MISSISSIPPI LEGISLATURE

By: Representatives Horan, Owen

To: Judiciary B

HOUSE BILL NO. 1088

1 AN ACT TO AMEND SECTION 41-21-63, MISSISSIPPI CODE OF 1972, 2 TO AUTHORIZE A CIRCUIT COURT TO RETAIN JURISDICTION AND PROCEED 3 WITH CIVIL COMMITMENT IN CERTAIN CIRCUMSTANCES; TO AMEND SECTION 4 99-13-9, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE CIRCUIT COURT 5 TO PROCEED WITH COMMITMENT PROCEDURES FOR ANY PERSONS WITH AN 6 INTELLECTUAL DISABILITY AND HAVE UNRESOLVED FELONY CHARGES; TO AMEND SECTIONS 41-21-65, 41-21-67, 41-21-71, 41-21-73 AND 7 41-21-83, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE CIRCUIT COURT 8 9 TO PROCEED WITH COMMITMENT PROCEDURES; AND FOR RELATED PURPOSES. 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11 SECTION 1. Section 41-21-63, Mississippi Code of 1972, is 12 amended as follows: 41-21-63. (1) No person, other than persons charged with 13 14 crime, shall be committed to a public treatment facility except under the provisions of Sections 41-21-61 through 41-21-107 or 15 43-21-611 or 43-21-315. However, nothing herein shall be 16 17 construed to repeal, alter or otherwise affect the provisions of 18 Section 35-5-31 or to affect or prevent the commitment of persons 19 to the Veterans Administration or other agency of the United States under the provisions of and in the manner specified in 20 21 those sections.

H. B. No. 1088 G1/2 24/HR31/R1378.1 PAGE 1 (GT\JAB) (2) (a) The chancery court, or the chancellor in vacation, shall have jurisdiction under Sections 41-21-61 through 41-21-107 except over persons * * * that have been indicted on felony charges * * *.

26 If a circuit court with jurisdiction over (b) 27 unresolved felony charges enters an order concluding that * * * a person is incompetent to stand trial and is not restorable to 28 29 competency in the foreseeable future, the * * * circuit court 30 shall retain jurisdiction and shall proceed with civil commitment 31 procedures in the same manner as described in Sections 41-21-61 32 through 41-21-107. The order of the circuit court finding that 33 the person is incompetent to stand trial and is not restorable to 34 competency in the foreseeable future shall be in lieu of the affidavit for commitment provided for in Section 41-21-65. * * * 35 Additionally, if the finding of the circuit court is based on the 36 37 report and/or testimony of a physician or psychologist that has 38 examined the person, the provisions of Section 41-21-67 for psychiatric examinations shall not apply. 39 40 (3) The circuit court shall also have jurisdiction under

41 Sections 99-13-7, 99-13-9 and 99-13-11.

42 (4) Before the release of a person referred for civil
43 commitment under this section and committed under Sections
44 41-21-61 through 41-21-107, the Department of Mental Health must
45 notify the district attorney of the county where the offense was
46 committed. The district attorney must notify the crime victim or

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 2 (GT\JAB) 47 a family member who has requested notification under Section 48 99-43-35 and the sheriffs of both the county where the offense was 49 committed and the county of the committed person's destination.

50 SECTION 2. Section 99-13-9, Mississippi Code of 1972, is 51 amended as follows:

52 99-13-9. When any person is indicted for an offense and acquitted on the ground of having an intellectual disability, the 53 54 jury rendering the verdict shall state in the verdict that ground 55 and whether the accused constitutes a danger to life or property 56 and to the peace and safety of the community. If the jury 57 certifies that the person with an intellectual disability is dangerous to the peace and safety of the community or to himself 58 59 or herself, the circuit court shall * * * proceed with the person according to the law provided in the case of persons with an 60 intellectual disability, the person with an intellectual 61 62 disability himself being remanded to custody to await the further 63 action of the * * * circuit court.

