By: Senator(s) McDaniel

To: Accountability, Efficiency, Transparency

SENATE CONCURRENT RESOLUTION NO. 531

- A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 273, MISSISSIPPI CONSTITUTION OF 1890, TO REINSTATE THE INITIATIVE PROCEDURE DECLARED INVALID BY THE MISSISSIPPI SUPREME COURT, TO PROVIDE THAT THE INITIATIVE PROCESS MAY BE USED TO AMEND THE 5 MISSISSIPPI STATUTES OR TO AMEND THE MISSISSIPPI CONSTITUTION, TO BASE THE NUMBER OF SIGNATURES REQUIRED TO AMEND A STATUTE ON THE 7 LAST GUBERNATORIAL ELECTION AND TO BASE THE NUMBER OF SIGNATURES REQUIRED FOR AN INITIATIVE PETITION TO AMEND THE CONSTITUTION ON 8 9 THE LATEST PRESIDENTIAL ELECTION, TO CONFORM THE PRO RATA 10 SIGNATURE REQUIREMENTS FROM EACH CONGRESSIONAL DISTRICT FOR AN 11 INITIATIVE PETITION TO THE NUMBER OF CURRENT CONGRESSIONAL 12 DISTRICTS, TO SPECIFY THAT PETITION SIGNATURE REQUIREMENTS SHALL INCLUDE HOME ADDRESS, AND TO PROVIDE THAT ONLY ONE PROPOSAL OF LAW AND MATTERS PROPERLY CONNECTED THEREWITH SHALL BE CONTAINED IN AN 14 1.5 INITIATIVE PETITION TO ENABLE THE ELECTORS TO VOTE ON THAT 16 PROPOSAL SEPARATELY.
- 17 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF
- 18 MISSISSIPPI, That the following amendment to the Mississippi
- Constitution of 1890 is proposed to the qualified electors of the 19
- 20 state:
- Amend Section 273, Mississippi Constitution of 1890, to read 21
- 22 as follows:
- 23 Section 273. (1) Amendments to this Constitution may be
- 24 proposed by the Legislature or by initiative of the people.

25	(2) Whenever two-thirds (2/3) of each house of the
26	Legislature, which two-thirds (2/3) shall consist of not less than
27	a majority of the members elected to each house, shall deem any
28	change, alteration or amendment necessary to this Constitution,
29	such proposed amendment, change or alteration shall be read and
30	passed by two-thirds (2/3) vote of each house, as herein provided;
31	public notice shall then be given by the Secretary of State at
32	least thirty (30) days preceding an election, at which the
33	qualified electors shall vote directly for or against such change,
34	alteration or amendment, and if more than one (1) amendment shall
35	be submitted at one (1) time, they shall be submitted in such
36	manner and form that the people may vote for or against each
37	amendment separately; and, notwithstanding the division of the
38	Constitution into sections, the Legislature may provide in its
39	resolution for one or more amendments pertaining and relating to
40	the same subject or subject matter, and may provide for one or
41	more amendments to an article of the Constitution pertaining and
42	relating to the same subject or subject matter, which may be
43	included in and voted on as one (1) amendment; and if it shall
44	appear that a majority of the qualified electors voting directly
45	for or against the same shall have voted for the proposed change,
46	alteration or amendment, then it shall be inserted as a part of
47	the Constitution by proclamation of the Secretary of State
48	certifying that it received the majority vote required by the

