MISSISSIPPI LEGISLATURE

By: Representatives Turner, Arnold, Boyd To: Judiciary A (19th), Felsher

HOUSE BILL NO. 297

1 AN ACT TO PROHIBIT A PERSON FROM SITTING, LYING, SLEEPING, OR 2 STORING, USING, MAINTAINING OR PLACING PERSONAL PROPERTY UPON ANY 3 STREET, SIDEWALK OR OTHER PUBLIC RIGHT-OF-WAY WITHIN 1,000 FEET OF 4 A DEFINED SENSITIVE AREA OR A CRITICAL INFRASTRUCTURE AREA AND TO 5 PROVIDE THAT VIOLATION OF THIS PROHIBITION IS A PUBLIC NUISANCE 6 THAT CAN BE ABATED AND PREVENTED; TO PROVIDE THAT A VIOLATION OF 7 THIS PROHIBITION MAY BE CHARGED AS A MISDEMEANOR; TO REQUIRE AT LEAST 48 HOURS' NOTICE BEFORE COMMENCEMENT OF ANY ENFORCEMENT 8 9 ACTION; TO AMEND SECTION 21-19-11, MISSISSIPPI CODE OF 1972, TO 10 INCLUDE HOMELESS ENCAMPMENTS ON PRIVATE PROPERTY IN THE PUBLIC 11 NUISANCE LAW AND TO PROVIDE THAT THE COST OF ABATING SUCH 12 ENCAMPMENT NUISANCES ON PRIVATE PROPERTY IS A LIEN ON THE PROPERTY 13 WHICH MAY BE WAIVED BY THE MUNICIPALITY; AND FOR RELATED PURPOSES.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 15 SECTION 1. (1) As used in this section, the following terms

16 shall have the meaning ascribed herein:

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(a) "Law enforcement officer" means a member of the 18 municipal police department wherein the applicable property is 19 located or a member of the local sheriff's department wherein the 20 applicable property is located.

21 (b) "Sensitive area" means a public or private school, 22 community college or university, a daycare or other residential 23 facility, a public park, or a library.

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24 "Critical infrastructure" means real property or a (C)25 facility, whether privately or publicly owned, that the local governing authority or board of supervisors designates as being so 26 vital and integral to the operation or functioning of the 27 28 municipality or county or in need of protection that its damage, 29 incapacity, disruption or destruction would have a debilitating impact on the public health, safety or welfare, including, but not 30 31 limited to, roads, railroad rights-of-way, bridges, canals and 32 other waterways, sewer plants, police and fire stations, drainage 33 systems, electrical and natural gas pipelines or public utility 34 easements.

35 (d) "Homeless encampment" means an outdoor location 36 where one or more homeless people live in an unsheltered area, 37 including tents, shacks, vehicles or other structures which are 38 not provided utility services paid by the person(s) living in the 39 area.

40 (2) A person shall not sit, lie, sleep or store, use,
41 maintain, or place personal property upon any street, sidewalk or
42 other public right-of-way within one thousand (1,000) feet of a
43 sensitive area or critical infrastructure.

44 (3) A violation of this is a public nuisance that may be 45 enjoined, abated, and prevented. The local district, county 46 attorney, or the city attorney of the applicable jurisdiction, in 47 the name of the citizens of that jurisdiction, may maintain an 48 action to abate and prevent the nuisance. Before pursuing

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(4) A violation of this section may be charged as a misdemeanor, at the discretion of the city attorney or district attorney, punishable upon conviction thereof, by a fine not exceeding Five Thousand Dollars (\$5,000.00), and/or incarceration in the county jail for not exceeding six (6) months.

60 A person shall not be found to be in violation of this (5)61 section unless a law enforcement officer employed by the county or city, as applicable, with jurisdiction, has provided that person 62 63 written notice, at least forty-eight (48) hours before 64 commencement of any enforcement action, that the person is 65 prohibited from sitting, lying, sleeping or storing, using, maintaining or placing personal property upon a street, sidewalk 66 67 or other public right-of-way within one thousand (1,000) feet of a 68 sensitive area or critical infrastructure area pursuant to this 69 section. A written notice shall only be deemed to have been 70 provided for the purposes of this paragraph if the notice is given in a language understood by the person receiving the notice. 71

(6) The owner of real property located in a municipality orcounty has the right to request the assistance of law enforcement

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74 officers with jurisdiction to remove a homeless encampment or to 75 set up any barriers or other methods to prevent homeless 76 encampments. The removal of homeless persons or homeless 77 encampments on private property shall be done in a humane manner. 78 It is illegal to inflict harm on the trespassers or damage their 79 personal property. A tent or temporary structure shall not be 80 considered their personal property. If a homeless encampment is 81 on public property, only local law enforcement officers or 82 officers of the sheriff department may remove the encampment or 83 set up barriers.