64 SECTION 3. Section 41-21-65, Mississippi Code of 1972, is 65 amended as follows:

41-21-65. (1) It is the intention of the Legislature that
the filing of an affidavit under this section be a simple,
inexpensive, uniform, and streamlined process for the purpose of
facilitating and expediting the care of individuals in need of
treatment.

24/HR31/R1378.1 PAGE 3 (GT\JAB) 71 (2)The Uniform Civil Commitment Affidavit developed by the 72 Department of Mental Health under this section must be provided by 73 the clerk of the chancery court to any party or affiant seeking a 74 civil commitment under this section, and must be utilized in all 75 counties to commence civil commitment proceedings under this 76 section. The affidavit must be made available to the public on 77 the website of the Mississippi Department of Mental Health.

78 The Department of Mental Health, in consultation with (3)79 the Mississippi Chancery Clerks Association, the Mississippi 80 Conference of Chancery Court Judges and the Mississippi 81 Association of Community Mental Health Centers, must develop a written guide setting out the steps in the commitment process no 82 83 later than January 1, 2020. The guide shall be designated as the "Uniform Civil Commitment Guide" and must include, but not be 84 limited to, the following: 85

86 (a) Steps in the civil commitment process from
87 affidavit to commitment, written in easily understandable layman's
88 terms;

89 (b) A schedule of fees and assessments that will be 90 charged to commence a commitment proceeding under this section; 91 (c) Eligibility requirements and instructions for 92 filing a pauper's affidavit; and

93 (d) A statement on the front cover of the guide94 advising that persons wishing to pursue a civil commitment under

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 4 (GT\JAB) 95 this section are not required to retain an attorney for any 96 portion of the commitment process.

97 (4) Immediately upon availability, but no later than January 98 1, 2020, the Uniform Civil Commitment Guide must be provided by 99 the clerk of the chancery court to any party or affiant seeking a 100 civil commitment under this section and also must be made 101 available to the public on the website of the Mississippi 102 Department of Mental Health.

103 If any person is alleged to be in need of treatment, any (5) 104 relative of the person, or any interested person, may make affidavit of that fact and shall file the Uniform Civil Commitment 105 106 Affidavit with the clerk of the chancery court of the county in 107 which the person alleged to be in need of treatment resides, but 108 the chancellor or duly appointed special master may, in his or her discretion, hear the matter in the county in which the person may 109 110 be found or the circuit judge may hear such matter as provided in 111 Section 41-21-63. The affidavit shall set forth the name and address of the proposed patient's nearest relatives and whether 112 113 the proposed patient resides or has visitation rights with any 114 minor children, if known, and the reasons for the affidavit. The 115 affidavit must contain factual descriptions of the proposed 116 patient's recent behavior, including a description of the behavior, where it occurred, and over what period of time it 117 118 occurred, if known. Each factual allegation may be supported by observations of witnesses named in the affidavit. The Department 119

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H. B. No. 1088 24/HR31/R1378.1 PAGE 5 (GT\JAB) 120 of Mental Health, in consultation with the Mississippi Chancery 121 Clerks' Association, shall develop a simple, one-page affidavit 122 form for the use of affiants as provided in this section. The 123 affidavit also must state whether the affiant has consulted with a 124 Community Mental Health Center or a physician to determine whether 125 the alleged acts by the proposed respondent warrant civil 126 commitment in lieu of other less-restrictive treatment options. 127 No chancery clerk shall require an affiant to retain an attorney 128 for the filing of an affidavit under this section.

129 (6) The chancery clerk may charge a total filing fee for all 130 services equal to the amount set out in Section 25-7-9(o), and the 131 appropriate state and county assessments as required by law which 132 include, but are not limited to, assessments for the Judicial 133 Operation Fund (Section 25-7-9(3)(b)); the Electronic Court System 134 Fund (Section 25-7-9(3)(a)); the Civil Legal Assistance Fund 135 (Section 25-7-9(1)(k)); the Court Education and Training Fund 136 (Section 37-26-3); State Court Constituent's Fund (Section 37-26-9(4)); and reasonable court reporter's fee. Costs 137 138 incidental to the court proceedings as set forth in Section 139 41-21-79 may not be included in the assessments permitted by this 140 subsection. The total of the fees and assessments permitted by 141 this subsection may not exceed One Hundred Fifty Dollars 142 (\$150.00).

