To: Judiciary A

By: Representative Calvert

HOUSE BILL NO. 1634

1 2 3 4 5 6	AN ACT TO AMEND SECTION 41-29-179, MISSISSIPPI CODE OF 1972, TO PROVIDE A PROCEDURE THAT ALLOWS ANY PERSON WHOSE ASSETS ARE SUBJECT TO FORFEITURE TO CHALLENGE THE FORFEITURE FOR CERTAIN REASONS; TO AMEND SECTIONS 41-29-153, 41-29-176.1 AND 41-29-177, MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PRECEDING SECTIONS; AND FOR RELATED PURPOSES.
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
8	SECTION 1. Section 41-29-179, Mississippi Code of 1972, is
9	amended as follows:
10	41-29-179. (1) (a) A defendant may petition the court at
11	any time to determine whether his or her seized property should be
12	subject to forfeiture, and whether such forfeiture is excessive
13	under state and/or federal law.
14	(b) The defendant has the burden of establishing that
15	the forfeiture is disproportional to the seriousness of the
16	offense by a preponderance of the evidence at a hearing conducted
17	by the court without a jury.
18	(c) In determining whether the forfeiture is
19	unconstitutionally excessive, the court may consider all relevant

20

factors, including:

21	(i) The seriousness of the offense and its impact
22	on the community, including the duration of the activity and the
23	harm caused by the defendant;
24	(ii) The extent to which the defendant
25	participated in the offense;
26	(iii) The extent to which the property was used in
27	committing the offense;
28	(iv) The sentence imposed for committing the crime
29	authorizing forfeiture;
30	(v) Whether the offense was completed or
31	<pre>attempted;</pre>
32	(vi) The hardship to the defendant if the
33	forfeiture is realized and if the forfeiture would deprive the
34	property owner of the owner's livelihood; and
35	(vii) The hardship from the loss of a primary
36	residence, motor vehicle or other property to the defendant's
37	family members or others if the property is forfeited.
38	(d) In determining the value of the instrumentality
39	subject to forfeiture, the court may consider all relevant factors
40	relating to the fair market value of the property.
41	(e) The court may not consider the value of the
42	instrumentality to the state in determining whether the forfeiture
43	of an instrumentality is constitutionally excessive.
44	(f) If the court determines that the forfeiture is
45	disproportionate, the agency in possession of such property shall

- 46 return the property to the defendant no more than fifteen (15)
- 47 days from the date of the hearing.
- 48 (\star *2) Except as otherwise provided in Section 41-29-176
- 49 and Section 41-29-107.1, an owner of property, other than a
- 50 controlled substance, raw material or paraphernalia, that has been
- 51 seized shall file an answer within thirty (30) days after the
- 52 completion of service of process. If an answer is not filed, the
- 53 court shall hear evidence that the property is subject to
- 54 forfeiture and forfeit the property to the Mississippi Bureau of
- 55 Narcotics or the local law enforcement agency. If an answer is
- 56 filed, a time for hearing on forfeiture shall be set within thirty
- 57 (30) days of filing the answer or at the succeeding term of court
- 58 if court would not be in progress within thirty (30) days after
- 59 filing the answer. Provided, however, that upon request by the
- 60 Bureau of Narcotics, the local law enforcement agency or the owner
- of the property, the court may postpone * * * the forfeiture
- 62 hearing to a date past the time any criminal action is pending
- 63 against * * * the owner.
- 64 (* * *3) If the owner of the property has filed an answer
- 65 denying that the property is subject to forfeiture, then the
- 66 burden is on the petitioner to prove that the property is subject
- 67 to forfeiture. However, if an answer has not been filed by the
- 68 owner of the property, the petition for forfeiture may be
- 69 introduced into evidence and is prima facie evidence that the
- 70 property is subject to forfeiture. The standard of proof placed

