By: Representatives Bell (21st), McLean To: Workforce Development

## HOUSE BILL NO. 19

AN ACT TO AMEND SECTION 31-7-13, MISSISSIPPI CODE OF 1972, TO REVISE THE REVERSE AUCTION METHOD FOR RECEIVING BIDS TO DIFFERENTIATE BETWEEN AGENCIES AND GOVERNING AUTHORITIES; TO PROVIDE THAT IF AN AGENCY DETERMINES THAT A REVERSE AUCTION IS NOT 5 IN THE BEST INTEREST OF THE AGENCY, THEN THAT DETERMINATION MUST 6 BE APPROVED BY THE PUBLIC PROCUREMENT REVIEW BOARD; TO PROVIDE 7 THAT IF A GOVERNING AUTHORITY DETERMINES THAT A REVERSE AUCTION IS 8 NOT IN THE BEST INTEREST OF THE GOVERNING AUTHORITY, THEN THAT 9 DETERMINATION MUST BE APPROVED BY THE GOVERNING BOARD OF THE 10 GOVERNING AUTHORITY; TO PROVIDE THAT THE AGENCY AND GOVERNING 11 AUTHORITY MUST SUBMIT AN EXPLANATION AS TO WHY A REVERSE AUCTION 12 IS NOT IN THE BEST INTEREST OF THE AGENCY OR GOVERNING AUTHORITY; 13 AND FOR RELATED PURPOSES. 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** Section 31-7-13, Mississippi Code of 1972, is

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- 16 amended as follows:
- 31-7-13. All agencies and governing authorities shall 17
- purchase their commodities and printing; contract for garbage 18
- 19 collection or disposal; contract for solid waste collection or
- 20 disposal; contract for sewage collection or disposal; contract for
- 21 public construction; and contract for rentals as herein provided.
- 22 Bidding procedure for purchases not over \$5,000.00.
- Purchases which do not involve an expenditure of more than Five 23

- 24 Thousand Dollars (\$5,000.00), exclusive of freight or shipping
- 25 charges, may be made without advertising or otherwise requesting
- 26 competitive bids. However, nothing contained in this paragraph
- 27 (a) shall be construed to prohibit any agency or governing
- 28 authority from establishing procedures which require competitive
- 29 bids on purchases of Five Thousand Dollars (\$5,000.00) or less.
- 30 (b) Bidding procedure for purchases over \$5,000.00 but
- 31 **not over \$75,000.00.** Purchases which involve an expenditure of
- 32 more than Five Thousand Dollars (\$5,000.00) but not more than
- 33 Seventy-five Thousand Dollars (\$75,000.00), exclusive of freight
- 34 and shipping charges, may be made from the lowest and best bidder
- 35 without publishing or posting advertisement for bids, provided at
- 36 least two (2) competitive written bids have been obtained. Any
- 37 state agency or community or junior college purchasing commodities
- 38 or procuring construction pursuant to this paragraph (b) may
- 39 authorize its purchasing agent, or his designee, to accept the
- 40 lowest competitive written bid under Seventy-five Thousand Dollars
- 41 (\$75,000.00). Any governing authority purchasing commodities
- 42 pursuant to this paragraph (b) may authorize its purchasing agent,
- 43 or his designee, with regard to governing authorities other than
- 44 counties, or its purchase clerk, or his designee, with regard to
- 45 counties, to accept the lowest and best competitive written bid.
- 46 Such authorization shall be made in writing by the governing
- 47 authority and shall be maintained on file in the primary office of
- 48 the agency and recorded in the official minutes of the governing

- 49 authority, as appropriate. The purchasing agent or the purchase 50 clerk, or his designee, as the case may be, and not the governing authority, shall be liable for any penalties and/or damages as may 51 52 be imposed by law for any act or omission of the purchasing agent 53 or purchase clerk, or his designee, constituting a violation of 54 law in accepting any bid without approval by the governing authority. The term "competitive written bid" shall mean a bid 55 56 submitted on a bid form furnished by the buying agency or 57 governing authority and signed by authorized personnel representing the vendor, or a bid submitted on a vendor's 58 59 letterhead or identifiable bid form and signed by authorized personnel representing the vendor. "Competitive" shall mean that 60 61 the bids are developed based upon comparable identification of the 62 needs and are developed independently and without knowledge of other bids or prospective bids. Any bid item for construction in 63 64 excess of Five Thousand Dollars (\$5,000.00) shall be broken down 65 by components to provide detail of component description and pricing. These details shall be submitted with the written bids 66 67 and become part of the bid evaluation criteria. Bids may be 68 submitted by facsimile, electronic mail or other generally 69 accepted method of information distribution. Bids submitted by 70 electronic transmission shall not require the signature of the vendor's representative unless required by agencies or governing 71 72 authorities.
  - (c) Bidding procedure for purchases over \$75,000.00.

## (i) Publication requirement.

- 75 Purchases which involve an expenditure of more than Seventy-five Thousand Dollars (\$75,000.00), exclusive of 76 77 freight and shipping charges, may be made from the lowest and best 78 bidder after advertising for competitive bids once each week for 79 two (2) consecutive weeks in a regular newspaper published in the county or municipality in which such agency or governing authority 80 81 is located. However, all American Recovery and Reinvestment Act 82 projects in excess of Twenty-five Thousand Dollars (\$25,000.00) 83 shall be bid. All references to American Recovery and 84 Reinvestment Act projects in this section shall not apply to 85 programs identified in Division B of the American Recovery and 86 Reinvestment Act.
- 87 2. Reverse auctions shall be the primary method for receiving bids during the bidding process. If \* \* \* an 88 89 agency or governing authority determines that a reverse auction is 90 not in the best interest of the \* \* \* agency or governing authority, then with respect to the agency, that determination 91 92 must be approved by the Public Procurement Review Board, and with 93 respect to the governing authority, that determination must be 94 approved by the governing body of the governing authority. 95 An agency shall submit a detailed explanation of why a reverse auction would not be in the best interest of the \* \* \* agency and 96 97 present an alternative process to be approved by the Public