84 SECTION 2. Section 21-19-11, Mississippi Code of 1972, is 85 amended as follows:

86 21-19-11. (1) To determine whether property or parcel of 87 land located within a municipality is in such a state of 88 uncleanliness as to be a menace to the public health, safety and 89 welfare of the community, a governing authority of any 90 municipality * * * may conduct a hearing, on its own motion, or upon the receipt of a petition signed by a majority of the 91 92 residents residing within four hundred (400) feet of any property 93 or parcel of land alleged to be in need of the cleaning. Notice 94 shall be provided to the property owner by:

95 (a) United States mail two (2) weeks before the date of 96 the hearing mailed to the address of the subject property, except 97 where the land or structure(s) is apparently vacant, and to the

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100 (b) Posting notice for at least two (2) weeks before 101 the date of a hearing on the property or parcel of land alleged to 102 be in need of cleaning and at city hall or another place in the 103 municipality where such notices are posted.

104 Any notice required by this section shall include language 105 that informs the property owner that an adjudication at the 106 hearing that the property or parcel of land is in need of cleaning 107 will authorize the municipality to reenter the property or parcel of land for a period of two (2) years after final adjudication 108 109 without any further hearing if notice is posted on the property or 110 parcel of land and at city hall or another place in the municipality where such notices are generally posted at least 111 112 seven (7) days before the property or parcel of land is reentered 113 for cleaning. A copy of the required notice mailed and posted as 114 required by this section shall be recorded in the minutes of the governing authority in conjunction with the hearing required by 115 116 this section.

If, at such hearing, the governing authority shall adjudicate the property or parcel of land in its then condition to be a menace to the public health, safety and welfare of the community, the governing authority, if the owner does not do so himself, * * * <u>may</u> proceed to clean the land, by the use of municipal employees or by contract, by cutting grass and weeds;

H. B. No. 297 **~ OFFICIAL ~** 25/HR26/R353 PAGE 5 (DJ\KW) 123 filling cisterns; securing abandoned or dilapidated buildings; 124 removing rubbish, abandoned or dilapidated fences, outside 125 toilets, abandoned or dilapidated buildings, slabs, personal property * * * which removal of personal property shall not be 126 127 subject to the provisions of Section 21-39-21, and other debris; 128 removal of homeless encampments; and draining cesspools and 129 standing water therefrom. The governing authority may by 130 resolution adjudicate the actual cost of cleaning the property 131 and/or removal of homeless encampments and may also impose a penalty not to exceed * * * Ten Thousand Dollars (\$10,000.00) or 132 133 fifty percent (50%) of the actual cost, whichever is more. The 134 cost and any penalty may become a civil debt against the property 135 owner, and/or, at the option of the governing authority, an 136 assessment against the property. The "cost assessed against the 137 property" means either the cost to the municipality of using its 138 own employees to do the work or the cost to the municipality of 139 any contract executed by the municipality to have the work done, and administrative costs and legal costs of the municipality. For 140 141 subsequent cleaning within the one-year period after the date of 142 the hearing at which the property or parcel of land was 143 adjudicated in need of cleaning, upon seven (7) days' notice 144 posted both on the property or parcel of land adjudicated in need of cleaning and at city hall or another place in the municipality 145 146 where such notices are generally posted, and consistent with the municipality's adjudication as authorized in this subsection (1), 147

