By: Senator(s) McMahan

To: Municipalities; Judiciary, Division B

SENATE BILL NO. 2500 (As Passed the Senate)

AN ACT TO PROHIBIT A PERSON FROM SITTING, LYING, SLEEPING, OR STORING, USING, MAINTAINING OR PLACING PERSONAL PROPERTY UPON ANY 3 STREET, SIDEWALK OR OTHER PUBLIC RIGHT-OF-WAY WITHIN 1,000 FEET OF A DEFINED SENSITIVE AREA OR A CRITICAL INFRASTRUCTURE AREA AND TO 5 PROVIDE THAT VIOLATION OF THIS PROHIBITION IS A PUBLIC NUISANCE THAT CAN BE ABATED AND PREVENTED; TO PROVIDE THAT A VIOLATION OF 7 THIS PROHIBITION MAY BE CHARGED AS A MISDEMEANOR; TO REQUIRE AT LEAST 48 HOURS' NOTICE BEFORE COMMENCEMENT OF ANY ENFORCEMENT 8 9 ACTION; TO PROVIDE THAT CONVICTIONS UNDER THIS SECTION SHALL NOT 10 APPEAR ON A PERSON'S PUBLIC RECORD; TO AUTHORIZE THE REMOVAL OF 11 HOMELESS ENCAMPMENTS ON PRIVATE PROPERTY IN A HUMANE MANNER AFTER 12 72 HOURS' NOTICE; TO AMEND SECTION 21-19-11, MISSISSIPPI CODE OF 13 1972, TO INCLUDE HOMELESS ENCAMPMENTS ON PRIVATE PROPERTY IN THE PUBLIC NUISANCE LAW AND TO PROVIDE THAT THE COST OF ABATING SUCH 14 1.5 ENCAMPMENT NUISANCES ON PRIVATE PROPERTY IS A LIEN ON THE PROPERTY 16 WHICH MAY BE WAIVED BY THE MUNICIPALITY; AND FOR RELATED PURPOSES. 17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 18 SECTION 1. (1) As used in this section, the following terms 19 shall have the meaning ascribed herein: 20 (a) "Law enforcement officer" means a member of the municipal police department wherein the applicable property is 21

located or a member of the local sheriff's department wherein the

applicable property is located.

22

- 24 (b) "Sensitive area" means a public or private school,
- 25 community college or university, a daycare or other residential
- 26 facility, a public park or a library.
- 27 (c) "Critical infrastructure" means real property or a
- 28 facility, whether privately or publicly owned, that the local
- 29 governing authority or board of supervisors designates as being so
- 30 vital and integral to the operation or functioning of the
- 31 municipality or county or in need of protection that its damage,
- 32 incapacity, disruption or destruction would have a debilitating
- 33 impact on the public health, safety or welfare, including, but not
- 34 limited to, roads, railroad rights-of-way, bridges, canals and
- 35 other waterways, sewer plants, police and fire stations, drainage
- 36 systems, financial institutions, electrical and natural gas
- 37 pipelines or public utility easements.
- 38 (d) "Homeless encampment" means an outdoor location
- 39 where one or more homeless people live in an unsheltered area,
- 40 including tents, shacks, vehicles or other structures which are
- 41 not provided utility services paid by the person(s) living in the
- 42 area.
- 43 (2) A person shall not sit, lie, sleep or store, use,
- 44 maintain, or place personal property upon any street, sidewalk or
- 45 other public right-of-way within one thousand (1,000) feet of a
- 46 sensitive area or critical infrastructure.
- 47 (3) A violation of this is a public nuisance that may be
- 48 enjoined, abated, and prevented. The local district, county