143 (7) The prohibition against charging the affiant other fees,144 expenses, or costs shall not preclude the imposition of monetary

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 6 (GT\JAB) 145 criminal penalties under Section 41-21-107 or any other criminal 146 statute, or the imposition by the chancellor of monetary penalties 147 for contempt if the affiant is found to have filed an 148 intentionally false affidavit or filed the affidavit in bad faith 149 for a malicious purpose.

150 (8) Nothing in this section shall be construed so as to151 conflict with Section 41-21-63.

152 SECTION 4. Section 41-21-67, Mississippi Code of 1972, is 153 amended as follows:

154 41-21-67. (1) Whenever the affidavit provided for in 155 Section 41-21-65 is filed with the chancery clerk, the clerk, upon 156 direction of the chancellor of the court, shall issue a writ 157 directed to the sheriff of the proper county to take into custody 158 the person alleged to be in need of treatment and to take the 159 person for pre-evaluation screening and treatment by the 160 appropriate community mental health center established under 161 Section 41-19-31. Except as otherwise provided in Section 41-21-63, the community mental health center will be designated as 162 163 the first point of entry for pre-evaluation screening and 164 treatment. If the community mental health center is unavailable, 165 any reputable licensed physician, psychologist, nurse practitioner 166 or physician assistant, as allowed in the discretion of the court, 167 may conduct the pre-evaluation screening and examination as set 168 forth in Section 41-21-69. The order may provide where the person shall be held before being taken for pre-evaluation screening and 169

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H. B. No. 1088 24/HR31/R1378.1 PAGE 7 (GT\JAB) 170 treatment. However, when the affidavit fails to set forth factual 171 allegations and witnesses sufficient to support the need for 172 treatment, the chancellor shall refuse to direct issuance of the 173 writ. Reapplication may be made to the chancellor. If a pauper's 174 affidavit is filed by an affiant who is a guardian or conservator 175 of a person in need of treatment, the court shall determine if 176 either the affiant or the person in need of treatment is a pauper 177 and if * * * the affiant or the person in need of treatment is 178 determined to be a pauper, the county of the residence of the respondent shall bear the costs of commitment, unless funds for 179 180 those purposes are made available by the state.

In any county in which a Crisis Intervention Team has been established under the provisions of Sections 41-21-131 through 41-21-143, the clerk, upon the direction of the chancellor, may require that the person be referred to the Crisis Intervention Team for appropriate psychiatric or other medical services before the issuance of the writ.

187 Upon issuance of the writ, the chancellor shall (2) 188 immediately appoint and summon two (2) reputable, licensed 189 physicians or one (1) reputable, licensed physician and either one 190 (1) psychologist, nurse practitioner or physician assistant to 191 conduct a physical and mental examination of the person at a place 192 to be designated by the clerk or chancellor and to report their 193 findings to the clerk or chancellor. However, any nurse practitioner or physician assistant conducting the examination 194

195 shall be independent from, and not under the supervision of, the 196 other physician conducting the examination. A nurse practitioner 197 or psychiatric nurse practitioner conducting an examination under this chapter must be functioning within a collaborative or 198 199 consultative relationship with a physician as required under Section 73-15-20(3). In all counties in which there is a county 200 201 health officer, the county health officer, if available, may be 202 one (1) of the physicians so appointed. If a licensed physician 203 is not available to conduct the physical and mental examination 204 within forty-eight (48) hours of the issuance of the writ, the 205 court, in its discretion and upon good cause shown, may permit the 206 examination to be conducted by the following: (a) two (2) nurse 207 practitioners, one (1) of whom must be a psychiatric nurse 208 practitioner; or (b) one (1) psychiatric nurse practitioner and one (1) psychologist or physician assistant. Neither of the 209 210 physicians nor the psychologist, nurse practitioner or physician 211 assistant selected shall be related to that person in any way, nor 212 have any direct or indirect interest in the estate of that person 213 nor shall any full-time staff of residential treatment facilities 214 operated directly by the State Department of Mental Health serve 215 as examiner.