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148 a municipality may reenter the property or parcel of land to 149 maintain cleanliness without further notice or hearing no more 150 than six (6) times in any twelve-month period with respect to 151 removing or securing abandoned or dilapidated buildings, slabs, dilapidated fences and outside toilets, and no more than twelve 152 153 (12) times in any twenty-four-month period with respect to cutting 154 grass and weeds and removing rubbish, personal property and other 155 debris on the land, and the expense of cleaning of the property, 156 except as otherwise provided in this section for removal of 157 hazardous substances, shall not exceed an aggregate amount of Twenty Thousand Dollars (\$20,000.00) per year, or the fair market 158 159 value of the property subsequent to cleaning, whichever is more. 160 The aggregate cost of removing hazardous substances will be the 161 actual cost of such removal to the municipality and shall not be 162 subject to the cost limitations provided in this subsection. The 163 governing authority may assess the same penalty for each time the 164 property or land is cleaned as otherwise provided in this section. The penalty provided herein shall not be assessed against the 165 166 State of Mississippi upon request for reimbursement under Section 167 29-1-145, nor shall a municipality clean a parcel owned by the 168 State of Mississippi without first giving notice. Upon written 169 authority from the Secretary of State's office, for state-owned 170 properties, a municipality may forgo the notification process that 171 is prescribed in this subsection and proceed to clean the properties and assess costs as prescribed in this subsection, 172

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173 except that penalties shall not be assessed against the State of 174 Mississippi.

175 When the fee or cost to clean property or a parcel of (2)176 land that is one (1) acre or less does not exceed Two Hundred 177 Fifty Dollars (\$250.00), excluding administrative costs, and the 178 property or parcel is located within a municipality having a population over one thousand five hundred (1,500), the governing 179 180 authority of the municipality may authorize one or more of its 181 employees to determine whether the property or parcel of land is in such a state of uncleanliness as to be a menace to the public 182 183 health, safety and welfare of the community and the determination 184 made by the authorized municipal employee shall be set forth and recorded in the minutes of the governing authority. Notice of 185 186 this determination shall be provided to the property owner by:

(a) United States mail seven (7) days before the date
of cleaning of the property or parcel of land mailed to the
address of the subject property, except where the land or
structure(s) is apparently vacant, and to the address where the ad
valorem tax notice for such property is sent by the office charged
with collecting ad valorem tax; and

(b) Posting notice for at least seven (7) days before the cleaning of the property or parcel of land and at city hall or another place in the municipality where such notices are posted.

196Any notice required by this subsection shall include language197that informs the property owner that the appropriate municipal

198 official has determined that the property or parcel of land is a 199 menace to the public health, safety and welfare of the community 200 and in need of cleaning and the municipality is authorized to 201 enter the property for cleaning and that the municipality is 202 further authorized to reenter the property or parcel of land for a 203 period of two (2) years after this cleaning without any further 204 hearing or action if notice is posted on the property or parcel of 205 land and at city hall or another place in the municipality where 206 such notices are generally posted at least seven (7) days before 207 the property or parcel of land is reentered for cleaning. A copy 208 of the required notice mailed and posted as required by this 209 subsection shall be recorded in the minutes of the governing 210 authority in conjunction with the determination made by the 211 municipal employee in this subsection (2).

212 If an authorized municipal employee determines that the 213 condition of property or parcel of land or the existence of a 214 homeless encampment is a menace to the public health, safety and welfare of the community, the governing authority, if the owner 215 216 does not do so himself, * * * may proceed to clean the land, or 217 remove the homeless encampment by the use of municipal employees 218 or by contract, by cutting grass and weeds; filling cisterns; 219 securing abandoned or dilapidated buildings; removing rubbish, 220 abandoned or dilapidated fences, outside toilets, abandoned or 221 dilapidated buildings, slabs, personal property, which removal of 222 personal property shall not be subject to the provisions of

223 Section 21-39-21, and other debris; removal of the homeless 224 encampment and draining cesspools and standing water therefrom. 225 The governing authority * * * may by resolution adjudicate the 226 actual cost of cleaning the property under this provision, 227 provided the same does not exceed * * * Ten Thousand Dollars 228 (\$10,000.00) and may also impose a penalty not to exceed One 229 Hundred Dollars (\$100.00) or one hundred percent (100%) of the 230 actual cost of cleaning the property, whichever is more. 231 Provided, however, that the cost and any penalty imposed for the 232 removal of a homeless encampment on private property may be waived 233 in the discretion of the municipality. The cost and any penalty 234 imposed may become a civil debt against the property owner, 235 and/or, at the option of the governing authority, an assessment 236 against the property. The "cost assessed against the property" 237 means either the cost to the municipality of using its own 238 employees to do the work or the cost to the municipality of any 239 contract executed by the municipality to have the work done, and additionally may include administrative costs of the municipality 240 241 not to exceed Fifty Dollars (\$50.00). For subsequent cleaning 242 within the one-year period set forth in this subsection (2), upon 243 seven (7) days' notice posted both on the property or parcel of 244 land adjudicated in need of cleaning and at city hall or another 245 place in the municipality where such notices are generally posted, 246 and consistent with the municipal official's determination as authorized in this subsection (2), a municipality may reenter the 247

