MISSISSIPPI LEGISLATURE

By: Representatives Boyd (37th), McLean, To: Ways and Means Mickens, Gibbs (36th)

HOUSE BILL NO. 1617

1 AN ACT TO CREATE NEW SECTION 57-31-35, MISSISSIPPI CODE OF 2 1972, TO AUTHORIZE THE ACQUISITION AND DEVELOPMENT BY AN 3 INDUSTRIAL DEVELOPMENT AUTHORITY CREATED PURSUANT TO SECTION 4 57-31-1 ET SEQ., OR BY AN ECONOMIC DEVELOPMENT DISTRICT, CREATED PURSUANT TO SECTION 19-5-99, OF AT LEAST 800 OR MORE CONTIGUOUS 5 6 ACRES AS A MEGASITE TO ATTRACT SIGNIFICANT INDUSTRIAL DEVELOPMENT 7 PROJECTS; TO PROVIDE FOR THE FINANCING AND DEVELOPMENT OF SUCH A MEGASITE PROJECT; TO AMEND SECTIONS 19-9-1, 19-9-5 AND 43-37-3, 8 MISSISSIPPI CODE OF 1972, IN CONFORMITY TO THE PRECEDING SECTION; 9 AND FOR RELATED PURPOSES. 10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11

12 SECTION 1. The following shall be codified as Section

13 57-31-35, Mississippi Code of 1972:

57-31-35. (1) For the purposes of this section, the 14 15 following words shall have the meanings ascribed herein, unless 16 the context otherwise requires:

17 (a) "Authority" means an industrial development authority created pursuant to this chapter or an economic 18 development district created pursuant to Section 19-5-99 of any 19 20 county in which an industrial development authority is created 21 pursuant to this chapter.

22 (b) "Costs of a megasite project" means all costs of a 23 megasite project including site preparation and other start-up costs, construction, fixtures and real and personal property 24 required for the purposes of a megasite project, whether publicly 25 26 or privately owned, including land and any rights or undivided 27 interest therein, options, easements, franchises, fees, permits, approvals, licenses, and certificates and the securing of such 28 29 permits, approvals, licenses, and certificates and all machinery 30 and equipment; any cost associated with the closure, post-closure maintenance or corrective action on environmental matters, 31 32 financing charges and interest prior to and during development and/or construction and during such additional period necessary 33 34 for the development and operation of a megasite project; costs of engineering, surveying, environmental, geotechnical, architectural 35 36 and legal services; costs of plans and specifications and all 37 expenses necessary or incident to determining the feasibility or 38 practicability of a megasite project; administrative expenses; and such other expenses as may be necessary or incidental to the 39 40 financing authorized in this chapter. The costs of a megasite 41 project may also include funds for the creation of a debt service 42 reserve, a renewal and replacement reserve, bond insurance and 43 credit enhancement, and such other reserves as may be authorized 44 by any bond resolution or trust agreement or indenture pursuant to 45 the provisions of which the issuance of any such bonds may be authorized by a county board of supervisors pursuant to subsection 46

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H. B. No. 1617 24/HR26/R1949 PAGE 2 (OM\KW) (3) below. Any obligation or expense incurred for any of the foregoing purposes shall be regarded as a part of the costs of a megasite project and may be paid or reimbursed as such out of the proceeds of any revenues obtained by the county including, without limitation, special assessments, general obligation bonds or notes issued pursuant to Section 19-9-1 et seq. or revenue bonds or notes.

