## Adopted COMMITTEE AMENDMENT NO 1 PROPOSED TO

## House Bill No. 759

## **BY: Committee**

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- 11 **SECTION 1.** Section 47-5-531, Mississippi Code of 1972, is
- 12 reenacted as follows:
- 47-5-531. Sections 47-5-531 through 47-5-575 shall be known
- 14 as the "Mississippi Prison Industries Act of 1990."
- 15 **SECTION 2.** Section 47-5-533, Mississippi Code of 1972, is
- 16 reenacted as follows:
- 17 47-5-533. (1) It is the finding of the Legislature that
- 18 prison industry programs of the State Department of Corrections
- 19 are uniquely different from other programs operated or conducted
- 20 by other departments in that it is essential to the state that the



- 21 prison industry programs provide inmates with useful activities
- 22 that can lead to meaningful employment after release in order to
- assist in reducing the return of inmates to the system. 23
- It is further the finding of the Legislature that the 24 (2)
- 25 mission of a prison industry program is:
- 26 To reduce the cost of state government by operating
- prison industries primarily with inmate labor, which industries do 27
- 28 not seek to unreasonably compete with private enterprise;
- 29 To serve the rehabilitative goals of the state by
- 30 duplicating as nearly as possible, the operating activities of a
- 31 free-enterprise type of profit-making enterprise; and
- 32 To serve the security goals of the state by
- 33 reducing the idleness of inmates and by providing an incentive for
- good behavior while in prison. 34
- SECTION 3. Section 47-5-535, Mississippi Code of 1972, is 35
- 36 reenacted as follows:
- 37 47-5-535. (1) Except as otherwise specifically provided by
- law, it is the intent of the Legislature that a nonprofit 38
- 39 corporation be organized and formed, within sixty (60) days from
- 40 April 4, 1990, to lease and manage the prison industry programs of
- 41 the Mississippi Correctional Industries. The corporation created
- 42 and established shall be a body politic and corporate, may acquire
- 43 and hold real and personal property, may receive, hold and
- dispense monies appropriated to it by the Legislature of the State 44
- of Mississippi received from the federal government, received from 45

- the sale of products, goods, and services which it produces, and received from any other sources whatsoever.
- 48 (2) Except as otherwise specifically provided by law, it is 49 the further intent of the Legislature that the nonprofit 50 corporation shall create any additional prison industry program as 51 it deems fit, and any such program shall be created in compliance 52 with the provisions of Sections 47-5-531 through 47-5-575.
  - (3) Except as otherwise specifically provided by law, it is the further intent of the Legislature that such nonprofit corporation shall have exclusive rights to operate any prison industry program and when such corporation is lawfully formed, no other public or private entity shall be allowed to carry out the provisions of Sections 47-5-531 through 47-5-575.
- 59 It is the further intent of the Legislature, that the 60 nonprofit corporation which is required to be organized and formed 61 under Sections 47-5-531 through 47-5-575 shall locate and operate 62 prison industries at any state correctional facility with the 63 approval of the Commissioner of Corrections. It is the intent of 64 the Legislature that the nonprofit corporation locate and operate 65 such industries in an orderly and expeditious manner. 66 corporation may locate and operate prison industries at other 67 prison satellites, at community work centers in the state, at any private correctional facility which houses state inmates and at 68 69 any regional correctional facility as authorized under Section

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- 70 47-5-931. No industrial prison program shall be located at a site
- 71 other than state prison facilities approved by the commissioner.
- 72 SECTION 4. Section 47-5-537, Mississippi Code of 1972, is
- 73 reenacted and amended as follows:
- 74 47-5-537. The Secretary of State, or his designee, shall
- 75 assist the Department of Corrections and the Department of Finance
- 76 and Administration in the formation of the nonprofit corporation,
- 77 and within sixty (60) days after the formation of the corporation,
- 78 the corporation shall apply for exemption from federal tax under
- 79 the provisions of Section 501(c)(3) of the Internal Revenue Code
- 80 of 1986, as amended. Any program of the Division of Vocational
- Rehabilitation of the \* \* \* Mississippi Department of Human 81
- 82 Services shall not be classified as prison industries under the
- 83 provisions Sections 47-5-531 through 47-5-575.
- **SECTION 5.** Section 47-5-539, Mississippi Code of 1972, is 84
- 85 reenacted as follows:
- 86 47-5-539. For the purposes of Sections 47-5-531 through
- 47-5-575, the following terms shall have the following meaning 87
- 88 unless the context shall provide otherwise:
- "Chief executive officer" means the chief executive 89 (a)
- 90 officer of the corporation established under this chapter.
- 91 "Corporation" means the private nonprofit (b)
- corporation which is required to be organized and formed to carry 92
- 93 out the provisions of Sections 47-5-531 through 47-5-575 regarding
- prison industries. 94

