To: Ways and Means

By: Representative Lamar

HOUSE BILL NO. 1897

AN ACT TO AUTHORIZE THE BOARDS OF SUPERVISORS OF TATE, PANOLA, LAFAYETTE AND YALOBUSHA COUNTIES TO CREATE THE NORTHWEST 3 REGIONAL ALLIANCE (NWRA) FOR THE PURPOSE OF ENGAGING IN ECONOMIC DEVELOPMENT PROJECTS IN THOSE COUNTIES; TO AUTHORIZE THE BOARDS OF 5 SUPERVISORS OF THOSE COUNTIES TO LEVY A SPECIAL AD VALOREM TAX AND 6 TO ISSUE GENERAL OBLIGATION BONDS TO CARRY OUT THE PROVISIONS OF 7 THIS ACT; TO PROVIDE THAT THE AUTHORITY GRANTED TO THE NWRA UNDER THIS ACT IS SUPPLEMENTAL TO ANY OTHER AUTHORITY GRANTED BY LAW TO 8 9 A REGIONAL ECONOMIC DEVELOPMENT ENTITY COMPRISED OF THE SAME 10 COUNTIES; TO BRING FORWARD SECTIONS 57-64-1 THROUGH 57-64-31, MISSISSIPPI CODE OF 1972, WHICH ARE THE REGIONAL ECONOMIC 11 12 DEVELOPMENT ACT, FOR PURPOSES OF POSSIBLE AMENDMENT; TO BRING 13 FORWARD SECTION 27-39-321, MISSISSIPPI CODE OF 1972, WHICH PRESCRIBES PROPERTY TAX INCREASE LIMITATIONS, FOR PURPOSES OF 14 POSSIBLE AMENDMENT; TO BRING FORWARD SECTION 19-9-5, MISSISSIPPI 15 16 CODE OF 1972, WHICH PRESCRIBES LIMITATIONS ON A COUNTY'S BONDED 17 INDEBTEDNESS, FOR PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED 18 PURPOSES. 19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 20 SECTION 1. (1) The Boards of Supervisors of Tate, Panola, 21 Lafayette and Yalobusha Counties are authorized to form the Northwest Regional Alliance (NWRA) for the purpose of engaging in 22 economic development projects in those counties. 23 24 (2) For purposes of this act, the terms "NWRA" and

"alliance" mean the Northwest Regional Alliance created under this

section.

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27	(3) The Boards of Supervisors of Tate, Panola, Lafayette and
28	Yalobusha Counties each are authorized and empowered to levy a tax
29	pursuant to Section 2 of this act or issue bonds pursuant to
30	Section 3 of this act, or both, for the purpose of engaging in
31	economic development projects of the NWRA, including land
32	acquisition, road construction or improvements, and infrastructure
33	development. The boards of supervisors of those counties each are
34	authorized and empowered: to adopt any and all lawful
35	resolutions, orders and/or ordinances; to execute such documents,
36	contracts, leases, certificates and indentures; and to do and
37	perform any and all acts and things not otherwise prohibited by
38	law which are necessary, useful or convenient to aid and cooperate
39	with the mission of the NWRA. Further, the boards of supervisors
40	of those counties may appropriate funds to the NWRA from any
41	available funds to assist the NWRA in carrying out the provisions
42	of this act.
43	SECTION 2. (1) In addition to any other authority granted
44	by law, the Boards of Supervisors of Tate, Panola, Lafayette and
45	Yalobusha Counties may levy a special ad valorem tax annually in
46	an amount not to exceed two (2) mills on all taxable property
47	within their county to carry out the provisions of this act. A
48	tax levied pursuant to this section shall be in addition to all

other tax levies provided by law. Any millage imposed pursuant to

this section must be excluded from the ten percent (10%) increase

limitation under Section 27-39-321, Mississippi Code of 1972, and

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- 52 any other limitation on the increase of ad valorem taxes. The
- 53 taxes levied pursuant to this section may be levied only for
- 54 specific purposes and must cease to be levied when the debt of the
- 55 cooperative is eliminated for the specific purpose for which it
- 56 was levied.
- 57 (2) Before the special ad valorem tax authorized by this
- 58 section may be imposed or increased after it initially is imposed,
- 59 the board of supervisors of the county that desires to impose or
- 60 increase the tax must adopt a resolution declaring its intention
- 61 to levy the tax and setting forth the amount of the tax or its
- 62 intention to increase the tax setting forth the amount of the
- 63 increase. Notice of the proposed tax or increase must be
- 64 published once each week for at least three (3) consecutive weeks
- 65 in a newspaper having a general circulation in the county. The
- 66 first publication of the notice must be made not less than
- 67 twenty-one (21) days before the date fixed in the resolution on
- 68 which the tax is to be imposed or increased, and the last
- 69 publication of the notice must be made not more than seven (7)
- 70 days before such date.
- 71 **SECTION 3.** In addition to any other authority granted by
- 72 law, the Boards of Supervisors of Tate, Panola, Lafayette and
- 73 Yalobusha Counties each may issue general obligation bonds of such
- 74 counties for the purposes of this act. Each county is authorized
- 75 to issue its general obligation bonds in an aggregate principal
- 76 amount not to exceed Five Million Dollars (\$5,000,000.00) to

