MISSISSIPPI LEGISLATURE

REGULAR SESSION 2024

By: Senator(s) Hill

To: Judiciary, Division B

SENATE BILL NO. 2284

1 AN ACT TO PROHIBIT THE ILLEGAL ENTRY INTO OR ILLEGAL PRESENCE 2 IN THIS STATE BY A PERSON WHO IS AN ALIEN; TO PROVIDE FOR THE 3 ENFORCEMENT OF THE PROHIBITIONS AND CERTAIN RELATED ORDERS; TO 4 PROVIDE IMMUNITY FROM LIABILITY AND INDEMNIFICATION FOR 5 ENFORCEMENT ACTIONS; TO AUTHORIZE, UNDER CERTAIN CIRCUMSTANCES, 6 THE REMOVAL OF PERSONS WHO VIOLATE THOSE PROHIBITIONS; TO CREATE CRIMINAL OFFENSES; TO AMEND SECTION 45-27-9, MISSISSIPPI CODE OF 7 1972, TO CONFORM; AND FOR RELATED PURPOSES. 8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
10 SECTION 1. As used in this act, the following words have the

11 meanings ascribed herein unless the context clearly requires

12 otherwise:

(a) "Alien" has the meaning assigned by 8 USC Section
14 1101, as that provision existed on January 1, 2023.

15 (b) "Damages" includes any and all damages, fines,

16 fees, penalties, court costs, attorney's fees or other

17 assessments.

18 (2) "Port of entry" means a port of entry in the United19 States as designated by 19 C.F.R. Part 101.

20 **SECTION 2.** Notwithstanding any other law, a law enforcement

21 officer may not arrest or detain a person for purposes of

S. B. No. 2284 G1/2 24/SS26/R391 PAGE 1 (ens\tb) 22 enforcing a provision of this act, if the person is on the 23 premises or grounds of:

(a) A public or private primary or secondary school for
 educational purposes;

(b) A church, synagogue, or other established place ofreligious worship; or

(c) A health care facility, including a facility a state agency maintains or operates to provide health care, or the office of a health care provider, provided that the person is on the premises or grounds of the facility or office for the purpose of receiving medical treatment.

33 <u>SECTION 3.</u> (1) A judge during a person's preliminary 34 hearing may, after making a determination that probable cause 35 exists for arrest for an offense under Section 5 or 6 of this act, 36 order the person released from custody and issue a written order 37 in accordance with subsection (3) of this section.

38 (2) A judge in a person's case at any time after the 39 preliminary hearing may dismiss the charge pending against the 40 person and issue a written order in accordance with subsection (3) 41 of this section, in lieu of continuing the prosecution of or 42 entering an adjudication regarding an offense under Section 5 or 6 43 of this act.

44 (3) A written order authorized by subsection (1) or (2) of45 this section must discharge the person and require the person to

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 2 (ens\tb) 46 return to the foreign nation from which the person entered or 47 attempted to enter, and may be issued only if:

48 (a) The person agrees to the order;

49 (b) The person has not previously been convicted of an
50 offense under this act, or previously obtained a discharge under
51 an order described by subsection (1) or (2) of this section;

52 (c) The person is not charged with another offense that 53 is a misdemeanor punishable by up to one (1) year in jail or a 54 fine of up to Four Thousand Dollars (\$4,000.00) or by both jail 55 time and a fine or any higher category of offense; and

56 (d) Before the issuance of the order, the arresting law 57 enforcement agency:

(i) Collects all available identifying information
of the person, which must include taking fingerprints from the
person and using other applicable photographic and biometric
measures to identify the person; and

62 (ii) Cross-references the collected information63 with:

64 1. All relevant local, state, and federal65 criminal databases; and

66 2. Federal lists or classifications used to
67 identify a person as a threat or potential threat to national
68 security.

