To: Judiciary B

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By: Representative Burch

HOUSE BILL NO. 1285

AN ACT TO AMEND SECTIONS 21-23-8, 83-39-7 AND 99-5-25, MISSISSIPPI CODE OF 1972, TO REQUIRE ALL FELONY WARRANTS ISSUED BY A COURT FOR NONAPPEARANCE PLACED ON THE NATIONAL CRIME INFORMATION CENTER INDEX WITH NO RESTRICTIONS UNTIL THE DEFENDANT IS RETURNED 5 TO CUSTODY; TO EXTEND THE NUMBER OF DAYS BETWEEN THE NOTIFICATION 6 OF REVOCATION OF LICENSE TO A SURETY BY THE DEPARTMENT OF 7 INSURANCE AND THE DAY THE REVOCATION WILL BECOME EFFECTIVE; TO AUTHORIZE A SURETY TO SUBMIT PROOF TO THE DEPARTMENT OF INSURANCE 8 9 THAT THE DEFENDANT HAS BEEN SURRENDERED TO THE APPROPRIATE 10 AUTHORITIES OR THAT THE BOND HAS BEEN PAID DIRECTLY TO THE COURT 11 OR OTHER PROPER AUTHORITIES BEFORE REVOCATION OF THE SURETY'S 12 LICENSE; AND FOR RELATED PURPOSES. 13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 14 **SECTION 1.** Section 21-23-8, Mississippi Code of 1972, is amended as follows: 15 16 21-23-8. (1) (a) The purpose of bail is to guarantee appearance and a bail bond shall not be forfeited for any other 17 18 reason. 19 (b) (i) If a defendant in any criminal case, proceeding or matter fails to appear for any proceeding as ordered 20 21 by the municipal court, then the court shall order the bail 22 forfeited and a judgment nisi and a bench warrant issued at the 23 time of nonappearance. The clerk of the municipal court shall

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- 24 notify the surety of the forfeiture by writ of scire facias, with
- 25 a copy of the judgment nisi and bench warrant attached thereto,
- 26 within ten (10) working days of such order of judgment nisi either
- 27 by personal service or by certified mail. Failure * * * to
- 28 provide the required notice within ten (10) working days shall
- 29 constitute prima facie evidence that the order should be set
- 30 aside. All felony warrants issued by a court for nonappearance
- 31 shall be put on the National Crime Information Center (NCIC) index
- 32 with no restrictions until the defendant is returned to custody.
- 33 (ii) 1. The judgment nisi shall be returnable for
- 34 ninety (90) days from the date of issuance. If during that period
- 35 the defendant appears before the municipal court, or is arrested
- 36 and surrendered, then the judgment nisi shall be set aside. If
- 37 the surety produces the defendant or provides to the municipal
- 38 court reasonable mitigating circumstances upon such showing, then
- 39 the forfeiture shall not be made final. If the forfeiture is made
- 40 final, a copy of the final judgment shall be served on the surety
- 41 within ten (10) working days by either personal service or
- 42 certified mail.
- 43 2. Reasonable mitigating circumstances shall
- 44 be that the defendant is incarcerated in another jurisdiction;
- 45 that the defendant is hospitalized under a doctor's care; that the
- 46 defendant is in a recognized drug rehabilitation program; that the
- 47 defendant has been placed in a witness protection program, in
- 48 which case it shall be the duty of any agency placing the

49	defendant	into	а	witness	protection	program	to	notify	the

- 50 municipal court and the municipal court to notify the surety; or
- 51 any other reason justifiable to the municipal court.
- 52 (2) (a) If a final judgment is entered against a surety
- 53 licensed by the Department of Insurance and has not been set aside
- 54 after ninety (90) days, or later if such time is extended by the
- 55 municipal court issuing the judgment nisi, then the municipal
- 56 court shall order the department to revoke the authority of the
- 57 surety to write bail bonds. The Commissioner of Insurance shall,
- 58 upon notice of the municipal court, notify the surety within five
- 59 (5) working days of receipt of the order of revocation. If
- 60 after * * * twenty (20) working days of the notification the
- 61 revocation order has not been set aside by the municipal court,
- 62 then the commissioner shall revoke the authority of the surety and
- 63 all agents of the surety and shall notify the sheriff of every
- 64 county of such revocation.
- 65 (b) Before the revocation authorized in paragraph (a)
- of this subsection, the surety may submit proof to the department
- 67 that the defendant has been surrendered to the appropriate
- 68 authorities or that the bond has been paid directly to the court
- 69 or other proper authorities, such proof to include, but not be
- 70 limited to:
- 71 (i) A receipt of payment to the bond;
- 72 (ii) A surrender certificate; or

