By: Representative Rushing

To: Municipalities; Ways and Means

## HOUSE BILL NO. 733

1 AN ACT TO CREATE THE "PROPERTY CLEANUP REVOLVING FUND" TO ASSIST MUNICIPALITIES WITH THE CLEAN UP OF PROPERTIES THAT HAVE BEEN DETERMINED TO BE A MENACE TO THE PUBLIC HEALTH, SAFETY AND WELFARE OF THE COMMUNITY IN ACCORDANCE WITH SECTION 21-19-11 OR 5 COURT; TO AUTHORIZE THE CREATION OF A GRANT PROGRAM AND A REVOLVING LOAN PROGRAM ADMINISTERED BY THE MISSISSIPPI HOME 7 CORPORATION FOR SUCH PROPERTY CLEANUP BY THE MUNICIPALITY; TO AUTHORIZE MUNICIPALITIES TO ENTER INTO AGREEMENTS AND TAKE SUCH 8 9 ACTIONS NECESSARY TO PARTICIPATE IN THE GRANT PROGRAM AND LOAN 10 PROGRAM; AND FOR RELATED PURPOSES.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 12 **SECTION 1. Definitions.** For the purposes of this act, the
- 13 following words and phrases shall have the meanings ascribed
- 14 herein unless the context clearly requires otherwise:
- 15 (a) "Corporation" means the Mississippi Home
- 16 Corporation.
- 17 (b) "Loan agreement" means an agreement by and among
- 18 the corporation, a municipality, and the Department of Revenue to
- 19 evidence the terms and provisions of a loan under this act.
- 20 (c) "Municipality" means any incorporated city, town,
- 21 or village under state law.

22 (d)	"Municipal	security"	means	а	bond,	note,	line	of
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- 23 credit, or other evidence of indebtedness issued by a municipality
- 24 to evidence a loan pursuant to the provisions of this act.
- 25 (e) "Project" means property cleanup conducted by a
- 26 municipality or its contractors pursuant to Section 21-19-11 or as
- 27 authorized by a court of law.
- 28 (f) "Revolving fund" means the Property Cleanup
- 29 Revolving Fund created under Section 2.
- 30 (g) "State" means the State of Mississippi.
- 31 SECTION 2. Establishment of revolving fund. (1) There is
- 32 established in the State Treasury a fund to be known as the
- 33 "Property Cleanup Revolving Fund," which shall be administered by
- 34 the corporation. The revolving fund shall be funded from any
- 35 funds appropriated or otherwise made available by the Legislature
- 36 in any manner, the proceed of bonds authorized to be issued by
- 37 this act, and funds from any other source whether or not
- 38 designated for deposit into such fund. Unexpended amounts
- 39 remaining in the revolving fund at the end of a fiscal year shall
- 40 not lapse into the State General Fund, and any investment earnings
- 41 or interest earned on amounts in the revolving fund shall be
- 42 deposited to the credit of the revolving fund. The revolving fund
- 43 shall be maintained in perpetuity for the purposes established in
- 44 this section.
- 45 (2) The corporation shall establish a grant program and loan
- 46 program utilizing the funds in the revolving fund which shall

- 47 commence after July 1, 2025, to assist municipalities in projects
- 48 to clean up property as authorized by Section 21-19-11 or a court.
- 49 The corporation shall promulgate such guidelines, rules, forms,
- 50 and regulations as may be necessary to carry out the provisions of
- 51 this act. Grants and loans, or an aggregate thereof, from the
- 52 revolving fund may be made to municipalities as set forth in an
- agreement in amounts not exceeding one hundred percent (100%) of
- 54 estimated costs of a project allowed by Section 21-19-11 or a
- 55 court and as otherwise allowed by this act. The corporation shall
- 56 establish a maximum amount for any grant or loan in order to
- 57 provide for broad and equitable participation in the program.
- 58 (3) Except as otherwise provided in this section, the
- 59 revolving fund may be used only:
- 60 (a) To make loans on the condition that:
- (i) The loans are made at or below market interest
- 62 rates, and the interest rate may vary from time to time and from
- 63 loan to loan at the discretion of the corporation;
- 64 (ii) Principal and interest payments may in the
- 65 discretion of the corporation commence not later than one (1) year
- 66 after the date of the loan; and
- 67 (iii) The recipient of a loan will establish a
- 68 dedicated source of revenue for repayment of loans from any
- 69 available funds of the municipality.
- 70 (b) To buy or refinance the debt obligations of
- 71 municipalities at or below market rates where the projects were

