REGULAR SESSION 2025

## MISSISSIPPI LEGISLATURE

By: Representative Yancey

To: Public Health and Human Services

## HOUSE BILL NO. 251

AN ACT TO AMEND SECTION 41-7-173, MISSISSIPPI CODE OF 1972,
TO INCREASE THE MINIMUM DOLLAR AMOUNTS OF CAPITAL EXPENDITURES AND
MAJOR MEDICAL EQUIPMENT THAT REQUIRE THE ISSUANCE OF A CERTIFICATE
OF NEED; AND FOR RELATED PURPOSES.

- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 6 **SECTION 1.** Section 41-7-173, Mississippi Code of 1972, is
- 7 amended as follows:
- 8 41-7-173. For the purposes of Section 41-7-171 et seq., the
- 9 following words shall have the meanings ascribed herein, unless
- 10 the context otherwise requires:
- 11 (a) "Affected person" means (i) the applicant; (ii) a
- 12 person residing within the geographic area to be served by the
- 13 applicant's proposal; (iii) a person who regularly uses health
- 14 care facilities or HMOs located in the geographic area of the
- 15 proposal which provide similar service to that which is proposed;
- 16 (iv) health care facilities and HMOs which have, prior to receipt
- of the application under review, formally indicated an intention
- 18 to provide service similar to that of the proposal being

19 considered at a future date; (v) third-party payers who reimburse

- 20 health care facilities located in the geographical area of the
- 21 proposal; or (vi) any agency that establishes rates for health
- 22 care services or HMOs located in the geographic area of the
- 23 proposal.
- 24 (b) "Certificate of need" means a written order of the
- 25 State Department of Health setting forth the affirmative finding
- 26 that a proposal in prescribed application form, sufficiently
- 27 satisfies the plans, standards and criteria prescribed for such
- 28 service or other project by Section 41-7-171 et seq., and by rules
- 29 and regulations promulgated thereunder by the State Department of
- 30 Health.
- 31 (c) (i) "Capital expenditure," when pertaining to
- 32 defined major medical equipment, shall mean an expenditure which,
- 33 under generally accepted accounting principles consistently
- 34 applied, is not properly chargeable as an expense of operation and
- 35 maintenance and which exceeds \* \* \* One Million Seven Hundred
- 36 Twenty-five Thousand Dollars (\$1,725,000.00), adjusted for
- 37 inflation as published by the State Department of Health.
- 38 (ii) "Capital expenditure," when pertaining to
- 39 other than major medical equipment, shall mean any expenditure
- 40 which under generally accepted accounting principles consistently
- 41 applied is not properly chargeable as an expense of operation and
- 42 maintenance and which exceeds, for clinical health services, as
- 43 defined in paragraph (k) below, \* \* \* Five Million Seven Hundred
- 44 Fifty Thousand Dollars (\$5,750,000.00), adjusted for inflation as

- 45 published by the State Department of Health or which exceeds, for
- 46 nonclinical health services, as defined in paragraph (k)
- 47 below, \* \* \* Eleven Million Five Hundred Thousand Dollars
- 48 (\$11,500,000.00), adjusted for inflation as published by the State
- 49 Department of Health.
- 50 (iii) A "capital expenditure" shall include the
- 51 acquisition, whether by lease, sufferance, gift, devise, legacy,
- 52 settlement of a trust or other means, of any facility or part
- 53 thereof, or equipment for a facility, the expenditure for which
- 54 would have been considered a capital expenditure if acquired by
- 55 purchase. Transactions which are separated in time but are
- 56 planned to be undertaken within twelve (12) months of each other
- 57 and are components of an overall plan for meeting patient care
- 58 objectives shall, for purposes of this definition, be viewed in
- 59 their entirety without regard to their timing.
- 60 (iv) In those instances where a health care
- 61 facility or other provider of health services proposes to provide
- 62 a service in which the capital expenditure for major medical
- 63 equipment or other than major medical equipment or a combination
- of the two (2) may have been split between separate parties, the
- 65 total capital expenditure required to provide the proposed service
- 66 shall be considered in determining the necessity of certificate of
- 67 need review and in determining the appropriate certificate of need
- 68 review fee to be paid. The capital expenditure associated with
- 69 facilities and equipment to provide services in Mississippi shall

