cause of action under 196 federal law resulting from an action taken by the official, 197 employee, or contractor to enforce this act or an order issued 198 under Section 3 of this act during the course and scope of the 199 official's, employee's or contractor's office, employment, or 200 contractual performance for or service on behalf of the local 201 government.
- 202 (3) Indemnification payments made under subsection (2) of 203 this section by a local government may not exceed:
- 204 (a) One Hundred Thousand Dollars (\$100,000.00) to any
 205 one person or Three Hundred Thousand Dollars (\$300,000.00) for any
 206 single occurrence in the case of personal injury or death; or
- 207 (b) Ten Thousand Dollars (\$10,000.00) for a single 208 occurrence of property damage.
- 209 (4) Subsections (1) and (2) of this section do not apply if 210 the court or jury determines that the local government official, 211 employee, or contractor acted in bad faith, with conscious 212 indifference, or with recklessness.
- 213 (5) A local government shall indemnify an official, employee 214 or contractor of the local government for reasonable attorney's 215 fees incurred in defense of a criminal prosecution against the 216 official, employee, or contractor for an action taken by the 217 official, employee or contractor to enforce this act, or an order 218 issued under Section 3 of this act during the course and scope of

219	the official's, employee's or contractor's office, employment or
220	contractual performance for or service on behalf of the local
221	government.

- 222 (6) This section may not be construed to waive any statutory 223 limits on damages under state law.
- 224 **SECTION 9.** (1) Except as provided by subsection (4) of this 225 section, an elected or appointed state official or a state 226 employee or contractor is immune from liability for damages 227 arising from a cause of action under state law resulting from an action taken by the official, employee, or contractor to enforce 228 229 this act or an order issued under Section 3 of this act during the 230 course and scope of the official's, employee's, or contractor's 231 office, employment, or contractual performance for or service on 232 behalf of the state.
 - (2) Except as provided by subsection (4) of this section, the state shall indemnify an elected or appointed state official or a state employee or contractor for damages arising from a cause of action under federal law resulting from an action taken by the official, employee, or contractor to enforce this act or an order issued under Section 3 of this act during the course and scope of the official's, employee's, or contractor's office, employment, or contractual performance for or service on behalf of the state.
- 241 (3) Notwithstanding any other law, an indemnification
 242 payment made under subsection (2) of this section is not subject
 243 to an indemnification limit under the laws of this state.

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244	(4) Subsections (1) and (2) of this section do not apply if
245	the court or jury determines that the state official, employee or
246	contractor acted in bad faith, with conscious indifference, or
247	with recklessness.

- 248 The state shall indemnify a state official, employee or 249 contractor for reasonable attorney's fees incurred in defense of a 250 criminal prosecution against the official, employee or contractor for an action taken by the official, employee or contractor to 251 252 enforce Chapter 51, Penal Code, or an order issued under Article 253 5B.002, Code of Criminal Procedure, during the course and scope of 254 the official's, employee's or contractor's office, employment or 255 contractual performance for or service on behalf of the state.
- 256 (6) This section may not be construed to waive any statutory 257 limits on damages under state law.
- 258 SECTION 10. For a civil action brought against a person who 259 may be entitled to immunity or indemnification under Section 8 or 260 9 of this act, an appeal must be taken directly to the Mississippi 261 Supreme Court and retained by the Mississippi Supreme Court.
- 262 SECTION 11. This act does not affect a defense, immunity, or 263 jurisdictional bar available to the state or a local government or 264 an official, employee, or contractor of the state or a local 265 government.
- 266 SECTION 12. Notwithstanding any other provision of law, a 267 defendant is not eligible for expunction, an intensive supervision program, or nonadjudication and is not eligible for parole release 268