- 71 upon the petitioner in regard to property forfeited under the
- 72 provisions of this article shall be by a preponderance of the
- 73 evidence.
- 74 (* * *4) At the hearing any claimant of any right, title or
- 75 interest in the property may prove his lien, encumbrance, security
- 76 interest, other interest in the nature of a security interest,
- 77 mortgage or deed of trust to be bona fide and created without
- 78 knowledge or consent that the property was to be used so as to
- 79 cause the property to be subject to forfeiture.
- 80 (* * *5) If it is found that the property is subject to
- 81 forfeiture, then the judge shall forfeit the property to the
- 82 Mississippi Bureau of Narcotics or the local law enforcement
- 83 agency. However, if proof at the hearing discloses that the
- 84 interest of any bona fide lienholder, secured party, other person
- 85 holding an interest in the property in the nature of a security
- 86 interest, or any holder of a bona fide encumbrance, mortgage or
- 87 deed of trust is greater than or equal to the present value of the
- 88 property, the court shall order the property released to him. If
- 89 such interest is less than the present value of the property and
- 90 if the proof shows that the property is subject to forfeiture, the
- 91 court shall order the property forfeited to the Mississippi Bureau
- 92 of Narcotics or the local law enforcement agency.
- 93 (* * *6) Upon a petition filed in the name of the State of
- 94 Mississippi, the county or the municipality with the clerk of the
- 95 circuit court of the county in which the seizure of any controlled

- 96 substance or raw material is made, the circuit court having 97 jurisdiction may order the controlled substance or raw material summarily forfeited except when lawful possession and title can be 98 ascertained. If a person is found to have had lawful possession 99 and title prior to seizure, the court shall order the controlled 100 101 substance or raw material returned to the owner, if the owner so 102 desires. Upon a petition filed in the name of the State of 103 Mississippi, the county or the municipality with the clerk of the 104 circuit court of the county in which the seizure of any purported paraphernalia is made, the circuit court having jurisdiction may 105 106 order such seized property summarily forfeited when the court has 107 determined the seized property to be paraphernalia as defined in
- 109 SECTION 2. Section 41-29-153, Mississippi Code of 1972, is 110 amended as follows:
- 111 41-29-153. (a) The following are subject to forfeiture:
- 112 All controlled substances which have been (1)manufactured, distributed, dispensed or acquired in violation of 113 114 this article or in violation of Article 5 of this chapter or 115 Chapter 137 of this title;
- 116 All raw materials, products and equipment of any 117 kind which are used, or intended for use, in manufacturing, compounding, processing, delivering, importing, or exporting any 118 119 controlled substance in violation of this article or in violation 120 of Article 5 of this chapter or Chapter 137 of this title;

Section 41-29-105(v).

121		(3)	All	prope	cty	which	is	used,	or	inte	nded	for	use	·	as
122	a containe	er fo	r pro	operty	des	scribed	l in	para	grap	h (1) or	(2)	of	th	is
123	subsection	n:													

- (4) All conveyances, including aircraft, vehicles or
 vessels, which are used, or intended for use, to transport, or in
 any manner to facilitate the transportation, sale, receipt,
 possession or concealment of property described in paragraph (1)
 or (2) of this subsection, however:
 - A. No conveyance used by any person as a common carrier in the transaction of business as a common carrier is subject to forfeiture under this section unless it appears that the owner or other person in charge of the conveyance is a consenting party or privy to a violation of this article;
 - B. No conveyance is subject to forfeiture under this section by reason of any act or omission proved by the owner thereof to have been committed or omitted without his knowledge or consent; if the confiscating authority has reason to believe that the conveyance is a leased or rented conveyance, then the confiscating authority shall notify the owner of the conveyance within five (5) days of the confiscation;
- 141 C. A forfeiture of a conveyance encumbered by a
 142 bona fide security interest is subject to the interest of the
 143 secured party if he neither had knowledge of nor consented to the
 144 act or omission;

130

131

132

133

134

135

136

137

138

139

145			D.	Α	conveyance	is	not	subjec	ct to	for	rfei	ture	for	a
146	violation	of	Section	on	41-29-139 (c) (2	2) (A)	1, 2	or (B) 1	or	(C)1,	2,	
147	3•													

- (5) All money, deadly weapons, books, records, and research products and materials, including formulas, microfilm, tapes and data which are used, or intended for use, in violation of this article or in violation of Article 5 of this chapter or Chapter 137 of this title;
- 153 (6) All drug paraphernalia as defined in Section 154 41-29-105(v); and
- 155 Everything of value, including real estate, furnished, or intended to be furnished, in exchange for a 156 157 controlled substance in violation of this article, all proceeds 158 traceable to such an exchange, and all monies, negotiable 159 instruments, businesses or business investments, securities, and 160 other things of value used, or intended to be used, to facilitate 161 any violation of this article. All monies, coin and currency found in close proximity to forfeitable controlled substances, to 162 163 forfeitable drug manufacturing or distributing paraphernalia, or 164 to forfeitable records of the importation, manufacture or 165 distribution of controlled substances are presumed to be 166 forfeitable under this paragraph; the burden of proof is upon claimants of the property to rebut this presumption. 167
- 168 A. No property shall be forfeited under the 169 provisions of subsection (a)(7) of this section, to the extent of