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248 property or parcel of land to maintain cleanliness without further 249 notice or hearing under this subsection (2) no more than six (6) 250 times in any twelve-month period with respect to removing or 251 securing abandoned or dilapidated buildings, slabs, dilapidated 252 fences and outside toilets, and no more than twelve (12) times in 253 any twenty-four-month period with respect to cutting grass and 254 weeds and removing rubbish, personal property and other debris on 255 the land, and the removal of homeless encampments, and the expense 256 of cleaning of the property shall not exceed an aggregate amount 257 of One Thousand Dollars (\$1,000.00) per year under this subsection 258 (2). The governing authority may assess the same actual costs, 259 administrative costs and penalty for each time the property or 260 land is cleaned as otherwise provided in this subsection (2). The 261 penalty provided herein shall not be assessed against the State of 262 Mississippi upon request for reimbursement under Section 29-1-145, 263 nor shall a municipality clean a parcel owned by the State of 264 Mississippi without first giving notice. Upon written authority 265 from the Secretary of State's office, for state-owned properties, 266 a municipality may forgo the notification process that is 267 prescribed in this subsection and proceed to clean the properties 268 and assess costs as prescribed in this subsection, except that 269 penalties shall not be assessed against the State of Mississippi. 270 A determination made by an appropriate municipal employee under 271 this subsection (2) that the state or condition of property or a 272 parcel of land is a menace to the public health, safety and

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welfare of the community shall not subsequently be used to replace a hearing if subsection (1) of this section is later utilized by a municipality when the prerequisites of this subsection (2) are not satisfied.

(3) If the governing authority declares, by resolution, that the cost and any penalty shall be collected as a civil debt, the governing authority may authorize the institution of a suit on open account against the owner of the property in a court of competent jurisdiction in the manner provided by law for the cost and any penalty, plus court costs, reasonable attorney's fees and interest from the date that the property was cleaned.

284 If the governing authority declares that the cost (4)(a) 285 and any penalty shall be collected as an assessment against the 286 property, then the assessment above provided for shall be a lien 287 against the property and may be enrolled in the office of the 288 chancery clerk of the county as other liens and encumbrances are 289 enrolled, and the tax collector of the municipality shall, upon 290 order of the board of governing authorities, proceed to sell the 291 land to satisfy the lien as now provided by law for the sale of 292 lands for delinquent municipal taxes. The lien against the 293 property shall be an encumbrance upon the property and shall 294 follow title of the property.

(b) (i) All assessments levied under the provisions of this section shall be included with municipal ad valorem taxes and payment shall be enforced in the same manner in which payment is

H. B. No. 297 **~ OFFICIAL ~** 25/HR26/R353 PAGE 12 (DJ\KW) enforced for municipal ad valorem taxes, and all statutes regulating the collection of other taxes in a municipality shall apply to the enforcement and collection of the assessments levied under the provisions of this section, including utilization of the procedures authorized under Sections 17-13-9(2) and 27-41-2.

303 (ii) All assessments levied under the provisions of this section shall become delinquent at the same time municipal 304 305 ad valorem taxes become delinquent. Delinquencies shall be 306 collected in the same manner and at the same time delinquent ad 307 valorem taxes are collected and shall bear the same penalties as 308 those provided for delinquent taxes. If the property is sold for 309 the nonpayment of an assessment under this section, it shall be 310 sold in the manner that property is sold for the nonpayment of 311 delinquent ad valorem taxes. If the property is sold for 312 delinquent ad valorem taxes, the assessment under this section 313 shall be added to the delinquent tax and collected at the same 314 time and in the same manner.

315 (5) All decisions rendered under the provisions of this 316 section may be appealed in the same manner as other appeals from 317 municipal boards or courts are taken. However, an appeal from a 318 decision of a municipal officer or official shall be made to the 319 governing authority and such appeal shall be in writing, state the 320 basis for the appeal and be filed with the city clerk no later 321 than seven (7) days from the latest date of notice required under 322 this section.

