To: Education

By: Senator(s) DeBar, McLendon

SENATE BILL NO. 2178

- AN ACT TO AMEND SECTION 37-7-301, MISSISSIPPI CODE OF 1972, TO EMPOWER ALL SCHOOL BOARDS OF ALL SCHOOL DISTRICTS TO VOTE TO PROVIDE SCHOOL BOARD MEMBERS AND THEIR ELIGIBLE DEPENDENTS WITH HEALTH INSURANCE, PROVIDED THAT SUCH INSURANCE IS PAID FOR WITH LOCAL FUNDS AND NOT STATE FUNDS; AND FOR RELATED PURPOSES.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 7 **SECTION 1.** Section 37-7-301, Mississippi Code of 1972, is
- 8 amended as follows:
- 9 37-7-301. The school boards of all school districts shall
- 10 have the following powers, authority and duties in addition to all
- 11 others imposed or granted by law * * *:
- 12 (a) To organize and operate the schools of the district
- 13 and to make such division between the high school grades and
- 14 elementary grades as, in their judgment, will serve the best
- 15 interests of the school;
- 16 (b) To introduce public school music, art, manual
- 17 training and other special subjects into either the elementary or
- 18 high school grades, as the board shall deem proper;

19	(c) T	o be	the	custod	ians	of :	real	and pe	ersonal	school	L
20	property an	id to	manag	e, c	control	and	care	e for	same	both	during	the
21	school term	and	durin	g va	acation;	•						

- 22 (d) To have responsibility for the erection, repairing 23 and equipping of school facilities and the making of necessary 24 school improvements;
- To suspend or to expel a pupil or to change the 25 26 placement of a pupil to the school district's alternative school 27 or homebound program for misconduct in the school or on school property, as defined in Section 37-11-29, on the road to and from 28 29 school, or at any school-related activity or event, or for conduct 30 occurring on property other than school property or other than at 31 a school-related activity or event when such conduct by a pupil, 32 in the determination of the school superintendent or principal, 33 renders that pupil's presence in the classroom a disruption to the 34 educational environment of the school or a detriment to the best 35 interest and welfare of the pupils and teacher of such class as a 36 whole, and to delegate such authority to the appropriate officials 37 of the school district;
- 38 (f) To visit schools in the district, in their 39 discretion, in a body for the purpose of determining what can be 40 done for the improvement of the school in a general way;
- 41 (g) To support, within reasonable limits, the 42 superintendent, principal and teachers where necessary for the 43 proper discipline of the school;

4	4	(h)	То	exclude	from	the	schools	students	with	what

- 45 appears to be infectious or contagious diseases; provided,
- however, such student may be allowed to return to school upon 46
- presenting a certificate from a public health officer, duly 47
- 48 licensed physician or nurse practitioner that the student is free
- 49 from such disease;
- 50 To require those vaccinations specified by the (i)
- 51 State Health Officer as provided in Section 41-23-37;
- 52 To see that all necessary utilities and services
- are provided in the schools at all times when same are needed; 53
- To authorize the use of the school buildings and 54 (k)
- grounds for the holding of public meetings and gatherings of the 55
- 56 people under such regulations as may be prescribed by said board;
- 57 To prescribe and enforce rules and regulations not
- inconsistent with law or with the regulations of the State Board 58
- 59 of Education for their own government and for the government of
- 60 the schools, and to transact their business at regular and special
- meetings called and held in the manner provided by law; 61
- 62 To maintain and operate all of the schools under (m)
- 63 their control for such length of time during the year as may be
- 64 required;
- To enforce in the schools the courses of study and 65 (n)
- the use of the textbooks prescribed by the proper authorities; 66
- 67 To make orders directed to the superintendent of (\circ)
- schools for the issuance of pay certificates for lawful purposes 68