- the interest of an owner, by reason of any act or omission
 established by him to have been committed or omitted without his
 knowledge or consent.
- 173 Neither personal property encumbered by a bona 174 fide security interest nor real estate encumbered by a bona fide 175 mortgage, deed of trust, lien or encumbrance shall be forfeited 176 under the provisions of subsection (a) (7) of this section, to the 177 extent of the interest of the secured party or the interest of the 178 mortgagee, holder of a deed of trust, lien or encumbrance by 179 reason of any act or omission established by him to have been 180 committed or omitted without his knowledge or consent.
 - (b) Property subject to forfeiture may be seized by the bureau, local law enforcement officers, enforcement officers of the Mississippi Department of Transportation, highway patrolmen, the board, the State Board of Pharmacy, or law enforcement officers of the Mississippi Department of Revenue or Mississippi Department of Health acting with their duties in accordance with the Mississippi Medical Cannabis Act, upon process issued by any appropriate court having jurisdiction over the property. Seizure without process may be made if:
- 190 (1) The seizure is incident to an arrest or a search
 191 under a search warrant or an inspection under an administrative
 192 inspection warrant;

182

183

184

185

186

187

188

193	(2) The property subject to seizure has been the
194	subject of a prior judgment in favor of the state in a criminal
195	injunction or forfeiture proceeding based upon this article;
196	(3) The bureau, the board, local law enforcement
197	officers, enforcement officers of the Mississippi Department of
198	Transportation, or highway patrolmen, the State Board of Pharmacy,
199	or law enforcement officers of the Mississippi Department of
200	Revenue or Mississippi Department of Health acting with their
201	duties in accordance with the Mississippi Medical Cannabis Act,
202	have probable cause to believe that the property is directly or
203	indirectly dangerous to health or safety;
204	(4) The bureau, local law enforcement officers,
205	enforcement officers of the Mississippi Department of
206	Transportation, highway patrolmen, the board, the State Board of
207	Pharmacy, or law enforcement officers of the Mississippi
208	Department of Revenue or Mississippi Department of Health acting
209	with their duties in accordance with the Mississippi Medical
210	Cannabis Act, have probable cause to believe that the property was
211	used or is intended to be used in violation of this article; or
212	(5) The seizing law enforcement agency obtained a
213	seizure warrant as described in subsection (f) of this section.
214	(c) Controlled substances listed in Schedule I of Section
215	41-29-113 that are possessed, transferred, sold, or offered for
216	sale in violation of this article are contraband and shall be
217	seized and summarily forfeited to the state. Controlled

218	substances listed in the said Schedule I, which are seized or come
219	into the possession of the state, the owners of which are unknown,
220	are contraband and shall be summarily forfeited to the state.

- (d) Species of plants from which controlled substances in Schedules I and II of Sections 41-29-113 and 41-29-115 may be derived which have been planted or cultivated in violation of this article, or of which the owners or cultivators are unknown, or which are wild growths, may be seized and summarily forfeited to the state.
- 227 The failure, upon demand by the bureau and/or local law 228 enforcement officers, or their authorized agents, or highway 229 patrolmen designated by the bureau, the board, the State Board of 230 Pharmacy, or law enforcement officers of the Mississippi 231 Department of Revenue or Mississippi Department of Health acting 232 with their duties in accordance with the Mississippi Medical 233 Cannabis Act, of the person in occupancy or in control of land or 234 premises upon which the species of plants are growing or being stored, to produce an appropriate registration, or proof that he 235 236 is the holder thereof, constitutes authority for the seizure and 237 forfeiture of the plants.
- (f) (1) When any property is seized under the Uniform

