MISSISSIPPI LEGISLATURE

By: Senator(s) Robinson

REGULAR SESSION 2024

To: Accountability, Efficiency, Transparency

SENATE CONCURRENT RESOLUTION NO. 528

1 A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 33 2 OF THE MISSISSIPPI CONSTITUTION OF 1890, TO RESERVE THE RIGHT OF 3 THE PEOPLE TO EXERCISE THE LEGISLATIVE POWER OF THE STATE TO 4 PROPOSE NEW LAWS AND AMEND OR REPEAL EXISTING LAWS AND TO APPROVE 5 OR REJECT THE SAME IN AN ELECTION INDEPENDENT OF THE LEGISLATURE; 6 PROPOSING AN AMENDMENT TO SECTION 56 OF THE MISSISSIPPI 7 CONSTITUTION OF 1890, TO CONFORM; PROPOSING AN AMENDMENT TO SECTION 72 OF THE MISSISSIPPI CONSTITUTION OF 1890, TO PRECLUDE 8 9 THE SECTION FROM APPLYING TO INITIATIVE MEASURES APPROVED BY THE PEOPLE; PROPOSING AN AMENDMENT TO SECTION 273 OF THE MISSISSIPPI 10 CONSTITUTION OF 1890, TO REMOVE THE BALLOT INITIATIVE POWERS OF 11 12 THE PEOPLE FROM THIS SECTION, TO CHANGE THE REQUIREMENT FOR A 13 MAJORITY OF QUALIFIED ELECTORS VOTING FOR OR AGAINST A RESOLUTION TO SIXTY PERCENT, AND TO REQUIRE THAT CONSTITUTIONAL INITIATIVES 14 15 ONLY ADDRESS ONE SUBJECT OR SUBJECT MATTER; AND PROPOSING AN 16 ADDITION TO THE MISSISSIPPI CONSTITUTION OF 1890, TO CREATE 17 SECTION 273A, TO ESTABLISH AND OUTLINE THE CITIZEN BALLOT 18 INITIATIVE PROCESS.

19 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF

20 MISSISSIPPI, TWO-THIRDS OF THE SENATE AND HOUSE OF REPRESENTATIVES

21 CONCURRING THEREIN, WHICH TWO-THIRDS CONSISTS OF NOT LESS THAN A

22 MAJORITY OF THE MEMBERS ELECTED TO EACH HOUSE, That the following

23 amendments to the Mississippi Constitution of 1890 are proposed to

24 the qualified electors of the state:

25

S. C. R. No. 528 **~ OFFICIAL ~** G2/3 24/SS26/R1144 PAGE 1 (aa\kr)

I.

Amend Section 33, Mississippi Constitution of 1890, to read as follows:

28 "Section 33. The legislative power of this state shall be vested in a legislature which shall consist of a senate and a 29 30 house of representatives, but the people reserve to themselves the 31 right to exercise the legislative power of the state to propose new laws and to amend or repeal existing laws by citizen 32 33 initiative, and to approve or reject the same in an election 34 independent of the Legislature, in the manner prescribed in and 35 subject to the provisions of Section 273A of Article 15." 36 II. Amend Section 56, Mississippi Constitution of 1890, to read 37 38 as follows: 39 "Section 56. The style of the laws of the state that are enacted by the Legislature shall be: "Be it enacted by the 40 41 legislature of the state of Mississippi." 42 III. Amend Section 61, Mississippi Constitution of 1890, to read 43 44 as follows: "Section 61. No law enacted by the Legislature or by 45 46 initiative of the people shall be revived or amended by reference 47 to its title only, but the section or sections, as amended or 48 revived, shall be inserted at length." 49 IV.