73 (iii) A notice of surrender from the prop
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- 74 authorities, including foreign jurisdictions.
- 75 (3) If within eighteen (18) months of the date of the final
- 76 forfeiture the defendant appears for municipal court, is arrested
- 77 or surrendered to the municipal court, or if the defendant is
- 78 found to be incarcerated in another jurisdiction and a hold order
- 79 placed on the defendant, then the amount of bail, less reasonable
- 80 extradition cost, excluding attorney fees, shall be refunded by
- 81 the municipal court upon application by the surety.
- 82 (4) (a) The municipal judge shall set the amount of bail
- 83 for persons charged with offenses in municipal court and may
- 84 approve the bond or recognizance therefor.
- 85 (b) The court shall not set the financial conditions of
- 86 bail solely for the purpose of detaining the defendant. When bail
- 87 is set, it is presumed that the amount of bail is both necessary
- 88 to reasonably assure the safety of a victim, witness or the
- 89 general public and to guarantee the appearance of a defendant as
- 90 required by the court. The amount of bail is also presumed to be
- 91 attainable by the defendant. The presumption that bail is
- 92 attainable by the defendant may be rebutted by the defendant who
- 93 may file a motion to reduce or set aside the bail requirement with
- 94 the court due to lack of financial means, which shall also
- 95 consider the availability of a third-party support system to
- 96 obtain the defendant's release. The court shall rule on any such
- 97 motion within forty-eight (48) hours of the filing.

98	(c) If the defendant or his counsel asserts that the
99	defendant is indigent and cannot afford the amount of bail, the
100	municipal judge shall make a determination of whether the
101	defendant can be released on recognizance, based on the standards
102	enumerated in the Mississippi Rules of Criminal Procedure and any
103	other factors considered relevant by the municipal judge. No
104	misdemeanor defendant shall be incarcerated solely because the
105	defendant cannot afford to post bail; nor shall a misdemeanor
106	defendant be released solely because the defendant cannot afford
107	bail. It is the duty of the municipal judge to ensure that
108	release of the defendant does not jeopardize the community.

- (d) The accused may waive an appearance before the judge and execute an appearance bond in an amount determined by the court from the bond guidelines set out in the Mississippi Rules of Criminal Procedure and agree to appear at a specified time and place.
- 114 If the municipal judge is unavailable and has not provided a bail schedule or otherwise provided for the setting of 115 116 bail, it is lawful for any officer or officers designated by order 117 of the municipal judge to take bond, cash, property or 118 recognizance, with or without sureties, in the amount of the 119 minimum bail specified in the bond guidelines set out in the 120 Mississippi Rules of Criminal Procedure, payable to the 121 municipality and conditioned for the appearance of the person on 122 the return day and time of the writ before the court to which the

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123	warrant is returnable, or in cases of arrest without a warrant, on
124	the day and time set by the court or officer for arraignment, and
125	there remain from day to day and term to term until discharged.

- 126 In circumstances involving an offense against any (f) 127 of the following: (i) a current or former spouse of the accused 128 or child of that person; (ii) a person living as a spouse or who formerly lived as a spouse with the accused or a child of that 129 130 person; (iii) a parent, grandparent, child, grandchild or someone 131 similarly situated to the accused; (iv) a person who has a current 132 or former dating relationship with the accused; or (v) a person 133 with whom the accused has had a biological or legally adopted 134 child, the municipal judge shall check, or cause to be made a 135 check of the status of the person for whom recognizance or bond is 136 taken before ordering bail in the Mississippi Protection Order 137 Registry authorized under Section 93-21-25, and the existence of a 138 domestic abuse protection order against the accused shall be 139 considered when determining appropriate bail.
- (g) All bonds shall be promptly returned to the court, together with any cash deposited, and be filed and proceeded on by the court in a case of forfeiture. The chief of the municipal police or a police officer or officers designated by order of the municipal judge may approve bonds or recognizances.
- (h) All bonds and recognizances in municipal court
 where the municipal court shall have the jurisdiction to hear and
 determine the case may be made payable to the municipality and

