To: Judiciary B

By: Representative McLean

HOUSE BILL NO. 1382

AN ACT TO AMEND SECTIONS 21-23-8, 83-39-7 AND 99-5-25, MISSISSIPPI CODE OF 1972, TO REQUIRE COURT CLERKS TO ACCEPT SET-ASIDE ORDERS ON BEHALF OF A SURETY WHERE THE SURETY WAS NOT PROVIDED WITH NOTICE OF THE DEFENDANT'S FAILURE TO APPEAR IN A 5 CRIMINAL COURT PROCEEDING; TO REQUIRE ALL FELONY WARRANTS ISSUED BY A COURT FOR NONAPPEARANCE PLACED ON THE NATIONAL CRIME 7 INFORMATION CENTER INDEX WITH NO RESTRICTIONS UNTIL THE DEFENDANT IS RETURNED TO CUSTODY; TO EXTEND THE NUMBER OF DAYS BETWEEN THE 8 9 NOTIFICATION OF REVOCATION OF LICENSE TO A SURETY BY THE 10 DEPARTMENT OF INSURANCE AND THE DAY THE REVOCATION WILL BECOME 11 EFFECTIVE; TO AUTHORIZE A SURETY TO SUBMIT PROOF TO THE DEPARTMENT 12 OF INSURANCE THAT THE DEFENDANT HAS BEEN SURRENDERED TO THE 13 APPROPRIATE AUTHORITIES OR THAT THE BOND HAS BEEN PAID DIRECTLY TO THE COURT OR OTHER PROPER AUTHORITIES BEFORE REVOCATION OF THE 14 1.5 SURETY'S LICENSE; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 16 17 SECTION 1. Section 21-23-8, Mississippi Code of 1972, is 18 amended as follows: 19 21-23-8. (1) (a) The purpose of bail is to guarantee 20 appearance and a bail bond shall not be forfeited for any other 21 reason. 22 (b) (i) If a defendant in any criminal case,

proceeding or matter fails to appear for any proceeding as ordered

by the municipal court, then the court shall order the bail

- 25 forfeited and a judgment nisi and a bench warrant issued at the
- 26 time of nonappearance. The clerk of the municipal court shall
- 27 notify the surety of the forfeiture by writ of scire facias, with
- 28 a copy of the judgment nisi and bench warrant attached thereto,
- 29 within ten (10) working days of such order of judgment nisi either
- 30 by personal service or by certified mail. Failure * * * to
- 31 provide the required notice within ten (10) working days shall
- 32 constitute prima facie evidence that the order * * * shall be set
- 33 aside, and the clerk shall accept a set-aside order on behalf of
- 34 the surety to that effect. All felony warrants issued by a court
- 35 for nonappearance shall be put on the National Crime Information
- 36 Center (NCIC) index with no restrictions until the defendant is
- 37 returned to custody.
- 38 (ii) 1. The judgment nisi shall be returnable for
- 39 ninety (90) days from the date of issuance. If during that period
- 40 the defendant appears before the municipal court, or is arrested
- 41 and surrendered, then the judgment nisi shall be set aside. If
- 42 the surety produces the defendant or provides to the municipal
- 43 court reasonable mitigating circumstances upon such showing, then
- 44 the forfeiture shall not be made final. If the forfeiture is made
- 45 final, a copy of the final judgment shall be served on the surety
- 46 within ten (10) working days by either personal service or
- 47 certified mail.
- 48 2. Reasonable mitigating circumstances shall
- 49 be that the defendant is incarcerated in another jurisdiction;

- 50 that the defendant is hospitalized under a doctor's care; that the
- 51 defendant is in a recognized drug rehabilitation program; that the
- 52 defendant has been placed in a witness protection program, in
- 53 which case it shall be the duty of any agency placing the
- 54 defendant into a witness protection program to notify the
- 55 municipal court and the municipal court to notify the surety; or
- 56 any other reason justifiable to the municipal court.
- 57 (2) (a) If a final judgment is entered against a surety
- 58 licensed by the Department of Insurance and has not been set aside
- 59 after ninety (90) days, or later if such time is extended by the
- 60 municipal court issuing the judgment nisi, then the municipal
- 61 court shall order the department to revoke the authority of the
- 62 surety to write bail bonds. The Commissioner of Insurance shall,
- 63 upon notice of the municipal court, notify the surety within five
- 64 (5) working days of receipt of the order of revocation. If
- 65 after * * * twenty (20) working days of the notification the
- 66 revocation order has not been set aside by the municipal court,
- 67 then the commissioner shall revoke the authority of the surety and
- 68 all agents of the surety and shall notify the sheriff of every
- 69 county of such revocation.
- 70 (b) Before the revocation authorized in paragraph (a)
- 71 of this subsection, the surety may submit proof to the department
- 72 that the defendant has been surrendered to the appropriate
- 73 authorities or that the bond has been paid directly to the court

