MISSISSIPPI LEGISLATURE

REGULAR SESSION 2024

By: Senator(s) McCaughn

To: Tourism

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2696

1 AN ACT TO AMEND SECTIONS 57-78-3 AND 57-78-5, MISSISSIPPI 2 CODE OF 1972, TO TRANSFER THE ADMINISTRATION OF THE MISSISSIPPI 3 MAIN STREET REVITALIZATION GRANT PROGRAM FROM THE MISSISSIPPI 4 DEVELOPMENT AUTHORITY TO THE DEPARTMENT OF FINANCE AND 5 ADMINISTRATION; TO EXPAND GRANT PROGRAM ELIGIBILITY; TO ALLOW 6 APPLICANTS THAT DID NOT RECEIVE A GRANT THE PRIOR YEAR TO TAKE 7 PRIORITY FOR GRANTS GRANTED THE FOLLOWING YEAR; TO AMEND THE EASEMENT REQUIREMENTS FOR GRANTEES; TO BRING FORWARD SECTIONS 8 57-78-1, 57-1-601 AND 57-123-11, MISSISSIPPI CODE OF 1972, FOR THE 9 PURPOSE OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES. 10 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 12 SECTION 1. Section 57-78-1, Mississippi Code of 1972, is 13 brought forward as follows: 57-78-1. This act shall be known and may be cited as the 14 15 "Mississippi Main Street Revitalization Grant Program Act." SECTION 2. Section 57-78-3, Mississippi Code of 1972, is 16 17 amended as follows: 18 57-78-3. The Mississippi Main Street Revitalization Grant Program Act will authorize the Legislature, as well as the * * * 19 20 Department of Finance and Administration through appropriations by 21 the Legislature, to make grants available to *** * *** eligible

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22 recipients for projects leading to the revitalization of 23 Mississippi's downtowns or communities. 24 SECTION 3. Section 57-78-5, Mississippi Code of 1972, is amended as follows: 25 26 57-78-5. (1) For the purposes of this section: 27 (a) "Eligible recipient" means a: 28 (i) Main Street Designated Community, or local 29 Main Street program that has achieved and maintained Designated 30 Community Status by the Mississippi Main Street Association 31 (MMSA), that is a good-standing member of the MMSA, has obtained 32 Section 501(c)(3) tax-exempt status or Section 501(c)(6) tax-exempt status from the Internal Revenue Service and possesses 33 34 matching funds to match twenty percent (20%) of the total project 35 cost * * *; (ii) Main Street Designated Community * * *; 36 37 (iii) Main Street Associate Community; 38 (iv) Cities located in Mississippi that otherwise 39 meets the requirements of this act; or 40 (v) Business improvement districts that otherwise meets the requirements of this act. 41 42 * * * (* * *b) "Matching funds" means cash funds that are 43 44 either in the applicant's possession or proposed by a match partner and clearly identified in a support letter and are 45

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46 reserved for the proposed project. No state funds may be included 47 in determining the amount of the match.

48 (***<u>c</u>) "* * *<u>Administrator</u>" means the Mississippi
49 Main Street Association.

50 (2)The *** * *** administrator shall accept applications from 51 eligible recipients, prioritize their applications and submit a list of suggested recipients to the Legislature no later than 52 53 December of each year. Applicants which did not receive an award 54 the prior year shall receive priority for a grant the following 55 year. * * * The Legislature shall review the submitted list and 56 determine the projects for which to award grants to eligible recipients through the Mississippi Development Authority in an 57 appropriation bill. The * * * administrator will consider 58 projects in relation to the following criteria: 59 The demonstration of local financial need; 60 (a) 61 (b) Projects that demonstrate high local impact; 62 Projects that produce a high level of public (C) benefit; 63 64 Projects that demonstrate best practices in (d) 65 preservation; 66 (e) Projects that will have local administration and 67 implementation capacity;

68 (f) The distribution of geographic size and location of69 the project;

70 (g) Projects that will be completed on time; and

S. B. No. 2696 **~ OFFICIAL ~** 24/SS26/R868CS PAGE 3 71 (h) * * * Projects that are according to the Main
72 Street approach or a comparable community plan.

