MISSISSIPPI LEGISLATURE

REGULAR SESSION 2024

By: Senator(s) Branning

To: Appropriations

SENATE BILL NO. 2845

1 AN ACT TO BRING FORWARD SECTION 49-2-131, MISSISSIPPI CODE OF 2 1972, WHICH IS THE PROVISION OF LAW THAT PROVIDES FOR THE 3 MISSISSIPPI MUNICIPALITY AND COUNTY WATER INFRASTRUCTURE GRANT 4 PROGRAM ACT OF 2022, FOR PURPOSES OF POSSIBLE AMENDMENT; AND FOR 5 RELATED PURPOSES. 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 7 SECTION 1. Section 49-2-131, Mississippi Code of 1972, is 8 brought forward as follows: 9 49-2-131. (1) This section shall be known and may be cited 10 as the "Mississippi Municipality and County Water Infrastructure Grant Program Act of 2022." 11 12 (2) There is hereby established within the Mississippi Department of Environmental Quality the Mississippi Municipality 13 14 and County Water Infrastructure (MCWI) Grant Program under which 15 municipalities, counties and certain public utilities not

16 regulated by the Public Service Commission may apply until

17 February 1, 2023, for reimbursable grants to make necessary

18 investments in water, wastewater, and stormwater infrastructure to 19 be funded by the Legislature utilizing Coronavirus State Fiscal

S. B. No. 2845 G1/2 24/SS26/R1069 PAGE 1 (ens\kr) 20 Recovery Funds made available under the federal American Rescue 21 Plan Act of 2021 (ARPA). Such grants shall be made available to 22 municipalities and counties to be matched with the Coronavirus 23 Local Fiscal Recovery Funds awarded or to be awarded to them under 24 ARPA on a one-to-one matching basis. Coronavirus Local Fiscal 25 Recovery Funds that a county transfers to a municipality or that a 26 county or municipality transfers to a public utility not regulated 27 by the Public Service Commission are eligible on a one-to-one 28 matching basis. Municipalities that received less than One 29 Million Dollars (\$1,000,000.00) in the total allocation of 30 Coronavirus Local Fiscal Recovery Funds are eligible for a two-to-one match only on the Coronavirus Local Fiscal Recovery 31 32 Funds awarded or to be awarded to them under ARPA. The 33 Mississippi Department of Environmental Quality shall only accept two (2) rounds of submissions under the Mississippi Municipality 34 35 and County Water Infrastructure (MCWI) Grant Program. The second 36 round of submissions shall be the final round. The dollar amount 37 for professional fees that can be allocated as a part of a 38 county's, municipality's or public utility's matching share is not 39 to exceed four percent (4%) of the total project cost.

40 (3) For purposes of this section, unless the context
41 requires otherwise, the following terms shall have the meanings
42 ascribed herein:

43 (a) "MCWI Grant Program" means the Mississippi
44 Municipality and County Water Infrastructure Grant Program.

S. B. No. 2845 ~ OFFICIAL ~ 24/SS26/R1069 PAGE 2 (ens\kr) 45 (b) "ARPA" means the federal American Rescue Plan Act
46 of 2021, Public Law 117-2, which amends Title VI of the Social
47 Security Act.

(c) "State Recovery Funds" means Coronavirus State
Fiscal Recovery Funds awarded through Section 602 of Title VI of
the Social Security Act amended by Section 9901 of the federal
American Rescue Plan Act of 2021, Public Law 117-2.

(d) "Local Recovery Funds" means Coronavirus Local
Fiscal Recovery Funds awarded through Section 603 of Title VI of
the Social Security Act amended by Section 9901 of the federal
American Rescue Plan Act of 2021, Public Law 117-2.

56 (e) "Department" means the Department of Environmental57 Quality.

58 (f) "Professional fees" means fees for the services of 59 attorneys and engineering, surveying, and environmental studies.

(g) "Project" means the infrastructure improvements
defined in an application that (i) complies with all requirements
of ARPA, and (ii) is eligible for a grant award under this
section.

(4) (a) On or before July 1, 2022, the Department of
Environmental Quality shall promulgate rules and regulations
necessary to administer the MCWI Grant Program prescribed under
this section, including application procedures and deadlines. The
department is exempt from compliance with the Mississippi

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69 Administrative Procedures Law in fulfilling the requirements of 70 this section.

(b) The Department of Health shall advise the Mississippi Department of Environmental Quality regarding all such rules and regulations as related to the federal Safe Drinking Water Act.