| 74 or other proper authorities, such proof to include, bu | out not be | ıt not b | be |
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- 75 limited to:
- 76 (i) A receipt of payment to the bond;
- 77 (ii) A surrender certificate; or
- 78 (iii) A notice of surrender from the proper
- 79 authorities, including foreign jurisdictions.
- 80 (3) If within eighteen (18) months of the date of the final
- 81 forfeiture the defendant appears for municipal court, is arrested
- 82 or surrendered to the municipal court, or if the defendant is
- 83 found to be incarcerated in another jurisdiction and a hold order
- 84 placed on the defendant, then the amount of bail, less reasonable
- 85 extradition cost, excluding attorney fees, shall be refunded by
- 86 the municipal court upon application by the surety.
- 87 (4) (a) The municipal judge shall set the amount of bail
- 88 for persons charged with offenses in municipal court and may
- 89 approve the bond or recognizance therefor.
- 90 (b) The court shall not set the financial conditions of
- 91 bail solely for the purpose of detaining the defendant. When bail
- 92 is set, it is presumed that the amount of bail is both necessary
- 93 to reasonably assure the safety of a victim, witness or the
- 94 general public and to guarantee the appearance of a defendant as
- 95 required by the court. The amount of bail is also presumed to be
- 96 attainable by the defendant. The presumption that bail is
- 97 attainable by the defendant may be rebutted by the defendant who
- 98 may file a motion to reduce or set aside the bail requirement with

- 99 the court due to lack of financial means, which shall also
 100 consider the availability of a third-party support system to
 101 obtain the defendant's release. The court shall rule on any such
 102 motion within forty-eight (48) hours of the filing.
- 103 (C) If the defendant or his counsel asserts that the 104 defendant is indigent and cannot afford the amount of bail, the 105 municipal judge shall make a determination of whether the 106 defendant can be released on recognizance, based on the standards 107 enumerated in the Mississippi Rules of Criminal Procedure and any 108 other factors considered relevant by the municipal judge. misdemeanor defendant shall be incarcerated solely because the 109 110 defendant cannot afford to post bail; nor shall a misdemeanor 111 defendant be released solely because the defendant cannot afford It is the duty of the municipal judge to ensure that 112 release of the defendant does not jeopardize the community. 113
 - (d) The accused may waive an appearance before the judge and execute an appearance bond in an amount determined by the court from the bond guidelines set out in the Mississippi Rules of Criminal Procedure and agree to appear at a specified time and place.
- (e) If the municipal judge is unavailable and has not provided a bail schedule or otherwise provided for the setting of bail, it is lawful for any officer or officers designated by order of the municipal judge to take bond, cash, property or recognizance, with or without sureties, in the amount of the

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minimum bail specified in the bond guidelines set out in the
Mississippi Rules of Criminal Procedure, payable to the
municipality and conditioned for the appearance of the person on
the return day and time of the writ before the court to which the
warrant is returnable, or in cases of arrest without a warrant, on
the day and time set by the court or officer for arraignment, and
there remain from day to day and term to term until discharged.

of the following: (i) a current or former spouse of the accused or child of that person; (ii) a person living as a spouse or who formerly lived as a spouse with the accused or a child of that person; (iii) a parent, grandparent, child, grandchild or someone similarly situated to the accused; (iv) a person who has a current or former dating relationship with the accused; or (v) a person with whom the accused has had a biological or legally adopted child, the municipal judge shall check, or cause to be made a check of the status of the person for whom recognizance or bond is taken before ordering bail in the Mississippi Protection Order Registry authorized under Section 93-21-25, and the existence of a domestic abuse protection order against the accused shall be considered when determining appropriate bail.

(g) All bonds shall be promptly returned to the court, together with any cash deposited, and be filed and proceeded on by the court in a case of forfeiture. The chief of the municipal

- 148 police or a police officer or officers designated by order of the 149 municipal judge may approve bonds or recognizances.
- (h) All bonds and recognizances in municipal court
 where the municipal court shall have the jurisdiction to hear and
 determine the case may be made payable to the municipality and
 shall have the effect to bind the principal and any sureties on
 the bond or recognizance until they shall be discharged by due
- SECTION 2. Section 83-39-7, Mississippi Code of 1972, is amended as follows:

course of law without renewal.

