To: Ways and Means

By: Representative Powell

HOUSE BILL NO. 1196

AN ACT TO AMEND SECTION 41-3-16, MISSISSIPPI CODE OF 1972, TO
AUTHORIZE THE PEARL RIVER VALLEY WATER SUPPLY DISTRICT TO
PARTICIPATE IN THE LOCAL GOVERNMENTS AND RURAL WATER SYSTEMS
IMPROVEMENTS REVOLVING LOAN AND GRANT PROGRAM ADMINISTERED BY THE
STATE DEPARTMENT OF HEALTH; AND FOR RELATED PURPOSES.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 7 **SECTION 1.** Section 41-3-16, Mississippi Code of 1972, is
- 8 amended as follows:
- 9 41-3-16. (1) (a) There is established a local governments
- 10 and rural water systems improvements revolving loan and grant
- 11 program to be administered by the State Department of Health,
- 12 referred to in this section as "department," for the purpose of
- 13 assisting counties, incorporated municipalities, the Pearl River
- 14 Valley Water Supply District, other districts * * * and other
- 15 water organizations that have been granted tax-exempt status under
- 16 either federal or state law, in making improvements to their water
- 17 systems, including construction of new water systems or expansion
- 18 or repair of existing water systems. Loan and grant proceeds may
- 19 be used by the recipient for planning, professional services,

- 20 acquisition of interests in land, acquisition of personal
- 21 property, construction, construction-related services,
- 22 maintenance, and any other reasonable use which the board, in its
- 23 discretion, may allow. For purposes of this section, "water
- 24 systems" has the same meaning as the term "public water system"
- 25 under Section 41-26-3.
- 26 (b) (i) There is created a board to be known as the
- 27 "Local Governments and Rural Water Systems Improvements Board,"
- 28 referred to in this section as "board," to be composed of the
- 29 following nine (9) members: the State Health Officer, or his
- 30 designee, who shall serve as chairman of the board; the Executive
- 31 Director of the Mississippi Development Authority, or his
- 32 designee; the Executive Director of the Department of
- 33 Environmental Quality, or his designee; the Executive Director of
- 34 the Department of Finance and Administration, or his designee; the
- 35 Executive Director of the Mississippi Association of Supervisors,
- 36 or his designee; the Executive Director of the Mississippi
- 37 Municipal League, or his designee; the Executive Director of the
- 38 American Council of Engineering Companies of Mississippi, or his
- 39 designee; the State Director of the United States Department of
- 40 Agriculture, Rural Development, or his designee; and a manager of
- 41 a rural water system.
- The Governor shall appoint a manager of a rural water system
- 43 from a list of candidates provided by the Executive Director of
- 44 the Mississippi Rural Water Association. The Executive Director

- 45 of the Mississippi Rural Water Association shall provide the
- 46 Governor a list of candidates which shall contain a minimum of
- 47 three (3) candidates for each appointment.
- 48 (ii) Nonappointed members of the board may
- 49 designate another representative of their agency or association to
- 50 serve as an alternate.
- 51 (iii) The gubernatorial appointee shall serve a
- 52 term concurrent with the term of the Governor and until a
- 53 successor is appointed and qualified. No member, officer or
- 54 employee of the Board of Directors of the Mississippi Rural Water
- 55 Association shall be eligible for appointment.
- 56 (c) The department, if requested by the board, shall
- 57 furnish the board with facilities and staff as needed to
- 58 administer this section. The department may contract, upon
- 59 approval by the board, for those facilities and staff needed to
- 60 administer this section, including routine management, as it deems
- 61 necessary. The board may advertise for or solicit proposals from
- 62 public or private sources, or both, for administration of this
- 63 section or any services required for administration of this
- 64 section or any portion thereof. It is the intent of the
- 65 Legislature that the board endeavor to ensure that the costs of
- 66 administration of this section are as low as possible in order to
- 67 provide the water consumers of Mississippi safe drinking water at
- 68 affordable prices.