- 70 be considered regardless of where the capital expenditure was
- 71 made, in state or out of state, and regardless of the domicile of
- 72 the party making the capital expenditure, in state or out of
- 73 state.
- 74 (d) "Change of ownership" includes, but is not limited
- 75 to, inter vivos gifts, purchases, transfers, lease arrangements,
- 76 cash and/or stock transactions or other comparable arrangements
- 77 whenever any person or entity acquires or controls a majority
- 78 interest of an existing health care facility, and/or the change of
- 79 ownership of major medical equipment, a health service, or an
- 80 institutional health service. Changes of ownership from
- 81 partnerships, single proprietorships or corporations to another
- 82 form of ownership are specifically included. However, "change of
- 83 ownership" shall not include any inherited interest acquired as a
- 84 result of a testamentary instrument or under the laws of descent
- 85 and distribution of the State of Mississippi.
- 86 (e) "Commencement of construction" means that all of
- 87 the following have been completed with respect to a proposal or
- 88 project proposing construction, renovating, remodeling or
- 89 alteration:
- 90 (i) A legally binding written contract has been
- 91 consummated by the proponent and a lawfully licensed contractor to
- 92 construct and/or complete the intent of the proposal within a
- 93 specified period of time in accordance with final architectural

94	plans	which	have	been	approved	by	the	licensing	authority	of	the
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- 95 State Department of Health;
- 96 (ii) Any and all permits and/or approvals deemed
- 97 lawfully necessary by all authorities with responsibility for such
- 98 have been secured; and
- 99 (iii) Actual bona fide undertaking of the subject
- 100 proposal has commenced, and a progress payment of at least one
- 101 percent (1%) of the total cost price of the contract has been paid
- 102 to the contractor by the proponent, and the requirements of this
- 103 paragraph (e) have been certified to in writing by the State
- 104 Department of Health.
- Force account expenditures, such as deposits, securities,
- 106 bonds, et cetera, may, in the discretion of the State Department
- 107 of Health, be excluded from any or all of the provisions of
- 108 defined commencement of construction.
- 109 (f) "Consumer" means an individual who is not a
- 110 provider of health care as defined in paragraph (q) of this
- 111 section.
- 112 (g) "Develop," when used in connection with health
- 113 services, means to undertake those activities which, on their
- 114 completion, will result in the offering of a new institutional
- 115 health service or the incurring of a financial obligation as
- 116 defined under applicable state law in relation to the offering of
- 117 such services.

L19	psychiatric hospitals, chemical dependency hospitals, skilled
L20	nursing facilities, end-stage renal disease (ESRD) facilities,
L21	including freestanding hemodialysis units, intermediate care
L22	facilities, ambulatory surgical facilities, intermediate care
L23	facilities for individuals with intellectual disabilities, home
L24	health agencies, psychiatric residential treatment facilities,
L25	pediatric skilled nursing facilities, long-term care hospitals,
L26	comprehensive medical rehabilitation facilities, including
L27	facilities owned or operated by the state or a political
L28	subdivision or instrumentality of the state, but does not include
L29	Christian Science sanatoriums operated or listed and certified by
L30	the First Church of Christ, Scientist, Boston, Massachusetts.
L31	This definition shall not apply to facilities for the private
L32	practice, either independently or by incorporated medical groups,
L33	of physicians, dentists or health care professionals except where
L34	such facilities are an integral part of an institutional health
L35	service. The various health care facilities listed in this
L36	paragraph shall be defined as follows:
L37	(i) "Hospital" means an institution which is
L38	primarily engaged in providing to inpatients, by or under the
L39	supervision of physicians, diagnostic services and therapeutic
L40	services for medical diagnosis, treatment and care of injured,

disabled or sick persons, or rehabilitation services for the

(h) "Health care facility" includes hospitals,

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142	rehabilitation	of	injured,	disabled	or	sick	persons.	Such	term

143 does not include psychiatric hospitals.

such as alcohol and drug abuse.

disabled or sick persons.