- 158 83-39-7. (1) (a) Each applicant for a professional bail
 159 agent license who acts as personal surety shall be required to
 160 post a qualification bond in the amount of Thirty Thousand Dollars
 161 (\$30,000.00).
- 162 The Insurance Department shall submit a report to 163 the Senate and House of Representatives Committees on 164 Accountability, Efficiency and Transparency that details the amount of all bonds or undertakings that each bail bondsman has 165 166 written in this state on which the bail bondsman is absolutely or 167 conditionally liable since the Bail Bond Database was established 168 by the department. The report shall be submitted on or before 169 December 1, 2017. The report shall also include the number of 170 bail bondsmen who have failed to comply with the database 171 reporting requirements, if any, the technical issues that may have

occurred since the database was established and any suggested

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- legislation to ensure each bail bondsman's continued compliance with the database reporting requirements.
- 175 The qualification bond shall be made by depositing with (2) 176 the commissioner the aforesaid amount of bonds of the United 177 States, the State of Mississippi or any agency or subdivision 178 thereof, or a certificate of deposit issued by an institution whose deposits are insured by the Federal Deposit Insurance 179 180 Corporation and made payable jointly to the owner and the 181 Department of Insurance, or shall be written by an insurer as 182 defined in this chapter, shall meet the specifications as may be 183 required and defined in this chapter, and shall meet such 184 specifications as may be required and approved by the department. 185 The bond shall be conditioned upon the full and prompt payment of 186 any bail bond issued by such professional bail agent into the court ordering the bond forfeited. The bond shall be to the 187 188 people of the State of Mississippi in favor of any court of this 189 state, whether municipal, justice, county, circuit, Supreme or 190 other court.
- 191 If any bond issued by a professional bail agent is (3) (a) 192 declared forfeited and judgment entered thereon by a court of 193 proper jurisdiction as authorized in Section 99-5-25, and the 194 amount of the bond is not paid within ninety (90) days, that court 195 shall order the department to declare the qualification bond of 196 the professional bail agent to be forfeited and the license 197 If the bond was not forfeited correctly under Section revoked.

| 198 | 99-5-25, it shall be returned to the court as uncollectible. The |
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| 199 | department shall then order the surety on the qualification bond |
| 200 | to deposit with the court an amount equal to the amount of the |
| 201 | bond issued by the professional bail agent and declared forfeited |
| 202 | by the court, or the amount of the qualification bond, whichever |
| 203 | is the smaller amount. The department shall, after \underline{a} hearing held |
| 204 | upon not less than * * * twenty (20) days' written notice, suspend |
| 205 | the license of the professional bail agent until such time as |
| 206 | another qualification bond in the required amount is posted with |
| 207 | the department. The revocation of the license of the professional |
| 208 | bail agent shall also serve to revoke the license of each |
| 209 | soliciting bail agent and bail enforcement agent employed or used |
| 210 | by such professional bail agent. In the event of a final judgment |
| 211 | of forfeiture of any bail bond written under the provisions of |
| 212 | this chapter, the amount of money so forfeited by the final |
| 213 | judgment of the proper court, less all accrued court costs and |
| 214 | excluding any interest charges or attorney's fees, shall be |
| 215 | refunded to the bail agent or his insurance company upon proper |
| 216 | showing to the court as to which is entitled to same, provided the |
| 217 | defendant in such cases is returned to the sheriff of the county |
| 218 | to which the original bail bond was returnable within eighteen |
| 219 | (18) months of the date of such final judgment, or proof made of |
| 220 | incarceration of the defendant in another jurisdiction, and that a |
| 221 | "Hold Order" has been placed upon the defendant for return of the |
| 222 | defendant to the sheriff upon release from the other jurisdiction, |

| 223 | the return to the sheriff to be the responsibility of the |
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| 224 | professional bail agent, then the bond forfeiture shall be stayed |
| 225 | and remission made upon petition to the court, in the amount found |
| 226 | in the court's discretion to be just and proper. A bail agent |
| 227 | licensed under this chapter shall have a right to apply for and |
| 228 | obtain from the proper court an extension of time delaying a final |
| 229 | judgment of forfeiture if such bail agent can satisfactorily |
| 230 | establish to the court wherein such forfeiture is pending that the |
| 231 | defendant named in the bail bond is lawfully in custody outside of |
| 232 | the State of Mississippi. |
| 233 | (b) Before the revocation authorized in paragraph (a) |
| 234 | of this subsection, the surety may submit proof to the department |
| 235 | that the defendant has been surrendered to the appropriate |
| 236 | authorities or that the bond has been paid directly to the court |
| 237 | or other proper authorities, such proof to include, but not be |
| 238 | <pre>limited to:</pre> |
| 239 | (i) A receipt of payment to the bond; |
| 240 | (ii) A surrender certificate; or |
| 241 | (iii) A notice of surrender from the proper |
| 242 | authorities, including foreign jurisdictions. |
| 243 | (4) The qualification bond may be released by the department |
| 244 | to the professional bail personal surety agent upon an order to |
| 245 | release the qualification bond issued by a court of competent |