S. C. R. No. 528 **~ OFFICIAL ~** 24/SS26/R1144 PAGE 2 (aa\kr) 50 Amend Section 72, Mississippi Constitution of 1890, to read 51 as follows:

52 "Section 72. Every Bill which shall pass both Houses shall be presented to the Governor of the state. If he or she approves, 53 54 he or she shall sign it; but if he or she does not approve, he or 55 she shall return it, with his or her objections, to the House in 56 which it originated, which shall enter the objections at large 57 upon its Journal, and proceed to reconsider it. If after such 58 reconsideration two-thirds (2/3) of that House shall agree to pass 59 the Bill, it shall be sent, with the objections, to the other 60 House, by which, likewise, it shall be reconsidered; and if approved by two-thirds (2/3) of that House, it shall become a law; 61 62 but in all such cases the votes of both Houses shall be determined by yeas and nays, and the names of the persons voting for and 63 against the Bill shall be entered on the Journal of each House 64 65 respectively. If any Bill shall not be returned by the Governor 66 within five (5) days (Sundays excepted) after it has been presented to him or her, it shall become a law in like manner as 67 68 if he or she had signed it, unless the Legislature, by 69 adjournment, prevented its return, in which case such Bill shall 70 be a law unless the Governor shall veto it within fifteen (15) 71 days (Sundays excepted) after it is presented to him or her, and 72 such Bill shall be returned to the Legislature, with his or her 73 objections, within three (3) days after the beginning of the next

528 ~ OFFICIAL ~ S. C. R. No. 24/SS26/R1144 PAGE 3 (aa\kr)

74 session of the Legislature. <u>The provisions of this section are</u> 75 <u>not applicable to initiative measures approved by the people.</u>" 76 V.

Amend Section 273, Mississippi Constitution of 1890, to readas follows:

79 "Section 273. (1) Amendments to this Constitution may be 80 proposed by the Legislature * * *.

Whenever two-thirds (2/3) of each house of the 81 (2)82 Legislature, which two-thirds (2/3) shall consist of not less than 83 a majority of the members elected to each house, shall deem any 84 change, alteration or amendment necessary to this Constitution, 85 such proposed amendment, change or alteration shall be read and 86 passed by two-thirds (2/3) vote of each house, as herein provided; 87 public notice shall then be given by the Secretary of State at least thirty (30) days preceding an election, at which the 88 89 qualified electors shall vote directly for or against such change, 90 alteration or amendment, and if more than one (1) amendment shall be submitted at one (1) time, they shall be submitted in such 91 92 manner and form that the people may vote for or against each 93 amendment separately; and, notwithstanding the division of the 94 Constitution into sections, the Legislature may provide in its 95 resolution for one or more amendments pertaining and relating to the same subject or subject matter, and may provide for one or 96 97 more amendments to an article of the Constitution pertaining and relating to the same subject or subject matter, which may be 98

S. C. R. No. 528 ~ OFFICIAL ~ 24/SS26/R1144 PAGE 4 (aa\kr)

99 included in and voted on as one (1) amendment; and if it shall 100 appear that * * * sixty percent (60%) of the qualified electors 101 voting directly for or against the same shall have voted for the 102 proposed change, alteration or amendment, then it shall be 103 inserted as a part of the Constitution by proclamation of the 104 Secretary of State certifying that it received the *** * *** sixty 105 percent (60%) vote required by the Constitution; and the 106 resolution may fix the date and direct the calling of elections 107 for the purposes hereof.

108 * * *

(* * *3) The * * * Legislature shall identify in the text 109 110 of the initiative the amount and source of revenue required to 111 implement the initiative. If the initiative requires a reduction in any source of government revenue, or a reallocation of funding 112 from currently funded programs, * * * the text of the initiative 113 114 shall state the program or programs whose funding must be reduced 115 or eliminated to implement the initiative. Compliance with this requirement shall not be a violation of the subject matter 116 117 requirements of this section of the Constitution.

(4) <u>Constitutional initiatives may only address one (1)</u> subject or subject matter. Compliance with this shall be decided in the first by the Secretary of State and enforced by the <u>Attorney General.</u>

122

(5) The constitutional initiative process shall not be used:

S. C. R. No. 528 ~ OFFICIAL ~ 24/SS26/R1144 PAGE 5 (aa\kr) (a) For the proposal, modification or repeal of any portion of the Bill of Rights of this Constitution; <u>or</u> * * *

126 $(* * * \underline{b})$ To modify the initiative process for 127 proposing amendments to this Constitution.

128 (6) * * * <u>If a constitutional initiative is passed by</u> 129 <u>two-thirds (2/3) vote of each house as outlined in this section,</u> 130 the Secretary of State shall place the initiative on the ballot 131 for the next statewide general election.

