MISSISSIPPI LEGISLATURE

REGULAR SESSION 2024

By: Representatives Rushing, Summers, To: Municipalities; Ways and Nelson, Mickens, Crudup, James-Jones, Butler- Means Washington

HOUSE BILL NO. 868

1 AN ACT TO CREATE THE "PROPERTY CLEANUP REVOLVING FUND" TO 2 ASSIST MUNICIPALITIES WITH THE CLEAN UP OF PROPERTIES THAT HAVE 3 BEEN DETERMINED TO BE A MENACE TO THE PUBLIC HEALTH, SAFETY AND WELFARE OF THE COMMUNITY IN ACCORDANCE WITH SECTION 21-19-11 OR 4 5 COURT; TO AUTHORIZE THE CREATION OF A GRANT PROGRAM AND A 6 REVOLVING LOAN PROGRAM ADMINISTERED BY THE MISSISSIPPI HOME 7 CORPORATION FOR SUCH PROPERTY CLEANUP BY THE MUNICIPALITY; TO AUTHORIZE MUNICIPALITIES TO ENTER INTO AGREEMENTS AND TAKE SUCH 8 9 ACTIONS NECESSARY TO PARTICIPATE IN THE GRANT PROGRAM AND LOAN 10 PROGRAM; AND FOR RELATED PURPOSES.

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

12 SECTION 1. Definitions. For the purposes of this act, the

13 following words and phrases shall have the meanings ascribed

14 herein unless the context clearly requires otherwise:

15 (a) "Corporation" means the Mississippi Home

16 Corporation.

(b) "Loan agreement" means an agreement by and among the corporation, a municipality, and the Department of Revenue to evidence the terms and provisions of a loan under this act.

20 (c) "Municipality" means any incorporated city, town,21 or village under state law.

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(d) "Municipal security" means a bond, note, line of
credit, or other evidence of indebtedness issued by a municipality
to evidence a loan pursuant to the provisions of this act.

(e) "Project" means property cleanup conducted by a
municipality or its contractors pursuant to Section 21-19-11 or as
authorized by a court of law.

(f) "Revolving fund" means the Property CleanupRevolving Fund created under Section 2.

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(g) "State" means the State of Mississippi.

SECTION 2. Establishment of revolving fund. 31 (1) There is 32 established in the State Treasury a fund to be known as the 33 "Property Cleanup Revolving Fund," which shall be administered by 34 the corporation. The revolving fund shall be funded from any 35 funds appropriated or otherwise made available by the Legislature 36 in any manner, the proceed of bonds authorized to be issued by 37 this act, and funds from any other source whether or not 38 designated for deposit into such fund. Unexpended amounts remaining in the revolving fund at the end of a fiscal year shall 39 40 not lapse into the State General Fund, and any investment earnings 41 or interest earned on amounts in the revolving fund shall be 42 deposited to the credit of the revolving fund. The revolving fund 43 shall be maintained in perpetuity for the purposes established in 44 this section.

45 (2) The corporation shall establish a grant program and loan46 program utilizing the funds in the revolving fund which shall

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commence after July 1, 2024, to assist municipalities in projects 47 48 to clean up property as authorized by Section 21-19-11 or a court. The corporation shall promulgate such quidelines, rules, forms, 49 50 and regulations as may be necessary to carry out the provisions of 51 this act. Grants and loans, or an aggregate thereof, from the 52 revolving fund may be made to municipalities as set forth in an 53 agreement in amounts not exceeding one hundred percent (100%) of 54 estimated costs of a project allowed by Section 21-19-11 or a 55 court and as otherwise allowed by this act. The corporation shall 56 establish a maximum amount for any grant or loan in order to 57 provide for broad and equitable participation in the program. 58 (3)Except as otherwise provided in this section, the 59 revolving fund may be used only: 60 To make loans on the condition that: (a) The loans are made at or below market interest 61 (i) 62 rates, and the interest rate may vary from time to time and from 63 loan to loan at the discretion of the corporation; 64 Principal and interest payments may in the (ii) 65 discretion of the corporation commence not later than one (1) year 66 after the date of the loan; and 67 (iii) The recipient of a loan will establish a 68 dedicated source of revenue for repayment of loans from any available funds of the municipality. 69 70 To buy or refinance the debt obligations of (b) municipalities at or below market rates where the projects were 71

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74 (c) To guarantee, or purchase insurance for,
75 obligations of municipalities where the action would improve
76 credit market access or reduce interest rates;

77 (d) To provide loan guarantees for similar revolving78 funds established by municipalities;

79 (e) To earn interest on fund accounts;

80 (f) For the reasonable costs of administering the 81 revolving fund and conducting activities under this act;

82 (g) To make grants upon receipt of an application from83 a municipality on the condition that:

84 (i) No more than twenty percent (20%) of the funds
85 in the revolving fund at the beginning of each fiscal year, as
86 determined by the corporation, may be used for the grant program
87 each fiscal year;

(ii) A municipality may not have a population of
more than 10,000 people based on the most recent United States
decennial census;

91 (iii) A municipality may not receive more than one92 (1) grant in any single fiscal year; and

93 (iv) A municipality shall reimburse the 94 corporation from any funds received from the sale of the project 95 for which a grant was awarded, and such funds shall be deposited 96 in the revolving fund.

