REGULAR SESSION 2023

## MISSISSIPPI LEGISLATURE

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S. C. R. No. 534

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By: Senator(s) McCaughn, Boyd

To: Accountability, Efficiency, Transparency

## SENATE CONCURRENT RESOLUTION NO. 534

A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 273, MISSISSIPPI CONSTITUTION OF 1890, TO REINSTATE THE INITIATIVE PROCEDURE DECLARED INVALID BY THE MISSISSIPPI SUPREME COURT, TO PROVIDE THAT THE INITIATIVE PROCESS MAY BE USED TO AMEND THE 5 MISSISSIPPI STATUTES OR TO AMEND THE MISSISSIPPI CONSTITUTION, TO BASE THE NUMBER OF SIGNATURES REQUIRED FOR AN INITIATIVE PETITION 7 ON THE LATEST PRESIDENTIAL ELECTION, TO CONFORM THE PRO RATA SIGNATURE REQUIREMENTS FROM EACH CONGRESSIONAL DISTRICT FOR AN 8 9 INITIATIVE PETITION TO THE NUMBER OF CURRENT CONGRESSIONAL DISTRICTS, TO SPECIFY THAT PETITION SIGNATURE REQUIREMENTS SHALL 10 INCLUDE HOME ADDRESS, AND TO PROVIDE THAT ONLY ONE PROPOSAL OF LAW 11 12 AND MATTERS PROPERLY CONNECTED THEREWITH SHALL BE CONTAINED IN AN 13 INITIATIVE PETITION TO ENABLE THE ELECTORS TO VOTE ON THAT 14 PROPOSAL SEPARATELY. 15 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI, That the following amendment to the Mississippi 16 17 Constitution of 1890 is proposed to the qualified electors of the 18 state: 19 Amend Section 273, Mississippi Constitution of 1890, to read 20 as follows: Section 273. (1) Amendments to this Constitution may be 21 22 proposed by the Legislature or by initiative of the people.

(2) Whenever two-thirds (2/3) of each house of the

Legislature, which two-thirds (2/3) shall consist of not less than

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    a majority of the members elected to each house, shall deem any
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    change, alteration or amendment necessary to this Constitution,
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    such proposed amendment, change or alteration shall be read and
    passed by two-thirds (2/3) vote of each house, as herein provided;
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    public notice shall then be given by the Secretary of State at
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    least thirty (30) days preceding an election, at which the
    qualified electors shall vote directly for or against such change,
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    alteration or amendment, and if more than one (1) amendment shall
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    be submitted at one (1) time, they shall be submitted in such
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    manner and form that the people may vote for or against each
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    amendment separately; and, notwithstanding the division of the
    Constitution into sections, the Legislature may provide in its
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    resolution for one or more amendments pertaining and relating to
    the same subject or subject matter, and may provide for one or
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    more amendments to an article of the Constitution pertaining and
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    relating to the same subject or subject matter, which may be
    included in and voted on as one (1) amendment; and if it shall
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    appear that a majority of the qualified electors voting directly
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    for or against the same shall have voted for the proposed change,
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    alteration or amendment, then it shall be inserted as a part of
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    the Constitution by proclamation of the Secretary of State
    certifying that it received the majority vote required by the
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    Constitution; and the resolution may fix the date and direct the
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    calling of elections for the purposes hereof.
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49	(3) The people reserve unto themselves the power to propose
50	and enact statutory or constitutional amendments by initiative.
51	An initiative to amend the Mississippi statutes may be proposed by
52	a petition signed over a twelve-month period by qualified electors
53	equal in number to at least twelve percent (12%) of the votes for
54	all candidates for President of the United States in the last
55	presidential election. An initiative to amend the Constitution
56	may be proposed by a petition signed over a twelve-month period by
57	qualified electors equal in number to at least * * * fifteen
58	percent (15%) of the votes for all candidates for * * * President
59	of the United States in the last * * * presidential election. The
60	qualified electors signing the initiative petition shall include
61	their full printed name, signature, home address and county of
62	residence. The signatures of the qualified electors from any
63	congressional district shall not exceed * * * the total number of
64	signatures required to qualify an initiative petition for
65	placement upon the ballot <u>divided</u> by the number of congressional
66	districts in existence on the day the petition is filed. If an
67	initiative petition contains signatures from a single
68	congressional district which exceed * * * the total number of
69	required signatures, the excess number of signatures from that
70	congressional district shall not be considered by the Secretary of
71	State in determining whether the petition qualifies for placement
72	on the ballot.

