To: Education

By: Representative McLean

HOUSE BILL NO. 864

- AN ACT TO AMEND SECTION 37-17-6, MISSISSIPPI CODE OF 1972, TO REVISE THE STATE SCHOOL AND SCHOOL DISTRICT ACCOUNTABILITY SYSTEM BY ELIMINATING THE "A" THROUGH "F" DESIGNATIONS; AND FOR RELATED PURPOSES.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 6 **SECTION 1.** Section 37-17-6, Mississippi Code of 1972, is
- 7 amended as follows:
- 8 37-17-6. (1) The State Board of Education, acting through
- 9 the Commission on School Accreditation, shall establish and
- 10 implement a permanent performance-based accreditation system, and
- 11 all noncharter public elementary and secondary schools shall be
- 12 accredited under this system.
- 13 (2) School districts shall be required to provide school
- 14 classroom space that is air-conditioned as a minimum requirement
- 15 for accreditation.
- 16 (3) (a) The State Board of Education, acting through the
- 17 Commission on School Accreditation, shall require that school
- 18 districts employ certified school librarians according to the
- 19 following formula:

20	Number of Students	Number of Certified
21	Per School Library	School Librarians
22	0 - 499 Students	1/2 Full-time Equivalent
23		Certified Librarian
24	500 or More Students	1 Full-time Certified
25		Librarian

- 26 (b) The State Board of Education, however, may increase 27 the number of positions beyond the above requirements.
- 28 (c) The assignment of certified school librarians to
 29 the particular schools shall be at the discretion of the local
 30 school district. No individual shall be employed as a certified
 31 school librarian without appropriate training and certification as
 32 a school librarian by the State Department of Education.
- 33 (d) School librarians in the district shall spend at
 34 least fifty percent (50%) of direct work time in a school library
 35 and shall devote no more than one-fourth (1/4) of the workday to
 36 administrative activities that are library related.
- 37 (e) Nothing in this subsection shall prohibit any 38 school district from employing more certified school librarians 39 than are provided for in this section.
- 40 (f) Any additional millage levied to fund school
 41 librarians required for accreditation under this subsection shall
 42 be included in the tax increase limitation set forth in Sections
 43 37-57-105 and 37-57-107 and shall not be deemed a new program for
 44 purposes of the limitation.

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45 (4) [Deleted]
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- 46 (5) (a) The State Department of Education, acting through
- 47 the Mississippi Commission on School Accreditation, shall
- 48 implement a single * * * school and school district accountability
- 49 system approved by the State Board of Education which shows
- 50 meaningful differentiation between school districts while
- 51 complying with applicable federal and state requirements * * *.
- 52 (b) The State Department of Education shall combine the
- 53 state school and school district accountability system with the
- 54 federal system in order to have a single system. The
- 55 accountability system must satisfy the following criteria:
- 56 * * *
- 57 (* *i) The accountability system shall include
- 58 the federally compliant four-year graduation rate in school and
- 59 school district accountability system calculations. Graduation
- 60 rate will apply to high school and school district accountability
- 61 ratings as a compensatory component * * *;
- 62 (* * *ii) The school and school district
- 63 accountability system shall incorporate a standards-based growth
- 64 model, in order to support improvement of individual student
- 65 learning;
- 66 * * *
- 67 (* * *iii) Standards for student, school and
- 68 school district performance will be increased when student
- 69 proficiency is at a seventy-five percent (75%) and/or when