The chief legislative budget officer shall prepare a fiscal analysis of each initiative and each legislative alternative. A summary of each fiscal analysis shall appear on the ballot.

(7) * * * An initiative * * must receive * * * sixty
percent (60%) of the total votes cast at the election at which the
measure was submitted to be approved. If conflicting
initiatives * * * are approved at the same election, the
initiative * * receiving the highest number of affirmative votes
shall prevail.

141 ***

142 (***<u>8</u>) * * * The sufficiency of petitions shall be 143 decided in the first instance by the Secretary of State, subject 144 to review by the Supreme Court of the state, which shall have 145 original and exclusive jurisdiction over all such cases.

146 (* * * 9) An initiative approved by the electors shall take 147 effect thirty (30) days from the date of the official declaration

S. C. R. No. 528 **~ OFFICIAL ~** 24/SS26/R1144 PAGE 6 (aa\kr) 148 of the vote by the Secretary of State, unless the measure provides 149 otherwise.

150 (***<u>10</u>) If any amendment to the Constitution proposed by 151 initiative petition is rejected by a majority of the qualified 152 electors voting thereon, no initiative petition proposing the 153 same, or substantially the same, amendment shall be submitted to 154 the electors for at least two (2) years after the date of the 155 election on such amendment.

156 (* * *11) The Legislature shall provide by law the manner 157 in which initiative petitions shall be circulated, presented and 158 certified. To prevent signature fraud and to maintain the 159 integrity of the initiative process the state has a compelling 160 interest in insuring that no person shall circulate an initiative petition or obtain signatures on an initiative petition unless the 161 person is a resident of this state at the time of circulation. 162 163 For the purposes of this subsection the term "resident' means a 164 person who is domiciled in Mississippi as evidenced by an intent to maintain a principal dwelling place in Mississippi indefinitely 165 166 and to return to Mississippi if temporarily absent, coupled with 167 an act or acts consistent with that intent. Every person who 168 circulates an initiative petition shall print and sign his name on 169 each page of an initiative petition, or on a separate page 170 attached to each page, certifying that he was a resident of this 171 state at the time of circulating the petition. The Secretary of State shall refuse to accept for filing any page of an initiative 172

S. C. R. No. 528 ~ OFFICIAL ~ 24/SS26/R1144 PAGE 7 (aa\kr) 173 petition upon which the signatures appearing thereon were obtained 174 by a person who was not a resident of this state at the time of 175 circulating the petition, and an initiative measure shall not be placed on the ballot if the Secretary of State determines that 176 177 without such signatures the petition clearly bears an insufficient 178 number of signatures. The provisions of this subsection (12) shall be applicable to all initiative measures that have not been 179 180 placed on the ballot at the time this proposed amendment is 181 ratified by the electorate.

182 (* * \star <u>12</u>) The Legislature may enact laws to carry out the 183 provisions of this section but shall in no way restrict or impair 184 the provisions of this section or the powers herein reserved to 185 the people."

186

VI.

187 Create Section 273A, Mississippi Constitution of 1890, to 188 read as follows:

189 <u>Section 273A.</u> (1) The people have the right to exercise the 190 legislative power of the state to propose new laws and to amend or 191 repeal existing laws by legislative initiative, and to approve or 192 reject the same in an election independent of the Legislature.

193 (2) The citizen initiative process shall not be used:
194 (a) To propose any new amendments to or the
195 modification or repeal of any existing provision of this
196 constitution;

S. C. R. No. 528 **~ OFFICIAL ~** 24/SS26/R1144 PAGE 8 (aa\kr) 197 (b) To propose any new local or special law or amend or198 repeal any existing local or special law;

(c) To propose any new law or amend or repeal any existing law on any subject or matter that any section of this constitution prohibits the Legislature from enacting.

(3) Citizen initiatives may only address one subject or subject matter. Compliance with this shall be decided in the first by the Secretary of State and enforced by the Attorney General.