73 The * * * Department of Finance and Administration shall (3)provide grant funds to the *** * *** eligible recipients under this 74 75 section on a reimbursement basis, not to exceed Five Hundred 76 Thousand Dollars (\$500,000.00) per community each year, and 77 grantees shall not receive compensation for their required twenty 78 percent (20%) local match. Main Street Designated Communities 79 with a population of less than ten thousand (10,000), shall be required to have a local cash match of ten percent (10%) for the 80 first One Hundred Thousand Dollars (\$100,000.00) requested, then 81 will be required to have a local cash match of twenty percent 82 83 (20%) for any amount over One Hundred Thousand Dollars 84 (\$100,000.00).

(4) Eligible costs for the expenditure of grant funds
include the acquisition of land and any improvements thereon,
preservation of historic downtown structures and sites, and
initiatives that will produce a revitalization to the economy of
the historic downtown areas.

90 (5) Grants may be awarded for prospective purchases or for 91 acquisitions of which the applicant has closed. In the latter 92 case, the applicant shall demonstrate:

93 (a) The closing occurred no more than twelve (12)94 months prior to the date of application for the grant; and

95 (b) The subject purchase was made to help preserve and 96 revitalize the location and economy of a historic downtown 97 community.

98 (6) * * * Applicants must contact the Mississippi Department 99 of Archives and History as part of the application process to 100 determine if the property they have acquired or wish to acquire is eligible for or already listed in the National Register of 101 102 Historic Places ("historic"). Properties will be evaluated, and 103 historic eligibility will be determined by the Mississippi 104 Department of Archives and History using the National Register of 105 Historic Places Criteria for Evaluation.

106 <u>(a) All organizations that are awarded a grant for a</u> 107 project involving a historic property shall grant an easement on 108 <u>that property that will place reasonable restrictions on the use</u> 109 or development of the land and building(s).

110 (i) The Mississippi Department of Archives and 111 History shall be the easement holder for all historic downtown 112 properties. Any eligible historic downtown property will require 113 an executed easement with a term limit based on the awarded grant 114 amount. Projects receiving One Dollar (\$1.00) to Two Hundred 115 Fifty Thousand Dollars (\$250,000.00) will require a ten-year 116 minimum preservation easement and Two Hundred Fifty Thousand One 117 Dollars (\$250,001.00) to Five Hundred Thousand Dollars 118 (\$500,000.00) will require a fifteen-year minimum preservation

119 <u>easement.</u>

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120	(ii) In cases where the easement is granted to a
121	holder other than the Mississippi Department of Archives and
122	History, all terms and conditions of the easement shall be
123	reviewed by and found by the Mississippi Department of Archives
124	and History to accomplish the preservation of the historic
125	downtown property. Such other holder shall demonstrate to the
126	Department of Finance and Administration that it has the capacity
127	and expertise to manage and enforce the terms of the easement.
128	(iii) The plans and specifications for any project
129	requiring a preservation easement shall be developed in accordance
130	with the "Secretary of the Interior's Standards for the Treatment
131	of Historic Properties."
132	(b) Any project involving a property that the
133	Mississippi Department of Archives and History has determined to
134	be non-historic will not require an easement.
135	(7) Grantees must adhere to Mississippi state procedures and
136	guidelines relating to the implementation and financing of the
137	approved project. Grantees must also submit any and all audit and
138	financial statements as required by the State of Mississippi.
139	(8) Nothing in this section shall preclude the subsequent
140	transfer or assignment by a state agency or other owner or holder
141	of any property interest acquired pursuant to this section to the
142	State of Mississippi, the county, city, town or municipality in
143	which the land is located, for the purpose of further preserving,
144	improving or maintaining the downtown property. The * * *

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145 <u>Department of Finance and Administration</u> shall facilitate 146 transfers and assignments of any such interests held by the 147 department.

