To: Insurance

By: Representative Yancey

HOUSE BILL NO. 1160

AN ACT TO CREATE THE TRANSPARENCY AND ACCOUNTABILITY OF PATIENT PREMIUMS INVESTED IN DENTAL CARE ACT; TO DEFINE "MEDICAL LOSS RATIO" AS THE MINIMUM PERCENTAGE OF ALL PREMIUM FUNDS COLLECTED BY A DENTAL INSURANCE PLAN EACH YEAR THAT MUST BE SPENT 5 ON ACTUAL PATIENT CARE RATHER THAN ADMINISTRATIVE AND OVERHEAD COSTS; TO DEFINE "ADMINISTRATIVE AND OVERHEAD COSTS"; TO PROVIDE 7 THAT A HEALTH CARE SERVICE PLAN THAT ISSUES, SELLS, RENEWS OR OFFERS A SPECIALIZED HEALTH CARE SERVICE PLAN CONTRACT COVERING 8 9 DENTAL SERVICES SHALL FILE A DENTAL LOSS RATIO WITH THE DEPARTMENT 10 OF INSURANCE THAT IS ORGANIZED BY MARKET AND PRODUCT TYPE AND 11 CONTAINS THE INFORMATION ESTABLISHED IN THE PROVISIONS OF THIS 12 ACT; TO PROVIDE THE TIMELINE FOR SUBMITTING INFORMATION FOR DATA VERIFICATION OF THE HEALTH CARE SERVICE PLAN'S REPRESENTATIONS IN THE MEDICAL LOSS RATIO ANNUAL REPORT; TO PROVIDE THAT THE MEDICAL 14 LOSS RATIO FOR DENTAL INSURANCE PLANS SHALL BE 83%; TO PROVIDE THE 1.5 16 METHOD FOR CALCULATING THE TOTAL AMOUNT OF AN ANNUAL REBATE 17 REQUIRED; TO PROVIDE THE TIME THAT A CARRIER OFFERING DENTAL 18 BENEFIT PLANS HAS TO FILE GROUP PRODUCT BASE RATES AND ANY 19 CHANGES; TO AUTHORIZE THE DEPARTMENT OF INSURANCE TO DISAPPROVE 20 ANY BASE RATE CHANGES THAT ARE EXCESSIVE, INADEQUATE OR 21 UNREASONABLE IN RELATION TO BENEFITS CHARGED; TO PROVIDE WHEN THE 22 COMMISSIONER OF INSURANCE MAY PRESUMPTIVELY DISAPPROVE AS 23 EXCESSIVE A DENTAL BENEFIT PLAN CARRIER'S RATE; TO PROVIDE THE 24 HEARING PROCESS FOR WHEN A PROPOSED RATE CHANGE HAS BEEN 25 PRESUMPTIVELY DISAPPROVED; TO AUTHORIZE THE DEPARTMENT OF 26 INSURANCE TO PROMULGATE RULES AND REGULATIONS; TO PROVIDE THE 27 APPLICABILITY OF THE ACT; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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29 SECTION 1. This act shall be known and may be cited as
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- 30 "Transparency and Accountability of Patient Premiums Invested in
- 31 Dental Care Act".
- 32 **SECTION 2.** For the purposes of this act, the following words
- 33 and phrases shall have the meanings as defined herein unless the
- 34 context clearly indicates otherwise:
- 35 (a) "Earned premium" means all monies paid by a
- 36 policyholder or subscriber as a condition of receiving coverage
- 37 from the insurer, including any fees or other contributions
- 38 associated with the dental plan.
- 39 (b) "Medical loss ratio (MLR)" means the minimum
- 40 percentage of all premium funds collected by an insurer each year
- 41 that must be spent on actual patient care rather than overhead
- 42 costs. This minimum required percentage that dental insurance
- 43 plans must meet for the portion of patient premiums must dedicated
- 44 to patient care rather than administrative and overhead costs, or
- 45 the difference must be refunded to individuals and groups in the
- 46 form of rebate.
- 47 (c) "Administrative and overhead costs" mean costs that
- 48 are spent on anything other than patient care.
- 49 (d) "Unpaid claim reserves" means reserves and
- 50 liabilities established to account for claims that were incurred
- 51 during the MLR reporting year but were not paid within three (3)
- 52 months of the end of the MLR reporting year.