206 A citizen initiative may be proposed by a petition (4)signed over a twelve-month period by qualified electors equal in 207 208 number to at least eight percent (8%) of the total qualified 209 electors of the state as of the date of the last gubernatorial 210 The signatures of the qualified electors from any election. 211 congressional district shall not exceed the total number of 212 signatures required to qualify an initiative measure for placement 213 on the ballot divided by the number of congressional districts in 214 existence on the day that the petition is filed. If an initiative 215 petition contains signatures from a single congressional district 216 that exceed the total number of required signatures, the excess 217 signatures from that congressional district shall not be 218 considered by the Secretary of State in determining whether the 219 initiative measure qualifies for placement on the ballot.

(5) The sponsor of a citizen initiative shall identify inthe text of the initiative the amount and source of revenue

S. C. R. No.	528	~	OFFICIAL	~
24/SS26/R1144				
PAGE 9 (aa\kr)				

222 required to implement the initiative. If the provisions of an 223 initiative would cause a cost to the state or require the 224 expenditure of state funds, as determined according to law by the 225 Legislative Budget Office or any successor agency, the sponsor 226 also shall provide in the text of the initiative for the specific 227 funding source or mechanism to pay the cost of the provisions of 228 the initiative so that the initiative will not result in a 229 reduction in state funds available for expenditure by the 230 Legislature. If an initiative requires (a) a reduction in any 231 source of government revenue that would cause the amount of state 232 funds available for expenditure by the Legislature to be less than 233 the amount of state funds appropriated for the most recent fiscal 234 year, or (b) requires a reallocation of funding from currently 235 funded programs, the sponsor shall identify in the text of the 236 initiative the program or programs whose funding must be reduced 237 or eliminated to implement the initiative.

(6) The chief legislative budget officer shall prepare a
fiscal analysis of each initiative and each legislative
alternative, and a summary of each fiscal analysis shall appear on
the ballot.

(7) The style of all citizen initiative measures shall be:"Be it enacted by the people of the State of Mississippi."

(8) The sufficiency of petitions shall be decided in thefirst instance by the Secretary of State, subject to review by the

246 Supreme Court of the state, which shall have original and 247 exclusive jurisdiction over all such cases.

248 If a citizen initiative measure is certified by the (9) Secretary of State not less than ninety (90) days before a 249 250 statewide general election, the Secretary of State shall place the 251 initiative measure on the ballot for that statewide general 252 election. If an initiative measure is certified by the Secretary 253 of State less than ninety (90) days before a statewide general 254 election, the Secretary of State shall place the initiative 255 measure on the ballot for the next statewide general election 256 occurring after the upcoming statewide general election.

257 The Secretary of State shall file with the Clerk of the (10)258 House and the Secretary of the Senate the complete text of the 259 certified initiative on the first day of the regular session. An 260 initiative may be adopted or adopted as amended by a majority vote 261 of each house of the Legislature. If the initiative is amended by 262 the Legislature, or if no action is taken within four (4) months 263 of the date that the initiative is filed with the Legislature, the 264 Secretary of State shall place the initiative, on the ballot for 265 the next statewide general election.

(11) If the Legislature amends an initiative, the amended version and the original initiative shall be submitted to the electors. In order to be approved, an initiative or legislative alternative must receive a majority of the votes cast thereon and not less than sixty percent (60%) of the total votes cast at the

S. C. R. No. 528 ~ OFFICIAL ~ 24/SS26/R1144 PAGE 11 (aa\kr) election at which the initiative was submitted to be approved. If conflicting initiatives or legislative alternatives are approved at the same election, the initiative or legislative alternative receiving the highest number of affirmative votes shall prevail.

275 (12)If a citizen initiative proposed to the Legislature has 276 been rejected by the Legislature and an alternative is passed by 277 the Legislature in lieu thereof, the ballot titles of both such 278 measures shall be so printed on the official ballots that a voter 279 can express separately two (2) preferences: First, by voting for 280 the approval of either measure or against both measures, and 281 secondly, by voting for one (1) measure or the other measure. If 282 the majority of those voting on the first issue is against both 283 measures, then both measures fail, but in that case the votes on 284 the second issue nevertheless shall be carefully counted and made public. If a majority voting on the first issue is for the 285 286 approval of either measure, then the measure receiving a majority 287 of the votes on the second issue and also receiving not less than 288 sixty percent (60%) of the total votes cast at the election at 289 which the initiative was submitted for approval shall be law. Any 290 person who votes for the ratification of either measure on the 291 first issue must vote for one (1) of the measures on the second 292 issue in order for the ballot to be valid. Any person who votes 293 against both measures on the first issue may vote but shall not be 294 required to vote for any of the measures on the second issue in