"Psychiatric hospital" means an institution 144 (ii) which is primarily engaged in providing to inpatients, by or under 145 146

the supervision of a physician, psychiatric services for the

147 diagnosis and treatment of persons with mental illness.

(iii) "Chemical dependency hospital" means an 148 149 institution which is primarily engaged in providing to inpatients, 150 by or under the supervision of a physician, medical and related 151 services for the diagnosis and treatment of chemical dependency

"Skilled nursing facility" means an 153 154 institution or a distinct part of an institution which is 155 primarily engaged in providing to inpatients skilled nursing care 156 and related services for patients who require medical or nursing 157 care or rehabilitation services for the rehabilitation of injured,

159 "End-stage renal disease (ESRD) facilities" (V) 160 means kidney disease treatment centers, which includes 161 freestanding hemodialysis units and limited care facilities. The 162 term "limited care facility" generally refers to an 163 off-hospital-premises facility, regardless of whether it is provider or nonprovider operated, which is engaged primarily in 164 165 furnishing maintenance hemodialysis services to stabilized 166 patients.

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168	institution which provides, on a regular basis, health-related
169	care and services to individuals who do not require the degree of
170	care and treatment which a hospital or skilled nursing facility is
171	designed to provide, but who, because of their mental or physical
172	condition, require health-related care and services (above the
173	level of room and board).
174	(vii) "Ambulatory surgical facility" means a
175	facility primarily organized or established for the purpose of
176	performing surgery for outpatients and is a separate identifiable
177	legal entity from any other health care facility. Such term does
178	not include the offices of private physicians or dentists, whether
179	for individual or group practice, and does not include any
180	abortion facility as defined in Section $41-75-1(f)$ .
181	(viii) "Intermediate care facility for individuals
182	with intellectual disabilities" means an intermediate care
183	facility that provides health or rehabilitative services in a
184	planned program of activities to persons with an intellectual
185	disability, also including, but not limited to, cerebral palsy and
186	other conditions covered by the Federal Developmentally Disabled
187	Assistance and Bill of Rights Act, Public Law 94-103.
188	(ix) "Home health agency" means a public or
189	privately owned agency or organization, or a subdivision of such
190	an agency or organization, properly authorized to conduct business
191	in Mississippi, which is primarily engaged in providing to

(vi) "Intermediate care facility" means an

192	individuals	at	the	written	direction	of	а	licensed	ph:	ysician,	i	n
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- 193 the individual's place of residence, skilled nursing services
- 194 provided by or under the supervision of a registered nurse
- 195 licensed to practice in Mississippi, and one or more of the
- 196 following services or items:
- 197 1. Physical, occupational or speech therapy;
- 198 2. Medical social services;
- 199 3. Part-time or intermittent services of a
- 200 home health aide;
- 201 4. Other services as approved by the
- 202 licensing agency for home health agencies;
- 5. Medical supplies, other than drugs and
- 204 biologicals, and the use of medical appliances; or
- 205 6. Medical services provided by an intern or
- 206 resident-in-training at a hospital under a teaching program of
- 207 such hospital.
- 208 Further, all skilled nursing services and those services
- 209 listed in items 1 through 4 of this subparagraph (ix) must be
- 210 provided directly by the licensed home health agency. For
- 211 purposes of this subparagraph, "directly" means either through an
- 212 agency employee or by an arrangement with another individual not
- 213 defined as a health care facility.
- 214 This subparagraph (ix) shall not apply to health care
- 215 facilities which had contracts for the above services with a home
- 216 health agency on January 1, 1990.