54 "Facilities related to a megasite" means and (C) 55 includes the acquisition, construction, restoration, repair, 56 renovation, improvement, demolition or removal of any of the 57 following, or any portion thereof, as they may pertain to a megasite and/or the development of one or more industrial projects 58 59 (i) megasite preparation and improvements (including thereon: 60 clearing, grubbing and grading activities); (ii) potable and 61 nonpotable water supply systems that will serve the megasite or 62 any portion thereof, whether or not such potable and nonpotable 63 water supply systems are located on or outside of the megasite; 64 (iii) sewage and waste disposal systems that will serve the 65 megasite or any portion thereof, whether or not such sewage and 66 waste disposal systems are located on or outside of the megasite; 67 (iv) storm water drainage and other drainage systems that will 68 serve the megasite or any portion thereof, whether or not such 69 storm water drainage and other drainage systems are located on or 70 outside of the megasite; (v) highways, streets and other roadways 71 located upon the megasite or which are otherwise necessary to

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72 provide any access to and from the megasite or any portion 73 thereof; (vi) fire suppression and prevention systems that will 74 serve the megasite or any portion thereof, whether or not such 75 fire suppression and prevention systems are located on or outside 76 of the megasite; (vii) utility distribution systems, including, 77 but not limited to, electricity, natural gas, telephone and other 78 information and telecommunications facilities, whether by wire, 79 fiber or wireless means, that will serve the megasite, whether or 80 not such utility distribution systems are located on or outside of the megasite; provided that this subsection (vii) shall not 81 82 empower the authority to acquire, construct, restore, repair, 83 renovate, improve, demolish or remove any utility distribution 84 system with respect to the megasite or any portion thereof which 85 the authority is not otherwise already permitted to do under other applicable law; (viii) any other purposes authorized by or defined 86 87 in Section 19-9-1.

(d) "Megasite project" means the acquisition and
development of a megasite by an authority created pursuant to this
chapter for purposes of establishing a new industrial park or a
single or multiple parcel industrial development zone to attract
significant single- or multi-use industrial development projects,
together with, as applicable, any industrial project undertaken on
a megasite and/or any facilities related to a megasite.

95 (e) "Megasite" means any single tract or combination of96 contiguous tracts, excluding intervening roadways, railways,

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97 waterways or utility-ways, of at least eight hundred (800) acres 98 acquired or otherwise under the control of an authority for the purposes of undertaking a megasite project on all or portion 99 thereof; provided that, in the event a megasite initially contains 100 101 at least eight hundred (800) acres, the use of the term megasite 102 shall also include any adjoining real property tracts that are 103 subsequently acquired or otherwise brought under the control of 104 such authority.

105

(2) An authority is authorized and empowered to:

106 (a) Acquire by gift, purchase or otherwise, and to own, 107 hold, maintain, control and develop real estate situated within 108 the county and/or any interests therein for the purposes of 109 undertaking a megasite project;

(b) Acquire by gift, purchase or otherwise, and to own, hold, repair, maintain, control and develop any facilities related to a megasite;

113 Sell, lease, sublease, sub-sub lease, sell and (C) leaseback, lease and sublease-back, trade, exchange or otherwise 114 115 convey or dispose of a megasite project or any portions thereof or 116 any interests therein to individuals, firms or business 117 enterprises, public or private; in each of the above instances for 118 such consideration, and with such safequards as are determined by the authority will best promote and protect the public interest, 119 120 convenience and necessity, and to enter into and execute purchase options, purchase agreements, deeds, leases, subleases, 121

122 development agreements and other contracts, easements and other 123 legal instruments necessary or convenient therefor. Such 124 authority is further authorized and empowered to undertake any of 125 the preceding authorized transactions, and enter into and execute 126 any contract, agreement or instruments with respect thereto on the 127 basis of negotiation with the authority without the necessity of any appraisal, advertisement for proposals, bids or offers, or of 128 129 any other public procurement or sale requirements.

130 The county board of supervisors of any county in which (3) 131 an authority is created pursuant to this chapter is authorized to 132 (a) (i) incur bonded and floating indebtedness by issuing general 133 obligation bonds, revenue bonds or special assessment bonds as 134 authorized by any statute authorizing the issuance of such bonds, 135 (ii) accept and borrow any loan from the federal government, its 136 agencies and instrumentalities, and/or (iii) incur any other 137 indebtedness in any manner for which it is authorized by law to 138 incur debt, (b) may appropriate funds for the purposes and in the manner prescribed by law, and (c) may accept and utilize grants, 139 140 donations or contributions from any source, whether public or 141 private, to fund any costs of a megasite project. Any revenues 142 derived from a project financed with indebtedness incurred pursuant to this act may be pledged, in whole or in part, by such 143 county board of supervisors to secure payment of the bonded 144 indebtedness incurred to finance a project. 145