jurisdiction, or upon written request to the department by the

- 247 professional bail personal surety agent no earlier than five (5) 248 years after the expiration date of his last license.
- 249 **SECTION 3.** Section 99-5-25, Mississippi Code of 1972, is 250 amended as follows:
- 99-5-25. (1) (a) The purpose of bail is to guarantee
 appearance and a bail bond shall not be forfeited for any other
 reason.
- 254 If a defendant in any criminal case, proceeding or 255 matter fails to appear for any proceeding as ordered by the court, 256 then the court shall order the bail forfeited and a judgment nisi 257 and a bench warrant issued at the time of nonappearance. 258 clerk of the court shall notify the surety of the forfeiture by 259 writ of scire facias, with a copy of the judgment nisi and bench 260 warrant attached thereto, within ten (10) working days of such 261 order of judgment nisi either by personal service or by certified 262 mail. Failure * * * to provide the required notice within ten 263 (10) working days shall constitute prima facie evidence that the 264 order * * * shall be set aside, and the clerk shall accept a 265 set-aside order on behalf of the surety to that effect. * * * All 266 felony warrants issued by a court for nonappearance shall be put 267 on the National Crime Information Center (NCIC) index with no 268 restrictions until the defendant is returned to custody.
- (c) The judgment nisi shall be returnable for ninety
 (90) days from the date of issuance. If during such period the
 defendant appears before the court, or is arrested and

273 of the judgment that is set aside shall be served on the surety by 274 personal service or certified mail. If the surety produces the 275 defendant or provides to the court reasonable mitigating 276 circumstances upon such showing, then the forfeiture shall not be 277 made final. If the forfeiture is made final, a copy of the final 278 judgment shall be served on the surety within ten (10) working days by either personal service or certified mail. Reasonable 279 280 mitigating circumstances shall be that the defendant is 281 incarcerated in another jurisdiction, that the defendant is hospitalized under a doctor's care, that the defendant is in a 282 283 recognized drug rehabilitation program, that the defendant has 284 been placed in a witness protection program and it shall be the 285 duty of any such agency placing such defendant into a witness 286 protection program to notify the court and the court to notify the 287 surety, or any other reason justifiable to the court.

surrendered, then the judgment nisi shall be set aside and a copy

- (d) Execution upon the final judgment shall be automatically stayed for ninety (90) days from the date of entry of the final judgment. If, at any time before execution of the final judgment, the defendant appears in court either voluntarily or in custody after surrender or arrest, the court shall on its own motion direct that the forfeiture be set aside and the bond exonerated as of the date the defendant first appeared in court.
- 295 (2) (a) If a final judgment is entered against a surety
 296 licensed by the Department of Insurance and has not been set aside

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| 297 | after ninety (90) days, or later if such time is extended by the |
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| 298 | court issuing the judgment nisi, then the court shall order the |
| 299 | department to revoke the authority of the surety to write bail |
| 300 | bonds. The commissioner shall, upon notice of the court, notify |
| 301 | the surety within five (5) working days of receipt of revocation. |
| 302 | If after * * * $\underline{\text{twenty (20)}}$ working days of such notification the |
| 303 | revocation order has not been set aside by the court, then the |
| 304 | commissioner shall revoke the authority of the surety and all |
| 305 | agents of the surety and shall notify the sheriff of every county |
| 306 | of such revocation. |

(b) Before the revocation authorized in paragraph (a) of this subsection, the surety may submit proof to the department that the defendant has been surrendered to the appropriate authorities or that the bond has been paid directly to the court or other proper authorities, such proof to include, but not be limited to:

(i) A receipt of payment to the bond;

(ii) A surrender certificate; or
(iii) A notice of surrender from the proper

authorities, including foreign jurisdictions.

317 (3) If within eighteen (18) months of the date of the final
318 forfeiture the defendant appears for court, is arrested or
319 surrendered to the court, or if the defendant is found to be
320 incarcerated in another jurisdiction and a hold order placed on
321 the defendant, then the amount of bail, less reasonable

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| 322 | extradition | cost, | excluding | attorney | fees, | shall | be | refunded | by |
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- 323 the court upon application by the surety.
- 324 **SECTION 4.** This act shall take effect and be in force from
- 325 and after July 1, 2024.