- 70 sixty-five percent (65%) of the schools and/or school districts
- 71 are earning a grade * * * equivalent to "B" or higher, in order to
- 72 raise the standard on performance after targets are met; and
- 73 (* * *iv) The system shall include student
- 74 performance on the administration of a career-readiness
- 75 assessment, such as, but not limited to, the ACT WorkKeys
- 76 Assessment, deemed appropriate by the State Department of
- 77 Education working in coordination with the Office of Workforce
- 78 Development.
- 79 (6) Nothing in this section shall be deemed to require a
- 80 nonpublic school that receives no local, state or federal funds
- 81 for support to become accredited by the State Board of Education.
- 82 (7) The State Board of Education shall create an
- 83 accreditation audit unit under the Commission on School
- 84 Accreditation to determine whether schools are complying with
- 85 accreditation standards.
- 86 (8) The State Board of Education shall be specifically
- 87 authorized and empowered to withhold allocations from the total
- 88 funding formula funds as provided in Sections 37-151-200 through
- 89 37-151-215 to any public school district for failure to timely
- 90 report student, school personnel and fiscal data necessary to meet
- 91 state and/or federal requirements.
- 92 (9) [Deleted]
- 93 (10) The State Board of Education shall establish, for those
- 94 school districts failing to meet accreditation standards, a

95 program of development to be complied with in order to receive

96 state funds, except as otherwise provided in subsection (15) of

97 this section when the Governor has declared a state of emergency

98 in a school district or as otherwise provided in Section 206,

99 Mississippi Constitution of 1890. The state board, in

100 establishing these standards, shall provide for notice to schools

101 and sufficient time and aid to enable schools to attempt to meet

102 these standards, unless procedures under subsection (15) of this

103 section have been invoked.

104 (11) The State Board of Education shall be charged with the

implementation of the program of development in each applicable

106 school district as follows:

107 (a) Develop an impairment report for each district

108 failing to meet accreditation standards in conjunction with school

109 district officials:

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110 (b) Notify any applicable school district failing to

111 meet accreditation standards that it is on probation until

112 corrective actions are taken or until the deficiencies have been

113 removed. The local school district shall develop a corrective

114 action plan to improve its deficiencies. For district academic

115 deficiencies, the corrective action plan for each such school

116 district shall be based upon a complete analysis of the following:

117 student test data, student grades, student attendance reports,

118 student dropout data, existence and other relevant data. The

119 corrective action plan shall describe the specific measures to be

120 taken by the particular school district and school to improve:

121 (i) instruction; (ii) curriculum; (iii) professional development;

122 (iv) personnel and classroom organization; (v) student incentives

123 for performance; (vi) process deficiencies; and (vii) reporting to

124 the local school board, parents and the community. The corrective

125 action plan shall describe the specific individuals responsible

126 for implementing each component of the recommendation and how each

127 will be evaluated. All corrective action plans shall be provided

128 to the State Board of Education as may be required. The decision

129 of the State Board of Education establishing the probationary

130 period of time shall be final;

131 (c) Offer, during the probationary period, technical

assistance to the school district in making corrective actions.

133 Subject to appropriations, the State Department of Education shall

134 provide technical and/or financial assistance to all such school

135 districts in order to implement each measure identified in that

136 district's corrective action plan through professional development

137 and on-site assistance. Each such school district shall apply for

138 and utilize all available federal funding in order to support its

corrective action plan in addition to state funds made available

140 under this paragraph;

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141 (d) Assign department personnel or contract, in its

142 discretion, with the institutions of higher learning or other

143 appropriate private entities with experience in the academic,

144 finance and other operational functions of schools to assist 145 school districts;

- (e) Provide for publication of public notice at least one time during the probationary period, in a newspaper published within the jurisdiction of the school district failing to meet accreditation standards, or if no newspaper is published therein, then in a newspaper having a general circulation therein. The publication shall include the following: declaration of school system's status as being on probation; all details relating to the impairment report; and other information as the State Board of Education deems appropriate. Public notices issued under this section shall be subject to Section 13-3-31 and not contrary to other laws regarding newspaper publication.
- not taken by the local school district or if the deficiencies are not removed by the end of the probationary period, the Commission on School Accreditation shall conduct a hearing to allow the affected school district to present evidence or other reasons why its accreditation should not be withdrawn. Additionally, if the local school district violates accreditation standards that have been determined by the policies and procedures of the State Board of Education to be a basis for withdrawal of school district's accreditation without a probationary period, the Commission on School Accreditation shall conduct a hearing to allow the affected school district to present evidence or other reasons why its

accreditation should not be withdrawn. After its consideration of
the results of the hearing, the Commission on School Accreditation
shall be authorized, with the approval of the State Board of
Education, to withdraw the accreditation of a public school
district, and issue a request to the Governor that a state of
emergency be declared in that district.