69 (4) On a person's conviction of an offense under this act,70 the judge shall enter in the judgment in the case an order

S. B. No. 2284 ~ OFFICIAL ~ 24/SS26/R391 PAGE 3 (ens\tb) 71 requiring the person to return to the foreign nation from which 72 the person entered or attempted to enter. An order issued under 73 this subsection takes effect on completion of the term of 74 confinement or imprisonment imposed by the judgment.

75 (5) An order issued under this article must include:
76 (a) The manner of transportation of the person to a
77 port of entry, as defined by Section 1 of this act; and

78 (b) The law enforcement officer or state agency79 responsible for monitoring compliance with the order.

80 (6) An order issued under this section must be filed: 81 (a) With the county clerk of the county in which the 82 person was arrested, for an order described by subsection (1) of 83 this section; or

(b) With the clerk of the court exercising jurisdiction
in the case, for an order described by subsection (2) or (4) of
this section.

(7) Not later than the seventh day after the date an order is issued under this article, the law enforcement officer or state agency required to monitor compliance with the order shall report the issuance of the order to the Department of Public Safety for inclusion in the appropriate database maintained by the Criminal Information Center.

93 <u>SECTION 4.</u> A court may not abate the prosecution of an
94 offense under this act on the basis that a federal determination

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 4 (ens\tb) 95 regarding the immigration status of the defendant is pending or 96 will be initiated.

97 <u>SECTION 5.</u> (1) A person who is an alien commits an offense 98 if the person enters or attempts to enter this state directly from 99 a foreign nation at any location other than a lawful port of 100 entry.

101 (2) (a) An offense under this section is a misdemeanor, 102 except that the offense is a felony if it is shown on the trial of 103 the offense that the defendant has been previously convicted of an 104 offense under this section.

(b) A misdemeanor under this section shall be punishable by imprisonment in the county jail for not more than one hundred eighty (180) days, or a fine of not more than Two Thousand Dollars (\$2,000.00), or both.

(c) A felony under this section shall be punishable by imprisonment in the custody of the Department of Corrections for not more than two (2) years, or a fine of not more than Ten Thousand Dollars (\$10,000.00), or both.

113 (3) It is an affirmative defense to prosecution under this 114 section that:

(a) The federal government has granted the defendant: (i) Lawful presence in the United States; or (ii) Asylum under 8 USC Section 1158; (b) The defendant's conduct does not constitute a violation of 8 USC Section 1325(a); or

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 5 (ens\tb) (c) The defendant was approved for benefits under the
federal Deferred Action for Childhood Arrivals program between
June 15, 2012, and July 16, 2021.

123 (4) The following federal programs do not provide an 124 affirmative defense for purposes of subsection (3)(a) of this 125 section:

126 (a) The Deferred Action for Parents of Americans and127 Lawful Permanent Residents program; and

(b) Any program not enacted by the United States Congress that is a successor to or materially similar to the program described by subsection (3) (c) of this section or paragraph (a) of this subsection.

132 <u>SECTION 6.</u> (1) A person who is an alien commits an offense 133 if the person enters, attempts to enter, or is at any time found 134 in this state after the person:

135 (a) Has been denied admission to or excluded, deported136 or removed from the United States; or

137 (b) Has departed from the United States while an order138 of exclusion, deportation, or removal is outstanding.

139 (2) (a) An offense under this section is a Class A140 misdemeanor, except that the offense is a felony if:

(i) The defendant's removal was subsequent to a
conviction for commission of two (2) or more misdemeanors
involving drugs, crimes against a person, or both;

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 6 (ens\tb) 144 (ii) The defendant was excluded pursuant to 8 USC 145 Section 1225(c) because the defendant was excludable under 8 USC 146 Section 1182(a)(3)(B);

147 (iii) The defendant was removed pursuant to the148 provisions of 8 USC Chapter 12, Subchapter V; or

149 (iv) The defendant was removed pursuant to 8 USC150 Section 1231(a)(4)(B).