- 77 finance a portion of the costs of a project. Any bonds issued
- 78 under this act shall not constitute an indebtedness within the
- 79 meaning of any constitutional or statutory limitation or
- 80 restriction as to the amount of debt which may be incurred by the
- 81 county.
- 82 **SECTION 4.** The powers and authority granted to the NWRA
- 83 under this act are supplemental to, and may be exercised
- 84 concurrently with, any other powers and authority that may be
- 85 granted by law to any regional economic development entity
- 86 comprised of Tate, Panola, Lafayette and Yalobusha Counties.
- 87 **SECTION 5.** Section 57-64-1, Mississippi Code of 1972, is
- 88 brought forward as follows:
- 57-64-1. This chapter may be cited as the "Regional Economic
- 90 Development Act."
- 91 **SECTION 6.** Section 57-64-3, Mississippi Code of 1972, is
- 92 brought forward as follows:
- 93 57-64-3. It is hereby declared that the state's public
- 94 welfare demands, and the state's public policy requires:
- 95 (a) That for the benefit of the people of the State of
- 96 Mississippi, it is essential to foster and promote the issuing of
- 97 bonds by local government units jointly or severally, including
- 98 any joint bond issuance with a county, parish or other foreign
- 99 political subdivision in another state.



100		(b)	That	the	bonds	s to	be	issue	ed p	purs	suant t	to th	nis	
101	chapter s	hall	be of	any	type	perm	niss	sible	to	be	issued	d by	any	local
102	governmen	t uni	t with	nout	limit	atio	on.							

- (c) That the purposes of the bonds issued under this chapter are for acquiring land and/or acquiring or constructing buildings, fixtures, machinery, equipment, infrastructure, utilities, port or airport facilities, roads, railroad spurs and other related projects that have or will provide a multijurisdictional benefit.
- (d) That the projects contemplated under this chapter are to provide economic development benefits, including, but not limited to, industry, distribution, commerce, tourism, healthcare and other purposes in which the public purpose and interest of the people of the state is served.
- 114 (e) That costs and revenues connected with a project
 115 should both be shared by the members of the alliance created
 116 pursuant to this chapter.
- 117 (f) That the authority granted under this chapter and
 118 the purposes to be accomplished hereby are proper governmental and
 119 public purposes and that the resulting economic benefits to the
 120 state are of paramount importance, mandating that the provisions
 121 of this chapter be liberally construed and applied in order to
 122 advance the public purposes.
- 123 **SECTION 7.** Section 57-64-5, Mississippi Code of 1972, is 124 brought forward as follows:

125	57-64-5. It is the purpose of this chapter to permit local
126	government units of the state to make the most efficient use of
127	their powers and resources by enabling them to cooperate and to
128	contract with other local government units, including foreign
129	governmental units from another state, on a basis of mutual
130	advantage, to share the costs of and revenues derived from a
131	project, and to pledge revenue from a project to secure payment of
132	the bonds issued for the project, and thereby provide services and
133	facilities in a manner pursuant to forms of governmental
134	organization that will accord best with geographic, economic,
135	population and other factors influencing the needs and economic

SECTION 8. Section 57-64-7, Mississippi Code of 1972, is brought forward as follows:

development of the local government units.

- 57-64-7. For the purposes of this chapter, the following words shall be defined as herein provided unless the context requires otherwise:
- 142 (a) "Alliance" means a regional economic development 143 alliance created under this chapter.
- 144 (b) "Bond" or "bonds" means bonds, notes or other evidence 145 of indebtedness of the local government unit issued pursuant to 146 this chapter.
- 147 (c) "Cost of project" means all costs of site preparation

 148 and other start-up costs; all costs of construction; all costs of

 149 fixtures and of real and personal property required for the

150	purposes of the project and facilities related thereto, whether
151	publicly or privately owned, including land and any rights or
152	undivided interest therein, easements, franchises, fees, permits,
153	approvals, licenses, and certificates and the securing of such
154	permits, approvals, licenses, and certificates and all machinery
155	and equipment, including motor vehicles which are used for project
156	functions; and including any cost associated with the closure,
157	post-closure maintenance or corrective action on environmental
158	matters, financing charges and interest prior to and during
159	construction and during such additional period as the alliance may
160	reasonably determine to be necessary for the placing of the
161	project in operation; costs of engineering, surveying,
162	environmental geotechnical, architectural and legal services;
163	costs of plans and specifications and all expenses necessary or
164	incident to determining the feasibility or practicability of the
165	project; administrative expenses; and such other expenses as may
166	be necessary or incidental to the financing authorized in this
167	chapter. The costs of any project may also include funds for the
168	creation of a debt service reserve, a renewal and replacement
169	reserve, bond insurance and credit enhancement, and such other
170	reserves as may be reasonably required by the alliance for the
171	operation of its projects and as may be authorized by any bond
172	resolution or trust agreement or indenture pursuant to the
173	provisions of which the issuance of any such bonds may be
174	authorized. Any obligation or expense incurred for any of the

- foregoing purposes shall be regarded as a part of the costs of the project and may be paid or reimbursed as such out of the proceeds of user fees, of revenue bonds or notes issued under this chapter for such project, or from other revenues obtained by the alliance.
- 179 (d) "County" means any county of this state.
- (e) "Foreign governmental unit" means any county, parish,

 city, town, village, utility district, school district, any

 community college, any institution of higher learning, any

 municipal airport authority, regional airport authority, port

 authority or any other political subdivision of another state.
 - (f) "Governing body" means the board of supervisors of any county or the governing board of any city, town or village, the governing body of any utility district, the governing body of any school district or community college, the Board of Trustees of State Institutions of Higher Learning, the governing body of any municipal or regional airport authority, the governing body of any port authority, or the governing body of any other political subdivision of the state. As to the state, the term governing body means the State Bond Commission.
- 194 (g) "Holder of bonds" or "bondholder" or any similar term
 195 means any person who shall be the registered owner of any such
 196 bond or bonds which shall at the time be registered.
- 197 (h) "Law" means any act or statute, general, special or 198 local, of this state.