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H. B. No. 297 25/HR26/R353 PAGE 13 (DJ\KW) 323 (6) Nothing contained under this section shall prevent any 324 municipality from enacting criminal penalties for failure to 325 maintain property so as not to constitute a menace to public 326 health, safety and welfare, or for enforcing the provisions of 327 <u>Section 1 of this act relating to the abatement of homeless</u> 328 encampments.

329 If private property or a parcel of land located (7) (a) 330 within a municipality is a perpetual care cemetery subject to 331 Section 41-43-1 et seq., the governing authority of the 332 municipality may proceed pursuant to the same provisions of this 333 section used to determine whether a property is a public health 334 menace to instead determine if the perpetual care cemetery and all 335 structures on the cemetery are not being properly maintained and 336 have become detrimental to the public health and welfare. A 337 perpetual care cemetery that is "not being properly maintained and 338 has become detrimental to the public health and welfare" means a 339 perpetual care cemetery that shows signs of neglect, including, without limitation, the unchecked growth of vegetation, repeated 340 341 and unchecked acts of vandalism, unusable entrances and exits, 342 excess rubbish or debris, or the disintegration of grave markers 343 or boundaries. Upon notice and opportunity to be heard as 344 provided in subsection (1) of this section, the governing 345 authority of the municipality may adjudicate the property or 346 parcel of land in its then condition to be not properly maintained and detrimental to the public health and welfare, and if the owner 347

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H. B. No. 297 25/HR26/R353 PAGE 14 (DJ\KW) 348 does not do so itself, may proceed to clean the property or parcel 349 of land as provided in subsection (1) of this section. When 350 cleaning the property or parcel of land of a perpetual care 351 cemetery pursuant to this subsection (7), the penalty or penalties 352 provided in subsection (1) of this section shall not be assessed 353 against owners of the perpetual care cemeteries.

354 The governing authority of a municipality that (b) 355 cleans the property or parcel of land of a perpetual care cemetery 356 pursuant to this subsection (7) may make application to the 357 Secretary of State for an order directing the trustee of the 358 perpetual care cemetery trust fund to release accrued interest or 359 principal of the trust fund sufficient to reimburse the 360 municipality for only the actual cleanup costs incurred by the 361 municipality. The application to the Secretary of State shall 362 include a statement by the municipality that all of the 363 requirements of this section have been met.

364 If the Secretary of State is satisfied that the (C) notice and hearing requirements of this section have been met, and 365 366 that the application for an order directing the trustee to release 367 accrued interest of the perpetual care cemetery trust fund does 368 not threaten the ability of the trust fund to provide for the care and maintenance of the cemetery, the Secretary of State may order 369 370 the trustee to release accrued interest of the trust fund 371 sufficient to reimburse the municipality for the actual costs of cleanup performed by the municipality. 372

373 (d) If the Secretary of State is satisfied that the 374 notice and hearing requirements of this section have been met, but 375 makes a determination that the accrued interest of the perpetual 376 care cemetery trust fund is insufficient to reimburse the 377 municipality for the actual costs of cleanup performed by the 378 municipality, or that an order to release accrued interest would 379 threaten the ability of the trust fund to provide for the care and 380 maintenance of the cemetery, the Secretary of State may consider 381 an order directing the trustee to reimburse the municipality from 382 the principal of the trust fund. If the Secretary of State 383 determines that an order to the trustee to release principal from 384 the trust fund will not threaten the solvency of the trust fund, 385 the Secretary of State may order the trustee to release principal 386 of the trust fund in an amount sufficient to reimburse the 387 municipality for the actual costs of cleanup performed by the 388 municipality.

389 (i) The Secretary of State may not order the
390 trustee to release an amount of more than fifteen percent (15%) of
391 principal of the trust fund to reimburse the municipality for the
392 actual costs of cleanup performed by the municipality.

393 (ii) The provisions of this section may be394 utilized no more than once in a four-year period.

395 SECTION 3. This act shall take effect and be in force from 396 and after July 1, 2025.

H. B. No. 297 25/HR26/R353 PAGE 16 (DJ\KW) ST: Homeless encampments; prohibit on public property and define as a public nuisance on private property.