MISSISSIPPI LEGISLATURE

By: Senator(s) Sparks

REGULAR SESSION 2024

To: Economic and Workforce Development

SENATE BILL NO. 2717

1 AN ACT TO AMEND SECTION 47-5-26, MISSISSIPPI CODE OF 1972, TO 2 REMOVE PROVISIONS REQUIRING THAT THERE BE A DEPUTY COMMISSIONER 3 FOR WORKFORCE DEVELOPMENT WHO SHALL SERVE AS THE CHIEF EXECUTIVE 4 OFFICER OF PRISON INDUSTRIES AND DIRECTOR OF PRISON AGRICULTURAL 5 ENTERPRISES; TO AMEND SECTION 47-5-541, MISSISSIPPI CODE OF 1972, 6 TO REPLACE THE EXECUTIVE DIRECTOR OF ACCELERATEMS WITH THE 7 EXECUTIVE DIRECTOR OF THE OFFICE OF WORKFORCE DEVELOPMENT, TO 8 REQUIRE THAT THERE BE A DEPUTY COMMISSIONER FOR WORKFORCE 9 DEVELOPMENT WHO SHALL WORK IN COLLABORATION WITH THE EXECUTIVE 10 DIRECTOR OF THE OFFICE OF WORKFORCE DEVELOPMENT TO IMPLEMENT 11 WORKFORCE DEVELOPMENT PROGRAMS WITHIN THE CORRECTIONS SYSTEM, AND 12 TO DESCRIBE THE DUTIES OF THE DEPUTY COMMISSIONER FOR WORKFORCE 13 DEVELOPMENT; TO AMEND SECTION 47-5-577, MISSISSIPPI CODE OF 1972, TO EXTEND THE DATE OF REPEAL FROM 2024 TO 2027; AND FOR RELATED 14 15 PURPOSES.

16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

17 SECTION 1. Section 47-5-26, Mississippi Code of 1972, is

18 amended as follows:

19 47-5-26. (1) The commissioner shall employ the following

20 personnel:

(a) A Deputy Commissioner for Administration and
 Finance, who shall supervise and implement all fiscal policies and
 programs within the department, supervise and implement all hiring

24 and personnel matters within the department, supervise the

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department's personnel director, supervise and implement all purchasing within the department and supervise and implement all data processing activities within the department, and who shall serve as the Chief Executive Officer of the Division of Administration and Finance. He shall possess either:

30 (i) A master's degree from an accredited four-year
31 college or university in public or business administration,
32 accounting, economics or a directly related field, and four (4)
33 years of experience in work related to the above-described duties,
34 one (1) year of which must have included line or functional
35 supervision; or

36 (ii) A bachelor's degree from an accredited 37 four-year college or university in public or business administration, accounting, economics or a directly related field, 38 and six (6) years of experience in work related to the 39 40 above-described duties, one (1) year of which must have included line or functional supervision. Certification by the State of 41 Mississippi as a certified public accountant may be substituted 42 43 for one (1) year of the required experience.

(b) A Deputy Commissioner for Community Corrections,
who shall initiate and administer programs, including, but not
limited to, supervision of probationers, parolees and
suspensioners, counseling, community-based treatment, interstate
compact administration and enforcement, prevention programs,
halfway houses and group homes, technical violation centers,

50 restitution centers, presentence investigations, and work and 51 educational releases, and shall serve as the Chief Executive 52 Officer of the Division of Community Services. The Deputy 53 Commissioner for Community Corrections is charged with full and 54 complete cooperation with the State Parole Board and shall make 55 monthly reports to the Chairman of the Parole Board in the form 56 and type required by the chairman, in his discretion, for the 57 proper performance of the probation and parole functions. After a 58 plea or verdict of quilty to a felony is entered against a person 59 and before he is sentenced, the Deputy Commissioner for Community 60 Corrections shall procure from any available source and shall file 61 in the presentence records any information regarding any criminal 62 history of the person such as fingerprints, dates of arrests, complaints, civil and criminal charges, investigative reports of 63 arresting and prosecuting agencies, reports of the National Crime 64 65 Information Center, the nature and character of each offense, 66 noting all particular circumstances thereof and any similar data 67 about the person. The Deputy Commissioner for Community 68 Corrections shall keep an accurate and complete duplicate record 69 of this file and shall furnish the duplicate to the department. 70 This file shall be placed in and shall constitute a part of the 71 inmate's master file. The Deputy Commissioner for Community 72 Corrections shall furnish this file to the State Parole Board when 73 the file is needed in the course of its official duties. He shall (i) a master's degree in counseling, corrections 74 possess either:

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75 psychology, guidance, social work, criminal justice or some 76 related field and at least four (4) years' full-time experience in 77 such field, including at least one (1) year of supervisory 78 experience; or (ii) a bachelor's degree in a field described in 79 subparagraph (i) of this paragraph and at least six (6) years' 80 full-time work in corrections, one (1) year of which shall have 81 been at the supervisory level.

A Deputy Commissioner for Institutions, who shall 82 (C) 83 administer institutions, reception and diagnostic centers, prerelease centers and other facilities and programs provided 84 therein, and shall serve as the Chief Executive Officer of the 85 86 Division of Institutions. He shall possess either: (i) a 87 master's degree in counseling, criminal justice, psychology, quidance, social work, business or some related field, and at 88 89 least four (4) years' full-time experience in corrections, 90 including at least one (1) year of correctional management 91 experience; or (ii) a bachelor's degree in a field described in subparagraph (i) of this paragraph and at least six (6) years' 92 93 full-time work in corrections, four (4) years of which shall have 94 been at the correctional management level.

95 (d) A Deputy Commissioner for Programs, Education and
96 Reentry, who shall initiate and administer programs, including but
97 not limited to, education services, religious services, moral
98 rehabilitation, alcohol and drug rehabilitation, and court
99 reentry. The Deputy Commissioner for Programs, Education and

S. B. No. 2717 **~ OFFICIAL ~** 24/SS26/R959 PAGE 4 (aa\kr) 100 Reentry may coordinate with any educational institution to develop 101 a program for moral rehabilitation with an emphasis on promoting 102 effective programs for release. The Deputy Commissioner for Programs, Education and Reentry shall focus on reentry programs 103 104 aimed at reducing recidivism. The programs shall incorporate a 105 moral component focused on providing offenders with an opportunity 106 to make positive changes while incarcerated that will enable them to be productive members of society upon their release. 107 Such 108 deputy commissioner shall possess either:

(i) A master's degree in counseling, corrections, psychology, guidance, social work, criminal justice or some related field and at least four (4) years' full-time experience in such field, including at least one (1) year of supervisory experience; or

(ii) A bachelor's degree in a field described in subparagraph (i) of this paragraph and at least six (6) years full-time work in corrections, one (1) year of which shall have been at the supervisory level.

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Out of the deputy commissioners employed under this subsection (1), as set out in paragraphs (a) through (e), the commissioner shall designate one (1) of the commissioners as an executive deputy commissioner who shall have the duties prescribed under Section 47-5-8.

124 (2) The commissioner shall employ an administrative 125 assistant for parole matters who shall be selected by the State 126 Parole Board who shall be an employee of the department assigned 127 to the State Parole Board and who shall be located at the office 128 of the State Parole Board, and who shall work under the guidance, 129 supervision and direction of the board.

(3) The administrative assistant for parole matters shall receive an annual salary to be established by the Legislature. The salaries of department employees not established by the Legislature shall receive an annual salary established by the State Personnel Board.

135 The commissioner shall employ a superintendent for the (4)136 Parchman facility, Central Mississippi Correctional Facility and 137 South Mississippi Correctional Institution of the Department of 138 Corrections. The Superintendent of the Mississippi State 139 Penitentiary shall reside on the grounds of the Parchman facility. 140 Each superintendent shall appoint an officer in charge when he is 141 absent.