(b) A misdemeanor under this section shall be punishable by imprisonment in the county jail for up to one (1) year, or a fine of not more than Four Thousand Dollars (\$4,000.00), or both.

(c) A felony under this section shall be punishable by imprisonment in the custody of the Department of Corrections for not less than two (2) years but not more than ten (10) years, or a fine of not more than Ten Thousand Dollars (\$10,000.00), or both.

(d) Where a defendant has previously been convicted of a felony under this section, a second felony conviction shall be punishable by imprisonment in the custody of the Department of Corrections for not less than two (2) years not more than twenty (20) years, or a fine of not more than Ten Thousand Dollars (\$10,000.00), or both.

165 (3) For purposes of this section, "removal" includes an 166 order issued under Section 3 of this act, or any other agreement 167 in which an alien stipulates to removal pursuant to a criminal 168 proceeding under either federal or state law.

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 7 (ens\tb) 169 <u>SECTION 7.</u> (1) A person who is an alien commits an offense
170 if:

171 (a) The person has been charged with or convicted of an172 offense under this act;

173 (b) A magistrate or judge, as applicable, has issued an 174 order under Section 3 of this act for the person to return to the 175 foreign nation from which the person entered or attempted to 176 enter; and

177

(c) The person refuses to comply with the order.

178 (2) An offense under this section is a felony which shall be 179 punishable by imprisonment in the custody of the Department of 180 Corrections for not less than two (2) years not more than twenty 181 (20) years, or a fine of not more than Ten Thousand Dollars 182 (\$10,000.00), or both.

183 SECTION 8. (1) Except as provided by subsection (4) of this 184 section, a local government official, employee, or contractor is 185 immune from liability for damages arising from a cause of action 186 under state law resulting from an action taken by the official, 187 employee, or contractor to enforce this act or an order issued 188 under Section 3 of this act during the course and scope of the 189 official's, employee's, or contractor's office, employment, or 190 contractual performance for or service on behalf of the local 191 government.

192 (2) Subject to subsection (3) of this section and except as193 provided by subsection (4) of this section, a local government

S. B. No. 2284 ~ OFFICIAL ~ 24/SS26/R391 PAGE 8 (ens\tb) 194 shall indemnify an official, employee, or contractor of the local 195 government for damages arising from a cause of action under 196 federal law resulting from an action taken by the official, 197 employee, or contractor to enforce this act or an order issued 198 under Section 3 of this act during the course and scope of the 199 official's, employee's or contractor's office, employment, or 200 contractual performance for or service on behalf of the local 201 government.

(3) Indemnification payments made under subsection (2) ofthis section by a local government may not exceed:

(a) One Hundred Thousand Dollars (\$100,000.00) to any
 one person or Three Hundred Thousand Dollars (\$300,000.00) for any
 single occurrence in the case of personal injury or death; or

207 (b) Ten Thousand Dollars (\$10,000.00) for a single208 occurrence of property damage.

(4) Subsections (1) and (2) of this section do not apply if
the court or jury determines that the local government official,
employee, or contractor acted in bad faith, with conscious
indifference, or with recklessness.

(5) A local government shall indemnify an official, employee or contractor of the local government for reasonable attorney's fees incurred in defense of a criminal prosecution against the official, employee, or contractor for an action taken by the official, employee or contractor to enforce this act, or an order issued under Section 3 of this act during the course and scope of

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 9 (ens\tb) 219 the official's, employee's or contractor's office, employment or 220 contractual performance for or service on behalf of the local 221 government.

(6) This section may not be construed to waive any statutorylimits on damages under state law.

224 **SECTION 9.** (1) Except as provided by subsection (4) of this 225 section, an elected or appointed state official or a state 226 employee or contractor is immune from liability for damages 227 arising from a cause of action under state law resulting from an action taken by the official, employee, or contractor to enforce 228 229 this act or an order issued under Section 3 of this act during the 230 course and scope of the official's, employee's, or contractor's 231 office, employment, or contractual performance for or service on 232 behalf of the state.