- 95 "Department" means the State Department of
- 96 Corrections.
- "Inmate" means any person incarcerated within any 97
- state correctional facility. 98
- "Prison industry program" means any program which 99
- 100 is considered to be a part of any prison industry in this state.
- 101 "Prison agricultural enterprises" means all (f)
- 102 agricultural endeavors as defined in Section 47-5-353.
- 103 "Work initiative" or "initiative" means the program
- 104 authorized in Section 47-5-579.
- 105 SECTION 6. Section 47-5-541, Mississippi Code of 1972, is
- 106 reenacted as follows:
- 107 47-5-541. (1) The corporation shall be governed by a board
- 108 The terms of the board of directors in place before of directors.
- 109 July 1, 2022, shall expire June 30, 2022. From and after July 1,
- 110 2022, the board of directors of the nonprofit corporation shall be
- 111 composed of the following five (5) members:
- 112 The Commissioner of the Department of Corrections (a)
- 113 or his or her designee;
- 114 One (1) representative of the faith-based
- 115 community, appointed by the Commissioner of the Department of
- 116 Corrections with the advice and consent of the Senate;
- 117 One (1) representative of the business community,
- 118 appointed by the Commissioner of the Department of Corrections
- with the advice and consent of the Senate; 119

- 120 (d) The Executive Director of AccelerateMS or his or 121 her designee; and
- 122 The Executive Director of the Mississippi Community 123 College Board or his or her designee.

124 For the initial appointments, the representative of the 125 faith-based community shall serve for a term of one (1) year; the 126 representative of the business community shall serve for a term of 127 two (2) years; the Executive Director of the AccelerateMS or his 128 or her designee shall serve for a term of three (3) years and the 129 Executive Director of the Mississippi Community College Board shall serve for a term of four (4) years. All succeeding terms 130 131 shall be for four (4) years from the expiration date of the previous term. The term of the Commissioner of Corrections shall 132 133 run concurrent with his or her term or terms as commissioner. Initial appointments shall be made within thirty (30) days after 134 135 July 1, 2022. Any vacancy on the board prior to the expiration of 136 a term for any reason, including resignation, removal, 137 disqualification, death or disability shall be filled in the 138 manner prescribed in paragraphs (a) through (e) of this subsection 139 for the balance of the unexpired term. The officers of the 140 corporation shall consist of a chairman, vice chairman and a 141 secretary-treasurer. The officers shall be selected by the



members of the board. However, the Commissioner of Corrections

shall not be eligible to serve as an officer of the corporation.

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- 144 The board of directors shall select and employ a chief 145 executive officer of the corporation who shall serve at the pleasure of the board. The board shall set the compensation of 146 the chief executive officer. The chief executive officer shall be 147 148 responsible for the general business and entire operations of the 149 corporation, and shall be responsible for operating the 150 corporation in compliance with the bylaws of the corporation and in compliance with any provision of law. 151 The board shall be 152 authorized and empowered to do only those acts provided by law and 153 by the bylaws of the corporation. Except as otherwise specifically provided by law, such board shall have the authority 154 155 to establish prison industries, to cease the operation of any 156 industry which it deems unsuitable or unprofitable, to enter into 157 any lease or contract for the corporation and it shall have the 158 full authority to establish prices for any industry good.
- 159 (3) No member of the board of directors shall vote on any
  160 matter that comes before the board that could result in pecuniary
  161 benefit for himself or for any entity in which such member has an
  162 interest.
- (4) In addition to the board of directors, an advisory board may be set up for the benefit of each industry which is established pursuant to the provisions of Sections 47-5-531 through 47-5-575. Such boards shall be advisory only, and may be set up in the discretion of the board of directors of the corporation.