- Constitution; and the resolution may fix the date and direct the calling of elections for the purposes hereof.
- 51 (3) The people reserve unto themselves the power to propose
- 52 and enact statutory or constitutional amendments by initiative.
- 53 An initiative to amend the Mississippi statutes may be proposed by
- 54 a petition signed over a twelve-month period by qualified electors
- 55 equal in number to at least twelve percent (12%) of the votes for
- 56 all candidates for Governor in the last gubernatorial election.
- 57 An initiative to amend the Constitution may be proposed by a
- 58 petition signed over a twelve-month period by qualified electors
- 59 equal in number to at least \star \star fifteen percent (15%) of the
- 00 votes for all candidates for * * * President of the United States
- 61 in the last * * * presidential election. The qualified electors
- 62 signing the initiative petition shall include their full printed
- 63 name, signature, home address and county of residence. The
- 64 signatures of the qualified electors from any congressional
- 65 district shall not exceed * * * the total number of signatures
- 66 required to qualify an initiative petition for placement upon the
- 67 ballot divided by the number of congressional districts in
- 68 existence on the day the petition is filed. If an initiative
- 69 petition contains signatures from a single congressional district
- 70 which exceed * * * the total number of required signatures, the
- 71 excess number of signatures from that congressional district shall
- 72 not be considered by the Secretary of State in determining whether
- 73 the petition qualifies for placement on the ballot.

74	(4) Every such petition shall include the full text of the
75	measure so proposed, and the petition shall be filed with the
76	Secretary of State not less than four (4) months before the
77	election at which they are to be voted upon. The Secretary of
78	State, with the advice and consent of the Attorney General, shall
79	determine whether or not the petition is properly written as a
80	statutory amendment or a constitutional amendment and shall
81	certify the initiative.
82	(***5) The sponsor of an initiative shall identify in th

- (***<u>5</u>) The sponsor of an initiative shall identify in the text of the initiative the amount and source of revenue required to implement the initiative. If the initiative requires a reduction in any source of government revenue, or a reallocation of funding from currently funded programs, the sponsor shall identify in the text of the initiative the program or programs whose funding must be reduced or eliminated to implement the initiative. Compliance with this requirement shall not be a violation of the subject matter requirements of this section of the Constitution.
- 92 (***6) Only one (1) proposal of law and matters properly
 93 connected therewith shall be contained in an initiative petition
 94 to enable the electors to vote on that proposal separately.
- 95 (* * $\frac{*}{2}$) The initiative process shall not be used:
- 96 (a) For the proposal, modification or repeal of any 97 portion of the Bill of Rights of this Constitution;

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98	(b)	To amen	d or r	epeal any	law or	any pro	vision o	of	the
99	Constitution	relating	to the	Mississi	ppi Publ	lic Empl	oyees'		

100 Retirement System;

- 101 (c) To amend or repeal the constitutional guarantee
 102 that the right of any person to work shall not be denied or
 103 abridged on account of membership or nonmembership in any labor
 104 union or organization; or
- 105 (d) To modify the initiative process for proposing 106 amendments to this Constitution.
- 107 (* * *8) The Secretary of State shall file with the Clerk 108 of the House and the Secretary of the Senate the complete text of 109 the certified initiative on the first day of the regular session. 110 A constitutional initiative may be adopted by a majority vote of each house of the Legislature. If the initiative is adopted, 111 amended or rejected by the Legislature; or if no action is taken 112 113 within four (4) months of the date that the initiative is filed 114 with the Legislature, the Secretary of State shall place the initiative on the ballot for the next statewide general election. 115
- The Chief Legislative Budget Officer shall prepare a fiscal analysis of each initiative and each legislative alternative. A summary of each fiscal analysis shall appear on the ballot.
- 119 (****9) If the Legislature amends an initiative, the 120 amended version and the original initiative shall be submitted to 121 the electors. An initiative or legislative alternative must 122 receive a majority of the votes thereon and not less than forty

percent (40%) of the total votes cast at the election at which the
measure was submitted to be approved. If conflicting initiatives
or legislative alternatives are approved at the same election, the
initiative or legislative alternative receiving the highest number
of affirmative votes shall prevail.