72	undertaken	in	compliance	with	applicable	federal	and	state
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- 73 regulations;
- 74 To quarantee, or purchase insurance for,
- 75 obligations of municipalities where the action would improve
- 76 credit market access or reduce interest rates;
- 77 (d) To provide loan quarantees for similar revolving
- funds established by municipalities; 78
- 79 (e) To earn interest on fund accounts;
- 80 For the reasonable costs of administering the (f)
- 81 revolving fund and conducting activities under this act;
- 82 (q) To make grants upon receipt of an application from
- a municipality on the condition that: 83
- 84 No more than twenty percent (20%) of the funds
- 85 in the revolving fund at the beginning of each fiscal year, as
- determined by the corporation, may be used for the grant program 86
- 87 each fiscal year;
- 88 A municipality may not have a population of
- more than ten thousand (10,000) people based on the most recent 89
- 90 United States decennial census;
- 91 (iii) A municipality may not receive more than one
- 92 (1) grant in any single fiscal year; and
- 93 (iv) A municipality shall reimburse the
- corporation from any funds received from the sale of the project 94
- 95 for which a grant was awarded, and such funds shall be deposited
- in the revolving fund. 96

97	(4) The corporation may provide a loan or grant from the
98	revolving fund only with respect to a project if that project has
99	been determined by the municipality to be a menace to the public
100	health, safety, and welfare of the community in accordance with
101	Section 21-19-11 or if a court has authorized a municipality to
102	clean up the property. A grant or loan may be made for more than
103	one project in a municipality.

- (5) The revolving fund shall be credited with all payments of principal and interest derived from the fund uses described in subsection (3) of this section and such payments shall not lapse into the State General Fund.
- 108 (6) The corporation may establish and collect fees to defray
  109 the reasonable costs of administering the revolving fund. The
  110 administration fees may be paid from the revolving fund and
  111 included in grant and loan amounts to municipalities for the
  112 purpose of facilitating payment to the corporation. The fees may
  113 not exceed three percent (3%) of the grant or loan amount.
  - (7) Notwithstanding anything herein to the contrary, the corporation may, on a case-by-case basis, renegotiate the payment of principal and interest on loans made under this section to municipalities located in areas designated as a major disaster area by the President of the United States.
- 119 <u>SECTION 3.</u> Loan repayment. (1) A municipality which 120 receives a loan from the revolving fund is required to and 121 authorized to pledge for the repayment of such loan (a) any part

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122 of the sales tax reimbursement to which it may be entitled under 123 Section 27-65-75, (b) any part of the homestead exemption annual 124 tax loss reimbursement to which it may be entitled under Section 125 27-33-77, and (c) funds received from the sale, pursuant to 126 Section 21-19-11, of the property that loan proceeds were used for 127 the project up to the amount of the cost assessed by the 128 municipality against the property to meet a repayment schedule set 129 forth in a loan agreement. The loan agreement shall provide for 130 (i) monthly payments, (ii) semiannual payments or (iii) other periodic payments, the annual total of which shall not exceed the 131 132 annual total for any other year of the loan by more than fifteen 133 percent (15%). The loan agreement shall provide for the repayment 134 of all funds received from the revolving fund for a period not to 135 exceed twenty (20) years. The Department of Revenue shall pay to the revolving fund monthly, or as often as is practicable, from 136 137 the amount, which would otherwise be remitted to the municipality 138 from its sales tax reimbursement or homestead exemption annual tax loss reimbursement, the amounts set forth in such loan agreement. 139 140 Before any municipality shall receive any loan from the (2) 141 revolving fund, it shall have executed with the Department of 142 Revenue and the corporation a loan agreement evidencing that loan. 143 The loan agreement provided for in this section shall not be construed to prohibit any recipient from prepaying any part or all 144 of the funds received; and 145

146	(3) Municipal securities incurred or issued either pursuant
147	to this chapter, in relation to this chapter, or pursuant to any
148	other law as evidence of any loan made or indebtedness incurred
149	pursuant to this chapter, shall not be deemed indebtedness within
150	the meaning specified in Section 21-33-303 or subject to any debt
151	limitations thereof.

- SECTION 4. Municipal authority. (1) Municipalities are hereby authorized to apply for a grant and borrow monies under the provisions of Sections 1 through 5, to issue municipal securities to evidence such loans, and to enter into such other agreements necessary for such grants, loans, and municipal securities on such terms and conditions as such municipalities shall deem necessary and advisable.
- 159 In connection with the issuance of municipal securities 160 by municipalities to evidence loans under the provisions of this 161 chapter, the following provisions shall specifically apply:
- 162 No notice of intent to issue municipal securities (a) as may otherwise be required by state law shall be required; 163
- 164 The governing body of the municipality shall adopt (b) 165 such resolutions as may be necessary to borrow monies under this 166 chapter, to issue and sell municipal securities to evidence such 167 loans, and to approve and authorize the execution of any
- 168 agreements related thereto;
- 169 Such loan and municipal securities shall be secured as provided for in Section 3; 170

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171		(d)	Such	loans	and	municipal	securities	shall	not	be
172	deemed d	general	oblic	gations	S;					