Procurement Review Board. A governing authority shall make

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99	findings in its minutes of why a reverse auction would not be in
L00	the best interest of the governing authority. If as to an agency,
L01	the Public Procurement Review Board authorizes the purchasing
L02	entity to solicit bids with a method other than reverse auction,
L03	or if as to a governing authority, the governing board thereof
L O 4	authorizes the purchasing entity to solicit bids with a method
L05	other than reverse auction, then the purchasing entity may
L06	designate the other methods by which the bids will be received,
L07	including, but not limited to, bids sealed in an envelope, bids
108	received electronically in a secure system, or bids received by
L09	any other method that promotes open competition and has been
L10	approved by the Office of Purchasing and Travel. However, reverse
L11	auction shall not be used for any public contract for design,
L12	construction, improvement, repair or remodeling of any public
L13	facilities, including the purchase of materials, supplies,
L14	equipment or goods for same and including buildings, roads and
L15	bridges. As to an agency, the Public Procurement Review Board
L16	must approve any contract entered into by alternative process.
L17	The provisions of this item 2 shall not apply to the individual
L18	state institutions of higher learning. The provisions of this
L19	item 2 requiring reverse auction as the primary method of
L20	receiving bids shall not apply to term contract purchases as
L21	provided in paragraph (n) of this section; however, a purchasing
L22	entity may, in its discretion, utilize reverse auction for such
L23	purchases. The provisions of this item 2 shall not apply to

124	individual public schools, including public charter schools and
125	public school districts, only when purchasing copyrighted
126	educational supplemental materials and software as a service
127	product. For such purchases, a local school board may authorize a
128	purchasing entity in its jurisdiction to use a Request for
129	Qualifications which promotes open competition and meets the
130	requirements of the Office of Purchasing and Travel.
131	3. The date as published for the bid opening
132	shall not be less than seven (7) working days after the last
133	published notice; however, if the purchase involves a construction
134	project in which the estimated cost is in excess of Seventy-five
135	Thousand Dollars (\$75,000.00), such bids shall not be opened in
136	less than fifteen (15) working days after the last notice is
137	published and the notice for the purchase of such construction
138	shall be published once each week for two (2) consecutive weeks.
139	The notice of intention to let contracts or purchase equipment
140	shall state the time and place at which bids shall be received,
141	list the contracts to be made or types of equipment or supplies to
142	be purchased, and, if all plans and/or specifications are not
143	published, refer to the plans and/or specifications on file. If
144	there is no newspaper published in the county or municipality,
145	then such notice shall be given by posting same at the courthouse,
146	or for municipalities at the city hall, and at two (2) other
147	public places in the county or municipality, and also by
148	publication once each week for two (2) consecutive weeks in some

149	newspaper having a general circulation in the county or
150	municipality in the above-provided manner. On the same date that
151	the notice is submitted to the newspaper for publication, the
152	agency or governing authority involved shall mail written notice
153	to, or provide electronic notification to the main office of the
154	Mississippi Procurement Technical Assistance Program under the
155	Mississippi Development Authority that contains the same
156	information as that in the published notice. Within one (1)
157	working day of the contract award, the agency or governing
158	authority shall post to the designated web page maintained by the
159	Department of Finance and Administration, notice of the award,
160	including the award recipient, the contract amount, and a brief
161	summary of the contract in accordance with rules promulgated by
162	the department. Within one (1) working day of the contract
163	execution, the agency or governing authority shall post to the
164	designated web page maintained by the Department of Finance and
165	Administration a summary of the executed contract and make a copy
166	of the appropriately redacted contract documents available for
167	linking to the designated web page in accordance with the rules
168	promulgated by the department. The information provided by the
169	agency or governing authority shall be posted to the web page
170	until the project is completed.

federal funds for the procurement of any good or service,

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4. Agencies and governing authorities using

174 with the Uniform Administrative Requirements, Cost Principles, and

175 Audit Requirements for Federal Awards - Subpart D - Post Federal

176 Award Requirements Procurement Standards, in accordance with 2 CFR

177 200.317 through 2 CFR 200.327.

178 (ii) Bidding process amendment procedure. If all

179 plans and/or specifications are published in the notification,

180 then the plans and/or specifications may not be amended. If all

181 plans and/or specifications are not published in the notification,

182 then amendments to the plans/specifications, bid opening date, bid

opening time and place may be made, provided that the agency or

184 governing authority maintains a list of all prospective bidders

185 who are known to have received a copy of the bid documents and all

186 such prospective bidders are sent copies of all amendments. This

187 notification of amendments may be made via mail, facsimile,

188 electronic mail or other generally accepted method of information

189 distribution. No addendum to bid specifications may be issued

190 within two (2) working days of the time established for the

191 receipt of bids unless such addendum also amends the bid opening

to a date not less than five (5) working days after the date of

193 the addendum.

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194 (iii) **Filing requirement.** In all cases involving

195 governing authorities, before the notice shall be published or

196 posted, the plans or specifications for the construction or

197 equipment being sought shall be filed with the clerk of the board

198 of the governing authority. In addition to these requirements, a

bid file shall be established which shall indicate those vendors to whom such solicitations and specifications were issued, and such file shall also contain such information as is pertinent to the bid.

(iv) Specification restrictions.

204 1. Specifications pertinent to such bidding 205 shall be written so as not to exclude comparable equipment of 206 domestic manufacture. However, if valid justification is 207 presented, the Department of Finance and Administration or the 208 board of a governing authority may approve a request for specific 209 equipment necessary to perform a specific job. Further, such 210 justification, when placed on the minutes of the board of a 211 governing authority, may serve as authority for that governing 212 authority to write specifications to require a specific item of equipment needed to perform a specific job. In addition to these 213 214 requirements, from and after July 1, 1990, vendors of relocatable 215 classrooms and the specifications for the purchase of such relocatable classrooms published by local school boards shall meet 216 217 all pertinent regulations of the State Board of Education, 218 including prior approval of such bid by the State Department of 219 Education.

2. Specifications for construction projects
2. may include an allowance for commodities, equipment, furniture,
22. construction materials or systems in which prospective bidders are
23. instructed to include in their bids specified amounts for such

items so long as the allowance items are acquired by the vendor in a commercially reasonable manner and approved by the agency/governing authority. Such acquisitions shall not be made to circumvent the public purchasing laws.