(5) Funding under the MCWI Grant Program shall be allocated to projects certified by the Mississippi Department of Environmental Quality as eligible for federal funding, including, but not be limited to, the following:

(a) Construction of publicly owned treatment works;
(b) Projects pursuant to the implementation of a
nonpoint source pollution management program established under the
Clean Water Act (CWA);

83 (c) Decentralized wastewater treatment systems that84 treat municipal wastewater or domestic sewage;

85 (d) Management and treatment of stormwater or 86 subsurface drainage water;

87 (e) Water conservation, efficiency, or reuse measures;
88 (f) Development and implementation of a conservation
89 and management plan under the CWA;

90 (g) Watershed projects meeting the criteria set forth91 in the CWA;

92 (h) Energy consumption reduction for publicly owned93 treatment works;

S. B. No. 2845 24/SS26/R1069 PAGE 4 (ens\kr) 94 (i) Reuse or recycling of wastewater, stormwater, or95 subsurface drainage water;

96 (j) Facilities to improve drinking water quality;
97 (k) Transmission and distribution, including
98 improvements of water pressure or prevention of contamination in
99 infrastructure and lead service line replacements;

100 (1) New sources to replace contaminated drinking water
101 or increase drought resilience, including aquifer storage and
102 recovery system for water storage;

103 (m) Storage of drinking water, such as to prevent 104 contaminants or equalize water demands;

105 (n) Purchase of water systems and interconnection of 106 systems;

107 (o) New community water systems;

108 (p) Culvert repair, resizing, and removal, replacement 109 of storm sewers, and additional types of stormwater 110 infrastructure;

(q) Dam and reservoir rehabilitation, if the primary purpose of dam or reservoir is for drinking water supply and project is necessary for the provision of drinking water;

(r) Broad set of lead remediation projects eligible under EPA grant programs authorized by the Water Infrastructure Infrastructure for the Nation (WIIN) Act; and

117 (s) Any eligible drinking water, wastewater or118 stormwater project through ARPA guidelines, guidance, rules,

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119 regulations and other criteria, as may be amended from time to 120 time, by the United States Department of the Treasury.

121 The governing authority of a municipality, county or (6) 122 public utility that is not regulated by the Public Service 123 Commission may submit an application for grant funds under this 124 section if the applicant is an operator-member of Mississippi 811, 125 Inc., as defined in Section 77-13-3. Applicants shall certify to 126 the department that each expenditure of the funds awarded to them 127 under this section is in compliance with ARPA quidelines, guidance, rules, regulations and other criteria, as may be amended 128 129 from time to time, by the United States Department of the Treasury 130 regarding the use of monies from the State Coronavirus State 131 Fiscal Recovery Funds. Subsequent submissions will be due by the 132 dates established by the department.

133 An application for a grant under this section shall be (7)submitted at such time, be in such form, and contain such 134 135 information as the department prescribes. Each application for grant funds shall include the following at a minimum: 136 (a) 137 applicant contact information; (b) project description and type of 138 project; (c) project map; (d) estimate of population affected by the project; (e) disadvantaged community criteria (population, 139 140 median household income, unemployment, current water/sewer rates); (f) estimated project cost; (q) list of match funds of direct 141 142 Coronavirus Local Fiscal Recovery Funds received and to be received from the federal government, a certification that such 143

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144 funds have been or will be used for the project detailed in the 145 application, and documentation of commitment; (h) estimated 146 project schedule and readiness to proceed; (i) engineering 147 services agreement; (j) engineering reports; and (k) information 148 about status of obtaining any required permits.

149 (8) The department must apply a system for use in ranking 150 the grant applications received, unless the Legislature funds all 151 eligible grant requests under the program. When applying the 152 ranking system, the department shall apply a greater weight to projects that have approved engineering/design, plans and permits 153 154 if the department has deemed the project is ready to begin 155 construction within six (6) months. Projects that are included on 156 the municipal or county engineer's approved list and provide 157 applicable supporting documentation shall receive additional 158 consideration awarded to the application. The ranking system 159 shall include the following factors, at a minimum: (a) the 160 environmental impact of the proposed project; (b) the proposed project's ability to address noncompliance with state/federal 161 162 requirements; (c) the extent to which the project promotes 163 economic development; (d) the number of people served by the project and the number of communities the project serves; (e) 164 165 impacts of the proposed project on disadvantaged/overburdened 166 communities; (f) the grant applicant's prior efforts to secure 167 funding to address the proposed project's objectives; (q) the grant applicant's proposed contribution of other funds or in-kind 168

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169 cost-sharing to the proposed project; (h) the grant applicant's 170 long-term plans for the financial and physical operation and maintenance of the project; (i) the grant applicant's capacity to 171 172 initiate construction in a timely manner and complete the proposed project by the deadline specified by the United States Department 173 174 of Treasury rules for ARPA funds; (j) the extent to which the project benefits multiple political subdivisions in a regional 175 176 manner; (k) the project's ability to enhance public service 177 infrastructure, including transportation and emergency access; and (1) any other factors as determined by the department. 178

(9) The grant program shall include a specific emphasis on addressing the needs of an economically disadvantaged community, including providing safe, reliable drinking water in areas that lack infrastructure, providing sewage treatment capacity in unsewered areas and providing regional development of infrastructure to serve multiple communities.