- (e) Such municipal securities shall be sold only to evidence the repayment of a loan under this chapter and may be sold at such price or prices, in such form, and subject to such terms and conditions of issue, redemption and maturity, rate of interest and time of payment of interest as otherwise provided for a loan under this chapter;
- 179 (f) A municipality may pay all expenses, premiums, fees 180 and commissions which it may deem necessary and advantageous in 181 connection with any loan and the issuance and sale of municipal 182 securities under this chapter;
- 183 (g) Municipal securities issued under this chapter may
  184 or may not be validated as provided in Section 31-13-1 et. seq.;
  185 and
- 186 This section shall be deemed to provide an 187 additional, alternate and complete method for accomplishing the purposes authorized hereby and shall be deemed and construed to 188 189 be supplemental to any provisions of any other laws and not in 190 derogation of any such provisions. In connection with the 191 issuance of municipal securities under this chapter, a 192 municipality shall not be required to comply with the provisions 193 of any other law except as provided herein.

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- 194 <u>SECTION 5.</u> Program funding. (1) As used in this section,
  195 the following words shall have the meanings ascribed herein unless
  196 the context clearly requires otherwise:
- 197 (a) "Accreted value" of any bonds means, as of any date
  198 of computation, an amount equal to the sum of (i) the stated
  199 initial value of such bond, plus (ii) the interest accrued thereon
  200 from the issue date to the date of computation at the rate,
  201 compounded semiannually, that is necessary to produce the
  202 approximate yield to maturity shown for bonds of the same
  203 maturity.
- 204 (b) "Bond Commission" means the State Bond Commission.
  - (2) (a) The corporation, at one time, or from time to time, may declare by resolution the necessity for issuance of general obligation bonds of the state to provide funds for the program authorized in Section 2. Upon the adoption of a resolution by the corporation, declaring the necessity for the issuance of any part or all of the general obligation bonds authorized by this subsection, the corporation shall deliver a certified copy of its resolution or resolutions to the bond commission. Upon receipt of such resolution, the bond commission, in its discretion, may act as the issuing agent, prescribe the form of the bonds, determine the appropriate method for sale of the bonds, advertise for and accept bids or negotiate the sale of the bonds, issue and sell the bonds so authorized to be sold, and do any and all other things necessary and advisable in connection with the issuance and sale

- 219 of such bonds. The total amount of bonds outstanding under this
- 220 section shall not exceed Five Million Dollars (\$5,000,000.00). No
- 221 bonds authorized under this section shall be issued after July 1,
- 222 2027.
- 223 (b) The proceeds of bonds issued pursuant to this
- 224 section shall be deposited into the Property Cleanup Revolving
- 225 Fund created pursuant to Section 2. Any investment earnings on
- 226 bonds issued pursuant to this section shall be used to pay debt
- 227 service on bonds issued under this section, in accordance with the
- 228 proceedings authorizing issuance of such bonds.
- 229 (3) The principal of and interest on the bonds authorized
- 230 under this section shall be payable in the manner provided in this
- 231 subsection. Such bonds shall bear such date or dates, be in such
- 232 denomination or denominations, bear interest at such rate or rates
- 233 (not to exceed the limits set forth in Section 75-17-101), be
- 234 payable at such place or places within or without the state, shall
- 235 mature absolutely at such time or times not to exceed twenty-five
- 236 (25) years from date of issue, be redeemable before maturity at
- 237 such time or times and upon such terms, with or without premium,
- 238 shall bear such registration privileges, and shall be
- 239 substantially in such form, all as shall be determined by
- 240 resolution of the bond commission.
- 241 (4) The bonds authorized by this section shall be signed by
- 242 the chairman of the bond commission, or by his facsimile
- 243 signature, and the official seal of the bond commission shall be

244	affixed thereto, attested by the Secretary of the commission. The
245	interest coupons, if any, to be attached to such bonds may be
246	executed by the facsimile signatures of such officers. Whenever
247	any such bonds shall have been signed by the officials designated
248	to sign the bonds who were in office at the time of such signing
249	but who may have ceased to be such officers before the sale and
250	delivery of such bonds, or who may not have been in office on the
251	date such bonds may bear, the signatures of such officers upon
252	such bonds and coupons shall nevertheless be valid and sufficient
253	for all purposes and have the same effect as if the person so
254	officially signing such bonds had remained in office until their
255	delivery to the purchaser, or had been in office on the date such
256	bonds may bear. However, notwithstanding anything herein to the
257	contrary, such bonds may be issued as provided in the Registered
258	Bond Act of the state. All bonds and interest coupons issued
259	under the provisions of this section have all the qualities and
260	incidents of negotiable instruments under the provisions of the
261	Uniform Commercial Code, and in exercising the powers granted by
262	this section, the bond commission shall not be required to and
263	need not comply with the provisions of the Uniform Commercial
264	Code.