- 69 on any available funds of the district and to have full control of
- 70 the receipt, distribution, allotment and disbursement of all funds
- 71 provided for the support and operation of the schools of such
- 72 school district whether such funds be derived from state
- 73 appropriations, local ad valorem tax collections, or otherwise.
- 74 The local school board shall be authorized and empowered to
- 75 promulgate rules and regulations that specify the types of claims
- 76 and set limits of the dollar amount for payment of claims by the
- 77 superintendent of schools to be ratified by the board at the next
- 78 regularly scheduled meeting after payment has been made;
- 79 (p) To select all school district personnel in the
- 80 manner provided by law, and to provide for such employee fringe
- 81 benefit programs, including accident reimbursement plans, as may
- 82 be deemed necessary and appropriate by the board;
- 83 (g) To provide athletic programs and other school
- 84 activities and to regulate the establishment and operation of such
- 85 programs and activities;
- 86 (r) To join, in their discretion, any association of
- 87 school boards and other public school-related organizations, and
- 88 to pay from local funds other than total funding formula funds,
- 89 any membership dues;
- 90 (s) To expend local school activity funds, or other
- 91 available school district funds, other than total funding formula
- 92 funds, for the purposes prescribed under this paragraph.
- 93 "Activity funds" shall mean all funds received by school officials

94	in all school districts paid or collected to participate in any
95	school activity, such activity being part of the school program
96	and partially financed with public funds or supplemented by public
97	funds. The term "activity funds" shall not include any funds
98	raised and/or expended by any organization unless commingled in a
99	bank account with existing activity funds, regardless of whether
100	the funds were raised by school employees or received by school
101	employees during school hours or using school facilities, and
102	regardless of whether a school employee exercises influence over
103	the expenditure or disposition of such funds. Organizations shall
104	not be required to make any payment to any school for the use of
105	any school facility if, in the discretion of the local school
106	governing board, the organization's function shall be deemed to be
107	beneficial to the official or extracurricular programs of the
108	school. For the purposes of this provision, the term
109	"organization" shall not include any organization subject to the
110	control of the local school governing board. Activity funds may
111	only be expended for any necessary expenses or travel costs,
112	including advances, incurred by students and their chaperons in
113	attending any in-state or out-of-state school-related programs,
114	conventions or seminars and/or any commodities, equipment, travel
115	expenses, purchased services or school supplies which the local
116	school governing board, in its discretion, shall deem beneficial
117	to the official or extracurricular programs of the district,
118	including items which may subsequently become the personal

119	property	of	individuals,	including	yearbooks,	athletic	apparel,

- 120 book covers and trophies. Activity funds may be used to pay
- travel expenses of school district personnel. The local school 121
- 122 governing board shall be authorized and empowered to promulgate
- 123 rules and regulations specifically designating for what purposes
- 124 school activity funds may be expended. The local school governing
- board shall provide (i) that such school activity funds shall be 125
- 126 maintained and expended by the principal of the school generating
- 127 the funds in individual bank accounts, or (ii) that such school
- 128 activity funds shall be maintained and expended by the
- 129 superintendent of schools in a central depository approved by the
- 130 The local school governing board shall provide that such board.
- 131 school activity funds be audited as part of the annual audit
- 132 required in Section 37-9-18. The State Department of Education
- 133 shall prescribe a uniform system of accounting and financial
- 134 reporting for all school activity fund transactions;
- 135 To enter into an energy performance contract, (t)
- energy services contract, on a shared-savings, lease or 136
- 137 lease-purchase basis, for energy efficiency services and/or
- 138 equipment as provided for in Section 31-7-14;
- 139 To maintain accounts and issue pay certificates on
- 140 school food service bank accounts;

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- To lease a school building from an individual, 141 (i)
- partnership, nonprofit corporation or a private for-profit 142
- corporation for the use of such school district, and to expend 143

144	funds therefor as may be available from any sources other than
145	total funding formula funds as set by Sections 37-151-200 through
146	37-151-215. The school board of the school district desiring to
147	lease a school building shall declare by resolution that a need
148	exists for a school building and that the school district cannot
149	provide the necessary funds to pay the cost or its proportionate
150	share of the cost of a school building required to meet the
151	present needs. The resolution so adopted by the school board
152	shall be published once each week for three (3) consecutive weeks
153	in a newspaper having a general circulation in the school district
154	involved, with the first publication thereof to be made not less
155	than thirty (30) days prior to the date upon which the school
156	board is to act on the question of leasing a school building. If
157	no petition requesting an election is filed prior to such meeting
158	as hereinafter provided, then the school board may, by resolution
159	spread upon its minutes, proceed to lease a school building. If
160	at any time prior to said meeting a petition signed by not less
161	than twenty percent (20%) or fifteen hundred (1500), whichever is
162	less, of the qualified electors of the school district involved
163	shall be filed with the school board requesting that an election
164	be called on the question, then the school board shall, not later
165	than the next regular meeting, adopt a resolution calling an
166	election to be held within such school district upon the question
167	of authorizing the school board to lease a school building. Such
168	election shall be called and held, and notice thereof shall be