169	(5) Each member of the board of directors of the corporation
170	shall receive per diem as provided in Section 25-3-69 for each day
171	or fraction thereof spent in actual discharge of his official
172	duties and shall be reimbursed for mileage and actual expenses
173	incurred in the performance of his official duties in accordance
174	with the requirements of Section 25-3-41, Mississippi Code of
175	1972

- 176 (6) The board of directors shall make and publish policies,
  177 rules and regulations governing all business functions, including
  178 but not limited to accounting, marketing, purchasing and
  179 personnel, not inconsistent with the terms of Sections 47-5-531
  180 through 47-5-575, as may be necessary for the efficient
  181 administration and operation of the corporation.
- 182 (7) The chief executive officer of the corporation shall:
- 183 (a) Employ all necessary employees of the corporation 184 and dismiss them as is necessary;
- 185 (b) Administer the daily operations of the corporation,
  186 including establishing education, training and workforce
  187 development programs in collaboration with the Office of Workforce
  188 Development and other relevant state and federal agencies;
- 189 (c) Upon approval of the board of directors, execute 190 any contracts on behalf of the corporation; and
- 191 (d) Take any further actions which are necessary and 192 proper toward the achievement of the corporation purposes.



- 193 (8) A member of the board of directors of the corporation
  194 shall not be liable for any civil damages for any personal injury
  195 or property damage caused to a person as a result of any acts or
  196 omissions committed in good faith in the exercise of their duties
  197 as members of the board of directors of the corporation, except
  198 where a member of the board engages in acts or omissions which are
  199 intentional, willful, wanton, reckless or grossly negligent.
  200 SECTION 7. Section 47-5-543, Mississippi Code of 1972, is
- 200 **SECTION 7.** Section 47-5-543, Mississippi Code of 1972, is 201 reenacted as follows:
- (1) Within sixty (60) days after the formation of 202 47-5-543. 203 the corporation pursuant to the provisions of Section 47-5-535, 204 the State Department of Corrections shall lease to the corporation 205 all existing prison industries including the buildings, land, 206 furnishings, equipment and other chattel used in the operation of 207 such industries. Such lease shall be agreed upon by the State 208 Department of Corrections, State Department of Finance and 209 Administration and the corporation. The initial term of such 210 lease shall not exceed six (6) years, provided that such lease may 211 be renewed for additional successive terms of years not to exceed 212 six (6) years in any one (1) renewal. No sublease to the 213 corporation shall be in excess of that amount for which the 214 department is obligated to pay under any lease agreement with any 215 other state agency. Any receivable and remaining funds shall be transferred to the corporation after the payment of any existing 216

liabilities. No operating loss of any type shall be transferred

- 218 to the corporation. The State Department of Corrections shall 219 continue to manage and operate the prison industries until such 220 industries are leased to the corporation. When leasing any prison 221 industry program to the corporation, the corporation shall 222 exercise a reasonable effort to employ any personnel of the State 223 Department of Corrections who are currently involved in any prison 224 industry program being leased to the corporation. Before the 225 leasing of the prison industries, buildings, lands and other items 226 mentioned herein to the corporation, the State Auditor of Public 227 Accounts shall perform a comprehensive audit of all the items and 228 things mentioned herein which are to be leased by the department 229 to the corporation. The corporation may expand, eliminate, 230 suspend or alter any of its industries as it sees fit. 231
  - (2) Any lands, buildings, equipment, furnishings, livestock, supplies and vehicles used in the department's farming operations which were leased or transferred to the nonprofit corporation under subsection (1) shall be transferred to the department. Any personnel in the department's farming operations employed by the nonprofit corporation who desire to be reassigned to the department and who are under state service may be reassigned to the department.
- 239 (3) The department is not required to lease land, buildings, 240 equipment, furnishings or other chattel used in its prison 241 agricultural enterprises.