Electronic bids. Agencies and governing  $(\nabla)$ authorities shall provide a secure electronic interactive system for the submittal of bids requiring competitive bidding that shall be an additional bidding option for those bidders who choose to submit their bids electronically. The Department of Finance and Administration shall provide, by regulation, the standards that agencies must follow when receiving electronic bids. Agencies and governing authorities shall make the appropriate provisions necessary to accept electronic bids from those bidders who choose to submit their bids electronically for all purchases requiring competitive bidding under this section. Any special condition or requirement for the electronic bid submission shall be specified in the advertisement for bids required by this section. Agencies or governing authorities that are currently without available high speed Internet access shall be exempt from the requirement of this subparagraph (v) until such time that high speed Internet access becomes available. Any county having a population of less than twenty thousand (20,000) shall be exempt from the provisions of this subparagraph (v). Any municipality having a population of less than ten thousand (10,000) shall be exempt from the provisions of this subparagraph (v). The provisions of this

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- 249 subparagraph (v) shall not require any bidder to submit bids 250 electronically. When construction bids are submitted 251 electronically, the requirement for including a certificate of 252 responsibility, or a statement that the bid enclosed does not 253 exceed Fifty Thousand Dollars (\$50,000.00), on the exterior of the 254 bid envelope as indicated in Section 31-3-21(1) and (2) shall be deemed in compliance with by including same as an attachment with 255 256 the electronic bid submittal.
  - (d) Lowest and best bid decision procedure.
- 258 (i) **Decision procedure.** Purchases may be made 259 from the lowest and best bidder. In determining the lowest and 260 best bid, freight and shipping charges shall be included. 261 Life-cycle costing, total cost bids, warranties, guaranteed 262 buy-back provisions and other relevant provisions may be included 263 in the best bid calculation. All best bid procedures for state 264 agencies must be in compliance with regulations established by the 265 Department of Finance and Administration. If any governing 266 authority accepts a bid other than the lowest bid actually 267 submitted, it shall place on its minutes detailed calculations and 268 narrative summary showing that the accepted bid was determined to 269 be the lowest and best bid, including the dollar amount of the 270 accepted bid and the dollar amount of the lowest bid. No agency or governing authority shall accept a bid based on items not 271

included in the specifications.

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273	(ii) Decision procedure for Certified Purchasing
274	Offices. In addition to the decision procedure set forth in
275	subparagraph (i) of this paragraph (d), Certified Purchasing
276	Offices may also use the following procedure: Purchases may be
277	made from the bidder offering the best value. In determining the
278	best value bid, freight and shipping charges shall be included.
279	Life-cycle costing, total cost bids, warranties, guaranteed
280	buy-back provisions, documented previous experience, training
281	costs and other relevant provisions, including, but not limited
282	to, a bidder having a local office and inventory located within
283	the jurisdiction of the governing authority, may be included in
284	the best value calculation. This provision shall authorize
285	Certified Purchasing Offices to utilize a Request For Proposals
286	(RFP) process when purchasing commodities. All best value
287	procedures for state agencies must be in compliance with
288	regulations established by the Department of Finance and
289	Administration. No agency or governing authority shall accept a
290	bid based on items or criteria not included in the specifications.
291	(iii) Decision procedure for Mississippi
292	Landmarks. In addition to the decision procedure set forth in
293	subparagraph (i) of this paragraph (d), where purchase involves
294	renovation, restoration, or both, of the State Capitol Building or
295	any other historical building designated for at least five (5)
296	years as a Mississippi Landmark by the Board of Trustees of the
297	Department of Archives and History under the authority of Sections

298	39-7-7 and 39-7-11, the agency or governing authority may use the
299	following procedure: Purchases may be made from the lowest and
300	best prequalified bidder. Prequalification of bidders shall be
301	determined not less than fifteen (15) working days before the
302	first published notice of bid opening. Prequalification criteria
303	shall be limited to bidder's knowledge and experience in
304	historical restoration, preservation and renovation. In
305	determining the lowest and best bid, freight and shipping charges
306	shall be included. Life-cycle costing, total cost bids,
307	warranties, guaranteed buy-back provisions and other relevant
308	provisions may be included in the best bid calculation. All best
309	bid and prequalification procedures for state agencies must be in
310	compliance with regulations established by the Department of
311	Finance and Administration. If any governing authority accepts a
312	bid other than the lowest bid actually submitted, it shall place
313	on its minutes detailed calculations and narrative summary showing
314	that the accepted bid was determined to be the lowest and best
315	bid, including the dollar amount of the accepted bid and the
316	dollar amount of the lowest bid. No agency or governing authority
317	shall accept a bid based on items not included in the
318	specifications.

319 (iv) Construction project negotiations authority.

320 If the lowest and best bid is not more than ten percent (10%)

321 above the amount of funds allocated for a public construction or

322 renovation project, then the agency or governing authority shall

323	be perm	nitted	to	nego	tia	te wit	h the	e 10	owest	bidder	in	order	to	enter
324	into a	contra	act	for	an	amount	not	to	excee	ed the	func	ds allo	ocat	ted.

325 Lease-purchase authorization. For the purposes of (e) 326 this section, the term "equipment" shall mean equipment, furniture 327 and, if applicable, associated software and other applicable 328 direct costs associated with the acquisition. Any lease-purchase 329 of equipment which an agency is not required to lease-purchase 330 under the master lease-purchase program pursuant to Section 331 31-7-10 and any lease-purchase of equipment which a governing authority elects to lease-purchase may be acquired by a 332 333 lease-purchase agreement under this paragraph (e). Lease-purchase 334 financing may also be obtained from the vendor or from a 335 third-party source after having solicited and obtained at least 336 two (2) written competitive bids, as defined in paragraph (b) of 337 this section, for such financing without advertising for such 338 bids. Solicitation for the bids for financing may occur before or 339 after acceptance of bids for the purchase of such equipment or, where no such bids for purchase are required, at any time before 340 341 the purchase thereof. No such lease-purchase agreement shall be 342 for an annual rate of interest which is greater than the overall 343 maximum interest rate to maturity on general obligation indebtedness permitted under Section 75-17-101, and the term of 344 345 such lease-purchase agreement shall not exceed the useful life of 346 equipment covered thereby as determined according to the upper limit of the asset depreciation range (ADR) guidelines for the 347