233 Except as provided by subsection (4) of this section, (2)234 the state shall indemnify an elected or appointed state official 235 or a state employee or contractor for damages arising from a cause 236 of action under federal law resulting from an action taken by the 237 official, employee, or contractor to enforce this act or an order 238 issued under Section 3 of this act during the course and scope of 239 the official's, employee's, or contractor's office, employment, or 240 contractual performance for or service on behalf of the state.

(3) Notwithstanding any other law, an indemnification
payment made under subsection (2) of this section is not subject
to an indemnification limit under the laws of this state.

S. B. No. 2284	~ OFFICIAL ~
24/SS26/R391	
PAGE 10 (ens\tb)	

(4) Subsections (1) and (2) of this section do not apply if the court or jury determines that the state official, employee or contractor acted in bad faith, with conscious indifference, or with recklessness.

248 The state shall indemnify a state official, employee or (5)249 contractor for reasonable attorney's fees incurred in defense of a 250 criminal prosecution against the official, employee or contractor for an action taken by the official, employee or contractor to 251 252 enforce Chapter 51, Penal Code, or an order issued under Article 253 5B.002, Code of Criminal Procedure, during the course and scope of 254 the official's, employee's or contractor's office, employment or 255 contractual performance for or service on behalf of the state.

256 (6) This section may not be construed to waive any statutory 257 limits on damages under state law.

258 **SECTION 10.** For a civil action brought against a person who 259 may be entitled to immunity or indemnification under Section 8 or 260 9 of this act, an appeal must be taken directly to the Mississippi 261 Supreme Court and retained by the Mississippi Supreme Court.

262 <u>SECTION 11.</u> This act does not affect a defense, immunity, or 263 jurisdictional bar available to the state or a local government or 264 an official, employee, or contractor of the state or a local 265 government.

266 <u>SECTION 12.</u> Notwithstanding any other provision of law, a 267 defendant is not eligible for expunction, an intensive supervision 268 program, or nonadjudication and is not eligible for parole release

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 11 (ens\tb) or for early release from the custody of the Department of Corrections under Section 47-7-3 if the defendant is charged with or convicted of an offense under this act.

272 SECTION 13. Section 45-27-9, Mississippi Code of 1972, is 273 amended as follows:

274 45-27-9. (1) All criminal justice agencies within the state 275 shall submit to the center an arrest card that will transmit 276 fingerprints, descriptions, photographs (when specifically 277 requested), and other identifying data on persons who have been lawfully arrested or taken into custody in this state for all 278 279 felonies and misdemeanors as described in Section 45-27-7(2)(a). 280 It shall be the duty of all chiefs of police, sheriffs, district 281 attorneys, courts, court clerks, judges, parole and probation 282 officers, wardens or other persons in charge of correctional 283 institutions in this state to furnish the center with all data 284 required by the rules duly promulgated under the Administrative 285 Procedures Act to carry out its responsibilities under this 286 chapter, and the duty of courts and court clerks to submit a 287 disposition form for every disposition. It shall be the duty of 288 all criminal justice agencies within the state to supply the 289 prosecutor and the proper court with the disposition form that is 290 attached to the physical arrest card if fingerprints were taken 291 manually or, if fingerprints were captured digitally, the 292 disposition form generated by the electronic fingerprint device at 293 the time of the arrest. The PEER committee may conduct random

S. B. No. 2284 24/SS26/R391 PAGE 12 (ens\tb)

~ OFFICIAL ~

review of the records of any agency or clerks referenced in this subsection (1) to determine whether the duties of such agencies and clerks are being fulfilled in a timely manner. The PEER committee, based on its findings, if any, shall recommend measures to ensure that the duties are more effectively carried out in a timely manner.