73	(4) Every such petition shall include the full text of the
74	measure so proposed, and the petition shall be filed with the
75	Secretary of State not less than four (4) months before the
76	election at which they are to be voted upon. The Secretary of
77	State, with the advice and consent of the Attorney General, shall
78	determine whether or not the petition is properly written as a
79	statutory amendment or a constitutional amendment and shall
80	certify the initiative.
81	( * * $\star$ 5) The sponsor of an initiative shall identify in th
82	text of the initiative the amount and source of revenue required

- 1e 83 to implement the initiative. If the initiative requires a 84 reduction in any source of government revenue, or a reallocation 85 of funding from currently funded programs, the sponsor shall 86 identify in the text of the initiative the program or programs 87 whose funding must be reduced or eliminated to implement the initiative. Compliance with this requirement shall not be a 88 89 violation of the subject matter requirements of this section of 90 the Constitution.
- 91 ( \* \* \*6) Only one (1) proposal of law and matters properly 92 connected therewith shall be contained in an initiative petition 93 to enable the electors to vote on that proposal separately.
- 94 ( \* \* \*7) The initiative process shall not be used:
- 95 For the proposal, modification or repeal of any 96 portion of the Bill of Rights of this Constitution;

97 (b) To amend or repeal any law or any provision	of t	the
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- 98 Constitution relating to the Mississippi Public Employees'
- 99 Retirement System;
- 100 (c) To amend or repeal the constitutional guarantee
- 101 that the right of any person to work shall not be denied or
- 102 abridged on account of membership or nonmembership in any labor
- 103 union or organization; or
- 104 (d) To modify the initiative process for proposing
- 105 amendments to this Constitution.
- 106 ( \* \* \*8) The Secretary of State shall file with the Clerk
- 107 of the House and the Secretary of the Senate the complete text of
- 108 the certified initiative on the first day of the regular session.
- 109 A constitutional initiative may be adopted by a majority vote of
- 110 each house of the Legislature. If the initiative is adopted,
- 111 amended or rejected by the Legislature; or if no action is taken
- 112 within four (4) months of the date that the initiative is filed
- 113 with the Legislature, the Secretary of State shall place the
- 114 initiative on the ballot for the next statewide general election.
- The chief legislative budget officer shall prepare a fiscal
- 116 analysis of each initiative and each legislative alternative. A
- 117 summary of each fiscal analysis shall appear on the ballot.
- 118 (\* \* \*9) If the Legislature amends an initiative, the
- 119 amended version and the original initiative shall be submitted to
- 120 the electors. An initiative or legislative alternative must
- 121 receive a majority of the votes thereon and not less than forty

percent (40%) of the total votes cast at the election at which the measure was submitted to be approved. If conflicting initiatives or legislative alternatives are approved at the same election, the initiative or legislative alternative receiving the highest number of affirmative votes shall prevail.

127 ( \* \* \*10) If an initiative measure proposed to the Legislature has been rejected by the Legislature and an 128 129 alternative measure is passed by the Legislature in lieu thereof, 130 the ballot titles of both such measures shall be so printed on the 131 official ballots that a voter can express separately two (2) 132 preferences: first, by voting for the approval of either measure or against both measures, and, secondly, by voting for one (1) 133 134 measure or the other measure. If the majority of those voting on 135 the first issue is against both measures, then both measures fail, 136 but in that case the votes on the second issue nevertheless shall 137 be carefully counted and made public. If a majority voting on the 138 first issue is for the approval of either measure, then the measure receiving a majority of the votes on the second issue and 139 140 also receiving not less than forty percent (40%) of the total 141 votes cast at the election at which the measure was submitted for 142 approval shall be law. Any person who votes for the ratification 143 of either measure on the first issue must vote for one (1) of the measures on the second issue in order for the ballot to be valid. 144 Any person who votes against both measures on the first issue may 145 146 vote but shall not be required to vote for any of the measures on

