By: Senator(s) Hickman

To: Local and Private

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 3141

- AN ACT TO AMEND CHAPTER 948, LOCAL AND PRIVATE LAWS OF 2014, TO AUTHORIZE THE BOARD OF SUPERVISORS OF KEMPER COUNTY,
- 3 MISSISSIPPI, TO EXPAND THE SCOPE OF AUTHORITY OF THE KEMPER COUNTY
- 4 GAS DISTRICT TO BECOME A COUNTY UTILITY DISTRICT WITH THE
- 5 AUTHORITY TO ADMINISTER ADDITIONAL PUBLIC UTILITY SERVICES,
- 6 INCLUDING, BUT NOT LIMITED TO, THE PROVISION OF DRINKING WATER; TO
- 7 REVISE THE NAME OF THE KEMPER COUNTY GAS DISTRICT TO BE THE KEMPER
- 8 COUNTY UTILITY DISTRICT; AND FOR RELATED PURPOSES.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 10 **SECTION 1.** The Board of Supervisors of Kemper County is
- 11 authorized, in their discretion, to expand the scope of authority
- 12 of the Kemper County Gas District to become the Kemper County
- 13 Utility District and provide additional public utility services,
- 14 including, but not limited to, the provision of drinking water,
- 15 storm water, wastewater, and sewerage.
- 16 **SECTION 2.** Chapter 948, Local and Private Laws of 2014, is
- 17 amended as follows:
- 18 Section 1. The Board of Supervisors of Kemper County,
- 19 Mississippi, is authorized to create and participate in the
- 20 "Kemper County * * * Utility District."

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Section 2. The Kemper County * * * <u>Utility</u> District shall be activated by resolution duly adopted and entered on the minutes of
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- 23 the Board of Supervisors of Kemper County, Mississippi. The
- 24 district shall be composed of all of Kemper County, Mississippi,
- 25 less and except any areas that are certificated prior to the
- 26 effective date of this act. The district shall not provide the
- 27 same utility service in an area where an entity holding a
- 28 <u>certificate of public convenience and necessity issued by the</u>
- 29 Public Service Commission is already actively providing this
- 30 service, nor where an entity obtains a new certificate of public
- 31 convenience and necessity from the Public Service Commission after
- 32 the effective date of this act. The Kemper County * * * Utility
- 33 District shall, upon the request of any natural gas operator,
- 34 release from the district any areas for which the natural gas
- 35 operator has been issued a certificate of public convenience and
- 36 necessity by the Mississippi Public Service Commission after the
- 37 effective date of this act.
- 38 Section 3. The Kemper County * * * Utility District shall be
- 39 and is declared to be a valid political subdivision of the State
- 40 of Mississippi, with the power to sue and be sued and to contract
- 41 and be contracted with.
- 42 Section 4. It is found and declared that the * * * purpose
- 43 of creating the Kemper County Utility District is to provide \star * \star
- 44 new utility services, including, but not limited to, natural gas
- 45 and drinking water, to and within the area described in Section 2

- of this act as economically feasible, to enable existing utility
- 47 service providers to improve service within Kemper County by
- 48 facilitating cooperation between them and administering projects
- 49 of mutual benefit, to provide a path for voluntary consolidation
- 50 of existing rural utility systems and to provide ways and means to
- 51 carry out and accomplish * * * these purposes, thereby benefiting
- 52 and making more valuable the lands in the district and preserving
- 53 and promoting the health, safety and convenience of the
- 54 businesses, industrial sites and other residents of the district.
- 55 In order to carry out and render effective * * * these purposes
- 56 the courts of this state shall construe this act as an exercise by
- 57 the Legislature of all the power appertaining to it, necessary for
- 58 the benefit of the health, safety and convenience of the
- 59 businesses, industrial sites and other residents of the district;
- 60 and the necessity in the public interest of the state at large for
- 61 the provision of this act are declared as a matter of legislative
- 62 determination. All the terms and provisions of this act are to be
- 63 liberally construed to effectuate the purposes set forth in this
- 64 act and all powers required to accomplish the purposes of this act
- 65 are granted and conferred, including the power to employ staff and
- 66 other personnel, including consultants, engineers and attorneys at
- 67 such reasonable compensation as the board of commissioners
- 68 determines.
- 69 Section 5. (1) (a) From and after the effective date of
- 70 this act, the powers of the \star \star \star Utility District shall be vested