- 49 attorney, or the city attorney of the applicable jurisdiction, in
- 50 the name of the citizens of that jurisdiction, may maintain an
- 51 action to abate and prevent the nuisance. Before pursuing
- 52 abatement authorized by this subsection, the district attorney,
- 53 county attorney or city attorney, as applicable, shall ensure that
- 54 the person found to be in violation of this section has received
- 55 verbal or written information regarding alternative locations to
- 56 sleep, including homeless and mental health services or homeless
- 57 shelters in the area.
- 58 (4) (a) A violation of this section may be charged as a
- 59 misdemeanor, at the discretion of the city attorney, county
- 60 attorney or district attorney, punishable upon conviction thereof,
- 61 by a fine not exceeding One Thousand Dollars (\$1,000.00) or
- 62 incarceration in the county jail for a term not exceeding four (4)
- 63 months or both.
- 64 (b) Convictions and citations under this section shall
- 65 not appear on a person's public record and shall not be submitted
- 66 to the National Crime Information Center or any public accessible
- 67 state database. The court of conviction may keep a confidential
- 68 record for purposes related to enforcement of the sentence. The
- 69 court of jurisdiction shall ensure that any citation or conviction
- 70 does not appear on a person's public record.
- 71 (5) A person shall not be found to be in violation of this
- 72 section unless a law enforcement officer employed by the county or
- 73 city, as applicable, with jurisdiction, has provided that person

- 74 written notice, at least forty-eight (48) hours before
- 75 commencement of any enforcement action, that the person is
- 76 prohibited from sitting, lying, sleeping or storing, using,
- 77 maintaining or placing personal property upon a street, sidewalk
- 78 or other public right-of-way within one thousand (1,000) feet of a
- 79 sensitive area or critical infrastructure area pursuant to this
- section. A written notice shall only be deemed to have been 80
- 81 provided for the purposes of this paragraph if the notice:
- 82 Is given in a language understood by the person (a)
- 83 receiving the notice; and
- 84 (b) Contains information regarding alternative
- locations to sleep, homeless and mental health services, homeless 85
- 86 shelters in the area, and any relevant information about services
- 87 offered at Community Mental Health Centers.
- 88 The owner of real property located in a municipality or
- 89 county has the right to request the assistance of law enforcement
- 90 officers with jurisdiction to remove a homeless encampment or to
- set up any barriers or other methods to prevent homeless 91
- 92 encampments. Persons living in homeless encampments shall receive
- 93 seventy-two (72) hours notice of the removal. The removal of
- 94 homeless persons or homeless encampments on private property shall
- 95 be done in a humane manner. It is illegal to inflict harm on the
- 96 trespassers or damage their personal property. A tent or
- 97 temporary structure shall not be considered the personal property
- 98 of any trespasser who has received the proper notice under this

99	section.	Ιf	а	homeless	encampment	ĺS	on	public	property,	on.	Lу
----	----------	----	---	----------	------------	----	----	--------	-----------	-----	----

- 100 local law enforcement officers or officers of the sheriff's
- 101 department may remove the encampment or set up barriers.
- 102 (7) In order to enforce the provisions of this section, the
- 103 <u>local municipal governing authority may establish a dilapidated</u>
- 104 property fund and make annual expenditures into the fund for the
- 105 <u>legal removal of homeless encampments on public and private</u>
- 106 property. The local municipal governing authority establishing
- 107 such fund shall prescribe rules and regulations for the
- 108 administration of the fund and expenditures from the fund and
- 109 shall spread these prescribed amounts and procedures on its
- 110 <u>minutes.</u>
- SECTION 2. Section 21-19-11, Mississippi Code of 1972, is
- 112 amended as follows:
- 113 21-19-11. (1) To determine whether property or parcel of
- 114 land located within a municipality is in such a state of
- 115 uncleanliness as to be a menace to the public health, safety and
- 116 welfare of the community, a governing authority of any
- 117 municipality shall conduct a hearing, on its own motion, or upon
- 118 the receipt of a petition signed by a majority of the residents
- 119 residing within four hundred (400) feet of any property or parcel
- 120 of land alleged to be in need of the cleaning. Notice shall be
- 121 provided to the property owner by:
- 122 (a) United States mail two (2) weeks before the date of
- 123 the hearing mailed to the address of the subject property, except

where the land or structure(s) is apparently vacant, and to the
address where the ad valorem tax notice for such property is sent
by the office charged with collecting ad valorem tax; and

(b) Posting notice for at least two (2) weeks before
the date of a hearing on the property or parcel of land alleged to

be in need of cleaning and at city hall or another place in the municipality where such notices are posted.