H. B. No. 868 **~ OFFICIAL ~** 24/HR43/R251 PAGE 4 (OM\EW) 97 (4) The corporation may provide a loan or grant from the 98 revolving fund only with respect to a project if that project has 99 been determined by the municipality to be a menace to the public 100 health, safety, and welfare of the community in accordance with 101 Section 21-19-11 or if a court has authorized a municipality to 102 clean up the property. A grant or loan may be made for more than 103 one project in a municipality.

104 (5) The revolving fund shall be credited with all payments 105 of principal and interest derived from the fund uses described in 106 subsection (3) of this section and such payments shall not lapse 107 into the state general fund.

108 (6) The corporation may establish and collect fees to defray 109 the reasonable costs of administering the revolving fund. The 110 administration fees may be paid from the revolving fund and 111 included in grant and loan amounts to municipalities for the 112 purpose of facilitating payment to the corporation. The fees may 113 not exceed three percent (3%) of the grant or loan amount.

(7) Notwithstanding anything herein to the contrary, the corporation may, on a case-by-case basis, renegotiate the payment of principal and interest on loans made under this section to municipalities located in areas designated as a major disaster area by the President of the United States.

119 <u>SECTION 3.</u> Loan repayment. (1) A municipality which 120 receives a loan from the revolving fund is required to and 121 authorized to pledge for the repayment of such loan (a) any part

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122 of the sales tax reimbursement to which it may be entitled under 123 Section 27-65-75, (b) any part of the homestead exemption annual 124 tax loss reimbursement to which it may be entitled under Section 125 27-33-77, and (c) funds received from the sale, pursuant to 126 Section 21-19-11, of the property that loan proceeds were used for 127 the project up to the amount of the cost assessed by the municipality against the property to meet a repayment schedule set 128 129 forth in a loan agreement. The loan agreement shall provide for 130 (i) monthly payments, (ii) semiannual payments or (iii) other periodic payments, the annual total of which shall not exceed the 131 132 annual total for any other year of the loan by more than fifteen 133 percent (15%). The loan agreement shall provide for the repayment 134 of all funds received from the revolving fund for a period not to 135 exceed twenty (20) years. The Department of Revenue shall pay to the revolving fund monthly, or as often as is practicable, from 136 137 the amount, which would otherwise be remitted to the municipality 138 from its sales tax reimbursement or homestead exemption annual tax loss reimbursement, the amounts set forth in such loan agreement. 139 140 Before any municipality shall receive any loan from the (2)

141 revolving fund, it shall have executed with the Department of 142 Revenue and the corporation a loan agreement evidencing that loan. 143 The loan agreement provided for in this section shall not be 144 construed to prohibit any recipient from prepaying any part or all 145 of the funds received; and

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146 (3) Municipal securities incurred or issued either pursuant 147 to this chapter, in relation to this chapter, or pursuant to any 148 other law as evidence of any loan made or indebtedness incurred 149 pursuant to this chapter, shall not be deemed indebtedness within 150 the meaning specified in Section 21-33-303 or subject to any debt 151 limitations thereof.

152 <u>SECTION 4.</u> Municipal authority. (1) Municipalities are 153 hereby authorized to apply for a grant and borrow monies under the 154 provisions of Sections 1 through 5, to issue municipal securities 155 to evidence such loans, and to enter into such other agreements 156 necessary for such grants, loans, and municipal securities on such 157 terms and conditions as such municipalities shall deem necessary 158 and advisable.

159 (2) In connection with the issuance of municipal securities
160 by municipalities to evidence loans under the provisions of this
161 chapter, the following provisions shall specifically apply:

162 (a) No notice of intent to issue municipal securities163 as may otherwise be required by state law shall be required;

(b) The governing body of the municipality shall adopt such resolutions as may be necessary to borrow monies under this chapter, to issue and sell municipal securities to evidence such loans, and to approve and authorize the execution of any agreements related thereto;

169 (c) Such loan and municipal securities shall be secured170 as provided for in Section 3;

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171 (d) Such loans and municipal securities shall not be172 deemed general obligations;