(b) (i) If the State Board of Education and the Commission on School Accreditation determine that an extreme emergency situation exists in a school district that jeopardizes the safety, security or educational interests of the children enrolled in the schools in that district and that emergency situation is believed to be related to a serious violation or violations of accreditation standards or state or federal law, the State Board of Education may request the Governor to declare a state of emergency in that school district. For purposes of this paragraph, the declarations of a state of emergency district's impairments are related to a lack of financial may include the school district's serious failure to meet minimum academic standards, as evidenced by a continued pattern of poor student performance, or impairments related to a lack of financial resources.

(ii) If the State Board of Education determines
that a public school or district in the state which, during each
of two (2) consecutive school years or during two (2) of three (3)
consecutive school years, receives a rating equivalent to an "F"

194	designation by the State Board of Education under the
195	accountability rating system or has been persistently failing as
196	defined by the State Board of Education * * $\star_{\underline{\prime}}$ or if the State
197	Board of Education determines that a public school or district in
198	the state which, during each of four (4) consecutive school years,
199	receives a $\underline{\text{rating equivalent to a}}$ "D" or "F" designation by the
200	State Board of Education under the accountability rating system or
201	has been persistently failing as defined by the State Board of
202	Education * * $\star_{\underline{\prime}}$ or if more than fifty percent (50%) of the
203	schools within a school district are designated as Schools-At-Risk
204	in any one (1) year, then the board may place such school or
205	district into a District of Transformation. The State Board of
206	Education shall take over only the number of schools and districts
207	for which it has the capacity to serve. The State Board of
208	Education shall adopt rules and regulations governing any
209	additional requirements for placement into a District of
210	Transformation and the operation thereof. School districts or
211	schools that are eligible to be placed into a District of
212	Transformation due to poor academic performance but $\underline{\text{which}}$ are not
213	absorbed due to the capacity of the State Board of Education * * \star
214	shall develop and implement a district improvement plan with
215	prescriptive guidance and support from the * * * <u>State</u> Department
216	of Education, with the goal of helping the district improve
217	student achievement. Failure of the school board, superintendent
218	and school district staff to implement the plan with fidelity and

219	participate in the activities provided as support by the
220	department shall result in the school district retaining its
221	eligibility for placement into a District of Transformation.
222	(iii) If the State Board of Education * * *
223	determines that a school district is impaired with a serious lack
224	of financial resources, the State Board of Education may place the
225	school district into a District of Transformation. If a school
226	district is placed into a District of Transformation for financial
227	reasons, the school district shall be required to reimburse the
228	state for any costs incurred by the state on behalf of the school
229	district.
230	(c) Whenever the Governor declares a state of emergency
231	in a school district in response to a request made under paragraph
232	(a) or (b) of this subsection, or when the State Board of
233	Education places a school district into a District of
234	Transformation due to poor academic performance or financial
235	reasons, the State Board of Education may take one or more of the
236	following actions:
237	(i) Declare a state of emergency, under which some
238	or all of state funds can be escrowed except as otherwise provided
239	in Section 206, Constitution of 1890, until the board determines
240	corrective actions are being taken or the deficiencies have been

removed, or that the needs of students warrant the release of

funds. The funds may be released from escrow for any program

which the board determines to have been restored to standard even

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244	though	the	state	of	emergency	may	not	as	yet	be	terminated	for	the
245	distri	ct as	s a who	ole	;								