128 (* * *10) If an initiative measure proposed to the 129 Legislature has been rejected by the Legislature and an 130 alternative measure is passed by the Legislature in lieu thereof, 131 the ballot titles of both such measures shall be so printed on the 132 official ballots that a voter can express separately two (2) 133 preferences: first, by voting for the approval of either measure 134 or against both measures, and, secondly, by voting for one (1) 135 measure or the other measure. If the majority of those voting on 136 the first issue is against both measures, then both measures fail, 137 but in that case the votes on the second issue nevertheless shall 138 be carefully counted and made public. If a majority voting on the 139 first issue is for the approval of either measure, then the measure receiving a majority of the votes on the second issue and 140 141 also receiving not less than forty percent (40%) of the total 142 votes cast at the election at which the measure was submitted for 143 approval shall be law. Any person who votes for the ratification 144 of either measure on the first issue must vote for one (1) of the measures on the second issue in order for the ballot to be valid. 145 Any person who votes against both measures on the first issue may 146 147 vote but shall not be required to vote for any of the measures on

148	the second issue in order for the ballot to be valid.
149	Substantially the following form shall be * * * $\underline{\text{in}}$ compliance with
150	this subsection:
151	INITIATED BY PETITION AND ALTERNATIVE BY LEGISLATURE
152	Initiative Measure No, entitled (here insert the
153	ballot title of the initiative measure).
154	Alternative Measure No A, entitled (here insert
155	the ballot title of the alternative measure).
156	VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH:
157	FOR APPROVAL OF EITHER Initiative No
158	OR Alternative No A ()
159	AGAINST Both Initiative No
160	AND Alternative No A ()
161	AND VOTE FOR ONE
162	FOR Initiative Measure No ()
163	FOR Alternative Measure No A ()
164	(* * ± 11) No more than five (5) initiative proposals shall
165	be submitted to the voters on a single ballot, and the first five
166	(5) initiative proposals submitted to the Secretary of State with
167	sufficient petitions shall be the proposals which are submitted to
168	the voters. The sufficiency of petitions shall be decided in the
169	first instance by the Secretary of State, subject to review by the
170	Supreme Court of the state, which shall have original and
171	exclusive jurisdiction over all such cases.

172 (* * * $\underline{12}$) An initiative approved by the electors shall take 173 effect thirty (30) days from the date of the official declaration 174 of the vote by the Secretary of State, unless the measure provides 175 otherwise.

(***14) The Legislature shall provide by law the manner in which initiative petitions shall be circulated, presented and certified. To prevent signature fraud and to maintain the integrity of the initiative process the state has a compelling interest in insuring that no person shall circulate an initiative petition or obtain signatures on an initiative petition unless the person is a resident of this state at the time of circulation. For the purposes of this subsection the term "resident" means a person who is domiciled in Mississippi as evidenced by an intent to maintain a principal dwelling place in Mississippi indefinitely and to return to Mississippi if temporarily absent, coupled with an act or acts consistent with that intent. Every person who circulates an initiative petition shall print and sign his name on each page of an initiative petition, or * * * on a separate page attached to each page, certifying that he was a resident of this

197 state at the time of circulating the petition. The Secretary of 198 State shall refuse to accept for filing any page of an initiative petition upon which the signatures appearing thereon were obtained 199 200 by a person who was not a resident of this state at the time of 201 circulating the petition, and an initiative measure shall not be 202 placed on the ballot if the Secretary of State determines that 203 without such signatures the petition clearly bears an insufficient 204 number of signatures. The provisions of this subsection 205 (* * *14) shall be applicable to all initiative measures that 206 have not been placed on the ballot at the time this proposed 207 amendment is ratified by the electorate.

208 (* * $\frac{15}{15}$) The Legislature may enact laws to carry out the 209 provisions of this section but shall in no way restrict or impair 210 the provisions of this section or the powers herein reserved to 211 the people.

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday of November 2023, as provided by Section 273 of the Constitution and by general law.

BE IT FURTHER RESOLVED, That the explanation of this proposed amendment for the ballot shall read as follows: "This proposed amendment reinstates the citizen initiative procedure declared invalid by the Mississippi Supreme Court, provides an initiative process to amend the Mississippi statutes requiring 12% of the

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222	votes cast in the latest gubernatorial election, provides an
223	initiative process to amend the Mississippi Constitution requiring
224	15% of the votes cast in the latest presidential election,
225	conforms the pro rata signature requirements of congressional
226	districts for initiative petitions to the current number of
227	congressional districts, prescribes signature requirements to
228	include home address and county of residence, and provides that an
229	initiative proposal shall only address one subject."