- 71 in and exercised by an interim board of commissioners which shall
- 72 consist of six (6) members to be appointed by the Board of
- 73 Supervisors of Kemper County. The terms of office of the members
- 74 appointed by the board of supervisors shall expire upon completion
- 75 of the construction of the district's natural gas transmission and
- 76 distribution system and the selection of resident members of the
- 77 board as provided in subsection (2) of this section.
- 78 (b) The resident members of the board to serve after
- 79 the initial appointees' terms have expired shall be selected in
- 80 the manner prescribed in subsection (2) of this section.
- 81 (2) Promptly upon the commencement of natural gas service by
- 82 the district to not less than one hundred (100) individually
- 83 billed users, the commissioners shall give notice to each
- 84 individually billed user of any of the district's utility services
- 85 of an initial election to be held at a time not less than thirty
- 86 (30) days nor more than sixty (60) days from such date. The
- 87 notice shall state the time, place and manner in which the users
- 88 may vote upon the selection of subsequent resident members of the
- 89 board to serve terms of one (1), two (2) and three (3) years,
- 90 respectively, by ballot of all users of the district. Such
- 91 election shall be held in a manner and according to procedures to
- 92 be established by rules and regulations adopted by the board of
- 93 commissioners before the giving of notice of such election, and a
- 94 printed copy of such rules and regulations shall accompany the
- 95 notice to be forwarded by regular mail to the users.

96 Rules and regulations for the conduct of the election shall 97 provide for a method of nomination of commissioners, notice of such nominations to be provided to users not less than thirty (30) 98 days before the date upon which the election is to be held, along 99 with a method of balloting by mail as well as personal attendance 100 101 at the time and place of election, a method of balloting by proxy 102 vote, and a method of making additional nominations by users in 103 addition to any nominations proposed by the board of 104 commissioners. The time of the election shall be fixed between 105 the hours of 10:00 a.m. and 7:00 p.m. on a day of the week other 106 than Sunday.

107 In this and all succeeding elections, each user of the 108 district shall have one (1) vote; provided that when a billing is 109 made to more than one (1) person at a single location, each such person shall be limited to casting a pro rata share of the one (1) 110 111 vote to which the billing location is entitled.

Subsequent to the initial election, there shall be held an election annually on a date and in a manner substantially conforming to the initial election, except that in each annual election following the initial election, commissioners shall be elected to terms of three (3) years.

117 (3) Vacancies in the office of commissioner during the interim period shall be filled by the Board of Supervisors of 118 119 Kemper County and, following the holding of the initial election,

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	120	shall	be	filled	for	the	unexpired	term	by	the	remaining
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- 121 commissioners.
- 122 Section 6. (1)In addition to any other powers granted
- 123 under any other provision of law, the board of commissioners
- 124 shall:
- 125 (a) Have the power to make such rules and regulations
- 126 as it deems necessary to the operation of the district and the
- 127 subsequent election of commissioners;
- 128 Possess all necessary power and authority to (b)
- 129 construct, acquire, improve, enlarge, operate, maintain, dispose
- 130 of, administer and manage a natural gas transmission and
- 131 distribution system, drinking water facilities, storm water
- 132 facilities, and wastewater and sewer facilities, including, but
- 133 not limited to:
- 134 The authority to contract with public or (i)
- 135 private entities for the operation, management and administration
- 136 of the system;
- 137 The authority to apply for, contract for, and
- 138 accept money and property from any source, public or private,
- 139 including, but not limited to, in lieu payments, grants and loans
- 140 from federal and state agencies, government appropriations, gifts,

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- 141 trades and donations;
- 142 (iii) The authority to enter into franchise
- 143 agreements;



144	(iv) The authority to require the necessary
145	relocation or rerouting of water lines, storm drain lines, sewer
146	lines, telecommunications lines, or electric power lines, and to
147	require the anchoring or other protection of any of these lines,
148	provided fair compensation is first paid to the owners or an
149	agreement is made with such owners regarding the payment of the
150	cost of such relocation, and to acquire easements or rights-of-way
151	for such relocation or rerouting, and to convey the same to the
152	owners of the property being relocated or rerouted in connection
153	with the purposes of this act;
154	(v) The authority to acquire, in the district's
155	name, by purchase on any terms and conditions and in any manner as
156	it may deem proper, including by eminent domain through action of
157	the Kemper County Board of Supervisors, property for public use,
158	or by gift, grant, or lease, real property or easements therein,
159	franchises and personal property necessary or convenient for its
160	corporate purposes; provided, however, that eminent domain shall
161	not be used to acquire any system operating under a certificate of
162	public convenience and necessity issued by the Mississippi Public
163	Service Commission or operated by a municipality;
164	(vi) The authority to establish and maintain
165	rates, fees, assessments and any other charges for services and
166	the use of facilities within the control of the district, and from
167	time to time, to adjust such rates, fees, assessments and other
168	charges to the end that the revenues therefrom will be sufficient