- (d) Members of the board may not receive any salary,
 compensation or per diem for the performance of their duties under
 this section.
- 72 (2) There is created a special fund in the State (a) 73 Treasury to be designated as the "Local Governments and Rural 74 Water Systems Improvements Revolving Loan Fund," referred to in this section as "revolving fund," which fund shall consist of 75 76 those monies as provided in Sections 6 and 13 of Chapter 521, Laws 77 The revolving fund may receive appropriations, bond of 1995. proceeds, grants, gifts, donations or funds from any source, 78 79 public or private. Except as otherwise provided in this section, 80 the revolving fund shall be credited with all repayments of 81 principal and interest derived from loans made from the revolving 82 Except as otherwise provided in this section, the monies in 83 the revolving fund may be expended only in amounts appropriated by 84 the Legislature, and the different amounts specifically provided 85 for the loan program and the grant program shall be so designated. Except as otherwise provided in this section, monies in the fund 86 87 may only be expended for the grant program from the amount 88 designated for such program. The revolving fund shall be 89 maintained in perpetuity for the purposes established in this 90 section and Sections 6 through 20 of Chapter 521, Laws of 1995. Unexpended amounts remaining in the revolving fund at the end of a 91 92 fiscal year shall not lapse into the State General Fund, and any

interest earned on amounts in the revolving fund shall be

94 deposited to the credit of the fund. Monies in the revolving fund 95 may not be used or expended for any purpose except as authorized 96 under this section and Sections 6 through 20 of Chapter 521, Laws 97 of 1995. Any monies in the fund may be used to match any federal 98 funds that are available for the same or related purposes for 99 which funds are used and expended under this section and Sections 100 6 through 20 of Chapter 521, Laws of 1995. Any federal funds 101 shall be used and expended only in accordance with federal laws, 102 rules and regulations governing the expenditure of those funds. 103 No person shall use any monies from the revolving fund for the 104 acquisition of real property or any interest in real property 105 unless that property is integral to the project funded under this 106 section and the purchase is made from a willing seller. 107 county, incorporated municipality or district shall acquire any real property or any interest in any real property for a project 108 109 funded through the revolving fund by condemnation. The board's 110 application of Sections 43-37-1 through 43-37-13 shall be no more stringent or extensive in scope, coverage and effect than federal 111 112 property acquisition laws and regulations.

(b) There is created a special fund in the State

Treasury to be designated as the "Local Governments and Rural

Water Systems Emergency Loan Fund," hereinafter referred to as

"emergency fund," which fund shall consist of those monies as

provided in Sections 6 and 13 of Chapter 521, Laws of 1995. The

emergency fund may receive appropriations, bond proceeds, grants,

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119 gifts, donations or funds from any source, public or private. 120 Except as otherwise provided in this section, the emergency fund 121 shall be credited with all repayments of principal and interest 122 derived from loans made from the emergency fund. Except as 123 otherwise provided in this section, the monies in the emergency 124 fund may be expended only in amounts appropriated by the 125 Legislature. The emergency fund shall be maintained in perpetuity 126 for the purposes established in this section and Section 6 of 127 Chapter 521, Laws of 1995. Unexpended amounts remaining in the 128 emergency fund at the end of a fiscal year shall not lapse into 129 the State General Fund. Any interest earned on amounts in the 130 emergency fund shall be deposited to the credit of the fund. 131 Monies in the emergency fund may not be used or expended for any 132 purpose except as authorized under this section and Section 6 of

(c) The board created in subsection (1) shall establish loan and grant programs by which loans and grants may be made available to counties, incorporated municipalities, districts or other water organizations that have been granted tax-exempt status under either federal or state law, to assist those counties, incorporated municipalities, districts or water organizations in making water systems improvements, including the construction of new water systems or expansion or repair of existing water systems. Any entity eligible under this section may receive either a loan or a grant, or both. No grant awarded under the

Chapter 521, Laws of 1995.

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144 program established in this section may be made using funds from 145 the loan program. Grants may be awarded only when the Legislature specifically appropriates funds for that particular purpose. 146 interest rate on those loans may vary from time to time and from 147 148 loan to loan, and will be at or below market interest rates as 149 determined by the board. The board shall act as quickly as is 150 practicable and prudent in deciding on any loan request that it 151 receives. Loans from the revolving fund or emergency fund may be 152 made to counties, incorporated municipalities, districts or other 153 water organizations that have been granted tax-exempt status under 154 either federal or state law, as set forth in a loan agreement in 155 amounts not to exceed one hundred percent (100%) of eligible 156 project costs as established by the board. The board may require 157 county, municipal, district or other water organization 158 participation or funding from other sources, or otherwise limit 159 the percentage of costs covered by loans from the revolving fund 160 or the emergency fund. The board may establish a maximum amount for any loan from the revolving fund or emergency fund in order to 161 162 provide for broad and equitable participation in the programs.