 Controlled Substances Law, except as otherwise provided in

 paragraph (3) of this subsection, by a law enforcement agency with

 the intent to be forfeited, the law enforcement agency that seized

 the property shall obtain a seizure warrant from the county or

243	circuit	court	having	jurisdiction	of such	property	within

- 244 seventy-two (72) hours of any seizure, excluding weekends and
- holidays. Any law enforcement agency that fails to obtain a 245
- seizure warrant within seventy-two (72) hours as required by this 246
- 247 section shall notify the person from whom the property was seized
- 248 that it will not be forfeited and shall provide written
- instructions advising the person how to retrieve the seized 249
- 250 property.
- 251 A circuit or county judge having jurisdiction of (2)
- 252 any property other than a controlled substance, raw material or
- 253 paraphernalia, may issue a seizure warrant upon proper oath or
- 254 affirmation from a law enforcement agency. The law enforcement
- 255 agency that is seeking a seizure warrant shall provide the
- 256 following information to the judge:
- 257 Probable cause to believe that the property was
- 258 used or intended to be used in violation of this article;
- 259 The name of the person from whom the property
- 260 was seized; and
- 261 С. A detailed description of the property which is
- 262 seized, including the value of the property.
- 263 This subsection does not apply to seizures
- 264 performed pursuant to Section 41-29-157 when property is
- 265 specifically set forth in a search and seizure warrant.
- SECTION 3. Section 41-29-176.1, Mississippi Code of 1972, is 266
- 267 amended as follows:

268	41-29-176.1. The seizing law enforcement agency shall within
269	thirty (30) days of a seizure, request either the district
270	attorney of the county in which property is seized or the
271	Mississippi Bureau of Narcotics to prosecute any cases involving
272	seized property. No one other than the district attorney of the
273	county in which the seizure occurred or an attorney from the
274	Mississippi Bureau of Narcotics shall have authority to prosecute
275	the forfeiture of the seized property. If the district attorney
276	and the Mississippi Bureau of Narcotics decline to prosecute the
277	forfeiture of the seized property, the seizing law enforcement
278	agency shall notify the person from whom the property was seized
279	that the property will not be forfeited, within * * * fifteen (15)
280	days of receiving the notice not to prosecute, and shall provide
281	written instructions advising the person how to retrieve the
282	seized property. <u>If the district attorney and/or the Mississippi</u>
283	Bureau of Narcotics decide to prosecute, the person shall have the
284	rights provided in Section 41-29-179.

- 285 **SECTION 4.** Section 41-29-177, Mississippi Code of 1972, is amended as follows:
- 41-29-177. (1) Except as otherwise provided in Section
 41-29-176, Mississippi Code of 1972, and in Section 41-29-107.1,
 when any property, other than a controlled substance, raw material
 or paraphernalia, is seized under the Uniform Controlled
 Substances Law, proceedings under this section shall be instituted

within thirty (30) days from the date of seizure or the subject

- 293 property shall be immediately returned to the party from whom 294 seized.
- 295 A petition for forfeiture shall be filed by the district 296 attorney or his or her designee, or an attorney for the bureau, as 297 applicable, in the name of the State of Mississippi, the county or 298 the municipality and may be filed in the county in which the 299 seizure is made, the county in which the criminal prosecution is 300 brought or the county in which the owner of the seized property is 301 Forfeiture proceedings may be brought in the circuit court or the county court if a county court exists in the county and the 302 303 value of the seized property is within the jurisdictional limits 304 of the county court as set forth in Section 9-9-21, Mississippi 305 Code of 1972. A copy of such petition shall be served upon the 306 following persons by service of process in the same manner as in 307 civil cases:
 - (a) The owner of the property, if address is known;
- (b) Any secured party who has registered his lien or
 filed a financing statement as provided by law, if the identity of
 such secured party can be ascertained by the Bureau of Narcotics
 or the local law enforcement agency by making a good faith effort
 to ascertain the identity of such secured party as described in
 subsections (3), (4), (5), (6) and (7) of this section;
- 315 (c) Any other bona fide lienholder or secured party or 316 other person holding an interest in the property in the nature of