148 (9)There is created in the State Treasury a special fund to 149 be known as the "Mississippi Main Street Revitalization Grant 150 Program Fund," which shall consist of funds made available by the 151 Legislature in any manner, funds received as grants, endowments or 152 gifts from the federal government, its agencies and 153 instrumentalities, and funds from any other source designated for deposit into such fund. The fund shall be maintained by the State 154 155 Treasurer as a separate and special fund, separate and apart from 156 the General Fund of the state. Unexpended amounts remaining in 157 the fund at the end of a fiscal year shall not lapse into the 158 State General Fund, and any investment earnings or interest earned 159 on amounts in the fund shall be deposited to the credit of the 160 fund. Monies in the fund shall be used by the * * * Department of 161 Finance and Administration, upon appropriation by the Legislature, 162 for the purposes provided in this section.

(10) The * * * <u>Department of Finance and Administration</u> shall administer the fund and establish guidelines for the expenditure of grant funds and reports relating to the expenditure of grant funds. The department may utilize no more than two percent (2%) of the amount of funds deposited into the Mississippi Main Street Revitalization Grant Fund for administrative expenses in carrying out its duties under this section.

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(11) To carry out this act, the * * <u>Department of Finance</u>
 <u>and Administration</u> may enter into cooperative agreements with
 entities in the public and private sectors, including:

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(a) Colleges and universities;

174 (b) Historical societies;

(a)

175 (c) State and local agencies; and

176 (d) Nonprofit organizations.

177 To develop cooperative land-use strategies and conduct (12)178 activities that facilitate the conservation of the historic, cultural, natural and scenic resources, the * * * Department of 179 180 Finance and Administration may require that recipients seek and secure technical assistance from the * * * administrator, to the 181 182 extent that a recipient of technical assistance is engaged in the 183 protection, interpretation or commemoration of historically significant property in the area in and around the historic 184 185 downtown site. The * * * administrator will provide 186 administrative support to * * * eligible recipients to ensure 187 proper grant administration and project implementation.

188 SECTION 4. Section 57-1-601, Mississippi Code of 1972, is 189 brought forward as follows:

190 57-1-601. (1) For the purposes of this section, the 191 following words shall have the following meanings ascribed in this 192 section, unless the context clearly otherwise requires:

"MDA" means the Mississippi Development Authority.

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S. B. No. 2696 **~ OFFICIAL ~** 24/SS26/R868CS PAGE 8 (b) "Municipality" means any municipality with a population of less than fifteen thousand (15,000) according to the latest federal decennial census at the time the municipality submits an application to the MDA under this section.

(c) "Revitalization zone" means an area in the municipality officially designated by ordinance or resolution of the governing authorities of the municipality as a revitalization zone and approved and certified by the MDA as meeting the requirements of this section.

203 (2)(a) There is created in the State Treasury a special 204 fund to be designated as the "Mississippi Main Street Investment 205 Grant Fund" which shall consist of funds from any source 206 designated for deposit into the fund. Unexpended amounts 207 remaining in the fund at the end of a fiscal year shall not lapse 208 into the State General Fund, and any interest earned on amounts in 209 the fund shall be deposited to the credit of the fund. Monies in 210 the fund shall be used by the MDA for the purposes authorized in 211 subsection (3) of this section. In addition, monies remaining in 212 the fund on April 21, 2023, shall be used for such purposes solely 213 to provide grant funds to a municipality that, prior to January 1, 214 2023, has received and/or been approved to receive grant funds 215 under this section for a revitalization zone project or projects 216 commenced before January 1, 2023.