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- 242 **SECTION 8.** Section 47-5-545, Mississippi Code of 1972, is 243 reenacted as follows:
- 244 47-5-545. Except as otherwise specifically provided by law,
- 245 after the commissioning and implementation of a marketing
- 246 feasibility study for any proposed new prison industry, the
- 247 corporation may establish such prison industry. Before any new
- 248 industry is established, the corporation shall hold a hearing to
- 249 determine the impact such industry may have on the private sector
- 250 market. The corporation shall provide adequate and advance notice
- 251 regarding the nature, time, date and place of such hearing. After
- 252 the hearing which is required under this section, the corporation
- 253 may commence negotiations with the State Department of
- 254 Corrections, with the Secretary of State, or his designee, serving
- 255 as a mediator, regarding the leasing of land and other chattels
- 256 for the purpose of establishing any new industry.
- 257 **SECTION 9.** Section 47-5-547, Mississippi Code of 1972, is
- 258 reenacted as follows:
- 47-5-547. Except as otherwise specifically provided by law,
- 260 any training program or auxiliary program associated with any
- 261 existing prison industry shall be transferred to the corporation.
- 262 The corporation is empowered and authorized to establish in
- 263 participation with any community or junior college or state
- 264 institution of higher learning, any training or auxiliary program
- 265 for existing prison industries or for any industries which the
- 266 corporation might create. Such community or junior college or



- state institution of higher learning shall provide assistance in business planning, marketing and analysis of existing or projected industries. These industrial services shall be contracted with any appropriate community or junior college or state institution of higher learning when these industries are developed at other correction sites.
- SECTION 10. Section 47-5-549, Mississippi Code of 1972, is reenacted as follows:
- 275 47-5-549. Any service or item manufactured, processed, grown 276 or produced by the corporation from its prison industries may be 277 furnished or sold to any legislative, executive or judicial branch 278 of the state, any political subdivision or any governing authority 279 of the state, any other state, any school, college or university 280 of the state, any foreign government, any agency of the federal 281 government or to any private entity. The corporation shall make 282 reasonable efforts to purchase raw materials from in-state 283 The prices for industry-made products shall be vendors. 284 established by the board of directors of the corporation or its 285 designee.
- 286 **SECTION 11.** Section 47-5-551, Mississippi Code of 1972, is reenacted as follows:
- 47-5-551. In the event the corporation is dissolved or its
  lease of any prison industry program expires or is otherwise
  terminated, all property relating to such prison industry program
  which ceases to function because of such termination or



- 292 dissolution, including all funds, buildings, land, furnishings,
- 293 equipment and other chattels subsequently purchased or otherwise
- 294 acquired by the corporation in connection with its continued
- 295 operation of that program, automatically reverts to full ownership
- 296 by the department.
- 297 SECTION 12. Section 47-5-553, Mississippi Code of 1972, is
- 298 reenacted as follows:
- 299 47-5-553. Before any prison industry may commence
- 300 operations, the chief executive officer of the corporation must
- 301 communicate with the Commissioner of Corrections regarding the
- 302 proper security for the facility. If at anytime the Commissioner
- 303 of Corrections recognizes a need for improvement in the security
- 304 at any facility, then he or she shall communicate to the
- 305 corporation regarding what improvements are needed for the
- 306 facility to be properly secured. The corporation shall furnish
- 307 its own security within the parameters of any prison industry work
- 308 area.
- 309 SECTION 13. Section 47-5-555, Mississippi Code of 1972, is
- 310 reenacted as follows:
- 311 47-5-555. The department shall, subject to the necessary
- 312 security requirements and the needs of the corporation, provide to
- 313 the corporation sufficient inmate labor for the various prison
- 314 industry programs. The department may adopt rules and regulations
- 315 as may be necessary to govern the use of inmates by the
- corporation. The corporation shall establish policies and 316



- procedures, subject to the approval of the department, relating to the use of inmates in the prison industry programs.
- 319 **SECTION 14.** Section 47-5-557, Mississippi Code of 1972, is
- 320 reenacted as follows:
- 321 47-5-557. Any inmate who performs work for the corporation,
- 322 except those inmates employed by the corporation in the Prison
- 323 Industry Enhancement Program under Section 47-5-1251, shall not be
- 324 deemed an agent, employee or involuntary servant of the
- 325 corporation while performing such work or while going to and from
- 326 work or other specified areas.
- 327 **SECTION 15.** Section 47-5-559, Mississippi Code of 1972, is
- 328 reenacted and amended as follows:
- 329 47-5-559. The corporation shall submit to the Governor and
- 330 the Legislature, on or before January 1 of each year, a report on
- 331 the status of the correctional work programs, including, but not
- 332 limited to, the programs and funds which have been transferred to
- 333 the corporation, the programs and funds to be taken over within
- 334 the next year and the proposed use of the profits from such
- 335 programs, a breakdown of the amount of noninmate labor used, work
- 336 subcontracted to other vendors, use of consultants, finished goods
- 337 purchased for resale, and the number of inmates working in the
- 338 correctional work programs at the time of the report. In
- 339 addition, the corporation shall submit to the department, the
- 340 Governor and the Legislature an annual independently audited
- 341 financial statement and such other information as may be requested