(d) A county that receives a loan from the revolving fund or the emergency fund shall pledge for repayment of the loan any part of the homestead exemption annual tax loss reimbursement to which it may be entitled under Section 27-33-77, as may be required to meet the repayment schedule contained in the loan agreement. An incorporated municipality that receives a loan from

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169	the revolving fund or the emergency fund shall pledge for
170	repayment of the loan any part of the sales tax revenue
171	distribution to which it may be entitled under Section 27-65-75,
172	as may be required to meet the repayment schedule contained in the
173	loan agreement. All recipients of such loans shall establish a
174	dedicated source of revenue for repayment of the loan. Before any
175	county or incorporated municipality shall receive any loan, it
176	shall have executed with the Department of Revenue and the board a
177	loan agreement evidencing that loan. The loan agreement shall not
178	be construed to prohibit any recipient from prepaying any part or
179	all of the funds received. The repayment schedule in each loan
180	agreement shall provide for (i) monthly payments, (ii) semiannual
181	payments, or (iii) other periodic payments, the annual total of
182	which shall not exceed the annual total for any other year of the
183	loan by more than fifteen percent (15%). Except as otherwise
184	provided in subsection (4) of this section, the loan agreement
185	shall provide for the repayment of all funds received from the
186	revolving fund within not more than fifteen (15) years or a term
187	as otherwise allowed by the federal Safe Drinking Water Act, and
188	all funds received from the emergency fund within not more than
189	five (5) years from the date of project completion, and any
190	repayment shall commence not later than one (1) year after project
191	completion. The Department of Revenue shall withhold semiannually
192	from counties and monthly from incorporated municipalities from

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194	equal ·	to th	ne n	next	repavmer	nt a	as p	rovided	in	the	loan	agre	eme	ent.

- Any county, incorporated municipality, district or 195 other water organization desiring to construct a project approved 196 197 by the board which receives a loan from the state for that purpose 198 but which is not eligible to pledge for repayment under the 199 provisions of paragraph (d) of this subsection shall repay that 200 loan by making payments each month to the State Treasurer through 201 the Department of Finance and Administration for and on behalf of 202 the board according to Section 7-7-15, to be credited to either 203 the revolving fund or the emergency fund, whichever is 204 appropriate, in lieu of pledging homestead exemption annual tax 205 loss reimbursement or sales tax revenue distribution.
- Loan repayments shall be according to a repayment schedule contained in each loan agreement as provided in paragraph (d) of this subsection.
- 209 (f) Any district created pursuant to Sections 19-5-151
 210 through 19-5-207 that receives a loan from the revolving fund or
 211 the emergency fund shall pledge for repayment of the loan any part
 212 of the revenues received by that district pursuant to Sections
 213 19-5-151 through 19-5-207, as may be required to meet the
 214 repayment schedule contained in the loan agreement.
- 215 (g) The State Auditor, upon request of the board, shall 216 audit the receipts and expenditures of a county, an incorporated 217 municipality, district or other water organization whose loan

218 repayments appear to be in arrears, and if the Auditor finds that 219 the county, incorporated municipality, district or other water 220 organization is in arrears in those repayments, the Auditor shall 221 immediately notify the chairman of the board who may take any 222 action as may be necessary to enforce the terms of the loan 223 agreement, including liquidation and enforcement of the security 224 given for repayment of the loan, and the Executive Director of the Department of Finance and Administration who shall withhold all 225 226 future payments to the county of homestead exemption annual tax 227 loss reimbursements under Section 27-33-77 and all sums allocated 228 to the county or the incorporated municipality under Section 229 27-65-75 until such time as the county or the incorporated 230 municipality is again current in its loan repayments as certified 231 by the board. 232 Except as otherwise provided in this section, all 233 monies deposited in the revolving fund or the emergency fund,

(h) Except as otherwise provided in this section, all monies deposited in the revolving fund or the emergency fund, including loan repayments and interest earned on those repayments, shall be used only for providing loans or other financial assistance to water systems as the board deems appropriate. In addition, any amounts in the revolving fund or the emergency fund may be used to defray the reasonable costs of administering the revolving fund or the emergency fund and conducting activities under this section and Sections 6 through 20 of Chapter 521, Laws of 1995, subject to any limitations established in the federal Safe Drinking Water Act, as amended and subject to annual