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199	(1) "Local government unit" means any county or incorporated
200	city, town or village in the state, any school district, any
201	utility district, any community college, any institution of higher
202	learning, any municipal airport authority, any regional airport
203	authority, any port authority or any other political subdivision
204	of the state acting jointly or severally.
205	(j) "MDA" means the Mississippi Development Authority.
206	(k) "Municipality" means any incorporated municipality in
207	the state.
208	(1) "Person" means a natural person, partnership,
209	association, corporation, business trust or other business entity.
210	(m) "Project" means and includes any of the following which
211	promotes economic development or which assists in the creation of
212	jobs, whether publicly or privately owned:
213	(i) Acquisition, construction, repair, renovation,
214	demolition or removal of:
215	1. Buildings and site improvements (including
216	fixtures);
217	2. Potable and nonpotable water supply
218	systems;
219	3. Sewage and waste disposal systems;
220	4. Storm water drainage and other drainage
221	systems;
222	5. Airport facilities;

6. Rail lines and rail spurs;

224	/. Port facilities;
225	8. Highways, streets and other roadways;
226	9. Fire suppression and prevention systems;
227	10. Utility distribution systems, including,
228	but not limited to, water, electricity, natural gas, telephone and
229	other information and telecommunications facilities, whether by
230	wire, fiber or wireless means; provided, however, that electrical,
231	natural gas, telephone and telecommunication systems shall be
232	constructed, repaired or renovated only for the purpose of
233	completing the project and connecting to existing utility systems
234	(this provision shall not be construed to prevent a city, county
235	or natural gas district from supplying utility service that it is
236	authorized to supply in the service area that it is authorized to
237	serve);
238	11. Business, industrial and technology parks
239	and the acquisition of land and acquisition or construction of
240	improvements to land connected with any of the preceding purposes;
241	(ii) County purposes authorized by or defined in
242	Sections 17-5-3 and 19-9-1, (except Section 19-9-1(f));
243	(iii) Municipal purposes authorized by or defined
244	in Sections 17-5-3, 17-17-301 et seq., 21-27-23 and 21-33-301;
245	(iv) Refunding of bonds as authorized in Section
246	21-27-1 et seq.; and

(v) A project as defined in Section 57-75-5(f)	(v) A project as defined in Section 57-75-5(f)(
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- 248 or a facility related to the project as defined in Section
- 249 57-75-5(d), or both.
- (n) "Resolution" means a resolution, ordinance, act,
- 251 record of minutes or other appropriate enactment of a governing
- 252 body.
- (o) "Revenues" mean any and all taxes, fees, rates,
- 254 rentals, profits and receipts collected by, payable to, or
- 255 otherwise derived by, the local government units and foreign
- 256 governmental units, and all other monies and income of whatsoever
- 257 kind or character collected by, payable to, or otherwise derived
- 258 by, the local government unit and foreign governmental units in
- 259 connection with the economic development projects provided through
- 260 this chapter.
- 261 (p) "Security" means a bond, note or other evidence of
- 262 indebtedness issued by a local government unit pursuant to the
- 263 provisions of this chapter.
- 264 (q) "State" means the State of Mississippi.
- SECTION 9. Section 57-64-9, Mississippi Code of 1972, is
- 266 brought forward as follows:
- 267 57-64-9. (1) Prior to issuing bonds to finance any proposed
- 268 project under this chapter, the local government unit shall submit
- 269 an application to the MDA for a certificate of public convenience
- 270 and necessity. The application shall be in such form and content
- 271 as the MDA shall from time to time prescribe.

273	application of any local government unit therefor, as to whether a
274	certificate of public convenience and necessity shall be issued to
275	such local government unit to authorize creation of an alliance.
276	The MDA is authorized and empowered, having due regard to the
277	promotion of the public policy and the general welfare herein
278	declared, to issue or refuse to issue a certificate of public
279	convenience and necessity for the alliance to the local government
280	unit. The MDA shall issue or refuse to issue the certificate of
281	public convenience and necessity within six (6) months after it
282	receives such application. If and when such certificate is
283	issued, it shall authorize the particular local government unit to
284	create and operate the alliance but, except as otherwise provided
285	in subsection (4) of this section, the certificate shall expire
286	twelve (12) months from its date unless within that time such
287	alliance shall have been created. Any application rejected may be
288	resubmitted.

The MDA shall investigate, find and determine, upon

- 289 (3) If and when a certificate is issued, the MDA therein 290 shall fix and determine:
- 291 (a) The extent and amount to which the local government 292 unit may issue bonds or make expenditures for such alliance;
- 293 (b) The extent and amount that the revenues derived 294 from the project shall be shared by the local government unit with 295 other members of the alliance;

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296	(c) The extent and amount that the revenues derived
297	from the project may be pledged to secure payment of the bonds
298	issued to finance the project;
299	(d) What property may be acquired therefor;
300	(e) The terms upon which such acquisition may be had;
301	(f) What expenditures may be made; and
302	(g) The construction of buildings and of equipment with
303	its installation.
304	If the governing body of the local government unit fails or
305	refuses to follow the requirements made by the MDA in the
306	certificate, then the members of the governing body of the local
307	government unit voting for such failure or refusal shall be
308	individually and personally liable until they have been out of
309	office for one (1) year, and liable upon their official bonds for
310	any loss that the local government unit may sustain by reason of
311	such failure or refusal to follow the requirements, and in
312	addition may be compelled by injunction to comply with such
313	requirements.
314	(4) (a) As an alternative to the procedure provided in
315	subsection (1) of this section, local governmental units desiring
316	to create an alliance may initially apply to the MDA for the
317	creation of an alliance without identifying or providing details
318	about a specific project for which the local governmental units
319	desire to create an alliance. Upon receipt of such an