(e) Such municipal securities shall be sold only to evidence the repayment of a loan under this chapter and may be sold at such price or prices, in such form, and subject to such terms and conditions of issue, redemption and maturity, rate of interest and time of payment of interest as otherwise provided for a loan under this chapter;

(f) A municipality may pay all expenses, premiums, fees and commissions which it may deem necessary and advantageous in connection with any loan and the issuance and sale of municipal securities under this chapter;

(g) Municipal securities issued under this chapter may or may not be validated as provided in Section 31-13-1 et. seq.; and

186 (h) This section shall be deemed to provide an 187 additional, alternate and complete method for accomplishing the purposes authorized hereby and shall be deemed and construed to 188 189 be supplemental to any provisions of any other laws and not in 190 derogation of any such provisions. In connection with the 191 issuance of municipal securities under this chapter, a 192 municipality shall not be required to comply with the provisions 193 of any other law except as provided herein.

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194 <u>SECTION 5.</u> Program funding. (1) As used in this section, 195 the following words shall have the meanings ascribed herein unless 196 the context clearly requires otherwise:

(a) "Accreted value" of any bonds means, as of any date
of computation, an amount equal to the sum of (i) the stated
initial value of such bond, plus (ii) the interest accrued thereon
from the issue date to the date of computation at the rate,
compounded semiannually, that is necessary to produce the
approximate yield to maturity shown for bonds of the same
maturity.

204 "Bond Commission" means the State Bond Commission. (b) 205 (2)The corporation, at one time, or from time to time, (a) 206 may declare by resolution the necessity for issuance of general 207 obligation bonds of the state to provide funds for the program authorized in Section 2. Upon the adoption of a resolution by the 208 209 corporation, declaring the necessity for the issuance of any part 210 or all of the general obligation bonds authorized by this subsection, the corporation shall deliver a certified copy of its 211 212 resolution or resolutions to the bond commission. Upon receipt of 213 such resolution, the bond commission, in its discretion, may act 214 as the issuing agent, prescribe the form of the bonds, determine 215 the appropriate method for sale of the bonds, advertise for and accept bids or negotiate the sale of the bonds, issue and sell the 216 217 bonds so authorized to be sold, and do any and all other things necessary and advisable in connection with the issuance and sale 218

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of such bonds. The total amount of bonds outstanding under this section shall not exceed Five Million Dollars (\$5,000,000.00). No bonds authorized under this section shall be issued after July 1, 222 2027.

(b) The proceeds of bonds issued pursuant to this section shall be deposited into the Property Cleanup Revolving Fund created pursuant to Section 2. Any investment earnings on bonds issued pursuant to this section shall be used to pay debt service on bonds issued under this section, in accordance with the proceedings authorizing issuance of such bonds.

229 (3) The principal of and interest on the bonds authorized 230 under this section shall be payable in the manner provided in this 231 subsection. Such bonds shall bear such date or dates, be in such 232 denomination or denominations, bear interest at such rate or rates 233 (not to exceed the limits set forth in Section 75-17-101), be 234 payable at such place or places within or without the state, shall 235 mature absolutely at such time or times not to exceed twenty-five 236 (25) years from date of issue, be redeemable before maturity at 237 such time or times and upon such terms, with or without premium, 238 shall bear such registration privileges, and shall be 239 substantially in such form, all as shall be determined by 240 resolution of the bond commission.

(4) The bonds authorized by this section shall be signed by
the chairman of the bond commission, or by his facsimile
signature, and the official seal of the bond commission shall be

H. B. No. 868 **~ OFFICIAL ~** 24/HR43/R251 PAGE 10 (OM\EW) 244 affixed thereto, attested by the Secretary of the commission. The 245 interest coupons, if any, to be attached to such bonds may be 246 executed by the facsimile signatures of such officers. Whenever any such bonds shall have been signed by the officials designated 247 248 to sign the bonds who were in office at the time of such signing 249 but who may have ceased to be such officers before the sale and 250 delivery of such bonds, or who may not have been in office on the 251 date such bonds may bear, the signatures of such officers upon 252 such bonds and coupons shall nevertheless be valid and sufficient 253 for all purposes and have the same effect as if the person so 254 officially signing such bonds had remained in office until their 255 delivery to the purchaser, or had been in office on the date such bonds may bear. However, notwithstanding anything herein to the 256 257 contrary, such bonds may be issued as provided in the Registered 258 Bond Act of the state. All bonds and interest coupons issued 259 under the provisions of this section have all the qualities and 260 incidents of negotiable instruments under the provisions of the 261 Uniform Commercial Code, and in exercising the powers granted by 262 this section, the bond commission shall not be required to and 263 need not comply with the provisions of the Uniform Commercial 264 Code.