342 by the Legislature together with recommendations from the 343 corporation relating to provisions for reasonable tax incentives to private enterprises that employ inmates, parolees or former 344 345 inmates who have participated in correctional work programs. The 346 department shall include, as a portion of its annual report, a 347 report on post-release job placement and the rate of subsequent 348 contact with the correctional system for those inmates who have 349 participated in the correctional work programs operated by the 350 corporation and by the department. Beginning January 1, 1991, the 351 State Auditor shall conduct an annual financial audit of the 352 corporation in conjunction with an independent audit conducted by 353 the corporation's auditors. The State Auditor and the legislative 354 PEER committee shall also conduct a biennial performance audit of 355 the corporation for the period beginning January 1, 1991, through 356 January 1, 1993, and thereafter upon the joint request of the Senate Corrections Committee, House \* \* \* Corrections Committee, 357 358 Senate Finance Committee, and House Ways and Means Committee. 359 SECTION 16. Section 47-5-561, Mississippi Code of 1972, is 360 reenacted as follows: 361 47-5-561. (1) In addition to its other powers, the 362 corporation shall have the power to request, through the 363 department, an appropriation of general revenue funds for the 364 purposes of operation of, addition to or renovation of facilities 365 or correctional work programs at the various correctional

institutions; however, upon receipt of such appropriation, the

- rental paid by the corporation for the operation of or such new remodeled or renovated facilities or the operation of a correctional work program shall be sufficient to amortize its cost over a period of five (5) years.
- 371 The corporation shall maintain those prison industries 372 funds in excess of that amount necessary for sustaining quarterly 373 or monthly operations of the corporation in an interest-bearing 374 account best serving the proper management of corporation funds 375 and earning the maximum amount of interest allowed by law. corporation shall cause monies from the interest-bearing account 376 377 to be deposited quarterly or monthly into the corporation's 378 checking account in order to pay the legal debts of the 379 corporation, approved for payment by the corporation.
- 380 **SECTION 17.** Section 47-5-563, Mississippi Code of 1972, is reenacted as follows:
- 382 47-5-563. (1) The department may adopt such rules as may be 383 necessary to govern the use of inmates by the corporation; 384 however, such rules shall be related only to the need for 385 security, inmate projections, and efficient operation of each 386 institution.
- 387 (2) The corporation, with the input of the department, shall establish policies and procedures subject to the approval of the department's legal counsel relating to the use of inmates in the correctional work programs.



- 391 (3) All such policies and procedures adopted by the
- 392 department and the corporation shall be placed on file in the
- 393 Office of the Secretary of State.
- 394 **SECTION 18.** Section 47-5-565, Mississippi Code of 1972, is
- 395 reenacted as follows:
- 47-5-565. To carry out the provisions of Sections 47-5-531
- 397 through 47-5-575, the provisions of Sections 47-5-301 et seq., and
- 398 47-5-501 et seq., Mississippi Code of 1972, the corporation shall
- 399 authorize the transfer and expending of monies from the Prison
- 400 Industries Fund.
- 401 **SECTION 19.** Section 47-5-567, Mississippi Code of 1972, is
- 402 reenacted as follows:
- 403 47-5-567. Except as otherwise specifically provided by law,
- 404 no inmate shall be eligible for unemployment compensation or
- 405 workmen's compensation whether employed by the corporation or by
- 406 any other private enterprise operating on the grounds of a
- 407 correctional institution or elsewhere where such employment shall
- 408 be a part of a correctional work program or work release program
- 409 of either the corporation or the department.
- 410 **SECTION 20.** Section 47-5-569, Mississippi Code of 1972, is
- 411 reenacted as follows:
- 47-5-569. (1) Except as otherwise specifically provided by
- 413 law, if the department leases a single correctional work program
- 414 at any correctional institution to the corporation, the
- 415 corporation shall lease all such correctional work programs at