348	Class Life Asset Depreciation Range System established by the
349	Internal Revenue Service pursuant to the United States Internal
350	Revenue Code and regulations thereunder as in effect on December
351	31, 1980, or comparable depreciation guidelines with respect to
352	any equipment not covered by ADR guidelines. Any lease-purchase
353	agreement entered into pursuant to this paragraph (e) may contain
354	any of the terms and conditions which a master lease-purchase
355	agreement may contain under the provisions of Section 31-7-10(5),
356	and shall contain an annual allocation dependency clause
357	substantially similar to that set forth in Section 31-7-10(8).
358	Each agency or governing authority entering into a lease-purchase
359	transaction pursuant to this paragraph (e) shall maintain with
360	respect to each such lease-purchase transaction the same
361	information as required to be maintained by the Department of
362	Finance and Administration pursuant to Section 31-7-10(13).
363	However, nothing contained in this section shall be construed to
364	permit agencies to acquire items of equipment with a total
365	acquisition cost in the aggregate of less than Ten Thousand
366	Dollars (\$10,000.00) by a single lease-purchase transaction. All
367	equipment, and the purchase thereof by any lessor, acquired by
368	lease-purchase under this paragraph and all lease-purchase
369	payments with respect thereto shall be exempt from all Mississippi
370	sales, use and ad valorem taxes. Interest paid on any
371	lease-purchase agreement under this section shall be exempt from
372	State of Mississippi income taxation.

373	(f) Alternate bid authorization. When necessary to
374	ensure ready availability of commodities for public works and the
375	timely completion of public projects, no more than two (2)
376	alternate bids may be accepted by a governing authority for
377	commodities. No purchases may be made through use of such
378	alternate bids procedure unless the lowest and best bidder cannot
379	deliver the commodities contained in his bid. In that event,
380	purchases of such commodities may be made from one (1) of the
381	bidders whose bid was accepted as an alternate.

Construction contract change authorization. In the (q) event a determination is made by an agency or governing authority after a construction contract is let that changes or modifications to the original contract are necessary or would better serve the purpose of the agency or the governing authority, such agency or governing authority may, in its discretion, order such changes pertaining to the construction that are necessary under the circumstances without the necessity of further public bids; provided that such change shall be made in a commercially reasonable manner and shall not be made to circumvent the public purchasing statutes. In addition to any other authorized person, the architect or engineer hired by an agency or governing authority with respect to any public construction contract shall have the authority, when granted by an agency or governing authority, to authorize changes or modifications to the original contract without the necessity of prior approval of the agency or

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398	governing authority when any such change or modification is less
399	than one percent (1%) of the total contract amount. The agency or
400	governing authority may limit the number, manner or frequency of
401	such emergency changes or modifications.

- 402 Petroleum purchase alternative. In addition to (h) 403 other methods of purchasing authorized in this chapter, when any 404 agency or governing authority shall have a need for gas, diesel 405 fuel, oils and/or other petroleum products in excess of the amount 406 set forth in paragraph (a) of this section, such agency or 407 governing authority may purchase the commodity after having solicited and obtained at least two (2) competitive written bids, 408 409 as defined in paragraph (b) of this section. If two (2) 410 competitive written bids are not obtained, the entity shall comply with the procedures set forth in paragraph (c) of this section. 411 412 In the event any agency or governing authority shall have 413 advertised for bids for the purchase of gas, diesel fuel, oils and 414 other petroleum products and coal and no acceptable bids can be obtained, such agency or governing authority is authorized and 415 416 directed to enter into any negotiations necessary to secure the 417 lowest and best contract available for the purchase of such 418 commodities.
- 419 (i) Road construction petroleum products price
  420 adjustment clause authorization. Any agency or governing
  421 authority authorized to enter into contracts for the construction,
  422 maintenance, surfacing or repair of highways, roads or streets,

423 may include in its bid proposal and contract documents a price 424 adjustment clause with relation to the cost to the contractor, 425 including taxes, based upon an industry-wide cost index, of 426 petroleum products including asphalt used in the performance or 427 execution of the contract or in the production or manufacture of 428 materials for use in such performance. Such industry-wide index 429 shall be established and published monthly by the Mississippi 430 Department of Transportation with a copy thereof to be mailed, 431 upon request, to the clerks of the governing authority of each municipality and the clerks of each board of supervisors 432 433 throughout the state. The price adjustment clause shall be based 434 on the cost of such petroleum products only and shall not include 435 any additional profit or overhead as part of the adjustment. 436 bid proposals or document contract shall contain the basis and 437 methods of adjusting unit prices for the change in the cost of 438 such petroleum products.

(j) State agency emergency purchase procedure. If the governing board or the executive head, or his designees, of any agency of the state shall determine that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would be detrimental to the interests of the state, then the head of such agency, or his designees, shall file with the Department of Finance and Administration (i) a statement explaining the conditions and circumstances of the emergency,

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448 which shall include a detailed description of the events leading 449 up to the situation and the negative impact to the entity if the 450 purchase is made following the statutory requirements set forth in 451 paragraph (a), (b) or (c) of this section, and (ii) a certified 452 copy of the appropriate minutes of the board of such agency 453 requesting the emergency purchase, if applicable. Upon receipt of 454 the statement and applicable board certification, the State Fiscal 455 Officer, or his designees, may, in writing, authorize the purchase 456 or repair without having to comply with competitive bidding 457 requirements.

If the governing board or the executive head, or his designees, of any agency determines that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would threaten the health or safety of any person, or the preservation or protection of property, then the provisions in this section for competitive bidding shall not apply, and any officer or agent of the agency having general or specific authority for making the purchase or repair contract shall approve the bill presented for payment, and he shall certify in writing from whom the purchase was made, or with whom the repair contract was made.

Total purchases made under this paragraph (j) shall only be
for the purpose of meeting needs created by the emergency
situation. Following the emergency purchase, documentation of the

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purchase, including a description of the commodity purchased, the
purchase price thereof and the nature of the emergency shall be
filed with the Department of Finance and Administration. Any
contract awarded pursuant to this paragraph (j) shall not exceed a
term of one (1) year.