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- 244 upon approval by the board, to use amounts available to it from
- 245 the revolving fund or the emergency fund to contract for those
- 246 facilities and staff needed to administer and provide routine
- 247 management for the funds and loan program. However,
- 248 notwithstanding any other provision of law to the contrary, all or
- 249 any portion of repayments of principal and interest derived from
- 250 the fund uses described in this section may be designated or
- 251 pledged for repayment of a loan as provided for in Section
- 252 31-25-28 in connection with a loan from the Mississippi
- 253 Development Bank.
- 254 (3) In administering this section and Sections 6 through 20
- of Chapter 521, Laws of 1995, the board created in subsection (1)
- 256 of this section shall have the following powers and duties:
- 257 (a) To supervise the use of all funds made available
- 258 under this section and Sections 6 through 20 of Chapter 521, Laws
- 259 of 1995, for local governments and rural water systems
- 260 improvements;
- 261 (b) To promulgate rules and regulations, to make
- 262 variances and exceptions thereto, and to establish procedures in
- 263 accordance with this section and Sections 6 through 20 of Chapter
- 264 521, Laws of 1995, for the implementation of the local governments
- 265 and rural water systems improvements revolving loan program;
- 266 (c) To require, at the board's discretion, any loan or
- 267 grant recipient to impose a per connection fee or surcharge or

268	amended water rate schedule or tariff on each customer or any
269	class of customers, benefiting from an improvement financed by a
270	loan or grant made under this section, for repayment of any loan
271	funds provided under this section and Sections 6 through 20 of
272	Chapter 521, Laws of 1995. The board may require any loan or
273	grant recipient to undergo a water system viability analysis and
274	may require a loan or grant recipient to implement any result of
275	the viability analysis. If the loan recipient fails to implement
276	any result of a viability analysis as required by the board, the
277	board may impose a monetary penalty or increase the interest rate
278	on the loan, or both. If the grant recipient fails to implement
279	any result of a viability analysis as required by the board, the
280	board may impose a monetary penalty on the grant;

- 281 (d) To review and certify all projects for which funds 282 are authorized to be made available under this section and 283 Sections 6 through 20 of Chapter 521, Laws of 1995, for local 284 governments and rural water systems improvements;
- (e) To requisition monies in the Local Governments and
 Rural Water Systems Improvements Revolving Loan Fund and the Local
 Governments and Rural Water Systems Emergency Loan Fund and
 distribute those monies on a project-by-project basis in
 accordance with this section;
- 290 (f) To ensure that the funds made available under this 291 section and Sections 6 through 20 of Chapter 521, Laws of 1995, to 292 a county, an incorporated municipality, a district or a water

293	organization that has been granted tax-exempt status under either
294	federal or state law provide for a distribution of projects and
295	funds among the entities under a priority system established by
296	the board;

- government accounting standards an accurate record of all monies in the revolving fund and the emergency fund made available to counties, incorporated municipalities, districts or other water organizations under this section and Sections 6 through 20 of Chapter 521, Laws of 1995, and the costs for each project;
- (h) To establish policies, procedures and requirements concerning viability and financial capability to repay loans that may be used in approving loans available under this section, including a requirement that all loan recipients have a rate structure which will be sufficient to cover the costs of operation, maintenance, major equipment replacement and repayment of any loans made under this section; and
- (i) To file annually with the Legislature a report detailing how monies in the Local Governments and Rural Water Systems Improvements Revolving Loan Fund and the Local Governments and Rural Water Systems Emergency Loan Fund were spent during the preceding fiscal year in each county, incorporated municipality, district or other water organization, the number of projects approved and constructed, and the cost of each project.

317	For efficient and effective administration of the loan
318	program, revolving fund and emergency fund, the board may
319	authorize the department or the State Health Officer to carry out
320	any or all of the powers and duties enumerated above.
321	(4) The board may, on a case-by-case basis and to the extent
322	allowed by federal law, renegotiate the payment of principal and
323	interest on loans made under this section to the six (6) most
324	southern counties of the state covered by the Presidential
325	Declaration of Major Disaster for the State of Mississippi
326	(FEMA-1604-DR) dated August 29, 2005, and to incorporated
327	municipalities, districts or other water organizations located in
328	such counties; however, the interest on the loans shall not be
329	forgiven for a period of more than twenty-four (24) months and the
330	maturity of the loans shall not be extended for a period of more
331	than forty-eight (48) months.
332	SECTION 2. This act shall take effect and be in force from
333	and after July 1, 2025.