application, the MDA shall review the application and determine

321	whether it is appropriate for the issuance of an initial
322	certificate of public convenience and necessity to the local
323	government units authorizing the creation of an alliance. If the
324	MDA determines the application for the creation of an alliance is
325	appropriate, the MDA shall issue an initial certificate of public
326	convenience and necessity authorizing the creation of an alliance
327	and authorizing the expenditure of funds by the alliance. An
328	alliance created under this subsection (4) may make a subsequent
329	application to the MDA identifying and providing details about a
330	specific project or projects along with the methods of financing
331	or amounts required for each project as provided under subsection
332	(3) of this section. Upon receipt of such an application, the MDA
333	shall review the application and determine whether it is
334	appropriate for the issuance of a subsequent certificate of public
335	convenience and necessity. If the MDA determines the application
336	for a subsequent certificate of public convenience and necessity
337	is appropriate, the MDA shall issue a subsequent certificate of
338	public convenience and necessity authorizing and approving the
339	project including the items provided in subsection (3) of this
340	section.

341 (b) A certificate of public convenience and necessity 342 issued under this subsection (4) shall not expire until the local 343 governmental units comprising the alliance terminate and dissolve 344 the alliance.

- 345 **SECTION 10.** Section 57-64-11, Mississippi Code of 1972, is 346 brought forward as follows:
- 57-64-11. (1) After receiving a certificate of public convenience and necessity from the MDA, the local government unit is empowered and authorized, from time to time, to issue bonds up to the maximum principal amount authorized in the certificate.
- 351 After receiving a certificate of public convenience and 352 necessity from the MDA, the governing body of any local government 353 unit entering into an agreement pursuant to this chapter may incur 354 bonded and floating indebtedness by issuing general obligation 355 bonds, revenue bonds or special assessment bonds as authorized by 356 any statute authorizing the issuance of such bonds and otherwise 357 incur indebtedness in any manner for which the local government 358 unit is authorized by statute to incur debt, and may appropriate funds for the purposes and in the manner prescribed by law without 359 regard to whether the activities and improvements authorized by 360 361 this chapter to be financed by such debt or appropriation are 362 within or without the boundaries of the local government unit. 363 Revenues derived from any project financed with bonds issued 364 pursuant to this chapter may be pledged in whole or in part to 365 secure payment of the bonded indebtedness incurred to finance the project. Such governing body may sell, lease, grant or otherwise 366 367 supply goods and services to any other local government unit which 368 is a party to the agreement or the administrative body or legal entity created to operate the joint or cooperative undertaking. 369

- 370 **SECTION 11.** Section 57-64-13, Mississippi Code of 1972, is 371 brought forward as follows:
- 372 57-64-13. (1) Any power, authority or responsibility 373 exercised or capable of being exercised by a local government unit 374 of this state may be exercised and carried out jointly with any 375 other local government unit of this state or with a foreign 376 governmental unit of another state, any state board, agency or commission and any public agency of the United States, to the 377 378 extent that the laws of the United States permit such joint 379 exercise or enjoyment.
- 380 (2) No such power, authority and responsibility may be
 381 exercised under the provisions of this chapter which will have the
 382 effect of abolishing any office which is held by a person elected
 383 by the citizenry.
- 384 (3) No agreement made under this chapter shall be entered 385 into by any local government unit without the approval by 386 resolution on the minutes of the governing body of that local 387 government unit.
- 388 (4) Any joint undertaking entered into under this chapter
 389 shall be evidenced by written contractual agreements for joint or
 390 cooperative action to provide services and facilities pursuant to
 391 the provisions of this chapter which agreements shall be approved
 392 by the MDA. Appropriate action by ordinance, resolution or
 393 otherwise pursuant to the law controlling the participating local

- 394 government units or agencies shall be necessary before any such 395 agreement shall be in force.
- 396 (5) An alliance created pursuant to this chapter may take 397 any action with respect to a project that any local government
- 398 unit member may take. If one (1) member of the alliance shall
- 399 have authority to undertake a particular project or pursue a
- 400 particular action with respect to such project, then the alliance
- 401 shall have identical authority so to do. No local government unit
- 402 shall be precluded from joining an alliance, and it shall not be
- 403 the basis for denying an application for a certificate of
- 404 convenience and necessity by the MDA, solely because the alliance
- 405 may have power to take actions that the local government unit
- 406 acting alone could not take.
- 407 **SECTION 12.** Section 57-64-15, Mississippi Code of 1972, is
- 408 brought forward as follows:
- 409 57-64-15. (1) The local government unit shall be the issuer
- 410 of any debt incurred hereunder and the proceeds of such debt shall
- 411 be made available to the alliance in order to provide funds to
- 412 defray the costs of a project.
- 413 (2) The local government unit shall have power in the
- 414 issuance of its bonds to:
- 415 (a) Covenant as to the use of any or all of its
- 416 property, real or personal.
- 417 (b) Redeem the bonds, to covenant for their redemption
- 418 and to provide the terms and conditions thereof.

419	(c) Covenant to charge rates, fees and charges
420	sufficient to meet operating and maintenance expenses, renewals
421	and replacements, principal and debt service on bonds, creation
422	and maintenance of any reserves required by a bond resolution,
423	trust indenture or other security instrument and to provide for
424	any margins or coverages over and above debt service on the bonds
425	deemed desirable for the marketability of the bonds.