300 (a) All persons in charge of law enforcement agencies (2)301 shall obtain, or cause to be obtained, fingerprints according to 302 the fingerprint system of identification established by the Director of the Federal Bureau of Investigation, full face and 303 304 profile photographs (if equipment is available) and other 305 available identifying data, of each person arrested or taken into 306 custody for an offense of a type designated in subsection (1) of 307 this section, of all persons arrested or taken into custody as fugitives from justice and of all unidentified human corpses in 308 309 their jurisdictions, but photographs need not be taken if it is 310 known that photographs of the type listed, taken within the previous year, are on file. Any record taken in connection with 311 312 any person arrested or taken into custody and subsequently 313 released without charge or cleared of the offense through court 314 proceedings shall be purged from the files of the center and 315 destroyed upon receipt by the center of a lawful expunction order. 316 All persons in charge of law enforcement agencies shall submit to 317 the center detailed descriptions of arrests or takings into custody which result in release without charge or subsequent 318

~ OFFICIAL ~

S. B. No. 2284 24/SS26/R391 PAGE 13 (ens\tb) 319 exoneration from criminal liability within twenty-four (24) hours 320 of the release or exoneration.

(b) The center will work to secure grant funds to purchase live scan equipment to be utilized throughout the state. All law enforcement agencies shall utilize any live scan equipment provided by the center to ensure the most accurate collection of fingerprints. The center shall coordinate the use of the equipment with federal, state, county and municipal law enforcement agencies.

328 (3) Fingerprints and other identifying data required to be 329 taken under subsection (2) shall be forwarded within twenty-four 330 (24) hours after taking for filing and classification, but the 331 period of twenty-four (24) hours may be extended to cover any 332 intervening holiday or weekend. Photographs taken shall be 333 forwarded at the discretion of the agency concerned, but, if not 334 forwarded, the fingerprint record shall be marked "Photo 335 Available" and the photographs shall be forwarded subsequently if 336 the center so requests.

337 All persons in charge of law enforcement agencies shall (4) 338 submit to the center detailed descriptions of arrest warrants and 339 related identifying data immediately upon determination of the 340 fact that the warrant cannot be served for the reasons stated. Ιf the warrant is subsequently served or withdrawn, the law 341 342 enforcement agency concerned must immediately notify the center of the service or withdrawal. Also, the agency concerned must 343

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 14 (ens\tb) 344 annually, no later than January 31 of each year and at other times 345 if requested by the center, confirm all arrest warrants which 346 continue to be outstanding. Upon receipt of a lawful expunction order, the center shall purge and destroy files of all data 347 348 relating to an offense when an individual is subsequently 349 exonerated from criminal liability of that offense. The center 350 shall not be liable for the failure to purge, destroy or expunge 351 any records if an agency or court fails to forward to the center 352 proper documentation ordering the action.

353 (5) All persons in charge of state correctional institutions 354 shall obtain fingerprints, according to the fingerprint system of 355 identification established by the Director of the Federal Bureau 356 of Investigation or as otherwise directed by the center, and full 357 face and profile photographs of all persons received on commitment 358 to the institutions. The prints so taken shall be forwarded to 359 the center, together with any other identifying data requested, 360 within ten (10) days after the arrival at the institution of the 361 person committed. At the time of release, the institution will 362 again obtain fingerprints, as before, and forward them to the center within ten (10) days, along with any other related 363 364 information requested by the center. The institution shall notify 365 the center immediately upon the release of the person.

366 (6) All persons in charge of law enforcement agencies, all
 367 court clerks, all municipal justices where they have no clerks,
 368 all justice court judges and all persons in charge of state and

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 15 (ens\tb) 369 county probation and parole offices, shall supply the center with 370 the information described in subsections (4) and (10) of this 371 section on the basis of the forms and instructions for the 372 disposition form to be supplied by the center.