Any notice required by this section shall include language that informs the property owner that an adjudication at the hearing that the property or parcel of land is in need of cleaning will authorize the municipality to reenter the property or parcel of land for a period of two (2) years after final adjudication without any further hearing if notice is posted on the property or parcel of land and at city hall or another place in the municipality where such notices are generally posted at least seven (7) days before the property or parcel of land is reentered for cleaning. A copy of the required notice mailed and posted as required by this section shall be recorded in the minutes of the governing authority in conjunction with the hearing required by this section.

144 If, at such hearing, the governing authority shall adjudicate 145 the property or parcel of land in its then condition to be a 146 menace to the public health, safety and welfare of the community, 147 the governing authority, if the owner does not do so himself, 148 shall proceed to clean the land, by the use of municipal employees

129

130

131

132

133

134

135

136

137

138

139

140

141

142

149	or by contract, by cutting grass and weeds; filling cisterns;
150	securing abandoned or dilapidated buildings; removing rubbish,
151	abandoned or dilapidated fences, outside toilets, abandoned or
152	dilapidated buildings, slabs, personal property * * * which
153	removal of personal property shall not be subject to the
154	provisions of Section 21-39-21, and other debris; removal of
155	homeless encampments; and draining cesspools and standing water
156	therefrom. The governing authority may by resolution adjudicate
157	the actual cost of cleaning the property and/or removal of
158	<pre>homeless encampments and may also impose a penalty not to</pre>
159	exceed * * * Ten Thousand Dollars (\$10,000.00) or fifty percent
160	(50%) of the actual cost, whichever is more. The cost and any
161	penalty may become a civil debt against the property owner,
162	and/or, at the option of the governing authority, an assessment
163	against the property. The "cost assessed against the property"
164	means either the cost to the municipality of using its own
165	employees to do the work or the cost to the municipality of any
166	contract executed by the municipality to have the work done, and
167	administrative costs and legal costs of the municipality. For
168	subsequent cleaning within the one-year period after the date of
169	the hearing at which the property or parcel of land was
170	adjudicated in need of cleaning, upon seven (7) days' notice
171	posted both on the property or parcel of land adjudicated in need
172	of cleaning and at city hall or another place in the municipality
173	where such notices are generally posted, and consistent with the

174	municipality's adjudication as authorized in this subsection (1),
175	a municipality may reenter the property or parcel of land to
176	maintain cleanliness without further notice or hearing no more
177	than six (6) times in any twelve-month period with respect to
178	removing or securing abandoned or dilapidated buildings, slabs,
179	dilapidated fences and outside toilets, and no more than twelve
180	(12) times in any twenty-four-month period with respect to cutting
181	grass and weeds and removing rubbish, personal property and other
182	debris on the land, and the expense of cleaning of the property,
183	except as otherwise provided in this section for removal of
184	hazardous substances, shall not exceed an aggregate amount of
185	Twenty Thousand Dollars (\$20,000.00) per year, or the fair market
186	value of the property subsequent to cleaning, whichever is more.
187	The aggregate cost of removing hazardous substances will be the
188	actual cost of such removal to the municipality and shall not be
189	subject to the cost limitations provided in this subsection. The
190	governing authority may assess the same penalty for each time the
191	property or land is cleaned as otherwise provided in this section.
192	The penalty provided herein shall not be assessed against the
193	State of Mississippi upon request for reimbursement under Section
194	29-1-145, nor shall a municipality clean a parcel owned by the
195	State of Mississippi without first giving notice. Upon written
196	authority from the Secretary of State's office, for state-owned
197	properties, a municipality may forgo the notification process that
198	is prescribed in this subsection and proceed to clean the