53	SECTION 3. Transparency of Patient Premiums. (1) A
54	healthcare service plan that issues, sells, renews or offers a
55	specialized health care service plan contract covering dental
56	services shall file a dental loss ration (DLR) with the Department
57	of Insurance that is organized by market and product type and
58	contains information under the following guidelines.
59	(2) The medical loss ratio for a dental plan or the dental

- coverage portion of a health benefit plan shall be determined by dividing the numerator by the denominator as defined in this section.
- 63 (a) The numerator shall be the amount spent on care.
 64 The amount spent on care shall include:
 - (i) The amount expended for clinical dental services which are services within the code on dental procedures and nomenclature, provided to enrollees which includes payments under capitation contracts with dental providers, whose services are covered by the contract for dental clinical services or supplies covered by the contract; provided, any overpayment that has already been received from providers shall not be reported as a paid claim. Overpayment recoveries received from providers shall be deducted from incurred claim amounts;
- 74 (ii) Unpaid claim reserves; and
- 75 (iii) Claim payments recovered by insurers from 76 providers or enrollees using utilization management efforts,
- 77 deducted from claim amounts.

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78	(b) Calculation of the numerator shall not include:
79	(i) All administrative costs, including, but not
80	limited to, infrastructure, personnel costs or broker payments;
81	(ii) Amounts paid to third-party vendors for
82	secondary network savings;
83	(iii) Amounts paid to third-party vendors for
84	network development, administrative fees, claims processing and
85	utilization management; and
86	(iv) Amounts paid to a provider for professional
87	or administrative services that do not represent compensation or
88	reimbursement for covered services to an enrollee, including, but
89	not limited to, dental record copying costs, attorney fees,
90	subrogation vendor fees, compensation to paraprofessionals,
91	janitors, quality assurance analysts, administrative supervisors,
92	secretaries to dental personnel and dental record clerks.
93	(c) The denominator shall include the total amount of
94	the earned premium revenues, excluding federal and state taxes and
95	licensing and regulatory fees paid after accounting for any
96	payments pursuant to federal law.
97	(2) A dental benefit plan or the dental portion of a health
98	benefit plan that issues, sells, renews or offers a specialized
99	health benefit plan contract covering dental services on or after
100	the effective date of this act shall file a dental loss ratio

(DLR) with the Department of Insurance that is organized by market

and product type and, where appropriate, contains the same

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- information required in the 2013 federal Medical Loss Ratio Annual Reporting Form (CMS-10418).
- 105 (3) The DLR reporting year shall be for the calendar year
 106 during which dental coverage is provided by the plan. All terms
 107 used in the MLR annual report shall have the same meaning as used
 108 in the federal Public Health Service Act, 42 USC, Section
 109 300gg-18, Part 158 of Title 45 of the Code of Federal Regulations.
- (4) If data verification of the dental benefit plan or the dental portion of a health benefit plan's representations in the DLR annual report is deemed necessary, the Department of Insurance shall provide the health benefit plan with a notification thirty (30) days before the commencement of the financial examination.
 - (5) The dental benefit plan or the dental portion of a health benefit plan shall have thirty (30) days from the date of notification to submit to the department all requested data. The Commissioner of Insurance may extend the time for a health benefit plan to comply with this subsection (5) upon a finding of good cause.
- 121 (6) The department shall make available to the public all of 122 the data provided to the department pursuant to this section.
- 123 (7) The provisions of this act shall not apply to health 124 benefit plans under Medicaid, the Children's Health Insurance 125 Program or other state sponsored healthcare programs.
- 126 <u>SECTION 4.</u> Excess Revenue-Patient Rebate. (1) A dental 127 benefit plan or the dental portion of a health benefit plan that

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128	issues, sells, renews, or offers a specialized health care service
129	plan contract covering dental services on or after the effective
130	date of this act shall provide an annual rebate to each enrollee
131	under that coverage, on a pro rata basis, if the ratio of the
132	amount of premium revenue expended by the dental benefit plan or
133	the dental portion of a health benefit plan on the costs for
134	reimbursement for services provided to enrollees under that
135	coverage and for activities that improve dental care quality to
136	the total amount of premium revenue, excluding federal and state
137	taxes and licensing or regulatory fees, and after accounting for
138	payments or receipts for risk adjustment, risk corridors, and
139	reinsurance, Sections 2 and 3 of this act, is less than, at
140	minimum, eighty-three percent (83%).