Each superintendent shall develop and implement a plan for the prevention and control of an inmate riot and shall file a report with the Chairman of the Senate Corrections Committee and the Chairman of the House Penitentiary Committee on the first day of each regular session of the Legislature regarding the status of the plan.

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148 In order that the grievances and complaints of inmates, 149 employees and visitors at each facility may be heard in a timely 150 and orderly manner, each superintendent shall appoint or designate 151 an employee at the facility to hear grievances and complaints and 152 to report grievances and complaints to the superintendent. Each 153 superintendent shall institute procedures as are necessary to 154 provide confidentiality to those who file grievances and 155 complaints.

(5) For a one-year period beginning July 1, 2016, any person
authorized for employment under this section shall not be subject
to the rules, regulations and procedures of the State Personnel
Board, except as otherwise provided under Section 25-9-127(5).

160 SECTION 2. Section 47-5-541, Mississippi Code of 1972, is
161 amended as follows:

162 47-5-541. (1) The corporation shall be governed by a board 163 of directors. The terms of the board of directors in place before 164 July 1, 2022, shall expire June 30, 2022. From and after July 1, 165 2022, the board of directors of the nonprofit corporation shall be 166 composed of the following five (5) members:

167 (a) The Commissioner of the Department of Corrections168 or his or her designee;

(b) One (1) representative of the faith-based community, appointed by the Commissioner of the Department of Corrections with the advice and consent of the Senate;

(c) One (1) representative of the business community,
appointed by the Commissioner of the Department of Corrections
with the advice and consent of the Senate;

175 (d) The Executive Director of * * * the Office of
176 Workforce Development or his or her designee; and

177 (e) The Executive Director of the Mississippi Community178 College Board or his or her designee.

179 For the initial appointments, the representative of the 180 faith-based community shall serve for a term of one (1) year; the representative of the business community shall serve for a term of 181 182 two (2) years; the Executive Director of the * * * Office of 183 Workforce Development or his or her designee shall serve for a 184 term of three (3) years and the Executive Director of the 185 Mississippi Community College Board shall serve for a term of four 186 (4) years. All succeeding terms shall be for four (4) years from 187 the expiration date of the previous term. The term of the 188 Commissioner of Corrections shall run concurrent with his or her term or terms as commissioner. Initial appointments shall be made 189 190 within thirty (30) days after July 1, 2022. Any vacancy on the 191 board prior to the expiration of a term for any reason, including 192 resignation, removal, disgualification, death or disability shall 193 be filled in the manner prescribed in paragraphs (a) through (e) 194 of this subsection for the balance of the unexpired term. The 195 officers of the corporation shall consist of a chairman, vice chairman and a secretary-treasurer. The officers shall be 196

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197 selected by the members of the board. However, the Commissioner 198 of Corrections shall not be eligible to serve as an officer of the 199 corporation.

200 The board of directors shall select and employ a (2)(a) 201 chief executive officer of the corporation as the Deputy 202 Commissioner for Workforce Development who shall serve at the 203 pleasure of the board. The board shall set the compensation of 204 the * * * Deputy Commissioner for Workforce Development. 205 The * * * Deputy Commissioner for Workforce Development shall be 206 responsible for the general business and entire operations of the 207 corporation, and shall be responsible for operating the 208 corporation in compliance with the bylaws of the corporation and 209 in compliance with any provision of law. The board shall be 210 authorized and empowered to do only those acts provided by law and by the bylaws of the corporation. Except as otherwise 211 212 specifically provided by law, such board shall have the authority 213 to establish prison industries, to cease the operation of any 214 industry which it deems unsuitable or unprofitable, to enter into 215 any lease or contract for the corporation and it shall have the 216 full authority to establish prices for any industry good. 217 The Deputy Commissioner for Workforce Development (b) shall work in collaboration with the Executive Director of the 218 219 Office of Workforce Development to implement workforce development