(5) The bond commission shall act as issuing agent for the bonds authorized under this section, prescribe the form of the bonds, determine the appropriate method for sale of the bonds, advertise for and accept bids or negotiate the sale of the bonds,

H. B. No. 868 **~ OFFICIAL ~** 24/HR43/R251 PAGE 11 (OM\EW) 269 issue and sell the bonds so authorized to be sold, pay all fees 270 and costs incurred in such issuance and sale, and do any and all 271 other things necessary and advisable in connection with the 272 issuance and sale of such bonds. The commission is authorized and 273 empowered to pay the costs that are incident to the sale, issuance 274 and delivery of the bonds authorized under this section from the 275 proceeds derived from the sale of such bonds. The bond commission 276 may sell such bonds on sealed bids at public sale or may negotiate 277 the sale of the bonds for such price as it may determine to be for the best interest of the state. All interest accruing on such 278 279 bonds so issued shall be payable semiannually or annually.

If such bonds are sold by sealed bids at public sale, notice of the sale shall be published at least one (1) time, not less than ten (10) days before the date of sale and shall be so published in one or more newspapers published or having a general circulation in the City of Jackson, Mississippi, selected by the bond commission.

The bond commission, when issuing any bonds under the authority of this section, may provide that bonds, at the option of the state, may be called in for payment and redemption at the call price named therein and accrued interest on such date or dates named therein.

(6) The bonds issued under the provisions of this section are general obligations of the state, and for the payment thereof the full faith and credit of the State of Mississippi is

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irrevocably pledged. If the funds appropriated by the Legislature are insufficient to pay the principal of and the interest on such bonds as they become due, then the deficiency shall be paid by the State Treasurer from any funds in the State Treasury not otherwise appropriated. All such bonds shall contain recitals on their faces substantially covering the provisions of this subsection.

(7) Upon the issuance and sale of bonds under the provisions of this section, the bond commission shall transfer the proceeds of any such sale or sales to the Property Cleanup Revolving Fund created in Section 2. The proceeds of such bonds shall be disbursed solely upon the order of the commission under such restrictions, if any, as may be contained in the resolution providing for the issuance of the bonds.

307 The bonds authorized under this section may be issued (8) 308 without any other proceedings or the happening of any other 309 conditions or things other than those proceedings, conditions and 310 things which are specified or required by this section. Any resolution providing for the issuance of bonds under the 311 312 provisions of this section shall become effective immediately upon 313 its adoption by the bond commission, and any such resolution may 314 be adopted at any regular or special meeting of the bond 315 commission by a majority of its members.

(9) The bonds authorized under the authority of this section may be validated in the Chancery Court of the First Judicial District of Hinds County, Mississippi, in the manner and with the

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force and effect provided by Chapter 13, Title 31, Mississippi Code of 1972, for the validation of county, municipal, school district and other bonds. The notice to taxpayers required by such statutes shall be published in a newspaper published or having a general circulation in the City of Jackson, Mississippi.

324 (10)Any holder of bonds issued under the provisions of this 325 section or of any of the interest coupons pertaining thereto may, 326 either at law or in equity, by suit, action, mandamus or other 327 proceeding, protect and enforce any and all rights granted under this section, or under such resolution, and may enforce and compel 328 329 performance of all duties required by this section to be 330 performed, in order to provide for the payment of bonds and 331 interest thereon.

332 (11) All bonds issued under the provisions of this section 333 shall be legal investments for trustees and other fiduciaries, and 334 for savings banks, trust companies and insurance companies 335 organized under the laws of the state, and such bonds shall be 336 legal securities which may be deposited with and shall be received 337 by all public officers and bodies of this state and all 338 municipalities and political subdivisions for the purpose of 339 securing the deposit of public funds.

340 (12) Bonds issued under the provisions of this section and341 income therefrom shall be exempt from all taxation in the state.

H. B. No. 868 24/HR43/R251 PAGE 14 (OM\EW) 342 (13) The proceeds of the bonds issued under this section
343 shall be used solely for the purposes therein provided, including
344 the costs incident to the issuance and sale of such bonds.

345 The State Treasurer is authorized, without further (14)346 process of law, to certify to the Department of Finance and 347 Administration the necessity for warrants, and the Department of 348 Finance and Administration is authorized and directed to issue 349 such warrants, in such amounts as may be necessary to pay when due 350 the principal of, premium, if any, and interest on, or the 351 accreted value of, all bonds issued under this section; and the 352 State Treasurer shall forward the necessary amount to the 353 designated place or places of payment of such bonds in ample time 354 to discharge such bonds, or the interest thereon, on the due dates 355 thereof.

(15) This section shall be deemed to be full and complete authority for the exercise of the powers therein granted, but this section shall not be deemed to repeal or to be in derogation of any existing law of this state.

360 SECTION 6. This act shall take effect and be in force from 361 and after its passage.