(b) Monies in the fund which are derived from theproceeds of general obligation bonds or provided by the

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219 Legislature may be used to reimburse reasonable actual and 220 necessary costs incurred by the MDA in providing grants under this 221 section through the use of proceeds of such general obligation 222 bonds. An accounting of actual costs incurred for which 223 reimbursement is sought shall be maintained for the program. 224 Reimbursement of reasonable actual and necessary costs for 225 assistance shall not exceed three percent (3%) of the proceeds of 226 bonds issued for such assistance or the monies provided by the 227 Legislature. Reimbursements made under this subsection shall 228 satisfy any applicable federal tax law requirements.

229 (3) The MDA shall establish a program to make grants to a 230 municipality to assist with maintaining and improving the viability of revitalization zones. The proceeds of a grant made 231 232 to a municipality under this section may be used for maintaining and/or improving the viability of a revitalization zone through 233 234 means deemed appropriate by the governing authorities of a 235 municipality, including, but not limited to, making loans, grants 236 and/or other forms of assistance to any person or public or 237 private association or other entity for use for infrastructure 238 projects, improvements to properties, signage and other purposes 239 related to maintaining and/or improving the viability of the 240 revitalization zone.

(4) (a) If a municipality desires a grant under this
section, the municipality shall submit an application to the MDA
seeking (i) approval and certification of the proposed

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integral part of the revitalization zone. If the MDA determines that the boundaries of the proposed revitalization zone exceed the area that is reasonably deemed to be integral to the revitalization zone, the MDA may reduce the boundaries of the proposed area. Upon the approval and selection of a municipal revitalization zone project, the MDA shall certify the revitalization zone.

(c) Notwithstanding any other provision of this
section, the MDA shall not accept or approve any application for a
grant or grants under this section after April 21, 2023.

(5) The MDA shall have all powers necessary to implement and administer the program established under this section, and the MDA shall promulgate rules and regulations, in accordance with the Mississippi Administrative Procedures Law, necessary for the implementation of this section.

(6) This section shall stand repealed on the first day of
the next month following the date that all monies in the
Mississippi Main Street Investment Grant Fund have been disbursed
to provide grant funds to a municipality described in subsection
(2) of this section.

289 SECTION 5. Section 57-123-11, Mississippi Code of 1972, is
290 brought forward as follows:

57-123-11. (1) The Department of Finance and Administration
shall establish a program for the purpose of providing funds to
Mississippi Main Street Association as provided in this section.

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294 Monies disbursed by the Department of Finance and Administration 295 under this section shall be disbursed in compliance with all 296 requirements and/or conditions on funds appropriated from the 297 Coronavirus State Fiscal Recovery Fund for the program established 298 under this section.

(a) For the first round of grants, the Department of
Finance and Administration shall disburse funds under this section
to Mississippi Main Street Association to be used for the purpose
of making revitalization grants to Mississippi communities as
follows:

304	2020	Number of	Grant	Total
305	population	communities	amount	grants
306	More than 25,000	8	\$ 125,000.00	\$ 1,000,000.00
307	Not more than 25,00	0 40	\$ 100,000.00	\$ 4,000,000.00
308	Total			\$ 5,000,000.00

309 (b) For the second round of grants, the Department of 310 Finance and Administration shall disburse funds under this section 311 to Mississippi Main Street Association to be used for the purpose 312 of making revitalization grants to Mississippi communities as

313 follows:

314	2020	Number of	Grant	Total
315	Population	Communities	Amount	Grants
316	More than 25,000	8	\$ 68,000.00	\$ 544,000.00
317	Not more than 25,000	40	\$ 61,400.00	\$ 2,456,000.00
318	Total			\$ 3,000,000.00

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S. B. No. 2696 24/SS26/R868CS PAGE 13 319 (2) The Department of Finance and Administration shall have320 all powers necessary for the implementation of this section.

321 **SECTION 6.** This act shall take effect and be in force from 322 and after July 1, 2024.

S. B. No. 2696 24/SS26/R868CS PAGE 14 **~ OFFICIAL ~** ST: Mississippi Main Street Grant Program; amend administration of and qualifications for.