Purchases under the grant program established under Section 37-68-7 in response to COVID-19 and the directive that school districts create a distance learning plan and fulfill technology needs expeditiously shall be deemed an emergency purchase for purposes of this paragraph (j).

(k) Governing authority emergency purchase procedure.

If the governing authority, or the governing authority acting through its designee, shall determine that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would be detrimental to the interest of the governing authority, then the provisions herein for competitive bidding shall not apply and any officer or agent of such governing authority having general or special authority therefor in making such purchase or repair shall approve the bill presented therefor, and he shall certify in writing thereon from whom such purchase was made, or with whom such a repair contract was made. At the board meeting next following the emergency purchase or repair contract, documentation of the purchase or repair contract, including a description of the commodity purchased, the price

498	thereof and the nature of the emergency shall be presented to the
499	board and shall be placed on the minutes of the board of such
500	governing authority. Purchases under the grant program
501	established under Section 37-68-7 in response to COVID-19 and the
502	directive that school districts create a distance learning plan
503	and fulfill technology needs expeditiously shall be deemed an
504	emergency purchase for purposes of this paragraph (k).

## (1) Hospital purchase, lease-purchase and lease authorization.

- (i) The commissioners or board of trustees of any public hospital may contract with such lowest and best bidder for the purchase or lease-purchase of any commodity under a contract of purchase or lease-purchase agreement whose obligatory payment terms do not exceed five (5) years.
- 512 In addition to the authority granted in (ii) subparagraph (i) of this paragraph (l), the commissioners or board 513 514 of trustees is authorized to enter into contracts for the lease of equipment or services, or both, which it considers necessary for 515 516 the proper care of patients if, in its opinion, it is not 517 financially feasible to purchase the necessary equipment or 518 services. Any such contract for the lease of equipment or 519 services executed by the commissioners or board shall not exceed a 520 maximum of five (5) years' duration and shall include a 521 cancellation clause based on unavailability of funds. If such 522 cancellation clause is exercised, there shall be no further

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523	liability	on	the	part	of	the	lessee.	Anv	such	contract	for	the

- 524 lease of equipment or services executed on behalf of the
- 525 commissioners or board that complies with the provisions of this
- 526 subparagraph (ii) shall be excepted from the bid requirements set
- 527 forth in this section.
- 528 (m) **Exceptions from bidding requirements.** Excepted
- 529 from bid requirements are:
- 530 (i) Purchasing agreements approved by department.
- 531 Purchasing agreements, contracts and maximum price regulations
- 532 executed or approved by the Department of Finance and
- 533 Administration.
- 534 (ii) Outside equipment repairs. Repairs to
- 535 equipment, when such repairs are made by repair facilities in the
- 536 private sector; however, engines, transmissions, rear axles and/or
- 537 other such components shall not be included in this exemption when
- 538 replaced as a complete unit instead of being repaired and the need
- 539 for such total component replacement is known before disassembly
- 540 of the component; however, invoices identifying the equipment,
- 541 specific repairs made, parts identified by number and name,
- 542 supplies used in such repairs, and the number of hours of labor
- 543 and costs therefor shall be required for the payment for such
- 544 repairs.
- 545 (iii) **In-house equipment repairs.** Purchases of
- 546 parts for repairs to equipment, when such repairs are made by
- 547 personnel of the agency or governing authority; however, entire

548	assemblies,	such	as engines	s or tr	ransmiss	ions,	shall	not	be .
549	included in	this	exemption	when t	the enti	re ass	sembly	is	being
550	replaced in	stead	of being	repaire	ed.				

- (iv) Raw gravel or dirt. Raw unprocessed deposits
  of gravel or fill dirt which are to be removed and transported by
  the purchaser.
- 554 Governmental equipment auctions. (V) 555 vehicles or other equipment purchased from a federal agency or 556 authority, another governing authority or state agency of the 557 State of Mississippi, or any governing authority or state agency 558 of another state at a public auction held for the purpose of 559 disposing of such vehicles or other equipment. Any purchase by a 560 governing authority under the exemption authorized by this 561 subparagraph (v) shall require advance authorization spread upon 562 the minutes of the governing authority to include the listing of 563 the item or items authorized to be purchased and the maximum bid 564 authorized to be paid for each item or items.
- 565 (vi) Intergovernmental sales and transfers.
- Purchases, sales, transfers or trades by governing authorities or state agencies when such purchases, sales, transfers or trades are
- 568 made by a private treaty agreement or through means of
- 569 negotiation, from any federal agency or authority, another
- 570 governing authority or state agency of the State of Mississippi,
- or any state agency or governing authority of another state.
- 572 Nothing in this section shall permit such purchases through public

573 auction except as provided for in subparagraph (v) of this 574 paragraph (m). It is the intent of this section to allow 575 governmental entities to dispose of and/or purchase commodities 576 from other governmental entities at a price that is agreed to by 577 both parties. This shall allow for purchases and/or sales at 578 prices which may be determined to be below the market value if the 579 selling entity determines that the sale at below market value is 580 in the best interest of the taxpayers of the state. Governing 581 authorities shall place the terms of the agreement and any justification on the minutes, and state agencies shall obtain 582 583 approval from the Department of Finance and Administration, prior 584 to releasing or taking possession of the commodities.

585 (vii) **Perishable supplies or food.** Perishable 586 supplies or food purchased for use in connection with hospitals, 587 the school lunch programs, homemaking programs and for the feeding 588 of county or municipal prisoners.