147	the second issue in order for the ballot to be valid.
148	Substantially the following form shall be * * * $\underline{\text{in}}$ compliance with
149	this subsection:
150	INITIATED BY PETITION AND ALTERNATIVE BY LEGISLATURE
151	Initiative Measure No, entitled (here insert the
152	ballot title of the initiative measure).
153	Alternative Measure No A, entitled (here insert
154	the ballot title of the alternative measure).
155	VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH:
156	FOR APPROVAL OF EITHER Initiative No
157	OR Alternative No A ( )
158	AGAINST Both Initiative No
159	AND Alternative No A ( )
160	AND VOTE FOR ONE
161	FOR Initiative Measure No ( )
162	FOR Alternative Measure No A ( )
163	( * * $\pm 11$ ) No more than five (5) initiative proposals shall
164	be submitted to the voters on a single ballot, and the first five
165	(5) initiative proposals submitted to the Secretary of State with
166	sufficient petitions shall be the proposals which are submitted to
167	the voters. The sufficiency of petitions shall be decided in the
168	first instance by the Secretary of State, subject to review by the
169	Supreme Court of the state, which shall have original and
170	exclusive jurisdiction over all such cases.

171 (\* \* \*12) An initiative approved by the electors shall take 172 effect thirty (30) days from the date of the official declaration 173 of the vote by the Secretary of State, unless the measure provides 174 otherwise.

If any amendment to the Mississippi statutes or ( \* \* \*13) the Mississippi Constitution proposed by initiative petition is rejected by a majority of the qualified electors voting thereon, no initiative petition proposing the same, or substantially the same, amendment shall be submitted to the electors for at least two (2) years after the date of the election on such amendment. The Legislature shall provide by law the manner ( \* \* \*14)in which initiative petitions shall be circulated, presented and certified. To prevent signature fraud and to maintain the integrity of the initiative process, the state has a compelling interest in \* \* \* ensuring that no person shall circulate an initiative petition or obtain signatures on an initiative petition unless the person is a resident of this state at the time of circulation. For the purposes of this subsection, the term "resident" means a person who is domiciled in Mississippi as evidenced by an intent to maintain a principal dwelling place in Mississippi indefinitely and to return to Mississippi if temporarily absent, coupled with an act or acts consistent with that intent. Every person who circulates an initiative petition shall print and sign his name on each page of an initiative

petition, or on a separate page attached to each page, certifying

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196 that he was a resident of this state at the time of circulating 197 the petition. The Secretary of State shall refuse to accept for filing any page of an initiative petition upon which the 198 199 signatures appearing thereon were obtained by a person who was not a resident of this state at the time of circulating the petition, 200 201 and an initiative measure shall not be placed on the ballot if the 202 Secretary of State determines that without such signatures the 203 petition clearly bears an insufficient number of signatures. The 204 provisions of this subsection (  $\star$   $\star$  14) shall be applicable to 205 all initiative measures that have not been placed on the ballot at 206 the time this proposed amendment is ratified by the electorate. 207 The Legislature may enact laws to carry out the ( **\* \* \* 1**5) 208

 $(***\frac{15}{})$  The Legislature may enact laws to carry out the provisions of this section but shall in no way restrict or impair the provisions of this section or the powers herein reserved to the people.

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday of November 2023, as provided by Section 273 of the Constitution and by general law.

BE IT FURTHER RESOLVED, That the explanation of this proposed amendment for the ballot shall read as follows: "This proposed amendment reinstates the citizen initiative procedure declared invalid by the Mississippi Supreme Court, provides an initiative process to amend the Mississippi statutes requiring 12% of the

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221	votes cast in the latest presidential election, provides an
222	initiative process to amend the Mississippi Constitution requiring
223	15% of the votes cast in the latest presidential election,
224	conforms the pro rata signature requirements of congressional
225	districts for initiative petitions to the current number of
226	congressional districts, prescribes signature requirements to
227	include home address and county of residence, and provides that an
228	initiative proposal shall only address one subject."