S. C. R. No. 528 ~ OFFICIAL ~ 24/SS26/R1144 PAGE 12 (aa\kr)

295 order for the ballot to be valid. Substantially the following 296 form shall be in compliance with this subsection: 297 INITIATED BY PETITION AND ALTERNATIVE BY LEGISLATURE Initiative Measure No. , entitled (here insert the ballot 298 299 title of the initiative measure). 300 Alternative Measure No. A, entitled (here insert the ballot 301 title of the alternative measure). VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH: 302 303 FOR APPROVAL OF EITHER Initiative No. 304 OR Alternative No. A () 305 AGAINST Both Initiative No. _____ 306 307 AND Alternative No. _____A () 308 309 AND VOTE FOR ONE 310 FOR Initiative Measure No. A () 311 312 FOR Alternative Measure 313 No. A () (13) Citizen initiative measures approved by the people 314 315 shall not require the signature of the Governor to become law and 316 shall not be subject to the veto power of the Governor. 317 (14) The Legislature shall provide by law the manner in which initiative petitions shall be circulated, presented and 318 319 certified. To prevent signature fraud and to maintain the

S. C. R. No. 528	~	OFFICIAL	^
24/SS26/R1144			
PAGE 13 (aa\kr)			

320 integrity of the initiative process the state has a compelling 321 interest in ensuring that no person shall circulate an initiative 322 petition or obtain signatures on an initiative petition unless the 323 person is a resident of this state at the time of circulation. 324 For the purposes of this subsection, the term "resident" means a 325 person who is domiciled in Mississippi as evidenced by an intent 326 to maintain a principal dwelling place in Mississippi indefinitely 327 and to return to Mississippi if temporarily absent, coupled with 328 an act or acts consistent with that intent. Every person who 329 circulates an initiative petition shall print and sign his or her 330 name on each page of an initiative petition, or on a separate page 331 attached to each page, certifying that he or she was a resident of 332 this state at the time of circulating the petition. The Secretary 333 of State shall refuse to accept for filing any page of an 334 initiative petition upon which the signatures appearing thereon 335 were obtained by a person who was not a resident of this state at 336 the time of circulating the petition, and an initiative shall not be placed on the ballot if the Secretary of State determines that 337 338 without such signatures the petition clearly bears an insufficient 339 number of signatures. The provisions of this subsection shall be 340 applicable to all initiative measures that have not been placed on 341 the ballot at the time this proposed amendment is ratified by the 342 electorate.

S. C. R. No. 528 24/SS26/R1144 PAGE 14 (aa\kr) 343 (15) An initiative approved by the electors shall take
344 effect thirty (30) days from the official declaration of the vote
345 by the Secretary of State, unless the measure provides otherwise.

346 (16) The Legislature may enact laws to carry out the 347 provisions of this section, but such laws shall in no way restrict 348 or impair the provisions of this section or the exercise of the 349 rights reserved to the people in this section.

350 BE IT FURTHER RESOLVED, That these proposed amendments shall 351 be submitted by the Secretary of State to the qualified electors 352 at an election to be held on the first Tuesday after the first 353 Monday of November 2024, as provided by Section 273 of the 354 Constitution and by general law, with the proposed amendments in 355 this resolution being voted on as one amendment.

356 BE IT FURTHER RESOLVED, That the explanation of this proposed 357 amendment for the ballot shall read as follows: "This proposed 358 constitutional amendment provides that the people reserve to 359 themselves the right to exercise the legislative power of the 360 state to propose to exercise new laws and to amend or repeal 361 existing laws by initiative, and to approve or reject the same in 362 an election independent of the Legislature."

S. C. R. No. 528~ OFFICIAL ~24/SS26/R1144ST: Constitution; amend to allow citizens to
propose changes to existing law via initiative.