373 (7) All persons in charge of law enforcement agencies in 374 this state shall furnish the center with any other identifying 375 data required in accordance with guidelines established by the 376 center. All law enforcement agencies and correctional 377 institutions in this state having criminal identification files 378 shall cooperate in providing the center with copies of the items 379 in the files which will aid in establishing the nucleus of the state criminal identification file. 380

381 All law enforcement agencies within the state shall (8) 382 report to the center, in a manner prescribed by the center, all 383 persons wanted by and all vehicles and identifiable property 384 stolen from their jurisdictions. The report shall be made as soon 385 as is practical after the investigating department or agency 386 either ascertains that a vehicle or identifiable property has been 387 stolen or obtains a warrant for an individual's arrest or 388 determines that there are reasonable grounds to believe that the 389 individual has committed a crime. The report shall be made within 390 a reasonable time period following the reporting department's or 391 agency's determination that it has grounds to believe that a 392 vehicle or property was stolen or that the wanted person should be 393 arrested.

S. B. No. 2284 24/SS26/R391 PAGE 16 (ens\tb) ~ OFFICIAL ~

394 (9) All law enforcement agencies in the state shall 395 immediately notify the center if at any time after making a report 396 as required by subsection (8) of this section it is determined by 397 the reporting department or agency that a person is no longer 398 wanted or that a vehicle or property stolen has been recovered. 399 Furthermore, if the agency making the apprehension or recovery is 400 not the one which made the original report, then it shall 401 immediately notify the originating agency of the full particulars 402 relating to the apprehension or recovery using methods prescribed 403 by the center.

(10) All law enforcement agencies in the state and clerks of the various courts shall promptly report to the center all instances where records of convictions of criminals are ordered expunged by courts of this state as now provided by law. The center shall promptly expunge from the files of the center and destroy all records pertaining to any convictions that are ordered expunged by the courts of this state as provided by law.

(11) The center shall not be held liable for the failure to purge, destroy or expunge records if an agency or court fails to forward to the center proper documentation ordering the action.

414 (12) Any criminal justice department or agency making an 415 expenditure in excess of Five Thousand Dollars (\$5,000.00) in any 416 calendar year on software or programming upgrades concerning a 417 computerized records management system or jail management system 418 shall ensure that the new or upgraded system is formatted to

S. B. No. 2284 **~ OFFICIAL ~** 24/SS26/R391 PAGE 17 (ens\tb) 419 Department of Justice approved XML format and that no impediments 420 to data sharing with other agencies or departments exist in the 421 software programming.

422 (13) (a) All law enforcement agencies within the state 423 shall:

424 (i) Implement an incident-based reporting system
425 within the agency or department that meets the reporting
426 requirements of the National Incident-Based Reporting System
427 (NIBRS) of the Uniform Crime Reporting Program of the Federal
428 Bureau of Investigation;

(ii) Use the system described by subparagraph (i)
to submit to the center information and statistics concerning
criminal offenses committed in the jurisdiction of the local law
enforcement agency, in a manner prescribed by the center; and

(iii) Report the information as soon as is
practicable after the investigating agency or department
ascertains that a qualifying crime has been committed in its
jurisdiction, once the state-level NIBRS Repository is available.

(b) No later than December 31, 2025, state and local
law enforcement agencies shall be compliant with all regulations
promulgated by the Department of Public Safety's Criminal
Information Center (CIC), with consultation with the President of
the Sheriffs Association and Mississippi Association of Chiefs of
Police with regard to the National Incident-Based Reporting System

S. B. No. 2284 24/SS26/R391 PAGE 18 (ens\tb) ~ OFFICIAL ~

443 (NIBRS) of the Uniform Crime Reporting Program of the Federal

444 Bureau of Investigation.

- 445 (14) The law enforcement agencies in the state and clerks of
- 446 the various courts with jurisdiction over the defendant shall
- 447 promptly report orders under Section 3 of this act to the Center
- 448 to be included in the computerized criminal history system.
- 449 **SECTION 14.** This act shall take effect and be in force from 450 and after July 1, 2024.