(viii) Single-source items. Noncompetitive items available from one (1) source only. In connection with the purchase of noncompetitive items only available from one (1) source, a certification of the conditions and circumstances requiring the purchase shall be filed by the agency with the Department of Finance and Administration and by the governing authority with the board of the governing authority. Upon receipt of that certification the Department of Finance and Administration or the board of the governing authority, as the case may be, may,

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598	in writing, authorize the purchase, which authority shall be noted
599	on the minutes of the body at the next regular meeting thereafter.
600	In those situations, a governing authority is not required to
601	obtain the approval of the Department of Finance and
602	Administration. Following the purchase, the executive head of the
603	state agency, or his designees, shall file with the Department of
604	Finance and Administration, documentation of the purchase,
605	including a description of the commodity purchased, the purchase
606	price thereof and the source from whom it was purchased.
607	(ix) Waste disposal facility construction
608	contracts. Construction of incinerators and other facilities for
609	disposal of solid wastes in which products either generated
610	therein, such as steam, or recovered therefrom, such as materials
611	for recycling, are to be sold or otherwise disposed of; however,
612	in constructing such facilities, a governing authority or agency
613	shall publicly issue requests for proposals, advertised for in the
614	same manner as provided herein for seeking bids for public
615	construction projects, concerning the design, construction,
616	ownership, operation and/or maintenance of such facilities,
617	wherein such requests for proposals when issued shall contain
618	terms and conditions relating to price, financial responsibility,
619	technology, environmental compatibility, legal responsibilities
620	and such other matters as are determined by the governing
621	authority or agency to be appropriate for inclusion; and after
622	responses to the request for proposals have been duly received.

623	the governing authority or agency may select the most qualified
624	proposal or proposals on the basis of price, technology and other
625	relevant factors and from such proposals, but not limited to the
626	terms thereof, negotiate and enter contracts with one or more of
627	the persons or firms submitting proposals.
628	(x) Hospital group purchase contracts. Supplies,
629	commodities and equipment purchased by hospitals through group
630	purchase programs pursuant to Section 31-7-38.
631	(xi) Information technology products. Purchases
632	of information technology products made by governing authorities
633	under the provisions of purchase schedules, or contracts executed
634	or approved by the Mississippi Department of Information
635	Technology Services and designated for use by governing
636	authorities.
637	(xii) Energy efficiency services and equipment.
638	Energy efficiency services and equipment acquired by school
639	districts, community and junior colleges, institutions of higher
640	learning and state agencies or other applicable governmental
641	entities on a shared-savings, lease or lease-purchase basis
642	pursuant to Section 31-7-14.
643	(xiii) Municipal electrical utility system fuel.
644	Purchases of coal and/or natural gas by municipally owned electric
645	power generating systems that have the capacity to use both coal

and natural gas for the generation of electric power.

548	Purchases by libraries or for libraries of books and periodicals;
549	processed film, videocassette tapes, filmstrips and slides;
550	recorded audiotapes, cassettes and diskettes; and any such items
551	as would be used for teaching, research or other information
552	distribution; however, equipment such as projectors, recorders,
553	audio or video equipment, and monitor televisions are not exempt
554	under this subparagraph.
555	(xv) Unmarked vehicles. Purchases of unmarked
556	vehicles when such purchases are made in accordance with
557	purchasing regulations adopted by the Department of Finance and
558	Administration pursuant to Section 31-7-9(2).
559	(xvi) <b>Election ballots.</b> Purchases of ballots
560	printed pursuant to Section 23-15-351.
561	(xvii) Multichannel interactive video systems.
562	From and after July 1, 1990, contracts by Mississippi Authority
563	for Educational Television with any private educational
564	institution or private nonprofit organization whose purposes are
565	educational in regard to the construction, purchase, lease or
566	lease-purchase of facilities and equipment and the employment of
667	personnel for providing multichannel interactive video systems
568	(ITSF) in the school districts of this state.
569	(xviii) Purchases of prison industry products by
570	the Department of Corrections, regional correctional facilities or
571	privately owned prisons. Purchases made by the Mississippi

(xiv) Library books and other reference materials.

672	Department of Corrections, regional correctional facilities or
673	privately owned prisons involving any item that is manufactured,
674	processed, grown or produced from the state's prison industries.
675	(xix) Undercover operations equipment. Purchases
676	of surveillance equipment or any other high-tech equipment to be
677	used by law enforcement agents in undercover operations, provided
678	that any such purchase shall be in compliance with regulations
679	established by the Department of Finance and Administration.
680	(xx) Junior college books for rent. Purchases by
681	community or junior colleges of textbooks which are obtained for
682	the purpose of renting such books to students as part of a book
683	service system.
684	(xxi) Certain school district purchases.
685	Purchases of commodities made by school districts from vendors
686	with which any levying authority of the school district, as
687	defined in Section 37-57-1, has contracted through competitive
688	bidding procedures for purchases of the same commodities.
689	(xxii) Garbage, solid waste and sewage contracts.
690	Contracts for garbage collection or disposal, contracts for solid
691	waste collection or disposal and contracts for sewage collection
692	or disposal.
693	(xxiii) Municipal water tank maintenance
694	contracts. Professional maintenance program contracts for the
695	repair or maintenance of municipal water tanks, which provide
696	professional services needed to maintain municipal water storage

697	tanks	for	a	fixed	annual	fee	for	a	duration	of	two	(2)	or	more
698	vears.													

- 699 (xxiv) Purchases of Mississippi Industries for the
  700 Blind products or services. Purchases made by state agencies or
  701 governing authorities involving any item that is manufactured,
  702 processed or produced by, or any services provided by, the
  703 Mississippi Industries for the Blind.
- 704 (xxv) **Purchases of state-adopted textbooks.**
- 705 Purchases of state-adopted textbooks by public school districts.
- 706 (xxvi) Certain purchases under the Mississippi
- 707 Major Economic Impact Act. Contracts entered into pursuant to the
- 708 provisions of Section 57-75-9(2), (3) and (4).
- 709 (xxvii) Used heavy or specialized machinery or
- 710 equipment for installation of soil and water conservation
- 711 **practices purchased at auction.** Used heavy or specialized
- 712 machinery or equipment used for the installation and
- 713 implementation of soil and water conservation practices or
- 714 measures purchased subject to the restrictions provided in
- 715 Sections 69-27-331 through 69-27-341. Any purchase by the State
- 716 Soil and Water Conservation Commission under the exemption
- 717 authorized by this subparagraph shall require advance
- 718 authorization spread upon the minutes of the commission to include
- 719 the listing of the item or items authorized to be purchased and
- 720 the maximum bid authorized to be paid for each item or items.