- (ii) Override any decision of the local school
 247 board or superintendent of education, or both, concerning the
 248 management and operation of the school district, or initiate and
 249 make decisions concerning the management and operation of the
 250 school district;
- (iii) Assign an interim superintendent, or in its
 discretion, contract with a private entity with experience in the
 academic, finance and other operational functions of schools and
 school districts, who will have those powers and duties prescribed
 in subsection (15) of this section;
- 256 (iv) Grant transfers to students who attend this 257 school district so that they may attend other accredited schools 258 or districts in a manner that is not in violation of state or 259 federal law;
- 260 For states of emergency declared under paragraph (a) only, if the accreditation deficiencies are related 261 262 to the fact that the school district is too small, with too few 263 resources, to meet the required standards and if another school 264 district is willing to accept those students, abolish that 265 district and assign that territory to another school district or 266 districts. If the school district has proposed a voluntary 267 consolidation with another school district or districts, then if 268 the State Board of Education finds that it is in the best interest

269	of the	pupils	of the	e district	for	the	consolidation	n to	proceed,
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- 270 the voluntary consolidation shall have priority over any such
- 271 assignment of territory by the State Board of Education;
- (vi) For actions taken pursuant to paragraph (b)
- 273 only, reduce local supplements paid to school district employees,
- 274 including, but not limited to, instructional personnel, assistant
- 275 teachers and extracurricular activities personnel, if the
- 276 district's impairment is related to a lack of financial resources,
- 277 but only to an extent that will result in the salaries being
- 278 comparable to districts similarly situated, as determined by the
- 279 State Board of Education;
- (vii) For actions taken pursuant to paragraph (b)
- 281 only, the State Board of Education may take any action as
- 282 prescribed in Section 37-17-13.
- 283 (d) At the time that satisfactory corrective action has
- 284 been taken in a school district in which a state of emergency has
- 285 been declared, the State Board of Education may request the
- 286 Governor to declare that the state of emergency no longer exists
- 287 in the district.
- (e) The parent or legal guardian of a school-age child
- 289 who is enrolled in a school district whose accreditation has been
- 290 withdrawn by the Commission on School Accreditation and without
- 291 approval of that school district may file a petition in writing to
- 292 a school district accredited by the Commission on School
- 293 Accreditation for a legal transfer. The school district

294 a	ccredited	bу	the	Commission	on	School	Accreditation	may	grant	the
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- transfer according to the procedures of Section 37-15-31(1)(b).
- 296 In the event the accreditation of the student's home district is
- 297 restored after a transfer has been approved, the student may
- 298 continue to attend the transferee school district. The per pupil
- 299 amount of the total funding formula allotment for the student's
- 300 home school district shall be transferred monthly to the school
- 301 district accredited by the Commission on School Accreditation that
- 302 has granted the transfer of the school-age child.
- 303 (f) Upon the declaration of a state of emergency for
- 304 any school district in which the Governor has previously declared
- 305 a state of emergency, the State Board of Education may either:
- 306 (i) Place the school district into district
- 307 transformation, in which the school district shall remain until it
- 308 has fulfilled all conditions related to district transformation.
- 309 If the district was assigned an accreditation rating * * \star
- 310 equivalent to "D" or "F" when placed into district transformation,
- 311 the district shall be eligible to return to local control when the
- 312 school district has attained a rating equivalent to "C" * * * or
- 313 higher for three (3) consecutive years;
- 314 (ii) Abolish the school district and
- 315 administratively consolidate the school district with one or more
- 316 existing school districts;
- 317 (iii) Reduce the size of the district and

318 administratively consolidate parts of the district, as determined

319	by the State Board of Education. However, no school district
320	which is not in district transformation shall be required to
321	accept additional territory over the objection of the district; or
322	(iv) Require the school district to develop and
323	implement a district improvement plan with prescriptive guidance
324	and support from the State Department of Education, with the goal
325	of helping the district improve student achievement. Failure of
326	the school board, superintendent and school district staff to
327	implement the plan with fidelity and participate in the activities
328	provided as support by the department shall result in the school
329	district retaining its eligibility for district transformation.
330	(13) Upon the declaration of a state of emergency in a
331	school district under subsection (12) of this section, or upon the

