MISSISSIPPI LEGISLATURE

By: Senator(s) Seymour

REGULAR SESSION 2024

To: Accountability, Efficiency, Transparency

SENATE CONCURRENT RESOLUTION NO. 524

1 A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 2 273, MISSISSIPPI CONSTITUTION OF 1890, TO REINSTATE THE INITIATIVE 3 PROCEDURE DECLARED INVALID BY THE MISSISSIPPI SUPREME COURT; TO 4 PROVIDE THAT THE INITIATIVE PROCESS MAY BE USED TO AMEND THE 5 MISSISSIPPI STATUTES OR TO AMEND THE MISSISSIPPI CONSTITUTION; TO 6 BASE THE NUMBER OF SIGNATURES REQUIRED FOR AN INITIATIVE PETITION 7 ON THE NUMBER OF REGISTERED VOTERS; TO CONFORM THE PRO RATA SIGNATURE REQUIREMENTS FROM EACH CONGRESSIONAL DISTRICT FOR AN 8 9 INITIATIVE PETITION TO THE NUMBER OF CURRENT CONGRESSIONAL DISTRICTS; TO SPECIFY THAT PETITION SIGNATURE REQUIREMENTS SHALL 10 11 INCLUDE HOME ADDRESS; AND TO PROVIDE THAT ONLY ONE PROPOSAL OF LAW 12 AND MATTERS PROPERLY CONNECTED THEREWITH SHALL BE CONTAINED IN AN 13 INITIATIVE PETITION TO ENABLE THE ELECTORS TO VOTE ON THAT 14 PROPOSAL SEPARATELY.

15 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF

16 MISSISSIPPI, That the following amendment to the Mississippi

17 Constitution of 1890 is proposed to the qualified electors of the

18 state:

Amend Section 273, Mississippi Constitution of 1890, to read

20 as follows:

21 Section 273. (1) Amendments to this Constitution may be

22 proposed by the Legislature or by initiative of the people.

23 (2) Whenever two-thirds (2/3) of each house of the

24 Legislature, which two-thirds (2/3) shall consist of not less than

S. C. R. No. 524 **~ OFFICIAL ~** G2/3 24/SS26/R551.1 PAGE 1 (ab\kr) 25 a majority of the members elected to each house, shall deem any 26 change, alteration or amendment necessary to this Constitution, 27 such proposed amendment, change or alteration shall be read and passed by two-thirds (2/3) vote of each house, as herein provided; 28 29 public notice shall then be given by the Secretary of State at 30 least thirty (30) days preceding an election, at which the qualified electors shall vote directly for or against such change, 31 32 alteration or amendment, and if more than one (1) amendment shall 33 be submitted at one (1) time, they shall be submitted in such 34 manner and form that the people may vote for or against each 35 amendment separately; and, notwithstanding the division of the Constitution into sections, the Legislature may provide in its 36 37 resolution for one or more amendments pertaining and relating to the same subject or subject matter, and may provide for one or 38 more amendments to an article of the Constitution pertaining and 39 40 relating to the same subject or subject matter, which may be included in and voted on as one (1) amendment; and if it shall 41 appear that a majority of the qualified electors voting directly 42 43 for or against the same shall have voted for the proposed change, 44 alteration or amendment, then it shall be inserted as a part of 45 the Constitution by proclamation of the Secretary of State certifying that it received the majority vote required by the 46 Constitution; and the resolution may fix the date and direct the 47 calling of elections for the purposes hereof. 48

S. C. R. No. 524 **~ OFFICIAL ~** 24/SS26/R551.1 PAGE 2 (ab\kr) 49 (3) The people reserve unto themselves the power to propose 50 and enact statutory or constitutional amendments by initiative. 51 An initiative to amend the Mississippi statutes may be proposed by 52 a petition signed over a twelve-month period by qualified electors 53 equal in number to at least twenty-five percent (25%) of 54 registered voters. An initiative to amend the Constitution may be proposed by a petition signed over a twelve-month period by 55 56 qualified electors equal in number to at least * * * forty percent 57 (40%) of *** * *** registered voters. The qualified electors signing 58 the initiative petition shall include their full printed name, 59 signature, home address and county of residence. The signatures 60 of the qualified electors from any congressional district shall 61 not exceed *** * *** the total number of signatures required to 62 qualify an initiative petition for placement upon the ballot 63 divided by the number of congressional districts in existence on the day the petition is filed. If an initiative petition contains 64 65 signatures from a single congressional district which exceed * * * the total number of required signatures, the excess number of 66 67 signatures from that congressional district shall not be 68 considered by the Secretary of State in determining whether the 69 petition qualifies for placement on the ballot. 70 Every such petition shall include the full text of the (4)