169	given, in the same manner for elections upon the questions of the
170	issuance of the bonds of school districts, and the results thereof
171	shall be certified to the school board. If at least three-fifths
172	(3/5) of the qualified electors of the school district who voted
173	in such election shall vote in favor of the leasing of a school
174	building, then the school board shall proceed to lease a school
175	building. The term of the lease contract shall not exceed twenty
176	(20) years, and the total cost of such lease shall be either the
177	amount of the lowest and best bid accepted by the school board
178	after advertisement for bids or an amount not to exceed the
179	current fair market value of the lease as determined by the
180	averaging of at least two (2) appraisals by certified general
181	appraisers licensed by the State of Mississippi. The term "school
182	building" as used in this paragraph (v)(i) shall be construed to
183	mean any building or buildings used for classroom purposes in
184	connection with the operation of schools and shall include the
185	site therefor, necessary support facilities, and the equipment
186	thereof and appurtenances thereto such as heating facilities,
187	water supply, sewage disposal, landscaping, walks, drives and
188	playgrounds. The term "lease" as used in this paragraph (v)(i)
189	<pre>may include a lease-purchase contract;</pre>
190	(ii) If two (2) or more school districts propose
191	to enter into a lease contract jointly, then joint meetings of the
192	school boards having control may be held but no action taken shall

be binding on any such school district unless the question of

194 leasing a school building is approved in each participating school 195 district under the procedure hereinabove set forth in paragraph 196 (v)(i). All of the provisions of paragraph (v)(i) regarding the 197 term and amount of the lease contract shall apply to the school 198 boards of school districts acting jointly. Any lease contract 199 executed by two (2) or more school districts as joint lessees 200 shall set out the amount of the aggregate lease rental to be paid 201 by each, which may be agreed upon, but there shall be no right of 202 occupancy by any lessee unless the aggregate rental is paid as

206 (w) To employ all noninstructional and noncertificated 207 employees and fix the duties and compensation of such personnel 208 deemed necessary pursuant to the recommendation of the 209 superintendent of schools;

stipulated in the lease contract. All rights of joint lessees

under the lease contract shall be in proportion to the amount of

- 210 (x) To employ and fix the duties and compensation of 211 such legal counsel as deemed necessary;
- 212 (y) Subject to rules and regulations of the State Board 213 of Education, to purchase, own and operate trucks, vans and other 214 motor vehicles, which shall bear the proper identification 215 required by law;
- 216 (z) To expend funds for the payment of substitute
 217 teachers and to adopt reasonable regulations for the employment
 218 and compensation of such substitute teachers;

lease rental paid by each;

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219	(aa) To acquire in its own name by purchase all real
220	property which shall be necessary and desirable in connection with
221	the construction, renovation or improvement of any public school
222	building or structure. Whenever the purchase price for such real
223	property is greater than Fifty Thousand Dollars (\$50,000.00), the
224	school board shall not purchase the property for an amount
225	exceeding the fair market value of such property as determined by
226	the average of at least two (2) independent appraisals by
227	certified general appraisers licensed by the State of Mississippi.
228	If the board shall be unable to agree with the owner of any such
229	real property in connection with any such project, the board shall
230	have the power and authority to acquire any such real property by
231	condemnation proceedings pursuant to Section 11-27-1 et seq.,
232	Mississippi Code of 1972, and for such purpose, the right of
233	eminent domain is hereby conferred upon and vested in said board.
234	Provided further, that the local school board is authorized to
235	grant an easement for ingress and egress over sixteenth section
236	land or lieu land in exchange for a similar easement upon
237	adjoining land where the exchange of easements affords substantial
238	benefit to the sixteenth section land; provided, however, the
239	exchange must be based upon values as determined by a competent
240	appraiser, with any differential in value to be adjusted by cash
241	payment. Any easement rights granted over sixteenth section land
242	under such authority shall terminate when the easement ceases to
243	be used for its stated purpose. No sixteenth section or lieu land