- a security interest of whom the Mississippi Bureau of Narcotics or the local law enforcement agency has actual knowledge;
- 319 (d) Any holder of a mortgage, deed of trust, lien or 320 encumbrance of record, if the property is real estate, by making a 321 good faith inquiry as described in subsection (8) of this section; 322 and
- 323 (e) Any person in possession of property subject to 324 forfeiture at the time that it was seized.
- 325 If the property is a motor vehicle susceptible of titling under the Mississippi Motor Vehicle Title Law and if there 326 327 is any reasonable cause to believe that the vehicle has been 328 titled, the Bureau of Narcotics or the local law enforcement 329 agency shall make inquiry of the Department of Revenue as to what 330 the records of the Department of Revenue show as to who is the 331 record owner of the vehicle and who, if anyone, holds any lien or 332 security interest which affects the vehicle.
- 333 If the property is a motor vehicle and is not titled in the State of Mississippi, then the Bureau of Narcotics or the 334 335 local law enforcement agency shall attempt to ascertain the name 336 and address of the person in whose name the vehicle is licensed, 337 and if the vehicle is licensed in a state which has in effect a certificate of title law, the bureau or the local law enforcement 338 339 agency shall make inquiry of the appropriate agency of that state 340 as to what the records of the agency show as to who is the record owner of the vehicle and who, if anyone, holds any lien, security 341

- interest or other instrument in the nature of a security device which affects the vehicle.
- 344 If the property is of a nature that a financing statement is required by the laws of this state to be filed to 345 346 perfect a security interest affecting the property and if there is 347 any reasonable cause to believe that a financing statement 348 covering the security interest has been filed under the laws of 349 this state, the Bureau of Narcotics or the local law enforcement 350 agency shall make inquiry of the appropriate office designated in 351 Section 75-9-501, Mississippi Code of 1972, as to what the records 352 show as to who is the record owner of the property and who, if 353 anyone, has filed a financing statement affecting the property.
 - (6) If the property is an aircraft or part thereof and if there is any reasonable cause to believe that an instrument in the nature of a security device affects the property, then the Bureau of Narcotics or the local law enforcement agency shall make inquiry of the Mississippi Department of Transportation as to what the records of the Federal Aviation Administration show as to who is the record owner of the property and who, if anyone, holds an instrument in the nature of a security device which affects the property.
- 363 (7) In the case of all other personal property subject to 364 forfeiture, if there is any reasonable cause to believe that an 365 instrument in the nature of a security device affects the 366 property, then the Bureau of Narcotics or the local law

355

356

357

358

359

360

361

- 367 enforcement agency shall make a good faith inquiry to identify the 368 holder of any such instrument.
- 369 (8) If the property is real estate, the Bureau of Narcotics
 370 or the local law enforcement agency shall make inquiry of the
 371 chancery clerk of the county wherein the property is located to
 372 determine who is the owner of record and who, if anyone, is a
 373 holder of a bona fide mortgage, deed of trust, lien or
 374 encumbrance.
 - (9) In the event the answer to an inquiry states that the record owner of the property is any person other than the person who was in possession of it when it was seized, or states that any person holds any lien, encumbrance, security interest, other interest in the nature of a security interest, mortgage or deed of trust which affects the property, the Bureau of Narcotics or the local law enforcement agency shall cause any record owner and also any lienholder, secured party, other person who holds an interest in the property in the nature of a security interest, or holder of an encumbrance, mortgage or deed of trust which affects the property to be named in the petition of forfeiture and to be served with process in the same manner as in civil cases.
- 387 (10) If the owner of the property cannot be found and served 388 with a copy of the petition of forfeiture, or if no person was in 389 possession of the property subject to forfeiture at the time that 390 it was seized and the owner of the property is unknown, the Bureau 391 of Narcotics or the local law enforcement agency shall file with

376

377

378

379

380

381

382

383

384

385

392	the clerk of the court in which the proceeding is pending an
393	affidavit to such effect, whereupon the clerk of the court shall
394	publish notice of the hearing addressed to "the Unknown Owner of
395	," filling in the blank space with a reasonably
396	detailed description of the property subject to forfeiture.
397	Service by publication shall contain the other requisites
398	prescribed in Section 11-33-41, and shall be served as provided in
399	Section 11-33-37, Mississippi Code of 1972, for publication of
400	notice for attachments at law.
401	(11) No proceedings instituted pursuant to the provisions of
402	this article shall proceed to hearing unless the judge conducting
403	the hearing is satisfied that this section and Section 41-29-107.1
404	has been complied with. Any answer received from an inquiry
405	required by subsections (3) through (8) of this section shall be
406	introduced into evidence at the hearing.
407	(12) The owner of any property that is subject to forfeiture
408	shall have the right to a hearing as provided in Section
409	41-29-179.
410	SECTION 5. This act shall take effect and be in force from
411	and after July 1, 2024.