- (d) Covenant and prescribe as to events of default and terms and conditions upon which any or all of its bonds shall become or may be declared due before maturity, as to the terms and conditions upon which such declaration and its consequences may be waived and as to the consequences of default and the remedies of bondholders.
- (e) Covenant as to the mortgage or pledge of or the
 grant of a security interest in any real or personal property and
 all or any part of the revenues from any facilities or any
 revenue-producing contract or contracts made by the compact with
 any person to secure the payment of bonds, subject to such
 agreements with the holders of bonds as may then exist.
- 438 (f) Covenant as to the custody, collection, securing,
 439 investment and payment of any revenue assets, monies, funds or
 440 property with respect to which the compact may have any rights or
 441 interest.
- 442 (g) Covenant as to the purpose to which the proceeds
 443 from the sale of any bonds then or thereafter to be issued may be

444	applied,	and	the	pledge	of	such	proceeds	to	secure	the	payment	of
445	the bonds	S.										

- 446 (h) Covenant as to the limitations on the issuance of 447 any additional bonds, the terms upon which additional bonds may be 448 issued and secured, and the refunding of outstanding bonds.
- (i) Covenant as to the rank or priority of any bonds with respect to any lien or security.
- (j) Covenant as to the procedure by which the terms of any contract with or for the benefit of the holders of bonds may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given.
- 456 (k) Covenant as to the custody of any of its properties 457 or investments, the safekeeping thereof, the insurance to be 458 carried thereon, and the use and disposition of insurance 459 proceeds.
- (1) Covenant as to the vesting in a trustee or
 trustees, within or outside the state, of such properties, rights,
 powers and duties in trust as the local government unit may
 determine.
- 464 (m) Covenant as to the appointing and providing for the
 465 duties and obligations of a paying agent or paying agents or other
 466 fiduciaries within or outside the state.
- 467 (n) Make all other covenants and to do any and all such 468 acts and things as may be necessary or convenient or desirable in

469 order to secure its bonds, including providing a debt service 470 reserve fund, bond insurance and credit enhancement, or in the 471 absolute discretion of the local government unit make the bonds 472 more marketable, notwithstanding that such covenants, acts or 473 things may not be enumerated herein; it being the intention hereof 474 to give the local government unit power to do all things in the 475 issuance of bonds and in the provisions for security thereof which 476 are not inconsistent with the Mississippi Constitution of 1890.

- (o) Execute all instruments necessary or convenient in the exercise of the powers herein granted or in the performance of covenants or duties, which may contain such covenants and provisions, as any purchaser of the bonds of the local government unit may reasonably require.
- 482 Before the local government unit may issue any bonds to 483 finance any debt relating to a proposed project under this 484 chapter, the governing authority of the local government unit 485 shall advertise, in addition to any other publication required by 486 law, its intention to issue the bonds. The intention to issue 487 bonds shall include (a) the amount of bonds proposed to be issued; 488 (b) the purpose for which the bonds are to be issued, including a 489 specific description of the proposed project for which the 490 proceeds of the bonds may be used and extended; and (c) the date 491 upon which the governing authority proposes to direct the issuance 492 of such bonds. Such intention to issue bonds shall be published once in at least one (1) newspaper published in such local 493

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494 government unit. The publication of such intention to issue bonds 495 shall be made not less than thirty (30) days before the date upon 496 which the governing authority proposes to direct the issuance of 497 the bonds. If no newspaper be published in such local government 498 unit, then such notice shall be given by publishing the intention 499 to issue bonds for the required time in some newspaper having a 500 general circulation in such local government unit and, in 501 addition, by posting a copy of such intention to issue bonds for 502 at least thirty (30) days next preceding the date fixed therein at three (3) public places in such local government unit. 503 504 newspaper publication shall be a notice that shall not be less 505 than forty (40) square inches in size and surrounded by a 506 one-fourth-inch solid black border. The notice shall be headlined 507 "NOTICE OF BOND ISSUE" and the headline shall be no smaller than 508 thirty (30) point type. The remainder of the notice shall be no 509 smaller than ten (10) point type. The notice shall not be placed 510 in any portion of the newspaper where legal notices and classified 511 advertisements appear.

512 **SECTION 13.** Section 57-64-17, Mississippi Code of 1972, is 513 brought forward as follows:

57-64-17. The MDA is hereby authorized and empowered to promulgate and put into effect, in accordance with the Mississippi Administrative Procedures Law, all reasonable rules and regulations that it may deem necessary to carry out the provisions of the Regional Economic Development Act. Nothing in the Regional

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519	Economic	Deve	elopment	A	ct sha	all :	in	any	way	con	fer	to	the	MDA	the
520	authority	, to	impose	a s	sales	tax	or	oth	ner t	cax	of	any	kino	d.	

- 521 **SECTION 14.** Section 57-64-19, Mississippi Code of 1972, is 522 brought forward as follows:
- 523 (1) The alliance is authorized to cooperate and 524 coordinate with economic development commissions, authorities, 525 districts, travel, and other similar commissions and boards, or 526 other similar agencies of other states, the federal government, 527 and with county, municipal, and regional economic development, travel, and other similar commissions or boards, or other agencies 528 529 thereof, and other political subdivisions of this state, for the 530 purposes of securing economic development within the State of 531 Mississippi and other states, and to accomplish this purpose.
- 532 (2) With regard to a project as defined in Section 533 57-75-5(f)(xxi) a regional economic development alliance shall 534 have the following powers:
- 535 (a) [Repealed]
- 536 To negotiate the necessary relocation or rerouting 537 of roads and highways, railroad, telephone and telegraph lines and 538 properties, electric power lines, pipelines and related 539 facilities, cellular towers and related facilities, or to require 540 the anchoring or other protection of any of these, provided due compensation is paid to the owners thereof or agreement is had 541 542 with such owners regarding the payment of the cost of such relocation, and to acquire by condemnation or otherwise easements 543

544	or rights-of-way for such relocation or rerouting and to convey
545	the same to the owners of the facilities being relocated or
546	rerouted in connection with the purposes of the project.