- or for early release from the custody of the Department of
 Corrections under Section 47-7-3 if the defendant is charged with
 or convicted of an offense under this act.
- 272 **SECTION 13.** Section 45-27-9, Mississippi Code of 1972, is 273 amended as follows:
- 274 45-27-9. (1) All criminal justice agencies within the state 275 shall submit to the center an arrest card that will transmit 276 fingerprints, descriptions, photographs (when specifically 277 requested), and other identifying data on persons who have been lawfully arrested or taken into custody in this state for all 278 279 felonies and misdemeanors as described in Section 45-27-7(2)(a). 280 It shall be the duty of all chiefs of police, sheriffs, district 281 attorneys, courts, court clerks, judges, parole and probation 282 officers, wardens or other persons in charge of correctional 283 institutions in this state to furnish the center with all data 284 required by the rules duly promulgated under the Administrative 285 Procedures Act to carry out its responsibilities under this 286 chapter, and the duty of courts and court clerks to submit a 287 disposition form for every disposition. It shall be the duty of 288 all criminal justice agencies within the state to supply the 289 prosecutor and the proper court with the disposition form that is 290 attached to the physical arrest card if fingerprints were taken 291 manually or, if fingerprints were captured digitally, the 292 disposition form generated by the electronic fingerprint device at 293 the time of the arrest. The PEER committee may conduct random

review of the records of any agency or clerks referenced in this
subsection (1) to determine whether the duties of such agencies
and clerks are being fulfilled in a timely manner. The PEER
committee, based on its findings, if any, shall recommend measures
to ensure that the duties are more effectively carried out in a
timely manner.

(a) All persons in charge of law enforcement agencies (2) shall obtain, or cause to be obtained, fingerprints according to the fingerprint system of identification established by the Director of the Federal Bureau of Investigation, full face and profile photographs (if equipment is available) and other available identifying data, of each person arrested or taken into custody for an offense of a type designated in subsection (1) of this section, of all persons arrested or taken into custody as fugitives from justice and of all unidentified human corpses in their jurisdictions, but photographs need not be taken if it is known that photographs of the type listed, taken within the previous year, are on file. Any record taken in connection with any person arrested or taken into custody and subsequently released without charge or cleared of the offense through court proceedings shall be purged from the files of the center and destroyed upon receipt by the center of a lawful expunction order. All persons in charge of law enforcement agencies shall submit to the center detailed descriptions of arrests or takings into custody which result in release without charge or subsequent

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319	exoneration	from	criminal	liability	within	twenty-four	(24)	hours
320	of the relea	ase oi	r exonerat	tion.				

- 321 The center will work to secure grant funds to (b) 322 purchase live scan equipment to be utilized throughout the state. 323 All law enforcement agencies shall utilize any live scan equipment 324 provided by the center to ensure the most accurate collection of 325 fingerprints. The center shall coordinate the use of the equipment with federal, state, county and municipal law 326 327 enforcement agencies.
 - (3) Fingerprints and other identifying data required to be taken under subsection (2) shall be forwarded within twenty-four (24) hours after taking for filing and classification, but the period of twenty-four (24) hours may be extended to cover any intervening holiday or weekend. Photographs taken shall be forwarded at the discretion of the agency concerned, but, if not forwarded, the fingerprint record shall be marked "Photo Available" and the photographs shall be forwarded subsequently if the center so requests.
- 337 All persons in charge of law enforcement agencies shall 338 submit to the center detailed descriptions of arrest warrants and 339 related identifying data immediately upon determination of the 340 fact that the warrant cannot be served for the reasons stated. Ιf 341 the warrant is subsequently served or withdrawn, the law enforcement agency concerned must immediately notify the center of 342 the service or withdrawal. Also, the agency concerned must 343

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- 344 annually, no later than January 31 of each year and at other times 345 if requested by the center, confirm all arrest warrants which 346 continue to be outstanding. Upon receipt of a lawful expunction order, the center shall purge and destroy files of all data 347 348 relating to an offense when an individual is subsequently 349 exonerated from criminal liability of that offense. The center 350 shall not be liable for the failure to purge, destroy or expunge 351 any records if an agency or court fails to forward to the center 352 proper documentation ordering the action.
 - (5) All persons in charge of state correctional institutions shall obtain fingerprints, according to the fingerprint system of identification established by the Director of the Federal Bureau of Investigation or as otherwise directed by the center, and full face and profile photographs of all persons received on commitment to the institutions. The prints so taken shall be forwarded to the center, together with any other identifying data requested, within ten (10) days after the arrival at the institution of the person committed. At the time of release, the institution will again obtain fingerprints, as before, and forward them to the center within ten (10) days, along with any other related information requested by the center. The institution shall notify the center immediately upon the release of the person.
- 366 (6) All persons in charge of law enforcement agencies, all 367 court clerks, all municipal justices where they have no clerks, 368 all justice court judges and all persons in charge of state and

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county probation and parole offices, shall supply the center with the information described in subsections (4) and (10) of this section on the basis of the forms and instructions for the disposition form to be supplied by the center.