- properties and assess costs as prescribed in this subsection,

 except that penalties shall not be assessed against the State of

 Mississippi.
- 202 When the fee or cost to clean property or a parcel of 203 land that is one (1) acre or less does not exceed Two Hundred 204 Fifty Dollars (\$250.00), excluding administrative costs, and the 205 property or parcel is located within a municipality having a 206 population over one thousand five hundred (1,500), the governing 207 authority of the municipality may authorize one or more of its 208 employees to determine whether the property or parcel of land is 209 in such a state of uncleanliness as to be a menace to the public 210 health, safety and welfare of the community and the determination 211 made by the authorized municipal employee shall be set forth and 212 recorded in the minutes of the governing authority. Notice of 213 this determination shall be provided to the property owner by:
- 214 (a) United States mail seven (7) days before the date
 215 of cleaning of the property or parcel of land mailed to the
 216 address of the subject property, except where the land or
 217 structure(s) is apparently vacant, and to the address where the ad
 218 valorem tax notice for such property is sent by the office charged
 219 with collecting ad valorem tax; and
- 220 (b) Posting notice for at least seven (7) days before
 221 the cleaning of the property or parcel of land and at city hall or
 222 another place in the municipality where such notices are posted.

223	Any notice required by this subsection shall include language
224	that informs the property owner that the appropriate municipal
225	official has determined that the property or parcel of land is a
226	menace to the public health, safety and welfare of the community
227	and in need of cleaning and the municipality is authorized to
228	enter the property for cleaning and that the municipality is
229	further authorized to reenter the property or parcel of land for a
230	period of two (2) years after this cleaning without any further
231	hearing or action if notice is posted on the property or parcel of
232	land and at city hall or another place in the municipality where
233	such notices are generally posted at least seven (7) days before
234	the property or parcel of land is reentered for cleaning. A copy
235	of the required notice mailed and posted as required by this
236	subsection shall be recorded in the minutes of the governing
237	authority in conjunction with the determination made by the
238	municipal employee in this subsection (2).

If an authorized municipal employee determines that the condition of property or parcel of land or the existence of a homeless encampment is a menace to the public health, safety and welfare of the community, the governing authority, if the owner does not do so himself, shall proceed to clean the land, or remove the homeless encampment by the use of municipal employees or by contract, by cutting grass and weeds; filling cisterns; securing abandoned or dilapidated buildings; removing rubbish, abandoned or dilapidated

248	buildings, slabs, personal property, which removal of personal
249	property shall not be subject to the provisions of Section
250	21-39-21, and other debris; removal of the homeless encampment;
251	and draining cesspools and standing water therefrom. The
252	governing authority shall by resolution adjudicate the actual cost
253	of cleaning the property under this provision, provided the same
254	does not exceed * * * Ten Thousand Dollars (\$10,000.00) and may
255	also impose a penalty not to exceed One Hundred Dollars (\$100.00)
256	or one hundred percent (100%) of the actual cost of cleaning the
257	property, whichever is more. Provided, however, that the cost and
258	any penalty imposed for the removal of a homeless encampment on
259	private property may be waived in the discretion of the
260	municipality. The cost and any penalty imposed may become a civil
261	debt against the property owner, and/or, at the option of the
262	governing authority, an assessment against the property. The
263	"cost assessed against the property" means either the cost to the
264	municipality of using its own employees to do the work or the cost
265	to the municipality of any contract executed by the municipality
266	to have the work done, and additionally may include administrative
267	costs of the municipality not to exceed Fifty Dollars (\$50.00).
268	For subsequent cleaning within the one-year period set forth in
269	this subsection (2), upon seven (7) days' notice posted both on
270	the property or parcel of land adjudicated in need of cleaning and
271	at city hall or another place in the municipality where such
272	notices are generally posted, and consistent with the municipal