(13) Upon the declaration of a state of emergency in a school district under subsection (12) of this section, or upon the State Board of Education's placement of a school district into a District of Transformation for academic or financial reasons, the Commission on School Accreditation shall be responsible for public notice at least once a week for at least three (3) consecutive weeks in a newspaper published within the jurisdiction of the school district failing to meet accreditation standards, or if no newspaper is published therein, then in a newspaper having a general circulation therein. The size of the notice shall be no smaller than one-fourth (1/4) of a standard newspaper page and shall be printed in bold print. If an interim superintendent has been appointed for the school district, the notice shall begin as follows: "By authority of Section 37-17-6, Mississippi Code of

344	1972, as amended, adopted by the Mississippi Legislature during
345	the 1991 Regular Session, this school district (name of school
346	district) is hereby placed under the jurisdiction of the State
347	Department of Education acting through its appointed interim
348	superintendent (name of interim superintendent)."

The notice also shall include, in the discretion of the State Board of Education, any or all details relating to the school district's emergency status, including the declaration of a state of emergency in the school district and a description of the district's impairment deficiencies, conditions of any district transformation status and corrective actions recommended and being taken. Public notices issued under this section shall be subject to Section 13-3-31 and not contrary to other laws regarding newspaper publication.

Upon termination of a school district in a District of
Transformation, the Commission on School Accreditation shall cause
notice to be published in the school district in the same manner
provided in this section, to include any or all details relating
to the corrective action taken in the school district that
resulted in the termination of the state of emergency.

(14) The State Board of Education or the Commission on School Accreditation shall have the authority to require school districts to produce the necessary reports, correspondence, financial statements, and any other documents and information necessary to fulfill the requirements of this section.

369	Nothing in this section shall be construed to grant any
370	individual, corporation, board or interim superintendent the
371	authority to levy taxes except in accordance with presently
372	existing statutory provisions.
373	(15) (a) Whenever the Governor declares a state of

- 374 emergency in a school district in response to a request made under 375 subsection (12) of this section, or when the State Board of 376 Education places a school district into a District of 377 Transformation for academic or financial reasons, the State Board 378 of Education, in its discretion, may assign an interim 379 superintendent to the school district, or in its discretion, may 380 contract with an appropriate private entity with experience in the 381 academic, finance and other operational functions of schools and 382 school districts, who will be responsible for the administration, 383 management and operation of the school district, including, but not limited to, the following activities: 384
- 385 Approving or disapproving all financial (i) obligations of the district, including, but not limited to, the 386 387 employment, termination, nonrenewal and reassignment of all 388 licensed and nonlicensed personnel, contractual agreements and 389 purchase orders, and approving or disapproving all claim dockets 390 and the issuance of checks; in approving or disapproving 391 employment contracts of superintendents, assistant superintendents 392 or principals, the interim superintendent shall not be required to

393 comply with the time limitations prescribed in Sections 37
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- 394 and 37-9-105;
- 395 (ii) Supervising the day-to-day activities of the
- 396 district's staff, including reassigning the duties and
- 397 responsibilities of personnel in a manner which, in the
- 398 determination of the interim superintendent, will best suit the
- 399 needs of the district;
- 400 (iii) Reviewing the district's total financial
- 401 obligations and operations and making recommendations to the
- 402 district for cost savings, including, but not limited to,
- 403 reassigning the duties and responsibilities of staff;
- 404 (iv) Attending all meetings of the district's
- 405 school board and administrative staff;
- 406 (v) Approving or disapproving all athletic, band
- 407 and other extracurricular activities and any matters related to
- 408 those activities;
- 409 (vi) Maintaining a detailed account of
- 410 recommendations made to the district and actions taken in response
- 411 to those recommendations;
- 412 (vii) Reporting periodically to the State Board of
- 413 Education on the progress or lack of progress being made in the
- 414 district to improve the district's impairments during the state of
- 415 emergency; and
- 416 (viii) Appointing a parent advisory committee,
- 417 comprised of parents of students in the school district that may

418	make recommenda	tions to	the in	terim sur	perintende	ent cond	cerning t	he
419	administration,	manageme:	nt and	operation	on of the	school	district	

420 The cost of the salary of the interim superintendent and any 421 other actual and necessary costs related to district 422 transformation status paid by the State Department of Education 423 shall be reimbursed by the local school district from funds other 424 than total funding formula funds as provided in Sections 425 37-151-200 through 37-151-215. In the alternative, the local 426 school district may pay the cost of the salary of the interim superintendent. The department shall submit an itemized statement 427 to the superintendent of the local school district for 428 429 reimbursement purposes, and any unpaid balance may be withheld 430 from the district's funding formula funds.