185 Applications shall be reviewed and scored as they are (10)received, unless the Legislature funds all eligible grant requests 186 187 under the program. The Mississippi Department of Environmental 188 Quality shall certify whether each project submitted is a "necessary investment" in water, wastewater, or stormwater 189 190 infrastructure as defined in the American Rescue Plan Act and all applicable guidance issued by the United States Department of the 191 192 Treasury. The Department of Environmental Quality shall review the lists of recommended water infrastructure projects and issue 193

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S. B. No. 2845 24/SS26/R1069 PAGE 8 (ens\kr) 194 its list of recommended projects to the Mississippi Department of 195 Health for its advice. Grant agreements shall be executed between 196 the recipient and the Mississippi Department of Environmental 197 Quality. All final awards shall be determined at the discretion 198 of the executive director of the department. Any funds awarded to 199 the City of Jackson under this section shall be deposited in the 200 Capital City Water/Sewer Projects Fund of the State Treasury. 201 Funds shall be obligated to a grantee upon the execution of a 202 grant agreement between the department and the approved applicant. 203 Funds shall be made available to a grantee when the department 204 obtains the necessary support for reimbursement. The department 205 is authorized to conduct additional rounds of grants as needed; 206 however, in the first round no more than forty percent (40%) of 207 the total funds appropriated for each grant program may be awarded 208 by the department, and the remaining funds may be awarded in the 209 final round which shall occur no later than six (6) months from 210 the previous round. To ensure equitable treatment between the categories of projects, no less than twenty percent (20%) awarded 211 212 under this section shall be allocated to each of the three (3) 213 categories of drinking water projects, wastewater projects and 214 stormwater projects. In the final round, any funds not requested 215 may be allocated to any category.

(11) Grant funds shall be used prospectively; however, grant funds may be used to reimburse expenses incurred before the enactment of this program if the costs are adequately documented

S. B. No. 2845 ~ OFFICIAL ~ 24/SS26/R1069 PAGE 9 (ens\kr) and comply with applicable ARPA guidelines. An applicant must agree to obtain all necessary state and federal permits and follow all state bidding and contracting laws and fiscally sound practices in the administration of the funds.

(12) (a) Monies must be disbursed under this section in compliance with the guidelines, guidance, rules, regulations or other criteria, as may be amended from time to time, of the United States Department of the Treasury regarding the use of monies from the Coronavirus State Fiscal Recovery Fund, established by the American Rescue Plan of 2021.

(b) The use of funds allocated under this program shall be subject to audit by the United States Department of the Treasury's Office of Inspector General and the Mississippi Office of the State Auditor. Each person receiving funds under these programs found to be fully or partially noncompliant with the requirements in this section shall return to the state all or a portion of the funds received.

236 The department shall submit to the Lieutenant Governor, (13)237 Speaker of the House, House and Senate Appropriations Chairmen, 238 and the Legislative Budget Office quarterly reports and annual 239 reports that are due by the dates established in the Compliance 240 and Reporting Guidance by the United States Department of 241 Treasury. The reports shall contain the applications received, 242 the score of the applications, the amount of grant funds awarded to each applicant, the amount of grant funds expended by each 243

S. B. No. 2845 **~ OFFICIAL ~** 24/SS26/R1069 PAGE 10 (ens\kr) applicant, and status of each applicant's project. The score of the applications is not required if the award was provided in the final round of grants and the Legislature provided the total amount of funds for all eligible grant requests.

248 (14) Grant funds shall be available under this section 249 through December 31, 2026, or on the date of the fund expenditure 250 deadline provided by the federal government, whichever occurs 251 later. Each grant recipient shall certify for any project for 252 which a grant is awarded that if the project is not completed by 253 December 31, 2026, and the United States Congress does not enact 254 an extension of the deadline on the availability of ARPA funds, 255 then the grant recipient will complete the project through other 256 funds.

257 The Mississippi Department of Environmental Quality may (15)258 retain an amount not to exceed five percent (5%) of the total 259 funds allocated to the program to defray administrative costs. 260 The department shall be exempt from provisions of the (16)261 Public Procurement Review Board for any requirements of personal 262 or professional service contracts or the pre-approval of the 263 solicitation for such contracts used in the execution of its 264 responsibilities under this section. This subsection shall stand 265 repealed on January 1, 2026.

266 (17) The provisions of this section shall stand repealed on 267 January 1, 2027.

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268 **SECTION 2.** This act shall take effect and be in force from 269 and after its passage.

S. B. No. 2845 24/SS26/R1069 PAGE 12 (ens\kr) ST: Mississippi Municipality and County Water Infrastructure Grant Program Act of 2022; bring forward provision related to.