244	which	is	subject	to	an	existing	lease	shall	be	burdened	by	7 an	У
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- 245 such easement except by consent of the lessee or unless the school
- 246 district shall acquire the unexpired leasehold interest affected
- 247 by the easement;
- 248 (bb) To charge reasonable fees related to the
- 249 educational programs of the district, in the manner prescribed in
- 250 Section 37-7-335;
- 251 (cc) Subject to rules and regulations of the State
- 252 Board of Education, to purchase relocatable classrooms for the use
- 253 of such school district, in the manner prescribed in Section
- 254 37-1-13;
- 255 (dd) Enter into contracts or agreements with other
- 256 school districts, political subdivisions or governmental entities
- 257 to carry out one or more of the powers or duties of the school
- 258 board, or to allow more efficient utilization of limited resources
- 259 for providing services to the public;
- 260 (ee) To provide for in-service training for employees
- 261 of the district;
- 262 (ff) As part of their duties to prescribe the use of
- 263 textbooks, to provide that parents and legal guardians shall be
- 264 responsible for the textbooks and for the compensation to the
- 265 school district for any books which are not returned to the proper
- 266 schools upon the withdrawal of their dependent child. If a
- 267 textbook is lost or not returned by any student who drops out of
- 268 the public school district, the parent or legal guardian shall

269	also	compensate	the	school	district	for	the	fair	market	value	of
270	the t	textbooks;									

- 271 (gg) To conduct fund-raising activities on behalf of 272 the school district that the local school board, in its 273 discretion, deems appropriate or beneficial to the official or 274 extracurricular programs of the district; provided that:
- 275 (i) Any proceeds of the fund-raising activities 276 shall be treated as "activity funds" and shall be accounted for as 277 are other activity funds under this section; and
- 278 (ii) Fund-raising activities conducted or
 279 authorized by the board for the sale of school pictures, the
 280 rental of caps and gowns or the sale of graduation invitations for
 281 which the school board receives a commission, rebate or fee shall
 282 contain a disclosure statement advising that a portion of the
 283 proceeds of the sales or rentals shall be contributed to the
 284 student activity fund;
- (hh) To allow individual lessons for music, art and
 other curriculum-related activities for academic credit or
 nonacademic credit during school hours and using school equipment
 and facilities, subject to uniform rules and regulations adopted
 by the school board;
- 290 (ii) To charge reasonable fees for participating in an 291 extracurricular activity for academic or nonacademic credit for 292 necessary and required equipment such as safety equipment, band 293 instruments and uniforms;

294	(jj) To conduct or participate in any fund-raising
295	activities on behalf of or in connection with a tax-exempt
296	charitable organization;
297	(kk) To exercise such powers as may be reasonably
298	necessary to carry out the provisions of this section;
299	(11) To expend funds for the services of nonprofit arts
300	organizations or other such nonprofit organizations who provide
301	performances or other services for the students of the school
302	district;
303	(mm) To expend federal No Child Left Behind Act funds,
304	or any other available funds that are expressly designated and
305	authorized for that use, to pay training, educational expenses,
306	salary incentives and salary supplements to employees of local
307	school districts; except that incentives shall not be considered
308	part of the local supplement, nor shall incentives be considered
309	part of the local supplement paid to an individual teacher for the
310	purposes of Section 37-19-7(1);
311	(nn) To use any available funds, not appropriated or
312	designated for any other purpose, for reimbursement to the
313	state-licensed employees from both in state and out of state, who
314	enter into a contract for employment in a school district, for the
315	expense of moving when the employment necessitates the relocation
316	of the licensed employee to a different geographical area than

that in which the licensed employee resides before entering into

The reimbursement shall not exceed One Thousand

the contract.