- 416 that institution. Any rent paid by the corporation to the
- 417 department shall be deposited in a correctional programs trust
- 418 fund for enhancement of education and training, post-release job
- 419 placement, and other correctional purposes related to the purposes
- 420 of Sections 47-5-531 through 47-5-575.
- 421 (2) All leases of department-owned land for the funding or
- 422 operations of the corporation shall be subject to the approval of
- 423 the corporation, the Mississippi Department of Corrections and the
- 424 Public Procurement Review Board.
- 425 (3) This section shall not apply to any program within the
- 426 prison agricultural enterprises operated by the department.
- 427 **SECTION 21.** Section 47-5-571, Mississippi Code of 1972, is
- 428 reenacted as follows:
- 429 47-5-571. Except as otherwise specifically provided by law,
- 430 no goods, wares, services or merchandise manufactured, mined or
- 431 offered in whole or in part by prisoners shall be sold or offered
- 432 by any person or other authority except by the corporation, as
- 433 authorized by Sections 47-5-531 through 47-5-575.
- 434 **SECTION 22.** Section 47-5-573, Mississippi Code of 1972, is
- 435 reenacted as follows:
- 436 47-5-573. (1) In adopting or modifying master plans for
- 437 correctional work programs, and in the administration of the
- 438 Department of Corrections, it shall be the objective of the
- 439 department to develop a logical sequence of vocational training,



- 440 employment by correctional work programs, and post-release job
- 441 placement for inmates participating in correctional work programs.
- 442 (2) The Department of Corrections shall establish guidelines
- 443 for the development of correctional work programs.
- 444 (3) The needs of the corporation shall be considered by the
- 445 department when assigning and transferring prisoners to
- 446 correctional institutions. The following criteria shall be used
- 447 when assigning and transferring inmates:
- 448 (a) Skills of the inmate relevant to the corporation's
- 449 industries;
- 450 (b) Security classification of the inmate relevant to
- 451 the type of corporation's industry;
- 452 (c) Duration of availability of the inmate for
- 453 employment by the corporation;
- (d) Establishment of a concept of potentially
- 455 rehabilitative inmate.
- 456 **SECTION 23.** Section 47-5-575, Mississippi Code of 1972, is
- 457 reenacted as follows:
- 458 47-5-575. Any records or reports which relate to the
- 459 financial aspect or operations of the corporation, with the
- 460 exception of any trade secrets, shall be considered as public
- 461 records and shall be subject to the provisions of the Mississippi
- 462 Public Records Act of 1983.
- **SECTION 24.** Section 47-5-577, Mississippi Code of 1972, is
- 464 amended as follows:



- 465 47-5-577. Sections 47-5-531 through 47-5-575, which create the Mississippi Prison Industries Act of 1990, shall stand repealed from and after July 1, \* \* \*  $\frac{2027}{}$ .
- SECTION 25. This act shall take effect and be in force from and after July 1, 2024, and shall stand repealed on June 30, 2024.

## Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

- AN ACT TO REENACT SECTIONS 47-5-531 THROUGH 47-5-571, 47-5-573 AND 47-5-575, MISSISSIPPI CODE OF 1972, WHICH ARE THE
- 3 MISSISSIPPI PRISON INDUSTRIES ACT OF 1990; TO AMEND REENACTED
- 4 SECTION 47-5-537, MISSISSIPPI CODE OF 1972, TO UPDATE REVISED
- 5 AGENCY NOMENCLATURE; TO AMEND REENACTED SECTION 47-5-559,
- 6 MISSISSIPPI CODE OF 1972, TO UPDATE REVISED LEGISLATIVE COMMITTEE
- 7 NOMENCLATURE; TO AMEND SECTION 47-5-577, MISSISSIPPI CODE OF 1972,
- B TO EXTEND THE DATE OF THE REPEALER ON THE MISSISSIPPI PRISON
- 9 INDUSTRIES ACT OF 1990; AND FOR RELATED PURPOSES.