(5) The bond commission shall act as issuing agent for the bonds authorized under this section, prescribe the form of the bonds, determine the appropriate method for sale of the bonds, advertise for and accept bids or negotiate the sale of the bonds,

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269	issue and sell the bonds so authorized to be sold, pay all fees
270	and costs incurred in such issuance and sale, and do any and all
271	other things necessary and advisable in connection with the
272	issuance and sale of such bonds. The commission is authorized and
273	empowered to pay the costs that are incident to the sale, issuance
274	and delivery of the bonds authorized under this section from the
275	proceeds derived from the sale of such bonds. The bond commission
276	may sell such bonds on sealed bids at public sale or may negotiate
277	the sale of the bonds for such price as it may determine to be for
278	the best interest of the state. All interest accruing on such
279	bonds so issued shall be payable semiannually or annually.

280 If such bonds are sold by sealed bids at public sale, notice 281 of the sale shall be published at least one (1) time, not less 282 than ten (10) days before the date of sale and shall be so 283 published in one or more newspapers published or having a general circulation in the City of Jackson, Mississippi, selected by the 284 285 bond commission.

The bond commission, when issuing any bonds under the authority of this section, may provide that bonds, at the option of the state, may be called in for payment and redemption at the call price named therein and accrued interest on such date or dates named therein.

291 The bonds issued under the provisions of this section 292 are general obligations of the state, and for the payment thereof 293 the full faith and credit of the State of Mississippi is

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- irrevocably pledged. If the funds appropriated by the Legislature are insufficient to pay the principal of and the interest on such bonds as they become due, then the deficiency shall be paid by the State Treasurer from any funds in the State Treasury not otherwise appropriated. All such bonds shall contain recitals on their faces substantially covering the provisions of this subsection.
- 300 (7) Upon the issuance and sale of bonds under the provisions
  301 of this section, the bond commission shall transfer the proceeds
  302 of any such sale or sales to the Property Cleanup Revolving Fund
  303 created in Section 2. The proceeds of such bonds shall be
  304 disbursed solely upon the order of the commission under such
  305 restrictions, if any, as may be contained in the resolution
  306 providing for the issuance of the bonds.
- 307 The bonds authorized under this section may be issued 308 without any other proceedings or the happening of any other 309 conditions or things other than those proceedings, conditions and 310 things which are specified or required by this section. Any resolution providing for the issuance of bonds under the 311 312 provisions of this section shall become effective immediately upon 313 its adoption by the bond commission, and any such resolution may 314 be adopted at any regular or special meeting of the bond 315 commission by a majority of its members.
- 316 (9) The bonds authorized under the authority of this section 317 may be validated in the Chancery Court of the First Judicial 318 District of Hinds County, Mississippi, in the manner and with the

force and effect provided by Chapter 13, Title 31, Mississippi 320 Code of 1972, for the validation of county, municipal, school 321 district and other bonds. The notice to taxpayers required by 322 such statutes shall be published in a newspaper published or

323 having a general circulation in the City of Jackson, Mississippi.

(10) Any holder of bonds issued under the provisions of this section or of any of the interest coupons pertaining thereto may, either at law or in equity, by suit, action, mandamus or other proceeding, protect and enforce any and all rights granted under this section, or under such resolution, and may enforce and compel performance of all duties required by this section to be performed, in order to provide for the payment of bonds and interest thereon.

(11) All bonds issued under the provisions of this section shall be legal investments for trustees and other fiduciaries, and for savings banks, trust companies and insurance companies organized under the laws of the state, and such bonds shall be legal securities which may be deposited with and shall be received by all public officers and bodies of this state and all municipalities and political subdivisions for the purpose of securing the deposit of public funds.

340 (12) Bonds issued under the provisions of this section and 341 income therefrom shall be exempt from all taxation in the state.

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342	(13) The proceeds of the bonds issued under this section
343	shall be used solely for the purposes therein provided, including
344	the costs incident to the issuance and sale of such honds

- 345 (14)The State Treasurer is authorized, without further 346 process of law, to certify to the Department of Finance and 347 Administration the necessity for warrants, and the Department of 348 Finance and Administration is authorized and directed to issue 349 such warrants, in such amounts as may be necessary to pay when due 350 the principal of, premium, if any, and interest on, or the 351 accreted value of, all bonds issued under this section; and the 352 State Treasurer shall forward the necessary amount to the 353 designated place or places of payment of such bonds in ample time 354 to discharge such bonds, or the interest thereon, on the due dates 355 thereof.
- 356 (15) This section shall be deemed to be full and complete 357 authority for the exercise of the powers therein granted, but this 358 section shall not be deemed to repeal or to be in derogation of 359 any existing law of this state.
- 360 **SECTION 6.** This act shall take effect and be in force from 361 and after its passage.