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319	Dollars (\$1,000.00) for the documented actual expenses incurred in
320	the course of relocating, including the expense of any
321	professional moving company or persons employed to assist with the
322	move, rented moving vehicles or equipment, mileage in the amount
323	authorized for county and municipal employees under Section
324	25-3-41 if the licensed employee used his personal vehicle or
325	vehicles for the move, meals and such other expenses associated
326	with the relocation. No licensed employee may be reimbursed for
327	moving expenses under this section on more than one (1) occasion
328	by the same school district. Nothing in this section shall be
329	construed to require the actual residence to which the licensed
330	employee relocates to be within the boundaries of the school
331	district that has executed a contract for employment in order for
332	the licensed employee to be eligible for reimbursement for the
333	moving expenses. However, the licensed employee must relocate
334	within the boundaries of the State of Mississippi. Any individual
335	receiving relocation assistance through the Critical Teacher
336	Shortage Act as provided in Section 37-159-5 shall not be eligible
337	to receive additional relocation funds as authorized in this
338	paragraph;
339	(00) To use any available funds, not appropriated or
340	designated for any other purpose, to reimburse persons who

interview for employment as a licensed employee with the district

for the mileage and other actual expenses incurred in the course

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343	of travel to and from the interview at the rate authorized for
344	county and municipal employees under Section 25-3-41;
345	(pp) Consistent with the report of the Task Force to
346	Conduct a Best Financial Management Practices Review, to improve
347	school district management and use of resources and identify cost
348	savings as established in Section 8 of Chapter 610, Laws of 2002,
349	local school boards are encouraged to conduct independent reviews
350	of the management and efficiency of schools and school districts.
351	Such management and efficiency reviews shall provide state and
352	local officials and the public with the following:
353	(i) An assessment of a school district's
354	governance and organizational structure;
355	(ii) An assessment of the school district's
356	financial and personnel management;
357	(iii) An assessment of revenue levels and sources;
358	(iv) An assessment of facilities utilization,
359	planning and maintenance;
360	(v) An assessment of food services, transportation
361	and safety/security systems;
362	(vi) An assessment of instructional and
363	administrative technology;
364	(vii) A review of the instructional management and

the efficiency and effectiveness of existing instructional

programs; and

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36/	(V111) Recommended methods for increasing
368	efficiency and effectiveness in providing educational services to
369	the public;
370	(qq) To enter into agreements with other local school
371	boards for the establishment of an educational service agency
372	(ESA) to provide for the cooperative needs of the region in which
373	the school district is located, as provided in Section 37-7-345;
374	(rr) To implement a financial literacy program for
375	students in Grades 10 and 11. The board may review the national
376	programs and obtain free literature from various nationally
377	recognized programs. After review of the different programs, the
378	board may certify a program that is most appropriate for the
379	school districts' needs. If a district implements a financial
380	literacy program, then any student in Grade 10 or 11 may
381	participate in the program. The financial literacy program shall
382	include, but is not limited to, instruction in the same areas of
383	personal business and finance as required under Section
384	37-1-3(2)(b). The school board may coordinate with volunteer
385	teachers from local community organizations, including, but not
386	limited to, the following: United States Department of
387	Agriculture Rural Development, United States Department of Housing
388	and Urban Development, Junior Achievement, bankers and other
389	nonprofit organizations. Nothing in this paragraph shall be
390	construed as to require school boards to implement a financial
391	literacy program;

392	(ss) To collaborate with the State Board of Education,
393	Community Action Agencies or the Department of Human Services to
394	develop and implement a voluntary program to provide services for
395	a prekindergarten program that addresses the cognitive, social,
396	and emotional needs of four-year-old and three-year-old children.
397	The school board may utilize any source of available revenue to
398	fund the voluntary program. Effective with the 2013-2014 school
399	year, to implement voluntary prekindergarten programs under the
400	Early Learning Collaborative Act of 2013 pursuant to state funds
401	awarded by the State Department of Education on a matching basis;
402	(tt) With respect to any lawful, written obligation of
403	a school district, including, but not limited to, leases
404	(excluding leases of sixteenth section public school trust land),
405	bonds, notes, or other agreement, to agree in writing with the
406	obligee that the Department of Revenue or any state agency,
407	department or commission created under state law may:
408	(i) Withhold all or any part (as agreed by the
409	school board) of any monies which such local school board is
410	entitled to receive from time to time under any law and which is
411	in the possession of the Department of Revenue, or any state
412	agency, department or commission created under state law; and
413	(ii) Pay the same over to any financial
414	institution, trustee or other obligee, as directed in writing by
415	the school board, to satisfy all or part of such obligation of the
416	school district.