722	Leases by hospitals of equipment or services if the leases are in
723	compliance with paragraph (1)(ii).
724	(xxix) Purchases made pursuant to qualified
725	cooperative purchasing agreements. Purchases made by certified
726	purchasing offices of state agencies or governing authorities
727	under cooperative purchasing agreements previously approved by the
728	Office of Purchasing and Travel and established by or for any
729	municipality, county, parish or state government or the federal
730	government, provided that the notification to potential
731	contractors includes a clause that sets forth the availability of
732	the cooperative purchasing agreement to other governmental
733	entities. Such purchases shall only be made if the use of the
734	cooperative purchasing agreements is determined to be in the best
735	interest of the governmental entity.
736	(xxx) School yearbooks. Purchases of school
737	yearbooks by state agencies or governing authorities; however,
738	state agencies and governing authorities shall use for these
739	purchases the RFP process as set forth in the Mississippi
740	Procurement Manual adopted by the Office of Purchasing and Travel
741	(xxxi) Design-build method of contracting and
742	certain other contracts. Contracts entered into under the
743	provisions of Section 31-7-13.1, 37-101-44 or 65-1-85.

(xxviii) Hospital lease of equipment or services.

744 (xxx	ii) <b>Toll</b>	roads a	and bridge	construction
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- 745 **projects.** Contracts entered into under the provisions of Section
- 746 65-43-1 or 65-43-3.
- 747 (xxxiii) Certain purchases under Section 57-1-221.
- 748 Contracts entered into pursuant to the provisions of Section
- 749 57-1-221.
- 750 (xxxiv) Certain transfers made pursuant to the
- 751 **provisions of Section 57-105-1(7).** Transfers of public property
- 752 or facilities under Section 57-105-1(7) and construction related
- 753 to such public property or facilities.
- 754 (xxxv) Certain purchases or transfers entered into
- 755 with local electrical power associations. Contracts or agreements
- 756 entered into under the provisions of Section 55-3-33.
- 757 (xxxvi) Certain purchases by an academic medical
- 758 center or health sciences school. Purchases by an academic
- 759 medical center or health sciences school, as defined in Section
- 760 37-115-50, of commodities that are used for clinical purposes and
- 761 1. intended for use in the diagnosis of disease or other
- 762 conditions or in the cure, mitigation, treatment or prevention of
- 763 disease, and 2. medical devices, biological, drugs and
- 764 radiation-emitting devices as defined by the United States Food
- 765 and Drug Administration.
- 766 (xxxvii) Certain purchases made under the Alyce G.
- 767 Clarke Mississippi Lottery Law. Contracts made by the Mississippi

768	Lottery	Corporation	pursuant	to	the	Alyce	G.	Clarke	Mississippi
769	Lottery	Law.							

of Health and the Department of Revenue. Purchases made by the
Department of Health and the Department of Revenue solely for the
purpose of fulfilling their respective responsibilities under the
Mississippi Medical Cannabis Act. This subparagraph shall stand
repealed on June 30, 2026.

(xxxix) Purchases made by state agencies related to museum exhibits. Purchases made by an agency related to the fabrication, construction, installation or refurbishing of museum exhibits. An agency making a purchase under this exemption in excess of the bid threshold set forth in paragraph (c) of this section shall publicly advertise a Request for Qualifications or Request for Proposals in which price as an evaluation factor is at least twenty percent (20%) out of the one hundred percent (100%) total weight, but shall be otherwise exempt. Any contract arising from a purchase using this exemption must be approved by the Public Procurement Review Board prior to execution by the agency. The agency shall submit a written report on December 1 of each year to the Chairs of the Senate and House Appropriations Committees, the Chairs of the Senate and House Accountability, Efficiency and Transparency Committees and the Chair of the Public Procurement Review Board, identifying all purchases made by the agency using this exemption in which the cost of the option

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- selected by the agency was more than twenty-five percent (25%) higher than the lowest cost option available.
- 795 (n) **Term contract authorization**. All contracts for the 796 purchase of:
- 797 (i) All contracts for the purchase of commodities, 798 equipment and public construction (including, but not limited to, 799 repair and maintenance), may be let for periods of not more than sixty (60) months in advance, subject to applicable statutory 800 801 provisions prohibiting the letting of contracts during specified 802 periods near the end of terms of office. Term contracts for a 803 period exceeding twenty-four (24) months shall also be subject to 804 ratification or cancellation by governing authority boards taking 805 office subsequent to the governing authority board entering the 806 contract.
- 807 (ii) Bid proposals and contracts may include price 808 adjustment clauses with relation to the cost to the contractor 809 based upon a nationally published industry-wide or nationally 810 published and recognized cost index. The cost index used in a 811 price adjustment clause shall be determined by the Department of 812 Finance and Administration for the state agencies and by the 813 governing board for governing authorities. The bid proposal and 814 contract documents utilizing a price adjustment clause shall 815 contain the basis and method of adjusting unit prices for the 816 change in the cost of such commodities, equipment and public 817 construction.

818	$(\circ)$ Purchase law violation prohibition and vendor
819	penalty. No contract or purchase as herein authorized shall be
820	made for the purpose of circumventing the provisions of this
821	section requiring competitive bids, nor shall it be lawful for any
822	person or concern to submit individual invoices for amounts within
823	those authorized for a contract or purchase where the actual value
824	of the contract or commodity purchased exceeds the authorized
825	amount and the invoices therefor are split so as to appear to be
826	authorized as purchases for which competitive bids are not
827	required. Submission of such invoices shall constitute a
828	misdemeanor punishable by a fine of not less than Five Hundred
829	Dollars (\$500.00) nor more than One Thousand Dollars (\$1,000.00),
830	or by imprisonment for thirty (30) days in the county jail, or
831	both such fine and imprisonment. In addition, the claim or claims
832	submitted shall be forfeited.