- 373 (7) All persons in charge of law enforcement agencies in 374 this state shall furnish the center with any other identifying 375 data required in accordance with guidelines established by the 376 center. All law enforcement agencies and correctional 377 institutions in this state having criminal identification files 378 shall cooperate in providing the center with copies of the items 379 in the files which will aid in establishing the nucleus of the state criminal identification file. 380
- 381 All law enforcement agencies within the state shall 382 report to the center, in a manner prescribed by the center, all 383 persons wanted by and all vehicles and identifiable property 384 stolen from their jurisdictions. The report shall be made as soon 385 as is practical after the investigating department or agency 386 either ascertains that a vehicle or identifiable property has been 387 stolen or obtains a warrant for an individual's arrest or 388 determines that there are reasonable grounds to believe that the 389 individual has committed a crime. The report shall be made within 390 a reasonable time period following the reporting department's or 391 agency's determination that it has grounds to believe that a 392 vehicle or property was stolen or that the wanted person should be 393 arrested.

394	(9) All law enforcement agencies in the state shall
395	immediately notify the center if at any time after making a report
396	as required by subsection (8) of this section it is determined by
397	the reporting department or agency that a person is no longer
398	wanted or that a vehicle or property stolen has been recovered.
399	Furthermore, if the agency making the apprehension or recovery is
400	not the one which made the original report, then it shall
401	immediately notify the originating agency of the full particulars
402	relating to the apprehension or recovery using methods prescribed
403	by the center.

- (10) All law enforcement agencies in the state and clerks of the various courts shall promptly report to the center all instances where records of convictions of criminals are ordered expunged by courts of this state as now provided by law. The center shall promptly expunge from the files of the center and destroy all records pertaining to any convictions that are ordered expunged by the courts of this state as provided by law.
- (11) The center shall not be held liable for the failure to purge, destroy or expunge records if an agency or court fails to forward to the center proper documentation ordering the action.
- (12) Any criminal justice department or agency making an expenditure in excess of Five Thousand Dollars (\$5,000.00) in any calendar year on software or programming upgrades concerning a computerized records management system or jail management system shall ensure that the new or upgraded system is formatted to

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420	to data sharing with other agencies or departments exist in the
421	software programming.
422	(13) (a) All law enforcement agencies within the state
423	shall:
424	(i) Implement an incident-based reporting system
425	within the agency or department that meets the reporting
426	requirements of the National Incident-Based Reporting System
427	(NIBRS) of the Uniform Crime Reporting Program of the Federal
428	Bureau of Investigation;
429	(ii) Use the system described by subparagraph (i)
430	to submit to the center information and statistics concerning
431	criminal offenses committed in the jurisdiction of the local law
432	enforcement agency, in a manner prescribed by the center; and
433	(iii) Report the information as soon as is
434	practicable after the investigating agency or department
435	ascertains that a qualifying crime has been committed in its
436	jurisdiction, once the state-level NIBRS Repository is available.
437	(b) No later than December 31, 2025, state and local
438	law enforcement agencies shall be compliant with all regulations
439	promulgated by the Department of Public Safety's Criminal

Information Center (CIC), with consultation with the President of

the Sheriffs Association and Mississippi Association of Chiefs of

Police with regard to the National Incident-Based Reporting System

Department of Justice approved XML format and that no impediments

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443	(NIBRS) of the Uniform Crime Reporting Program of the Federal
444	Bureau of Investigation.
445	(14) The law enforcement agencies in the state and clerks of
446	the various courts with jurisdiction over the defendant shall
447	promptly report orders under Section 3 of this act to the Center
448	to be included in the computerized criminal history system.
449	SECTION 14. This act shall take effect and be in force from
450	and after July 1, 2025.