(3) The clerk shall ascertain whether the respondent is represented by an attorney, and if it is determined that the respondent does not have an attorney, the clerk shall immediately notify the chancellor of that fact. If the chancellor determines

H. B. No. 1088 ~ OFFICIAL ~ 24/HR31/R1378.1 PAGE 9 (gt\jab) that the respondent for any reason does not have the services of an attorney, the chancellor shall immediately appoint an attorney for the respondent at the time the examiners are appointed.

223 If the chancellor determines that there is probable (4)224 cause to believe that the respondent is mentally ill and that 225 there is no reasonable alternative to detention, the chancellor 226 may order that the respondent be retained as an emergency patient 227 at any licensed medical facility for evaluation by a physician, 228 nurse practitioner or physician assistant and that a peace officer 229 transport the respondent to the specified facility. If the 230 community mental health center serving the county has partnered 231 with Crisis Intervention Teams under the provisions of Sections 232 41-21-131 through 41-21-143, the order may specify that the 233 licensed medical facility be a designated single point of entry within the county or within an adjacent county served by the 234 235 community mental health center. If the person evaluating the 236 respondent finds that the respondent is mentally ill and in need 237 of treatment, the chancellor may order that the respondent be 238 retained at the licensed medical facility or any other available 239 suitable location as the court may so designate pending an 240 admission hearing. If necessary, the chancellor may order a peace 241 officer or other person to transport the respondent to that 242 facility or suitable location. Any respondent so retained may be 243 given such treatment as is indicated by standard medical practice. However, the respondent shall not be held in a hospital operated 244

~ OFFICIAL ~

H. B. No. 1088 24/HR31/R1378.1 PAGE 10 (GT\JAB) 245 directly by the State Department of Mental Health, and shall not 246 be held in jail unless the court finds that there is no reasonable 247 alternative.

(5)Whenever a licensed psychologist, nurse 248 (a) 249 practitioner or physician assistant who is certified to complete 250 examinations for the purpose of commitment or a licensed physician 251 has reason to believe that a person poses an immediate substantial 252 likelihood of physical harm to himself or others or is gravely 253 disabled and unable to care for himself by virtue of mental 254 illness, as defined in Section 41-21-61(e), then the physician, 255 psychologist, nurse practitioner or physician assistant may hold 256 the person or may admit the person to and treat the person in a 257 licensed medical facility, without a civil order or warrant for a 258 period not to exceed seventy-two (72) hours. However, if the 259 seventy-two-hour period begins or ends when the chancery clerk's 260 office is closed, or within three (3) hours of closing, and the 261 chancery clerk's office will be continuously closed for a time 262 that exceeds seventy-two (72) hours, then the seventy-two-hour 263 period is extended until the end of the next business day that the 264 chancery clerk's office is open. The person may be held and 265 treated as an emergency patient at any licensed medical facility, 266 available regional mental health facility, or crisis intervention 267 The physician or psychologist, nurse practitioner or center. 268 physician assistant who holds the person shall certify in writing the reasons for the need for holding. 269

~ OFFICIAL ~

H. B. No. 1088 24/HR31/R1378.1 PAGE 11 (GT\JAB) 270 If a person is being held and treated in a licensed medical 271 facility, and that person decides to continue treatment by 272 voluntarily signing consent for admission and treatment, the 273 seventy-two-hour hold may be discontinued without filing an 274 affidavit for commitment. Any respondent so held may be given 275 such treatment as indicated by standard medical practice. Persons 276 acting in good faith in connection with the detention and 277 reporting of a person believed to be mentally ill shall incur no 278 liability, civil or criminal, for those acts.