- 547 (c) To negotiate the necessary relocation of graves and 548 cemeteries and to pay all reasonable costs thereof as necessary 549 for the project.
- (d) To lease, sell or convey any or all property
 acquired by the alliance or its agent under the provisions of this
 section to the enterprise operating the project, its affiliates,
 successors or assigns, and in connection therewith to warrant
 title to pay the costs of title search, perfection of title, title
 insurance and recording fees as may be required for the project.
 - (e) To establish and maintain reasonable rates and charges for the use of any facility or property within the project area owned or operated by the alliance, and from time to time, to adjust such rates and to impose penalties for failure to pay such rates and charges when due as necessary for the project.
 - (f) To establish land use restrictions within the lands adjacent to the project site. Within the lands identified as necessary for the project, the following land uses are prohibited:
- (i) Heavy industrial uses, where the assembly,
 fabrication, or processing of goods and materials using processes
 that ordinarily have greater than average impacts on the
 environment, or that ordinarily have significant impacts on the
 use and enjoyment of other properties in terms of noise, smoke,

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570	include, enameling, lacquering; foundries producing iron and steel
571	products; industrial chemical manufacture; meat packing plants;
572	oxygen manufacture and/or storage; pottery, porcelain and vitreous
573	china manufacture; poultry dressing for wholesale; pressure
574	treating of wood; stone cutting; tire recapping and retreading;
575	resource extraction; and recycling and salvage operations.
576	(ii) All temporary or permanent living quarters,
577	including, without limitation, houses, residential buildings,
578	apartments, motels, hotels, motor lodges, mobile home parks,
579	camping grounds, nursing homes, independent and assisted living
580	facilities.
581	(iii) Schools, day care centers and hospitals.
582	(iv) Any of the uses set forth in this paragraph
583	(f) which are ancillary or adjacent to an otherwise permitted use.
584	Notwithstanding the foregoing, these land use restrictions
585	will not prohibit the continuation of existing uses, including
586	rebuilding substantially in conformity with the use in existence
587	immediately before a casualty loss. For a period of twelve (12)
588	months from the date of adoption, the property owners within the
589	lands identified as necessary for the project have a vested right

fumes, odors, glare, or health or safety hazards, which shall

to complete any new land use that is currently under construction.

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593	to indemnify	an	enterprise	owning	a	project	on	that	site	for	such
594	preexisting	env:	ironmental	issues.							

- (h) To adopt and enforce all necessary and reasonable rules and regulations restrictions to carry out and effectuate the implementation of the project concerning mining or any other activity the occurrence of which may endanger the structure or operation of the project. These rules may be enforced within the project area and without the project area as necessary to protect the structure and operation of the project.
- SECTION 15. Section 57-64-21, Mississippi Code of 1972, is brought forward as follows:
- 57-64-21. Any agreement made under this chapter shall specify the following:
- 606 (a) Its duration.
- (b) Its purpose or purposes.
- (c) The precise organization, composition, nature and powers of any separate legal or administrative entity created thereby and the specific citation of statutory authority vested in each of the local government units which is to be a party to the agreement.
- (d) The manner of financing, staffing and supplying the joint or cooperative undertaking and of establishing and maintaining a budget therefor; provided that the treasurer and/or disbursing officer of one (1) of the local government units shall be designated in the agreement to receive, disburse and account

618	for	all	funds	of	the	joint	undertaking	as	а	part	of	the	duties	of

- 620 (e) The permissible method or methods to be employed in 621 operating the alliance and the project and accomplishing the 622 partial or complete termination or amendment of the agreement and 623 for disposing of property upon such partial or complete
- 624 termination or amendment.

the officer or officers.

- (f) The provision for administration of issuance of any bonds under this chapter by a local government unit exercising the power authorized by this chapter.
- (g) The manner of acquiring, holding and disposing of real and personal property used in the joint or cooperative undertaking in the event that the agreement does not or may not establish a separate legal entity to conduct the joint or cooperative undertaking.
- (h) A provision specifying the terms and conditions that would cause the alliance to be terminated.
- (i) The manner in which the costs of the project shall be shared between the local government units.
- (j) The manner in which the revenues from the project shall be shared by the local government units.
- (k) Any other necessary and proper matters.
- SECTION 16. Section 57-64-23, Mississippi Code of 1972, is brought forward as follows:

642	57-64-23. (1) In the event that an agreement made pursuant
643	to this chapter shall deal in whole or in part with the provision
644	of services or facilities with regard to which an officer, unit or
645	agency of the state government has constitutional or statutory
646	powers of control, the agreement shall, as a condition precedent
647	to its being in force, be submitted to the state officer, unit or
648	agency having such power of control and shall be approved or
649	disapproved by him or it as to all matters within his or its
650	jurisdiction in the same manner and subject to the same
651	requirements governing action of the Attorney General pursuant to
652	subsection (2) of this section.

(2) Every agreement made by a local government unit under this chapter shall, prior to and as a condition precedent to its entry into force, be submitted to the Attorney General of this state who shall determine whether the agreement is in proper form and compatible with the laws of this state. The Attorney General shall approve any such agreement submitted to him hereunder unless he shall find that it does not meet the conditions set forth herein and elsewhere in the laws of this state and shall detail in writing addressed to the governing bodies of the units concerned the specific respects in which the proposed agreement fails to meet the requirements of law.