217	(x) "Psychiatric residential treatment facility"
218	means any nonhospital establishment with permanent licensed
219	facilities which provides a twenty-four-hour program of care by
220	qualified therapists, including, but not limited to, duly licensed
221	mental health professionals, psychiatrists, psychologists,
222	psychotherapists and licensed certified social workers, for
223	emotionally disturbed children and adolescents referred to such
224	facility by a court, local school district or by the Department of
225	Human Services, who are not in an acute phase of illness requiring
226	the services of a psychiatric hospital, and are in need of such
227	restorative treatment services. For purposes of this
228	subparagraph, the term "emotionally disturbed" means a condition
229	exhibiting one or more of the following characteristics over a
230	long period of time and to a marked degree, which adversely
231	affects educational performance:
232	1. An inability to learn which cannot be
233	explained by intellectual, sensory or health factors;
234	2. An inability to build or maintain
235	satisfactory relationships with peers and teachers;
236	3. Inappropriate types of behavior or
237	feelings under normal circumstances;
238	4. A general pervasive mood of unhappiness or
239	depression; or
240	5. A tendency to develop physical symptoms or

fears associated with personal or school problems. An

242	establishment	furnishing	primarily	domiciliary	care	is	not	within
243	this definition	on.						

244	(xi) "Pediatric skilled nursing facility" means an
245	institution or a distinct part of an institution that is primarily
246	engaged in providing to inpatients skilled nursing care and
247	related services for persons under twenty-one (21) years of age
248	who require medical or nursing care or rehabilitation services for
249	the rehabilitation of injured, disabled or sick persons.
250	(xii) "Long-term care hospital" means a
251	freestanding, Medicare-certified hospital that has an average
252	length of inpatient stay greater than twenty-five (25) days, which
253	is primarily engaged in providing chronic or long-term medical
254	care to patients who do not require more than three (3) hours of
255	rehabilitation or comprehensive rehabilitation per day, and has a
256	transfer agreement with an acute care medical center and a
257	comprehensive medical rehabilitation facility. Long-term care
258	hospitals shall not use rehabilitation, comprehensive medical
259	rehabilitation medical rehabilitation sub-acute rehabilitation

(xiii) "Comprehensive medical rehabilitation
facility" means a hospital or hospital unit that is licensed
and/or certified as a comprehensive medical rehabilitation
facility which provides specialized programs that are accredited
by the Commission on Accreditation of Rehabilitation Facilities

nursing home, skilled nursing facility or sub-acute care facility

in association with its name.

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267	and supervised by a physician board certified or board eligible in
268	physiatry or other doctor of medicine or osteopathy with at least
269	two (2) years of training in the medical direction of a
270	comprehensive rehabilitation program that:
271	1. Includes evaluation and treatment of
272	individuals with physical disabilities;
273	2. Emphasizes education and training of
274	individuals with disabilities;
275	3. Incorporates at least the following core
276	disciplines:
277	a. Physical Therapy;
278	b. Occupational Therapy;
279	c. Speech and Language Therapy;
280	d. Rehabilitation Nursing; and
281	4. Incorporates at least three (3) of the
282	following disciplines:
283	a. Psychology;
284	b. Audiology;
285	c. Respiratory Therapy;
286	d. Therapeutic Recreation;
287	e. Orthotics;
288	f. Prosthetics;
289	g. Special Education;
290	h. Vocational Rehabilitation;
291	i. Psychotherapy;

292	j. Social Work;
293	k. Rehabilitation Engineering.
294	These specialized programs include, but are not limited to:
295	spinal cord injury programs, head injury programs and infant and
296	early childhood development programs.
297	(i) "Health maintenance organization" or "HMO" means a
298	public or private organization organized under the laws of this
299	state or the federal government which:
300	(i) Provides or otherwise makes available to
301	enrolled participants health care services, including
302	substantially the following basic health care services: usual
303	physician services, hospitalization, laboratory, x-ray, emergency
304	and preventive services, and out-of-area coverage;
305	(ii) Is compensated (except for copayments) for
306	the provision of the basic health care services listed in
307	subparagraph (i) of this paragraph to enrolled participants on a
308	predetermined basis; and
309	(iii) Provides physician services primarily:
310	1. Directly through physicians who are either
311	employees or partners of such organization; or
312	2. Through arrangements with individual
313	physicians or one or more groups of physicians (organized on a
314	group practice or individual practice basis).
315	(j) "Health service area" means a geographic area of
316	the state designated in the State Health Plan as the area to be