- (2) The total amount of an annual rebate required under this section shall be calculated in an amount equal to the product of the amount by which the percentage described in subsection (1) of this section exceeds the insurer's reported ratio described in Sections 2 and 3 of this act multiplied by the total amount of premium revenue, excluding federal and state taxes and licensing or regulatory fees and after accounting for payments or receipts for risk adjustment, risk corridors and reinsurance.
- 149 (3) A dental benefit plan or the dental portion of a health 150 benefit plan shall provide any rebate owed to an enrollee no later 151 than August 1 of the calendar year following the year for which

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- the ratio described in subsection (1) of this section was calculated.
- 154 SECTION 5. Rate Review and Approval Requirements. (1)155 carriers offering dental benefit plans shall file group product 156 base rates and any changes to group rating factors that are to be 157 effective on January 1 of each year, on or before July 1 of the preceding year. The Department of Insurance shall disapprove any 158 159 proposed changes to base rates that are excessive, inadequate or 160 unreasonable in relation to the benefits charged. The Department 161 of Insurance shall disapprove any change to group rating factors 162 that is discriminatory or not actuarially sound.
 - (2) A dental benefit plan or the dental portion of a health benefit plan that issues, sells, renews or offers a specialized health benefit plan contract covering dental services shall not establish rates for any dental coverage plan issued to any policyholder that are excessive, inadequate or unfairly discriminatory. To assure compliance with the requirements of this section that rates are not excessive in relation to benefits, the Commissioner of Insurance shall promulgate rules to require rate filings and shall require the submission of adequate documentation and supporting information, including actuarial opinions or certifications that the rates proposed by dental plans do not result in the DLR exceeding the ratios described Sections 2 and 3 of this act.

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1/6	(3) If a carrier files a base rate change and the
177	administrative expense loading component, not including taxes and
178	assessments, increases by more than the most recent calendar
179	year's percentage increase in the dental services Consumer Price
180	Index for All Urban Consumers, United States city average, not
181	seasonally adjusted, or a carrier's reported contribution to
182	surplus exceeds one and nine tenths percent (1.9%), or the
183	aggregate DLR for all plans offered by a carrier is less than the
184	applicable percentage set forth in Sections 2 and 3 of this act,
185	then such carrier's rate shall be presumptively disapproved as
186	excessive by the Department of Insurance.

- 187 (4) If the carrier's rate is presumptively disapproved:
- 188 (a) The carrier shall communicate to all employers and
 189 individuals covered under a group product that the proposed
 190 increase has been presumptively disapproved and is subject to a
 191 hearing by the department; and
- 192 (b) The department shall conduct a public hearing and
 193 shall properly advertise the hearing in compliance with public
 194 hearing requirements;
- 195 (5) The Attorney General may intervene in a public hearing 196 or other proceeding under this section and may require additional 197 information as the Attorney General considers necessary to ensure 198 compliance with subsection (4).

199	(6) The carrier	shall	submit	expected	rate	increases	to	the
200	Commissioner at least	sixty	(60) d	ays before	e the	proposed		
201	implementation of the	rates	_					

- 202 If the Department of Insurance disapproved the rate (7) 203 submitted by a carrier, the department shall notify the carrier in 204 writing no later than forty-five (45) days before the proposed 205 effective date of the carrier's rate. The carrier may submit a 206 request for hearing to the Department of Insurance within ten (10) 207 days of such notice of disapproval. The department must schedule 208 a hearing within fifteen (15) days of receipt. The Department of 209 Insurance shall issue a written decision within thirty (30) days 210 after the conclusion of the hearing. The carrier may not 211 implement the disapproved rates or changes at any time unless the 212 Department of Insurance reverses the disapproval after the hearing 213 or unless a court vacates the decision of the Department of 214 Insurance.
- 215 SECTION 6. Annual Filing. (1) Beginning July 1, 2025, and
 216 on or before July 1 of each year thereafter, each dental insurer
 217 doing business in this state shall file with the Department of
 218 Insurance, in the form and manner prescribed by the department, an
 219 annual report on the dental loss ratio for the preceding calendar
 220 year. The dental loss ratio annual report shall include the
 221 following:
- 222 (a) A combined dental loss ratio percentage for all 223 individual dental policies; and

224		(b)) A	combi	ined	der	ntal	loss	ratio	ре	rcentage	for	all
225	group	dental	pol	icies	issı	ıed	to	fully	insure	ed	groups.		

- 226 (2) Not later than August 1 of each year, the department
 227 shall post the reported dental loss ratios for each dental insurer
 228 on a publicly available website in a manner that is easily located
 229 and identifiable to the public. The department may not post the
 230 underlying claims, premiums and other data used to calculate the
 231 dental loss ratios and shall treat all claims, premiums and other
 232 data as confidential.
- 233 **SECTION 7.** This act shall take effect and be in force from 234 and after July 1, 2025.