At the time that the Governor, in accordance with the request of the State Board of Education, declares that the state of emergency no longer exists in a school district, the interim superintendent assigned to the district shall remain in place for a period of two (2) years and shall work alongside the newly reconstituted school board. A new superintendent may be hired by the newly reconstituted board after the one (1) year state of emergency no longer exists, but he or she shall serve as deputy to the interim superintendent while the interim superintendent is assigned to the district.

441 (b) In order to provide loans to school districts under 442 a state of emergency or in district transformation status that

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443	have impairments related to a lack of financial resources, the
444	School District Emergency Assistance Fund is created as a special
445	fund in the State Treasury into which monies may be transferred or
446	appropriated by the Legislature from any available public
447	education funds. Funds in the School District Emergency
448	Assistance Fund up to a maximum balance of Three Million Dollars
449	(\$3,000,000.00) annually shall not lapse but shall be available
450	for expenditure in subsequent years subject to approval of the
451	State Board of Education. Any amount in the fund in excess of
452	Three Million Dollars (\$3,000,000.00) at the end of the fiscal
453	year shall lapse into the State General Fund or the Education
454	Enhancement Fund, depending on the source of the fund.
455	The State Board of Education may loan monies from the School
456	District Emergency Assistance Fund to a school district that is
457	under a state of emergency or in district transformation status,
458	in those amounts, as determined by the board, that are necessary
459	to correct the district's impairments related to a lack of
460	financial resources. The loans shall be evidenced by an agreement
461	between the school district and the State Board of Education and
462	shall be repayable in principal, without necessity of interest, to
463	the School District Emergency Assistance Fund by the school
464	district from any allowable funds that are available. The total
465	amount loaned to the district shall be due and payable within five
466	(5) years after the impairments related to a lack of financial
467	resources are corrected. If a school district fails to make

468 payments on the loan in accordance with the terms of the agreement 469 between the district and the State Board of Education, the State 470 Department of Education, in accordance with rules and regulations 471 established by the State Board of Education, may withhold that 472 district's total funding formula funds in an amount and manner 473 that will effectuate repayment consistent with the terms of the 474 agreement; the funds withheld by the department shall be deposited 475 into the School District Emergency Assistance Fund.

The State Board of Education shall develop a protocol that will outline the performance standards and requisite timeline deemed necessary for extreme emergency measures. If the State Board of Education determines that an extreme emergency exists, simultaneous with the powers exercised in this subsection, it shall take immediate action against all parties responsible for the affected school districts having been determined to be in an extreme emergency. The action shall include, but not be limited to, initiating civil actions to recover funds and criminal actions to account for criminal activity. Any funds recovered by the State Auditor or the State Board of Education from the surety bonds of school officials or from any civil action brought under this subsection shall be applied toward the repayment of any loan made to a school district hereunder.

490 (16) [Deleted]

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491 (17) [Deleted]

492	(18) The State Board of Education, acting through the
493	Commission on School Accreditation, shall require each school
494	district to comply with standards established by the State
495	Department of Audit for the verification of fixed assets and the
496	auditing of fixed assets records as a minimum requirement for
497	accreditation.

- 498 (19) [Deleted]
- 499 (20) [Deleted]
- 500 If a local school district is determined as failing and (21)501 placed into district transformation status for reasons authorized 502 by the provisions of this section, the interim superintendent appointed to the district shall, within forty-five (45) days after 503 504 being appointed, present a detailed and structured corrective 505 action plan to move the local school district out of district 506 transformation status to the deputy superintendent. A copy of the interim superintendent's corrective action plan shall also be 507 filed with the State Board of Education. 508
- 509 **SECTION 2.** This act shall take effect and be in force from 510 and after July 1, 2025.