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used in planning for specified health facilities and services and to be used when considering certificate of need applications to provide health facilities and services.

- 320 "Health services" means clinically related (i.e., (k) 321 diagnostic, treatment or rehabilitative) services and includes 322 alcohol, drug abuse, mental health and home health care services. 323 "Clinical health services" shall only include those activities 324 which contemplate any change in the existing bed complement of any 325 health care facility through the addition or conversion of any beds, under Section 41-7-191(1)(c) or propose to offer any health 326 327 services if those services have not been provided on a regular 328 basis by the proposed provider of such services within the period 329 of twelve (12) months prior to the time such services would be 330 offered, under Section 41-7-191(1)(d). "Nonclinical health 331 services" shall be all other services which do not involve any 332 change in the existing bed complement or offering health services 333 as described above.
- 334 (1) "Institutional health services" shall mean health 335 services provided in or through health care facilities and shall 336 include the entities in or through which such services are 337 provided.
- 338 (m) "Major medical equipment" means medical equipment

  339 designed for providing medical or any health-related service which

  340 costs in excess of \* \* \* One Million Seven Hundred Twenty-five

  341 Thousand Dollars (\$1,725,000.00), adjusted for inflation as

342	published by the State Department of Health. However, this
343	definition shall not be applicable to clinical laboratories if
344	they are determined by the State Department of Health to be
345	independent of any physician's office, hospital or other health
346	care facility or otherwise not so defined by federal or state law,
347	or rules and regulations promulgated thereunder.

- 348 (n) "State Department of Health" or "department" shall
  349 mean the state agency created under Section 41-3-15, which shall
  350 be considered to be the State Health Planning and Development
  351 Agency, as defined in paragraph (u) of this section.
- 352 (o) "Offer," when used in connection with health
  353 services, means that it has been determined by the State
  354 Department of Health that the health care facility is capable of
  355 providing specified health services.
- 356 (p) "Person" means an individual, a trust or estate,
  357 partnership, corporation (including associations, joint-stock
  358 companies and insurance companies), the state or a political
  359 subdivision or instrumentality of the state.
- 360 (q) "Provider" shall mean any person who is a provider
  361 or representative of a provider of health care services requiring
  362 a certificate of need under Section 41-7-171 et seq., or who has
  363 any financial or indirect interest in any provider of services.
- 364 (r) "Radiation therapy services" means the treatment of 365 cancer and other diseases using ionizing radiation of either high 366 energy photons (x-rays or gamma rays) or charged particles

367 (electrons, protons or heavy nuclei). However, for purposes	poses of a
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- 368 certificate of need, radiation therapy services shall not include
- 369 low energy, superficial, external beam x-ray treatment of
- 370 superficial skin lesions.
- 371 (s) "Secretary" means the Secretary of Health and Human
- 372 Services, and any officer or employee of the Department of Health
- 373 and Human Services to whom the authority involved has been
- 374 delegated.
- 375 (t) "State Health Plan" means the sole and official
- 376 statewide health plan for Mississippi which identifies priority
- 377 state health needs and establishes standards and criteria for
- 378 health-related activities which require certificate of need review
- 379 in compliance with Section 41-7-191.
- 380 (u) "State Health Planning and Development Agency"
- 381 means the agency of state government designated to perform health
- 382 planning and resource development programs for the State of
- 383 Mississippi.
- 384 **SECTION 2.** This act shall take effect and be in force from
- 385 and after July 1, 2025.