2/3	official's determination as authorized in this subsection (2), a
274	municipality may reenter the property or parcel of land to
275	maintain cleanliness without further notice or hearing under this
276	subsection (2) no more than six (6) times in any twelve-month
277	period with respect to removing or securing abandoned or
278	dilapidated buildings, slabs, dilapidated fences and outside
279	toilets, and no more than twelve (12) times in any
280	twenty-four-month period with respect to cutting grass and weeds
281	and removing rubbish, personal property and other debris on the
282	land, and the removal of homeless encampments, and the expense of
283	cleaning of the property shall not exceed an aggregate amount of
284	One Thousand Dollars (\$1,000.00) per year under this subsection
285	(2). The governing authority may assess the same actual costs,
286	administrative costs and penalty for each time the property or
287	land is cleaned as otherwise provided in this subsection (2). The
288	penalty provided herein shall not be assessed against the State of
289	Mississippi upon request for reimbursement under Section 29-1-145,
290	nor shall a municipality clean a parcel owned by the State of
291	Mississippi without first giving notice. Upon written authority
292	from the Secretary of State's office, for state-owned properties,
293	a municipality may forgo the notification process that is
294	prescribed in this subsection and proceed to clean the properties
295	and assess costs as prescribed in this subsection, except that
296	penalties shall not be assessed against the State of Mississippi.
297	A determination made by an appropriate municipal employee under

- this subsection (2) that the state or condition of property or a
 parcel of land is a menace to the public health, safety and
 welfare of the community shall not subsequently be used to replace
 a hearing if subsection (1) of this section is later utilized by a
 municipality when the prerequisites of this subsection (2) are not
 satisfied.
- 304 (3) If the governing authority declares, by resolution, that
 305 the cost and any penalty shall be collected as a civil debt, the
 306 governing authority may authorize the institution of a suit on
 307 open account against the owner of the property in a court of
 308 competent jurisdiction in the manner provided by law for the cost
 309 and any penalty, plus court costs, reasonable attorney's fees and
 310 interest from the date that the property was cleaned.
- 311 If the governing authority declares that the cost 312 and any penalty shall be collected as an assessment against the 313 property, then the assessment above provided for shall be a lien 314 against the property and may be enrolled in the office of the chancery clerk of the county as other liens and encumbrances are 315 316 enrolled, and the tax collector of the municipality shall, upon 317 order of the board of governing authorities, proceed to sell the 318 land to satisfy the lien as now provided by law for the sale of 319 lands for delinquent municipal taxes. The lien against the 320 property shall be an encumbrance upon the property and shall 321 follow title of the property.

322	(b) (1) All assessments levied under the provisions of
323	this section shall be included with municipal ad valorem taxes and
324	payment shall be enforced in the same manner in which payment is
325	enforced for municipal ad valorem taxes, and all statutes
326	regulating the collection of other taxes in a municipality shall
327	apply to the enforcement and collection of the assessments levied
328	under the provisions of this section, including utilization of the
329	procedures authorized under Sections 17-13-9(2) and 27-41-2.

- (ii) All assessments levied under the provisions of this section shall become delinquent at the same time municipal ad valorem taxes become delinquent. Delinquencies shall be collected in the same manner and at the same time delinquent ad valorem taxes are collected and shall bear the same penalties as those provided for delinquent taxes. If the property is sold for the nonpayment of an assessment under this section, it shall be sold in the manner that property is sold for the nonpayment of delinquent ad valorem taxes. If the property is sold for delinquent ad valorem taxes, the assessment under this section shall be added to the delinquent tax and collected at the same time and in the same manner.
- (5) All decisions rendered under the provisions of this section may be appealed in the same manner as other appeals from municipal boards or courts are taken. However, an appeal from a decision of a municipal officer or official shall be made to the governing authority and such appeal shall be in writing, state the

347	basis fo	or the	appeal	and	be	filed	with	the	city	cler	k no la	ter
348	than sev	ven (7)	days	from	the	lates	t dat	e of	noti	ce r	equired	under
349	this sec	stion.										