- 148 shall have the effect to bind the principal and any sureties on
- 149 the bond or recognizance until they shall be discharged by due
- 150 course of law without renewal.
- SECTION 2. Section 83-39-7, Mississippi Code of 1972, is
- 152 amended as follows:
- 153 83-39-7. (1) (a) Each applicant for a professional bail
- 154 agent license who acts as personal surety shall be required to
- 155 post a qualification bond in the amount of Thirty Thousand Dollars
- 156 (\$30,000.00).
- 157 (b) The Insurance Department shall submit a report to
- 158 the Senate and House of Representatives Committees on
- 159 Accountability, Efficiency and Transparency that details the
- 160 amount of all bonds or undertakings that each bail bondsman has
- 161 written in this state on which the bail bondsman is absolutely or
- 162 conditionally liable since the Bail Bond Database was established
- 163 by the department. The report shall be submitted on or before
- 164 December 1, 2017. The report shall also include the number of
- 165 bail bondsmen who have failed to comply with the database
- 166 reporting requirements, if any, the technical issues that may have
- 167 occurred since the database was established and any suggested
- 168 legislation to ensure each bail bondsman's continued compliance
- 169 with the database reporting requirements.
- 170 (2) The qualification bond shall be made by depositing with
- 171 the commissioner the aforesaid amount of bonds of the United
- 172 States, the State of Mississippi or any agency or subdivision

173 thereof, or a certificate of deposit issued by an institution 174 whose deposits are insured by the Federal Deposit Insurance 175 Corporation and made payable jointly to the owner and the 176 Department of Insurance, or shall be written by an insurer as 177 defined in this chapter, shall meet the specifications as may be 178 required and defined in this chapter, and shall meet such specifications as may be required and approved by the department. 179 180 The bond shall be conditioned upon the full and prompt payment of 181 any bail bond issued by such professional bail agent into the court ordering the bond forfeited. The bond shall be to the 182 183 people of the State of Mississippi in favor of any court of this 184 state, whether municipal, justice, county, circuit, Supreme or 185 other court.

(3) (a) If any bond issued by a professional bail agent is declared forfeited and judgment entered thereon by a court of proper jurisdiction as authorized in Section 99-5-25, and the amount of the bond is not paid within ninety (90) days, that court shall order the department to declare the qualification bond of the professional bail agent to be forfeited and the license revoked. If the bond was not forfeited correctly under Section 99-5-25, it shall be returned to the court as uncollectible. The department shall then order the surety on the qualification bond to deposit with the court an amount equal to the amount of the bond issued by the professional bail agent and declared forfeited by the court, or the amount of the qualification bond, whichever

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L98	is the smaller amount. The department shall, after \underline{a} hearing held
L99	upon not less than * * * $\frac{1}{2}$ twenty (20) days' written notice, suspend
200	the license of the professional bail agent until such time as
201	another qualification bond in the required amount is posted with
202	the department. The revocation of the license of the professional
203	bail agent shall also serve to revoke the license of each
204	soliciting bail agent and bail enforcement agent employed or used
205	by such professional bail agent. In the event of a final judgment
206	of forfeiture of any bail bond written under the provisions of
207	this chapter, the amount of money so forfeited by the final
208	judgment of the proper court, less all accrued court costs and
209	excluding any interest charges or attorney's fees, shall be
210	refunded to the bail agent or his insurance company upon proper
211	showing to the court as to which is entitled to same, provided the
212	defendant in such cases is returned to the sheriff of the county
213	to which the original bail bond was returnable within eighteen
214	(18) months of the date of such final judgment, or proof made of
215	incarceration of the defendant in another jurisdiction, and that a
216	"Hold Order" has been placed upon the defendant for return of the
217	defendant to the sheriff upon release from the other jurisdiction,
218	the return to the sheriff to be the responsibility of the
219	professional bail agent, then the bond forfeiture shall be stayed
220	and remission made upon petition to the court, in the amount found
221	in the court's discretion to be just and proper. A bail agent
222	licensed under this chapter shall have a right to apply for and