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146 SECTION 2. Section 19-9-1, Mississippi Code of 1972, is 147 amended as follows:

148 19-9-1. The board of supervisors of any county is authorized 149 to issue negotiable bonds of the county to raise money for the 150 following purposes:

(a) Purchasing or erecting, equipping, repairing,
reconstructing, remodeling and enlarging county buildings,
courthouses, office buildings, jails, hospitals, nurses' homes,
health centers, clinics, and related facilities, and the purchase
of land therefor;

(b) Erecting, equipping, repairing, reconstructing,
remodeling, or acquiring county homes for indigents, and
purchasing land therefor;

(c) Purchasing or constructing, repairing, improving and equipping buildings for public libraries and for purchasing land, equipment and books therefor, whether the title to same be vested in the county issuing such bonds or in some subdivision of the state government other than the county, or jointly in such county and other such subdivision;

(d) Establishing county farms for convicts, purchasing land therefor, and erecting, remodeling, and equipping necessary buildings therefor;

(e) Constructing, reconstructing, and repairing roads,
highways and bridges, and acquiring the necessary land, including
land for road building materials, acquiring rights-of-way

H. B. No. 1617 24/HR26/R1949 PAGE 7 (OM\KW) 171 therefor; and the purchase of heavy construction equipment and 172 accessories thereto reasonably required to construct, repair and 173 renovate roads, highways and bridges and approaches thereto within 174 the county;

175 (f) Erecting, repairing, equipping, remodeling or 176 enlarging or assisting or cooperating with another county or other counties in erecting, repairing, equipping, remodeling, or 177 enlarging buildings, and related facilities for an agricultural 178 179 high school, or agricultural high school-junior college, including gymnasiums, auditoriums, lunchrooms, vocational training 180 buildings, libraries, teachers' homes, school barns, garages for 181 182 transportation vehicles, and purchasing land therefor;

183 (g) Purchasing or renting voting machines and any other184 election equipment to be used in elections held within the county;

185 (h) Constructing, reconstructing or repairing boat 186 landing ramps and wharves fronting on the Mississippi Sound or the 187 Gulf of Mexico and on the banks or shores of the inland waters, levees, bays and bayous of any county bordering on the Gulf of 188 189 Mexico or fronting on the Mississippi Sound, having two (2) 190 municipalities located therein, each with a population in excess 191 of twenty thousand (20,000) in accordance with the then last 192 preceding federal census;

(i) Assisting the Board of Trustees of State
Institutions of Higher Learning, the Office of General Services or
any other state agency in acquiring a site for constructing

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(j) Aiding and cooperating in the planning,
undertaking, construction or operation of airports and air
navigation facilities, including lending or donating money,
pursuant to the provisions of the airport authorities law, being
Sections 61-3-1 through 61-3-83, Mississippi Code of 1972,
regardless of whether such airports or air navigation facilities
are located in the county or counties issuing such bonds;

(k) Establishing rubbish and garbage disposal systems in accordance with the provisions of Sections 19-5-17 through 19-5-27;

(1) Defraying the expenses of projects of the county cooperative service district in which it is a participating county, regardless of whether the project is located in the county issuing such bonds;

(m) Purchasing machinery and equipment which have an expected useful life in excess of ten (10) years. The life of such bonds shall not exceed the expected useful life of such machinery and equipment. Machinery and equipment shall not include any motor vehicle weighing less than twelve thousand (12,000) pounds;

H. B. No. 1617 24/HR26/R1949 PAGE 9 (OM\KW) (n) Purchasing fire fighting equipment and apparatus, and providing housing for the same and purchasing land necessary therefor;

(o) A project for which a certificate of public
convenience and necessity has been obtained by the county pursuant
to the Regional Economic Development Act;

(p) Constructing dams or low-water control structures on lakes or bodies of water under the provisions of Section 19-5-92;

228 (q) For the purposes provided for in Section
229 57-75-37 * * *; and

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(r) For the purposes provided for in Section 57-31-35.