220 programs within the corrections system which align with the

S. B. No. 2717 **~ OFFICIAL ~** 24/SS26/R959 PAGE 9 (aa\kr) 221 strategic plan for an integrated workforce development system for 222 the state, as described in Section 37-153-7. 223 (C) The Deputy Commissioner for Workforce Development 224 shall be a person with extensive experience in development of 225 economic, human and physical resources, with an emphasis in the corrections or reentry environments preferred. The Deputy 226 227 Commissioner for Workforce Development shall have at least a 228 bachelor's degree from a state-accredited institution and no less 229 than eight (8) years of professional experience related to 230 workforce development. 231 With the assistance of the Office of Workforce (d) 232 Development, the Deputy Commissioner for Workforce Development 233 shall: 234 (i) Inventory and measure the effectiveness of 235 current workforce development programs in the state corrections 236 system, with the goal of eliminating any programs which do not 237 result in desired outcomes, including, but not limited to, an increase in employment in reentering offenders, a better 238 239 environment within correctional facilities in the state, or a 240 reduction in recidivism; 241 (ii) Partner with educational institutions to provide additional opportunities in workforce development programs 242 243 for offenders leading to high-wage, high-skill jobs upon reentry;

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244 (iii) Provide information, as appropriate, to 245 offenders on workforce development programs available within the 246 corrections system; 247 (iv) Work with industry to identify barriers which 248 inhibit offender reentry and employment and evaluate the 249 responsiveness of the corrections system and other support entities to the needs of industry; 250 251 (v) Develop short-term and long-term goals for the 252 state related to workforce development and reentry offender 253 employment within the corrections system; and 254 (vi) Perform a comprehensive review of workforce 255 development in the corrections system, including the amount 256 expended on programs supported by state or federal money and their 257 outcomes. 258 (3) No member of the board of directors shall vote on any 259 matter that comes before the board that could result in pecuniary 260 benefit for himself or for any entity in which such member has an 261 interest. 262 (4) In addition to the board of directors, an advisory board 263 may be set up for the benefit of each industry which is 264 established pursuant to the provisions of Sections 47-5-531 265 through 47-5-575. Such boards shall be advisory only, and may be 266 set up in the discretion of the board of directors of the 267 corporation.

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(5) Each member of the board of directors of the corporation shall receive per diem as provided in Section 25-3-69 for each day or fraction thereof spent in actual discharge of his official duties and shall be reimbursed for mileage and actual expenses incurred in the performance of his official duties in accordance with the requirements of Section 25-3-41, Mississippi Code of 1972.

(6) The board of directors shall make and publish policies,
rules and regulations governing all business functions, including
but not limited to accounting, marketing, purchasing and
personnel, not inconsistent with the terms of Sections 47-5-531
through 47-5-575, as may be necessary for the efficient
administration and operation of the corporation.

(7) The chief executive officer of the corporation shall:
(a) Employ all necessary employees of the corporation
and dismiss them as is necessary;

(b) Administer the daily operations of the corporation,
including establishing education, training and workforce
development programs in collaboration with the Office of Workforce
Development and other relevant state and federal agencies;

(c) Upon approval of the board of directors, executeany contracts on behalf of the corporation; and

(d) Take any further actions which are necessary andproper toward the achievement of the corporation purposes.

(8) A member of the board of directors of the corporation shall not be liable for any civil damages for any personal injury or property damage caused to a person as a result of any acts or omissions committed in good faith in the exercise of their duties as members of the board of directors of the corporation, except where a member of the board engages in acts or omissions which are intentional, willful, wanton, reckless or grossly negligent.

299 SECTION 3. Section 47-5-577, Mississippi Code of 1972, is
300 amended as follows:

301 47-5-577. Sections 47-5-531 through 47-5-575, which create 302 the Mississippi Prison Industries Act of 1990, shall stand 303 repealed from and after July 1, $\star \star \star 2027$.

304 **SECTION 4.** This act shall take effect and be in force from 305 and after July 1, 2024.