223	obtain from the proper court an extension of time delaying a final
224	judgment of forfeiture if such bail agent can satisfactorily
225	establish to the court wherein such forfeiture is pending that the
226	defendant named in the bail bond is lawfully in custody outside of
227	the State of Mississippi.
228	(b) Before the revocation authorized in paragraph (a)
229	of this subsection, the surety may submit proof to the department
230	that the defendant has been surrendered to the appropriate
231	authorities or that the bond has been paid directly to the court
232	or other proper authorities, such proof to include, but not be
233	<pre>limited to:</pre>
234	(i) A receipt of payment to the bond;
235	(ii) A surrender certificate; or
236	(iii) A notice of surrender from the proper
237	authorities, including foreign jurisdictions.
238	(4) The qualification bond may be released by the department
239	to the professional bail personal surety agent upon an order to
240	release the qualification bond issued by a court of competent
241	jurisdiction, or upon written request to the department by the
242	professional bail personal surety agent no earlier than five (5)
243	years after the expiration date of his last license.
244	SECTION 3. Section 99-5-25, Mississippi Code of 1972, is

245 amended as follows:

246	99-5-25.	(1) (a) Th	e purpose	of	bail is to guarantee	
247	appearance and	a bail	bond	shall not	be	forfeited for any other	эr
248	reason.						

- 249 If a defendant in any criminal case, proceeding or 250 matter fails to appear for any proceeding as ordered by the court, 251 then the court shall order the bail forfeited and a judgment nisi 252 and a bench warrant issued at the time of nonappearance. 253 clerk of the court shall notify the surety of the forfeiture by 254 writ of scire facias, with a copy of the judgment nisi and bench 255 warrant attached thereto, within ten (10) working days of such 256 order of judgment nisi either by personal service or by certified 257 mail. Failure * * * to provide the required notice within ten 258 (10) working days shall constitute prima facie evidence that the 259 order * * * shall be set aside, and the clerk shall accept a 260 set-aside order on behalf of the surety to that effect. * * * All 261 felony warrants issued by a court for nonappearance shall be put 262 on the National Crime Information Center (NCIC) index with no 263 restrictions until the defendant is returned to custody.
 - (90) days from the date of issuance. If during such period the defendant appears before the court, or is arrested and surrendered, then the judgment nisi shall be set aside and a copy of the judgment that is set aside shall be served on the surety by personal service or certified mail. If the surety produces the defendant or provides to the court reasonable mitigating

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271 circumstances upon such showing, then the forfeiture shall not be 272 made final. If the forfeiture is made final, a copy of the final 273 judgment shall be served on the surety within ten (10) working 274 days by either personal service or certified mail. Reasonable 275 mitigating circumstances shall be that the defendant is 276 incarcerated in another jurisdiction, that the defendant is 277 hospitalized under a doctor's care, that the defendant is in a 278 recognized drug rehabilitation program, that the defendant has 279 been placed in a witness protection program and it shall be the duty of any such agency placing such defendant into a witness 280 281 protection program to notify the court and the court to notify the 282 surety, or any other reason justifiable to the court.

- (d) Execution upon the final judgment shall be automatically stayed for ninety (90) days from the date of entry of the final judgment. If, at any time before execution of the final judgment, the defendant appears in court either voluntarily or in custody after surrender or arrest, the court shall on its own motion direct that the forfeiture be set aside and the bond exonerated as of the date the defendant first appeared in court.
- (2) (a) If a final judgment is entered against a surety licensed by the Department of Insurance and has not been set aside after ninety (90) days, or later if such time is extended by the court issuing the judgment nisi, then the court shall order the department to revoke the authority of the surety to write bail bonds. The commissioner shall, upon notice of the court, notify

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296	the surety within five (5) working days of receipt of revocation.
297	If after * * * $\underline{\text{twenty (20)}}$ working days of such notification the
298	revocation order has not been set aside by the court, then the
299	commissioner shall revoke the authority of the surety and all
300	agents of the surety and shall notify the sheriff of every county
301	of such revocation.
302	(b) Before the revocation authorized in paragraph (a)
303	of this subsection, the surety may submit proof to the department
304	that the defendant has been surrendered to the appropriate
305	authorities or that the bond has been paid directly to the court
306	or other proper authorities, such proof to include, but not be
307	<pre>limited to:</pre>
308	(i) A receipt of payment to the bond;
309	(ii) A surrender certificate; or
310	(iii) A notice of surrender from the proper
311	authorities, including foreign jurisdictions.
312	(3) If within eighteen (18) months of the date of the final
313	forfeiture the defendant appears for court, is arrested or
314	surrendered to the court, or if the defendant is found to be
315	incarcerated in another jurisdiction and a hold order placed on
316	the defendant, then the amount of bail, less reasonable
317	extradition cost, excluding attorney fees, shall be refunded by
318	the court upon application by the surety.

and after July 1, 2025.

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SECTION 4. This act shall take effect and be in force from