231 SECTION 3. Section 19-9-5, Mississippi Code of 1972, is
232 amended as follows:

233 19-9-5. No county shall hereafter issue bonds secured by a 234 pledge of its full faith and credit for the purposes authorized by 235 law in an amount which, when added to the then outstanding bonds of such county, shall exceed either (a) fifteen percent (15%) of 236 237 the assessed value of the taxable property within such county 238 according to the last completed assessment for taxation, or (b) 239 fifteen percent (15%) of the assessment upon which taxes were levied for its fiscal year ending September 30, 1984, whichever is 240 241 greater.

However, any county in the state which shall have experienced washed-out or collapsed bridges on the public roads of the county

H. B. No. 1617 **~ OFFICIAL ~** 24/HR26/R1949 PAGE 10 (OM\KW) 244 for any cause or reason may hereafter issue bonds for bridge 245 purposes as now authorized by law in an amount which, when added 246 to the then outstanding general obligation bonds of such county, 247 shall not exceed either (a) twenty percent (20%) of the assessed 248 value of the taxable property within such county according to the 249 last completed assessment for taxation or (b) fifteen percent 250 (15%) of the assessment upon which taxes were levied for its fiscal year ending September 30, 1984, whichever is greater. 251

252 Provided further, in computing such indebtedness, there may 253 be deducted all bonds or other evidences of indebtedness heretofore or hereafter issued, for the construction of hospitals, 254 255 ports or other capital improvements which are payable primarily 256 from the net revenue to be generated from such hospital, port or 257 other capital improvement, which revenue shall be pledged to the 258 retirement of such bonds or other evidences of indebtedness, 259 together with the full faith and credit of the county. However, 260 in no case shall any county contract any indebtedness payable, in 261 whole or in part, from proceeds of ad valorem taxes which, when 262 added to all of the outstanding general obligation indebtedness, 263 both bonded and floating, shall exceed either (a) twenty percent 264 (20%) of the assessed value of all taxable property within such 265 county according to the last completed assessment for taxation, or 266 (b) fifteen percent (15%) of the assessment upon which taxes were 267 levied for its fiscal year ending September 30, 1984, whichever is 268 greater. Nothing herein contained shall be construed to apply to

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269 contract obligations in any form heretofore or hereafter incurred 270 by any county which are subject to annual appropriations therefor, 271 or to bonds heretofore or hereafter issued by any county for 272 school purposes, or to bonds issued by any county under the provisions of Sections 57-1-1 through 57-1-51, or to any 273 274 indebtedness incurred under Section 55-23-8, or to bonds issued 275 under Section 57-75-37 or to any other indebtedness incurred under Sections 57-75-37(4), * * * 57-75-37(5) * * *, * * * 276 277 57-75-37(6), * * * 57-75-37(7) or Section 57-31-35.

278 **SECTION 4.** Section 43-37-3, Mississippi Code of 1972, is 279 amended as follows:

43-37-3. (1) Any person, agency or other entity acquiring
real property for any project or program in which public funds are
used shall comply with the following policies:

(a) Every reasonable effort shall be made to acquireexpeditiously real property by negotiation.

285 Real property shall be appraised before the (b) 286 initiation of negotiations, except that the acquiring person, 287 agency or other entity may adopt a procedure in compliance with 288 federal regulations to waive the appraisal in cases involving the 289 acquisition by sale or donation of property with a low fair market 290 value. For the purposes of this chapter, property with a low fair 291 market value is property with a fair market value of Ten Thousand 292 Dollars (\$10,000.00) or less. The owner or his designated

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H. B. No. 1617 24/HR26/R1949 PAGE 12 (OM\KW) 293 representative shall be given an opportunity to accompany the 294 appraiser during his inspection of the property.