Failure to disapprove an agreement submitted hereunder within sixty (60) days of its submission shall constitute approval thereof.

667	(3) Prior to its being in force, an agreement made pursuant
668	to this chapter shall be filed with the chancery clerk of each of
669	the counties wherein a participating local government unit is
670	located and with the Secretary of State. The chancery clerk and
671	the Secretary of State shall preserve such agreements as public
672	records and index and docket the same separate and apart from all
673	other records in his office.

- SECTION 17. Section 57-64-25, Mississippi Code of 1972, is brought forward as follows:
- 57-64-25. All laws in regard to purchases, auditing,
 depositories and expenditures in general which limit the authority
 of the agreeing local governing units shall also apply to any
 joint body created by the agreement pursuant to the provisions of
 this chapter.
- SECTION 18. Section 57-64-27, Mississippi Code of 1972, is brought forward as follows:
- 57-64-27. (1) The powers and authority granted and set forth in this chapter shall be additional and supplemental to any other powers and authority granted by law and shall not amend, repeal or supersede any other powers and authority granted by law.
- (2) Nothing in this chapter shall authorize an alliance to provide utility services, other than water and sewage, for compensation. This subsection shall not be construed to prevent a city, county or natural gas district from supplying utility

- 691 service that it is authorized to supply in the service area that 692 it is authorized to serve.
- (3) Nothing in this chapter shall be construed to limit the authority of any local government unit to plan, construct, expand or maintain a project as defined in this chapter utilizing any method not included in this chapter, nor shall the authority to issue bonds to finance such projects or oversight of the project be construed to be transferred to the MDA.
- SECTION 19. Section 57-64-29, Mississippi Code of 1972, is brought forward as follows:
- 701 57-64-29. A local government unit that is a member of a 702 regional economic development alliance created under the Regional 703 Economic Development Act is authorized to negotiate a purchase 704 option for real property to be used for the purposes of the alliance. A local government unit may pay all costs incurred for 705 706 the acquisition of such an option regardless of whether the local 707 government unit exercises the option at a later date. As a part 708 of any such option, a local government unit may negotiate the 709 right to enter upon the real property before the purchase for the 710 purpose of conducting any preliminary engineering, environmental 711 and related surveys or studies necessary to effectuate the option.
- 712 A local government unit may pay all costs incurred for such
- 713 surveys or studies regardless of whether the local government unit
- 714 exercises the option at a later date.

- 715 **SECTION 20.** Section 57-64-31, Mississippi Code of 1972, is 716 brought forward as follows:
- 717 57-64-31. The board of supervisors of any county that is a
- 718 member of a regional economic development alliance created under
- 719 the Regional Economic Development Act may exercise the power of
- 720 eminent domain for the purpose of acquiring land, property and/or
- 721 rights-of-way for a project as defined in Section 57-75-5(f)(i) or
- 722 any facility related to the project as defined in Section
- 723 57-75-5(d), or both. The board of supervisors of such a county
- 724 shall not exercise the authority granted under this section
- 725 without first receiving a binding commitment providing that such a
- 726 project will be located in a county that is a member of the
- 727 regional economic development alliance. The board of supervisors
- 728 of such a county shall not exercise the power of eminent domain
- 729 under this section after July 1, 2006.
- 730 **SECTION 21.** Section 27-39-321, Mississippi Code of 1972, is
- 731 brought forward as follows:
- 732 27-39-321. (1) With respect to ad valorem taxes levied for
- 733 each fiscal year, no political subdivision may levy ad valorem
- 734 taxes in any fiscal year which would render in total receipts from
- 735 all levies an amount more than the receipts from that source
- 736 during any one (1) of the immediately preceding three (3) fiscal
- 737 years, as determined by the levying governing authority, plus, at
- 738 the option of the taxing authority, an increase not to exceed ten
- 739 percent (10%) of such receipts. The additional revenue from the

741 properties added to the tax rolls or any properties previously 742 exempt, which were not assessed in the next preceding year and 743 cost incurred and paid in the next preceding year in connection 744 with reappraisal may be excluded from the ten percent (10%) 745 increase limitation set forth herein. Taxes levied for school 746 district purposes under any statute and taxes levied for the 747 maintenance and/or construction of roads and bridges under Section 748 27-39-305 shall be excluded from the ten percent (10%) increase 749 limitation set forth herein. Taxes levied for payment of 750 principal of and interest on general obligation bonds issued 751 heretofore or hereafter shall be excluded from the ten percent 752 (10%) increase limitation set forth herein. Any additional 753 millage levied to fund any new program mandated by the Legislature 754 shall be excluded from the limitation for the first year of the 755 levy and included within such limitation in any year thereafter. 756 The limitation imposed under this paragraph shall not apply to 757 those mandatory levies enumerated in Sections 27-39-320 and 758 27-39-329.

ad valorem tax on any newly constructed properties or any existing

759 (2) The limitation of this section may be increased only as
760 provided in subsection (3) or (4) of this section or when the
761 governing body of a political subdivision has determined the need
762 for additional revenues, adopts a resolution declaring its
763 intention so to do and has held an election on the question of
764 raising the limitation prescribed in this section. The notice

765 calling for an election shall state the purposes for which the 766 additional revenues shall be used, the amount of the tax levy to 767 be imposed for such purposes and period of time for which such tax 768 levy shall be made; however, such tax levy shall not be made for 769 more than five (5) successive years. The limitation may be 770 increased under this subsection only if the proposed increase is 771 approved by a majority of those voting. Subject to specific 772 provisions of this paragraph to the contrary, the publication of 773 notice and manner of holding the election shall be as prescribed 774 by law for the holding of elections for the issuance of bonds by 775 the political subdivision. Revenues derived from any taxes levied 776 pursuant to such election shall be excluded from the tax base for 777 the purpose of determining aggregate receipts for which the ten 778 percent (10%) increase limitation applies.