279 Whenever an individual is held for purposes of (b) 280 receiving treatment as prescribed under paragraph (a) of this 281 subsection, and it is communicated to the mental health 282 professional holding the individual that the individual resides or 283 has visitation rights with a minor child, and if the individual is considered to be a danger to the minor child, the mental health 284 285 professional shall notify the Department of Child Protection 286 Services prior to discharge if the threat of harm continues to 287 exist, as is required under Section 43-21-353.

This paragraph (b) shall be known and may be cited as the Andrew Lloyd Law."

290 **SECTION 5.** Section 41-21-71, Mississippi Code of 1972, is 291 amended as follows:

292 41-21-71. If, as a result of the examination, the appointed 293 examiners certify that the person is not in need of treatment, the 294 chancellor $* * *_{,}$ clerk <u>or circuit judge as applicable</u> shall

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 12 (GT\JAB) 295 dismiss the affidavit without the need for a further hearing. 296 * * * Except as otherwise provided in Section 41-21-63, the 297 chancellor or chancery clerk finds, based upon the appointed 298 examiners' certificates and any other relevant evidence, that the respondent is in need of treatment and the certificates are filed 299 300 with the chancery clerk within forty-eight (48) hours after the 301 order for examination, or extension of that time as provided in 302 Section 41-21-69, the clerk shall immediately set the matter for a 303 The hearing shall be set within seven (7) days of the hearing. 304 filing of the certificates unless an extension is requested by the 305 respondent's attorney. In no event shall the hearing be more than 306 ten (10) days after the filing of the certificates.

307 SECTION 6. Section 41-21-73, Mississippi Code of 1972, is 308 amended as follows:

309 41-21-73. (1) Except as otherwise provided in Section 310 41-21-63, the hearing shall be conducted before the chancellor. 311 However, the hearing may be held at the location where the 312 respondent is being held. Within a reasonable period of time 313 before the hearing, notice of same shall be provided the 314 respondent and his attorney, which shall include: (a) notice of 315 the date, time and place of the hearing; (b) a clear statement of 316 the purpose of the hearing; (c) the possible consequences or outcome of the hearing; (d) the facts that have been alleged in 317 318 support of the need for commitment; (e) the names, addresses and

H. B. No. 1088 24/HR31/R1378.1 PAGE 13 (GT\JAB) ~ OFFICIAL ~

319 telephone numbers of the examiner(s); and (f) other witnesses 320 expected to testify.

321 The respondent must be present at the hearing unless the (2)322 chancellor determines that the respondent is unable to attend and 323 makes that determination and the reasons therefor part of the 324 record. At the time of the hearing, the respondent shall not be 325 so under the influence or suffering from the effects of drugs, 326 medication or other treatment so as to be hampered in 327 participating in the proceedings. The court, at the time of the 328 hearing, shall be presented a record of all drugs, medication or 329 other treatment that the respondent has received pending the 330 hearing, unless the court determines that such a record would be 331 impractical and documents the reasons for that determination.

(3) The respondent shall have the right to offer evidence,
to be confronted with the witnesses against him and to
cross-examine them and shall have the privilege against
self-incrimination. The rules of evidence applicable in other
judicial proceedings in this state shall be followed.

(4) If the court finds by clear and convincing evidence that
the proposed patient is a person with mental illness or a person
with an intellectual disability and, if after careful
consideration of reasonable alternative dispositions, including,
but not limited to, dismissal of the proceedings, the court finds
that there is no suitable alternative to judicial commitment, the
court shall commit the patient for treatment in the least

344 restrictive treatment facility that can meet the patient's 345 treatment needs. Treatment before admission to a state-operated facility shall be located as closely as possible to the patient's 346 347 county of residence and the county of residence shall be 348 responsible for that cost. Admissions to state-operated 349 facilities shall be in compliance with the catchment areas 350 established by the State Department of Mental Health. A 351 nonresident of the state may be committed for treatment or 352 confinement in the county where the person was found.