295 Except as otherwise provided in subparagraph (C) (i) 296 (ii) of this paragraph, the price that shall be paid for real 297 property shall be the lesser of the best negotiated price or the 298 approved appraisal of the fair market value or the price at which 299 the property is offered for sale. Any decrease or increase in the 300 fair market value of real property prior to the date of valuation 301 caused by the public improvement for which the property is 302 acquired or by the likelihood that the property would be acquired 303 for such improvement, other than that due to physical 304 deterioration within the reasonable control of the owner, will be 305 disregarded in determining the compensation for the property. The 306 owner of the real property to be acquired shall be provided with a 307 written statement of, and summary of the basis for, the amount 308 established as just compensation. Where appropriate, the just 309 compensation for the real property acquired and for damages to 310 remaining real property shall be separately stated.

311 The purchase price for real property may (ii) 312 exceed the amount offered as just compensation for the property 313 when reasonable efforts to negotiate an agreement at that amount 314 have failed, and the person, agency or other entity seeking to 315 acquire the property approves an administrative settlement as 316 reasonable, prudent and in the best interests of the public. When state funds pay for all or a portion of the acquisition, the 317

H. B. No. 1617 24/HR26/R1949 PAGE 13 (OM\KW) ~ OFFICIAL ~ 318 purchasing person, agency or other entity shall prepare a written 319 statement explaining the reasons that justified the purchase price 320 exceeding the amount offered as just compensation, including any 321 anticipated trial risks, and any available information supporting 322 an administrative settlement.

(d) No owner shall be required to surrender possession of real property before the agreed purchase price is paid or there is deposited with the state court, in accordance with applicable law, for the benefit of the owner an amount not less than the approved appraisal of the fair market value of such property, or the amount of the award of compensation in the condemnation proceeding of such property.

(e) The construction or development of a public improvement shall be so scheduled that, to the greatest extent practicable, no person lawfully occupying real property shall be required to move from a dwelling (assuming a replacement dwelling will be available) or to move his business or farm operation without at least ninety (90) days' written notice from the date by which such move is required.

(f) If an owner or tenant is permitted to occupy the real property acquired on a rental basis for a short term or for a period subject to termination by the acquiring authority on short notice, the amount of rent required shall not exceed the fair rental value of the property to a short-term occupier.

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(g) In no event shall the time of condemnation be advanced, or negotiations or condemnation and the deposit of funds in court for the use of the owner be deferred, or any other coercive action be taken to compel an agreement on the price to be paid for the property.

(h) If an interest in real property is to be acquired by exercise of power of eminent domain, formal condemnation proceedings shall be instituted. The acquiring authority shall not intentionally make it necessary for an owner to institute legal proceedings to prove the fact of the taking of his real property.

353 If the acquisition of only part of the property (i) 354 would leave its owner with an uneconomic remnant, an offer to 355 acquire that remnant shall be made. For the purposes of this 356 chapter, an uneconomic remnant is a parcel of real property in 357 which the owner is left with an interest after the partial 358 acquisition of the owner's property and which the person, agency 359 or other entity acquiring the property determines has little or no 360 value or utility to the owner.

(j) A person whose real property is being acquired in accordance with this chapter may, after the person has been fully informed of his right to receive just compensation for such property, donate such property, any part thereof, any interest therein or any compensation paid therefor to the person, agency or

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366 other entity acquiring the property in such manner as he so 367 determines.

368 (2) Any real property acquired by any person, agency or 369 other entity using public funds in accordance with Section 370 57-75-37(3), Section 57-75-37(4), Section 57-75-37(5), Section 57-75-37(6), * * * Section 57-75-37(7) or Section 57-31-35 shall 371 372 be exempt from the provisions of subsection (1)(b) and (c) of this 373 section to the extent permitted by Section 57-75-37(3), Section 374 57-75-37(4), Section 57-75-37(5), Section 57-75-37(6), * * * 375 Section 57-75-37(7) or Section 57-31-5. 376 SECTION 5. This act shall take effect and be in force from

377 and after its passage.