417	The school board may make such written agreement to withhold
418	and transfer funds irrevocable for the term of the written
419	obligation and may include in the written agreement any other
420	terms and provisions acceptable to the school board. If the
421	school board files a copy of such written agreement with the
422	Department of Revenue, or any state agency, department or
423	commission created under state law then the Department of Revenue
424	or any state agency, department or commission created under state
425	law shall immediately make the withholdings provided in such
426	agreement from the amounts due the local school board and shall
427	continue to pay the same over to such financial institution,
428	trustee or obligee for the term of the agreement.

This paragraph (tt) shall not grant any extra authority to a school board to issue debt in any amount exceeding statutory limitations on assessed value of taxable property within such school district or the statutory limitations on debt maturities, and shall not grant any extra authority to impose, levy or collect a tax which is not otherwise expressly provided for, and shall not be construed to apply to sixteenth section public school trust land;

(uu) With respect to any matter or transaction that is competitively bid by a school district, to accept from any bidder as a good-faith deposit or bid bond or bid surety, the same type of good-faith deposit or bid bond or bid surety that may be accepted by the state or any other political subdivision on

142	similar competitively bid matters or transactions. This paragraph
143	(uu) shall not be construed to apply to sixteenth section public
144	school trust land. The school board may authorize the investment
145	of any school district funds in the same kind and manner of
146	investments, including pooled investments, as any other political
147	subdivision, including community hospitals;
148	(vv) To utilize the alternate method for the conveyance
149	or exchange of unused school buildings and/or land, reserving a
150	partial or other undivided interest in the property, as
151	specifically authorized and provided in Section 37-7-485;
152	(ww) To delegate, privatize or otherwise enter into a
153	contract with private entities for the operation of any and all
154	functions of nonacademic school process, procedures and operations
155	including, but not limited to, cafeteria workers, janitorial
156	services, transportation, professional development, achievement
157	and instructional consulting services materials and products,
158	purchasing cooperatives, insurance, business manager services,
159	auditing and accounting services, school safety/risk prevention,
160	data processing and student records, and other staff services;
161	however, the authority under this paragraph does not apply to the
162	leasing, management or operation of sixteenth section lands.
163	Local school districts, working through their regional education
164	service agency, are encouraged to enter into buying consortia with
165	other member districts for the purposes of more efficient use of
166	state resources as described in Section 37-7-3/5.

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467	(xx) To partner with entities, organizations and
468	corporations for the purpose of benefiting the school district;
469	(yy) To borrow funds from the Rural Economic
470	Development Authority for the maintenance of school buildings;
471	(zz) To fund and operate voluntary early childhood
472	education programs, defined as programs for children less than
473	five (5) years of age on or before September 1, and to use any
474	source of revenue for such early childhood education programs.
475	Such programs shall not conflict with the Early Learning
476	Collaborative Act of 2013;
477	(aaa) To issue and provide for the use of procurement
478	cards by school board members, superintendents and licensed school
479	personnel consistent with the rules and regulations of the
480	Mississippi Department of Finance and Administration under Section
481	31-7-9; * * *
482	(* * * <u>aab</u>) To conduct an annual comprehensive
483	evaluation of the superintendent of schools consistent with the
484	assessment components of paragraph (pp) of this section and the
485	assessment benchmarks established by the Mississippi School Board
486	Association to evaluate the success the superintendent has
487	attained in meeting district goals and objectives, the
488	superintendent's leadership skill and whether or not the
489	superintendent has established appropriate standards for
490	performance, is monitoring success and is using data for
491	improvement * * *: and

492	(aac) To vote to provide school board members and their
493	eligible dependents with health insurance, provided that such
494	insurance is paid for with local funds and not state funds.
495	SECTION 2. This act shall take effect and be in force from
496	and after July 1, 2025.