- purchase procedure. When in response to a proper advertisement therefor, no bid firm as to price is submitted to an electric utility for power transformers, distribution transformers, power breakers, reclosers or other articles containing a petroleum product, the electric utility may accept the lowest and best bid therefor although the price is not firm.
- (q) **Fuel management system bidding procedure.** Any governing authority or agency of the state shall, before contracting for the services and products of a fuel management or

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843 fuel access system, enter into negotiations with not fewer than 844 two (2) sellers of fuel management or fuel access systems for competitive written bids to provide the services and products for 845 846 the systems. In the event that the governing authority or agency 847 cannot locate two (2) sellers of such systems or cannot obtain 848 bids from two (2) sellers of such systems, it shall show proof 849 that it made a diligent, good-faith effort to locate and negotiate 850 with two (2) sellers of such systems. Such proof shall include, 851 but not be limited to, publications of a request for proposals and 852 letters soliciting negotiations and bids. For purposes of this 853 paragraph (q), a fuel management or fuel access system is an 854 automated system of acquiring fuel for vehicles as well as 855 management reports detailing fuel use by vehicles and drivers, and 856 the term "competitive written bid" shall have the meaning as defined in paragraph (b) of this section. Governing authorities 857 858 and agencies shall be exempt from this process when contracting 859 for the services and products of fuel management or fuel access 860 systems under the terms of a state contract established by the 861 Office of Purchasing and Travel.

entering into any contract for garbage collection or disposal, contract for solid waste collection or disposal or contract for sewage collection or disposal, which involves an expenditure of more than Seventy-five Thousand Dollars (\$75,000.00), a governing authority or agency shall issue publicly a request for proposals

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868	concerning the specifications for such services which shall be
869	advertised for in the same manner as provided in this section for
870	seeking bids for purchases which involve an expenditure of more
871	than the amount provided in paragraph (c) of this section. Any
872	request for proposals when issued shall contain terms and
873	conditions relating to price, financial responsibility,
874	technology, legal responsibilities and other relevant factors as
875	are determined by the governing authority or agency to be
876	appropriate for inclusion; all factors determined relevant by the
877	governing authority or agency or required by this paragraph (r)
878	shall be duly included in the advertisement to elicit proposals.
879	After responses to the request for proposals have been duly
880	received, the governing authority or agency shall select the most
881	qualified proposal or proposals on the basis of price, technology
882	and other relevant factors and from such proposals, but not
883	limited to the terms thereof, negotiate and enter into contracts
884	with one or more of the persons or firms submitting proposals. If
885	the governing authority or agency deems none of the proposals to
886	be qualified or otherwise acceptable, the request for proposals
887	process may be reinitiated. Notwithstanding any other provisions
888	of this paragraph, where a county with at least thirty-five
889	thousand (35,000) nor more than forty thousand (40,000)
890	population, according to the 1990 federal decennial census, owns
891	or operates a solid waste landfill, the governing authorities of
892	any other county or municipality may contract with the governing

authorities of the county owning or operating the landfill,

pursuant to a resolution duly adopted and spread upon the minutes

of each governing authority involved, for garbage or solid waste

collection or disposal services through contract negotiations.

Minority set-aside authorization. Notwithstanding (s) any provision of this section to the contrary, any agency or governing authority, by order placed on its minutes, may, in its discretion, set aside not more than twenty percent (20%) of its anticipated annual expenditures for the purchase of commodities from minority businesses; however, all such set-aside purchases shall comply with all purchasing regulations promulgated by the Department of Finance and Administration and shall be subject to bid requirements under this section. Set-aside purchases for which competitive bids are required shall be made from the lowest and best minority business bidder. For the purposes of this paragraph, the term "minority business" means a business which is owned by a majority of persons who are United States citizens or permanent resident aliens (as defined by the Immigration and Naturalization Service) of the United States, and who are Asian, Black, Hispanic or Native American, according to the following definitions:

914 (i) "Asian" means persons having origins in any of 915 the original people of the Far East, Southeast Asia, the Indian 916 subcontinent, or the Pacific Islands.

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918	black racial group of Africa.
919	(iii) "Hispanic" means persons of Spanish or
920	Portuguese culture with origins in Mexico, South or Central
921	America, or the Caribbean Islands, regardless of race.
922	(iv) "Native American" means persons having
923	origins in any of the original people of North America, including
924	American Indians, Eskimos and Aleuts.
925	(t) Construction punch list restriction. The
926	architect, engineer or other representative designated by the
927	agency or governing authority that is contracting for public
928	construction or renovation may prepare and submit to the
929	contractor only one (1) preliminary punch list of items that do
930	not meet the contract requirements at the time of substantial
931	completion and one (1) final list immediately before final
932	completion and final payment.
933	(u) Procurement of construction services by state
934	institutions of higher learning. Contracts for privately financed
935	construction of auxiliary facilities on the campus of a state
936	institution of higher learning may be awarded by the Board of
937	Trustees of State Institutions of Higher Learning to the lowest
938	and best bidder, where sealed bids are solicited, or to the

(ii) "Black" means persons having origins in any

offeror whose proposal is determined to represent the best value

to the citizens of the State of Mississippi, where requests for

proposals are solicited.

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942	(v) Insurability of bidders for public construction or
943	other public contracts. In any solicitation for bids to perform
944	public construction or other public contracts to which this
945	section applies, including, but not limited to, contracts for
946	repair and maintenance, for which the contract will require
947	insurance coverage in an amount of not less than One Million
948	Dollars (\$1,000,000.00), bidders shall be permitted to either
949	submit proof of current insurance coverage in the specified amount
950	or demonstrate ability to obtain the required coverage amount of
951	insurance if the contract is awarded to the bidder. Proof of
952	insurance coverage shall be submitted within five (5) business
953	days from bid acceptance.

- 954 (w) **Purchase authorization clarification.** Nothing in 955 this section shall be construed as authorizing any purchase not 956 authorized by law.
- 957 (x) Mississippi Regional Pre-Need Disaster Clean Up
  958 Act. (i) The Department of Finance and Administration shall
  959 develop and implement a process that creates a preferred vendor
  960 list for both disaster debris removal and monitoring.
- (ii) Any board of supervisors of any county or any governing authority of any municipality may opt in to the benefits and services provided under the appropriate and relevant contract established in subparagraph (i) of this paragraph at the time of a disaster event in that county or municipality. At the time of opt in, the county or municipality shall assume responsibility for

967	payment in full to the contractor for the disaster-related solid
968	waste collection, disposal or monitoring services provided.
969	Nothing in this subparagraph (ii) shall be construed as requiring

- 969 Nothing in this subparagraph (ii) shall be construed as requiring 970 a county or municipality to opt in to any such contract
- 971 established in subparagraph (i) of this paragraph.
- 972 **SECTION 2.** This act shall take effect and be in force from 973 and after July 1, 2025.