- (6) Nothing contained under this section shall prevent any municipality from enacting criminal penalties for failure to maintain property so as not to constitute a menace to public health, safety and welfare, or for enforcing the provisions of Section 1 of this act relating to the abatement of homeless encampments.
- 356 (7) Notwithstanding any provision to the contrary in this
 357 section, the decision to remove a homeless encampment on private
 358 property shall be discretionary by the governing authorities of
 359 the municipality.
 - (****8) (a) If private property or a parcel of land located within a municipality is a perpetual care cemetery subject to Section 41-43-1 et seq., the governing authority of the municipality may proceed pursuant to the same provisions of this section used to determine whether a property is a public health menace to instead determine if the perpetual care cemetery and all structures on the cemetery are not being properly maintained and have become detrimental to the public health and welfare. A perpetual care cemetery that is "not being properly maintained and has become detrimental to the public health and welfare" means a perpetual care cemetery that shows signs of neglect, including, without limitation, the unchecked growth of vegetation, repeated

372 and unchecked acts of vandalism, unusable entrances and exits, 373 excess rubbish or debris, or the disintegration of grave markers 374 or boundaries. Upon notice and opportunity to be heard as 375 provided in subsection (1) of this section, the governing 376 authority of the municipality may adjudicate the property or 377 parcel of land in its then condition to be not properly maintained 378 and detrimental to the public health and welfare, and if the owner 379 does not do so itself, may proceed to clean the property or parcel 380 of land as provided in subsection (1) of this section. 381 cleaning the property or parcel of land of a perpetual care cemetery pursuant to this subsection (* * *8), the penalty or 382 383 penalties provided in subsection (1) of this section shall not be 384 assessed against owners of the perpetual care cemeteries.

- (b) The governing authority of a municipality that cleans the property or parcel of land of a perpetual care cemetery pursuant to this subsection (* * *8) may make application to the Secretary of State for an order directing the trustee of the perpetual care cemetery trust fund to release accrued interest or principal of the trust fund sufficient to reimburse the municipality for only the actual cleanup costs incurred by the municipality. The application to the Secretary of State shall include a statement by the municipality that all of the requirements of this section have been met.
- 395 (c) If the Secretary of State is satisfied that the 396 notice and hearing requirements of this section have been met, and

385

386

387

388

389

390

391

392

393

that the application for an order directing the trustee to release accrued interest of the perpetual care cemetery trust fund does not threaten the ability of the trust fund to provide for the care and maintenance of the cemetery, the Secretary of State may order the trustee to release accrued interest of the trust fund sufficient to reimburse the municipality for the actual costs of cleanup performed by the municipality.

(d) If the Secretary of State is satisfied that the notice and hearing requirements of this section have been met, but makes a determination that the accrued interest of the perpetual care cemetery trust fund is insufficient to reimburse the municipality for the actual costs of cleanup performed by the municipality, or that an order to release accrued interest would threaten the ability of the trust fund to provide for the care and maintenance of the cemetery, the Secretary of State may consider an order directing the trustee to reimburse the municipality from the principal of the trust fund. If the Secretary of State determines that an order to the trustee to release principal from the trust fund will not threaten the solvency of the trust fund, the Secretary of State may order the trustee to release principal of the trust fund in an amount sufficient to reimburse the municipality for the actual costs of cleanup performed by the municipality.

420 (i) The Secretary of State may not order the
421 trustee to release an amount of more than fifteen percent (15%) of

404

405

406

407

408

409

410

411

412

413

414

415

416

417

418

422	princip	al of	the	trust	fund	to :	reimbu	ırse	the	municipality	for	the
423	actual	costs	of	cleanup	perf	forme	ed by	the	muni	icipality.		

- 424 (ii) The provisions of this section may be 425 utilized no more than once in a four-year period.
- SECTION 3. This act shall take effect and be in force from and after July 1, 2024, and shall stand repealed on June 30, 2024.