71 measure so proposed, and the petition shall be filed with the

72 Secretary of State not less than four (4) months before the

73 election at which they are to be voted upon. The Secretary of

S. C. R. No. 524 ~ OFFICIAL ~ 24/SS26/R551.1 PAGE 3 (ab\kr) 55 State, with the advice and consent of the Attorney General, shall 56 determine whether or not the petition is properly written as a 576 statutory amendment or a constitutional amendment and shall 577 certify the initiative.

78 (* * *5) The sponsor of an initiative shall identify in the 79 text of the initiative the amount and source of revenue required 80 to implement the initiative. If the initiative requires a 81 reduction in any source of government revenue, or a reallocation 82 of funding from currently funded programs, the sponsor shall identify in the text of the initiative the program or programs 83 84 whose funding must be reduced or eliminated to implement the 85 initiative. Compliance with this requirement shall not be a 86 violation of the subject matter requirements of this section of 87 the Constitution.

(6) <u>Only one (1) proposal of law and matters properly</u>
connected therewith shall be contained in an initiative petition
to enable the electors to vote on that proposal separately.
(***7) The initiative process shall not be used:

92 (a) For the proposal, modification or repeal of any93 portion of the Bill of Rights of this Constitution;

94 (b) To amend or repeal any law or any provision of the 95 Constitution relating to the Mississippi Public Employees' 96 Retirement System;

97 (c) To amend or repeal the constitutional guarantee 98 that the right of any person to work shall not be denied or

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101 (d) To modify the initiative process for proposing102 amendments to this Constitution.

103 (* * *8) The Secretary of State shall file with the Clerk 104 of the House and the Secretary of the Senate the complete text of 105 the certified initiative on the first day of the regular session. 106 A constitutional initiative may be adopted by a majority vote of 107 each house of the Legislature. If the initiative is adopted, 108 amended or rejected by the Legislature; or if no action is taken within four (4) months of the date that the initiative is filed 109 110 with the Legislature, the Secretary of State shall place the 111 initiative on the ballot for the next statewide general election.

112 The Chief Legislative Budget Officer shall prepare a fiscal 113 analysis of each initiative and each legislative alternative. A 114 summary of each fiscal analysis shall appear on the ballot.

115 (* * *9) If the Legislature amends an initiative, the amended version and the original initiative shall be submitted to 116 117 the electors. An initiative or legislative alternative must 118 receive a majority of the votes thereon and not less than forty 119 percent (40%) of the total votes cast at the election at which the 120 measure was submitted to be approved. If conflicting initiatives 121 or legislative alternatives are approved at the same election, the 122 initiative or legislative alternative receiving the highest number of affirmative votes shall prevail. 123

S. C. R. No. 524 ~ OFFICIAL ~ 24/SS26/R551.1 PAGE 5 (ab\kr) 124 (* * *10) If an initiative measure proposed to the 125 Legislature has been rejected by the Legislature and an 126 alternative measure is passed by the Legislature in lieu thereof, 127 the ballot titles of both such measures shall be so printed on the 128 official ballots that a voter can express separately two (2) 129 preferences: first, by voting for the approval of either measure 130 or against both measures, and, secondly, by voting for one (1) 131 measure or the other measure. If the majority of those voting on 132 the first issue is against both measures, then both measures fail, but in that case the votes on the second issue nevertheless shall 133 134 be carefully counted and made public. If a majority voting on the 135 first issue is for the approval of either measure, then the 136 measure receiving a majority of the votes on the second issue and 137 also receiving not less than forty percent (40%) of the total votes cast at the election at which the measure was submitted for 138 139 approval shall be law. Any person who votes for the ratification 140 of either measure on the first issue must vote for one (1) of the measures on the second issue in order for the ballot to be valid. 141 142 Any person who votes against both measures on the first issue may 143 vote but shall not be required to vote for any of the measures on 144 the second issue in order for the ballot to be valid. 145 Substantially the following form shall be * * * in compliance with 146 this subsection:

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INITIATED BY PETITION AND ALTERNATIVE BY LEGISLATURE

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ballot title of the initiative measure). 149 150 Alternative Measure No. A, entitled (here insert the ballot title of the alternative measure). 151 152 VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH: FOR APPROVAL OF EITHER Initiative No. 153 OR Alternative No. A () 154 155 AGAINST Both Initiative No. 156 AND Alternative No. ____ A () AND VOTE FOR ONE 157 158 FOR Initiative Measure No. () FOR Alternative Measure No. A..... () 159 160 (* * *11) No more than five (5) initiative proposals shall 161 be submitted to the voters on a single ballot, and the first five 162 (5) initiative proposals submitted to the Secretary of State with 163 sufficient petitions shall be the proposals which are submitted to 164 the voters. The sufficiency of petitions shall be decided in the first instance by the Secretary of State, subject to review by the 165 166 Supreme Court of the state, which shall have original and 167 exclusive jurisdiction over all such cases.

Initiative Measure No. , entitled (here insert the

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168 ($\star \star \star 12$) An initiative approved by the electors shall take 169 effect thirty (30) days from the date of the official declaration 170 of the vote by the Secretary of State, unless the measure provides 171 otherwise.

S. C. R. No. 524 **~ OFFICIAL ~** 24/SS26/R551.1 PAGE 7 (ab\kr) 172 (***<u>13</u>) If any amendment to the <u>Mississippi statutes or</u> 173 <u>the Mississippi</u> Constitution proposed by initiative petition is 174 rejected by a majority of the qualified electors voting thereon, 175 no initiative petition proposing the same, or substantially the 176 same, amendment shall be submitted to the electors for at least 177 two (2) years after the date of the election on such amendment.

(* * *14) The Legislature shall provide by law the manner 178 179 in which initiative petitions shall be circulated, presented and 180 certified. To prevent signature fraud and to maintain the 181 integrity of the initiative process, the state has a compelling 182 interest in * * * ensuring that no person shall circulate an 183 initiative petition or obtain signatures on an initiative petition 184 unless the person is a resident of this state at the time of 185 circulation. For the purposes of this subsection, the term 186 "resident" means a person who is domiciled in Mississippi as 187 evidenced by an intent to maintain a principal dwelling place in 188 Mississippi indefinitely and to return to Mississippi if temporarily absent, coupled with an act or acts consistent with 189 190 that intent. Every person who circulates an initiative petition 191 shall print and sign his or her name on each page of an initiative 192 petition, or on a separate page attached to each page, certifying 193 that he or she was a resident of this state at the time of 194 circulating the petition. The Secretary of State shall refuse to 195 accept for filing any page of an initiative petition upon which 196 the signatures appearing thereon were obtained by a person who was

S. C. R. No. 524 ~ OFFICIAL ~ 24/SS26/R551.1 PAGE 8 (ab\kr) 197 not a resident of this state at the time of circulating the 198 petition, and an initiative measure shall not be placed on the ballot if the Secretary of State determines that without such 199 200 signatures the petition clearly bears an insufficient number of 201 signatures. The provisions of this subsection (* * *14) shall be 202 applicable to all initiative measures that have not been placed on 203 the ballot at the time this proposed amendment is ratified by the 204 electorate.

205 (* * \star <u>15</u>) The Legislature may enact laws to carry out the 206 provisions of this section but shall in no way restrict or impair 207 the provisions of this section or the powers herein reserved to 208 the people.

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday of November 2024, as provided by Section 273 of the Constitution and by general law.

214 BE IT FURTHER RESOLVED, That the explanation of this proposed 215 amendment for the ballot shall read as follows: "This proposed 216 amendment reinstates the citizen initiative procedure declared 217 invalid by the Mississippi Supreme Court, provides an initiative 218 process to amend the Mississippi statutes requiring 25% of 219 registered voters, provides an initiative process to amend the 220 Mississippi Constitution requiring 40% of registered voters, conforms the pro rata signature requirements of congressional 221

S. C. R. No. 524 ~ OFFICIAL ~ 24/SS26/R551.1 PAGE 9 (ab\kr) 222 districts for initiative petitions to the current number of

223 congressional districts, prescribes signature requirements to

224 include home address and county of residence, and provides that an

225 initiative proposal shall only address one subject."

S. C. R. No. 524 24/SS26/R551.1 PAGE 10 (ab\kr) ST: Constitution; amend Section 273 to reinstate initiative process and revise initiative signature requirements.