(3) As an alternative to the procedure provided in subsection (2) of this section, the ten percent (10%) increase limitation prescribed in this section may be increased by an additional amount by the board of supervisors of any county without an election thereon if the aggregate receipts from all county levies to which this section and Sections 27-39-305 and 27-39-320 apply do not exceed one hundred ten percent (110%) of the aggregate receipts from all such levies during any one (1) of the immediately preceding three (3) fiscal years, as determined by the board of supervisors.

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- (4) As an alternative to the procedure provided in subsections (2) and (3) of this section, the board of supervisors of any county or the governing authorities of any municipality may, without an election thereon, increase the ad valorem tax levy to which this section applies by the greater of:
- 794 (a) An ad valorem tax levy that does not result in an 795 aggregate levy to which this section applies in excess of twenty 796 (20) mills; or
- 797 (b) An ad valorem tax levy that is not in excess of any 798 aggregate levy to which this section applies in any one (1) of the 799 immediately preceding ten (10) fiscal years.
- (5) In any county where there is located a nuclear generating power plant on which a tax is assessed under Section 27-35-309(3), the term "total receipts" as used in this section shall be the portion of the "base revenue" as defined in Section 27-39-320 which is used for General Fund purposes.
- 805 If a shortfall occurs in revenues from sources other (6) 806 than ad valorem taxes and oil and gas severance taxes budgeted for 807 the county or municipal general fund during the 1987 fiscal year, 808 then the county or municipality, as the case may be, may levy a 809 special ad valorem tax for the 1988 fiscal year in an amount the 810 avails of which shall not exceed such shortfall; provided, 811 however, that the aggregate receipts from all ad valorem levies 812 for the county or municipal general fund for the 1988 fiscal year shall not exceed the aggregate receipts from this source for the 813

- immediately preceding fiscal year plus an increase not to exceed twenty percent (20%).
- 816 If a shortfall occurs in revenues from oil and gas 817 severance taxes budgeted for the county or municipal general fund 818 during the 1987 fiscal year, then the county or municipality, as 819 the case may be, may levy a special ad valorem tax for the 1988 820 fiscal year in an amount the avails of which shall not exceed such 821 The avails of such special ad valorem tax shall not be 822 included within the ten percent (10%) increase limitation. valorem taxes levied to offset the shortfall shall be deemed to be 823 824 ad valorem tax receipts produced in the 1988 fiscal year for the 825 purposes of determining the limitation on receipts for the 826 succeeding fiscal years.
- SECTION 22. Section 19-9-5, Mississippi Code of 1972, is brought forward as follows:
- 829 19-9-5. No county shall hereafter issue bonds secured by a 830 pledge of its full faith and credit for the purposes authorized by 831 law in an amount which, when added to the then outstanding bonds 832 of such county, shall exceed either (a) fifteen percent (15%) of 833 the assessed value of the taxable property within such county 834 according to the last completed assessment for taxation, or (b) 835 fifteen percent (15%) of the assessment upon which taxes were 836 levied for its fiscal year ending September 30, 1984, whichever is 837 greater.

838	However, any county in the state which shall have experienced
839	washed-out or collapsed bridges on the public roads of the county
840	for any cause or reason may hereafter issue bonds for bridge
841	purposes as now authorized by law in an amount which, when added
842	to the then outstanding general obligation bonds of such county,
843	shall not exceed either (a) twenty percent (20%) of the assessed
844	value of the taxable property within such county according to the
845	last completed assessment for taxation or (b) fifteen percent
846	(15%) of the assessment upon which taxes were levied for its
847	fiscal year ending September 30, 1984, whichever is greater.
848	Provided further, in computing such indebtedness, there may
849	be deducted all bonds or other evidences of indebtedness
850	heretofore or hereafter issued, for the construction of hospitals,
851	ports or other capital improvements which are payable primarily
852	from the net revenue to be generated from such hospital, port or
853	other capital improvement, which revenue shall be pledged to the
854	retirement of such bonds or other evidences of indebtedness,
855	together with the full faith and credit of the county. However,
856	in no case shall any county contract any indebtedness payable, in
857	whole or in part, from proceeds of ad valorem taxes which, when
858	added to all of the outstanding general obligation indebtedness,
859	both bonded and floating, shall exceed either (a) twenty percent
860	(20%) of the assessed value of all taxable property within such
861	county according to the last completed assessment for taxation, or
862	(b) fifteen percent (15%) of the assessment upon which taxes were

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863	levied for its fiscal year ending September 30, 1984, whichever is
864	greater. Nothing herein contained shall be construed to apply to
865	contract obligations in any form heretofore or hereafter incurred
866	by any county which are subject to annual appropriations therefor,
867	or to bonds heretofore or hereafter issued by any county for
868	school purposes, or to bonds issued by any county under the
869	provisions of Sections 57-1-1 through 57-1-51, or to any
870	indebtedness incurred under Section 55-23-8, or to bonds issued
871	under Section 57-75-37 or to any other indebtedness incurred under
872	Section 57-75-37(4), 57-75-37(5), 57-75-37(6), 57-75-37(7) or
873	Section 57-31-35.

- SECTION 23. Sections 1 through 4 of this act shall be codified as a new article in Chapter 64, Title 57, Mississippi Code of 1972.
- 877 **SECTION 24.** This act shall take effect and be in force from 878 and after its passage.