Alternatives to commitment to inpatient care may include, but shall not be limited to: voluntary or court-ordered outpatient commitment for treatment with specific reference to a treatment regimen, day treatment in a hospital, night treatment in a hospital, placement in the custody of a friend or relative, or the provision of home health services.

359 For persons committed as having mental illness or having an 360 intellectual disability, the initial commitment shall not exceed 361 three (3) months.

362 (5) No person shall be committed to a treatment facility 363 whose primary problems are the physical disabilities associated 364 with old age or birth defects of infancy.

365 (6) The court shall state the findings of fact and
366 conclusions of law that constitute the basis for the order of
367 commitment. The findings shall include a listing of less

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 15 (GT\JAB) 368 restrictive alternatives considered by the court and the reasons 369 that each was found not suitable.

370 (7) A stenographic transcription shall be recorded by a
 371 stenographer or electronic recording device and retained by the
 372 court.

(8) Notwithstanding any other provision of law to the contrary, neither the State Board of Mental Health or its members, nor the State Department of Mental Health or its related facilities, nor any employee of the State Department of Mental Health or its related facilities, unless related to the respondent by blood or marriage, shall be assigned or adjudicated custody, guardianship, or conservatorship of the respondent.

(9) The county where a person in need of treatment is found is authorized to charge the county of the person's residence for the costs incurred while the person is confined in the county where such person was found.

384 SECTION 7. Section 41-21-83, Mississippi Code of 1972, is 385 amended as follows:

386 41-21-83. Except as otherwise provided in Section 41-21-63, 387 if a hearing is requested as provided in Section 41-21-74, 388 41-21-81 or 41-21-99, the court shall not make a determination of 389 the need for continued commitment unless a hearing is held and the 390 court finds by clear and convincing evidence that (a) the person 391 continues to have mental illness or have an intellectual 392 disability; and (b) involuntary commitment is necessary for the

H. B. No. 1088 **~ OFFICIAL ~** 24/HR31/R1378.1 PAGE 16 (gt\jab) 393 protection of the patient or others; and (c) there is no 394 alternative to involuntary commitment. Hearings held under this 395 section shall be held in the chancery court of the county where 396 the facility is located; however, if the patient is confined at 397 the Mississippi State Hospital at Whitfield, Mississippi, the 398 hearing shall be conducted by the Chancery Court of the First 399 Judicial District of Hinds County, Mississippi.

400 The hearing shall be held within fourteen (14) days after 401 receipt by the court of the request for a hearing. The court may 402 continue the hearing for good cause shown. The clerk shall 403 ascertain whether the patient is represented by counsel, and, if 404 the patient is not represented, shall notify the chancellor who shall appoint counsel for him if the chancellor determines that 405 406 the patient for any reason does not have the services of an 407 attorney; however, the patient may waive the appointment of 408 counsel subject to the approval of the court. Notice of the time 409 and place of the hearing shall be served at least seventy-two (72) 410 hours before the time of the hearing upon the patient, his 411 attorney, the director, and the person requesting the hearing, if 412 other than the patient, and any witnesses requested by the patient 413 or his attorney, or any witnesses the court may deem necessary or 414 desirable.

The patient must be present at the hearing unless the chancellor determines that the patient is unable to attend and

H. B. No. 1088 ~ OFFICIAL ~ 24/HR31/R1378.1 PAGE 17 (GT\JAB) 417 makes that determination and the reasons therefor part of the 418 record.

The court shall put its findings and the reasons supporting its findings in writing and shall have copies delivered to the patient, his attorney, and the director of the treatment facility. An appeal from the final commitment order by either party may be had on the terms prescribed for appeals in civil cases; however, such appeal shall be without supersedeas. The record on appeal shall include the transcript of the commitment hearing.

426 **SECTION 8.** This act shall take effect and be in force from 427 and after July 1, 2024.