- 169 at all times to pay the expenses of operating and maintaining the
- 170 facilities and meeting all obligations under any contract, loan,
- 171 or bond;
- 172 (vii) The authority to acquire insurance for the
- 173 district's facilities and all property, real or personal; and
- 174 Have the authority to issue revenue bonds to
- finance the construction of * * * utility facilities as provided 175
- 176 in this act.
- 177 The board may enter into a lease-purchase agreement for (2)
- the construction and ultimate acquisition of * * * utility 178
- facilities. If the * * * facilities are subject to a 179
- 180 lease-purchase agreement with the board, * * * they shall be
- 181 considered * * * publicly owned * * * facilities and exempt from
- 182 the assessment and levy of ad valorem taxes.
- Except as otherwise provided in this act, all powers 183
- 184 with respect to * * * utility facilities granted to municipalities
- 185 of this state by Sections 21-27-11 through * * * 21-27-75,
- 186 Mississippi Code of 1972, including the issuance of revenue bonds,
- 187 are conferred upon and may be exercised within the district by the
- 188 board as if the system and financing thereof as provided in this
- 189 act were done pursuant to such sections.
- 190 The district shall have the right to use any streets,
- alleys, public ways and public places within its boundaries in 191
- 192 conjunction with the provision of utility services.

193	(5) The district shall have the authority to maintain office
194	space at such place or places within Kemper County as it may
195	determine.
196	(6) The district shall have the authority to make and
197	enforce, and from time to time amend and repeal, any bylaws,
198	ordinances, rules and regulations necessary for the management of
199	its business affairs and for the administration of its facilities.
200	(7) The district shall have the authority to adopt an
201	official seal and to alter the seal at its will and pleasure.
202	Section 7. For the purposes of Section 77-3-1, Mississippi
203	Code of 1972, * * * any utility facilities of the district shall
204	be deemed to be a municipal * * * $\frac{1}{2}$ utility system not subject to
205	the jurisdiction of the Mississippi Public Service Commission,
206	except as otherwise provided by Section 77-3-1, Mississippi Code
207	of 1972, and in this act.
208	Section 8. (1) Notwithstanding the provisions of Sections
209	77-3-21 and 77-3-23, Mississippi Code of 1972, the certificate of
210	public convenience and necessity held by any public agency,
211	district, public utility or other person authorized by law to
212	provide utility services may be canceled and its powers, duties
213	and responsibilities transferred to the Kemper County Utility
214	District in the manner provided by this section.
215	(2) Any entity described in subsection (1) of this section
216	desiring to have its certificate of public convenience and
217	necessity canceled and its powers, duties and responsibilities

218	transferred to the district shall make a determination to that
219	effect on its official minutes and in accordance with its bylaws
220	if a public entity, or by affidavit if not a public entity, and
221	transmit such determination to the district. The entity shall
222	also provide written approval from a lending institution for the
223	transfer of any assets or debts from the entity to the district.
224	(3) Upon receipt of the document evidencing such
225	determination from an entity to transfer its powers, duties and
226	responsibilities to the district, the district shall by resolution
227	declare whether it is willing and able to accept such transfer
228	from the entity.
229	(4) Upon completion of the requirements of subsections (2)
230	and (3) of this section and agreement by both parties to the
231	transfer, the holder of the certificate of public convenience and
232	necessity and the district shall jointly petition the Public
233	Service Commission to cancel the certificate of public convenience
234	and necessity. After review of the petition and any other
235	evidence as the Public Service Commission deems necessary, the
236	commission may issue an order canceling the certificate and
237	transferring to the district the powers, duties and
238	responsibilities granted by the certificate, including all assets
239	and debts of the transferor petitioner related to such
240	certificated services, real or personal, or both, if it finds
241	action is in the public interest.

242	Section 9. (1) If any system of a municipality, public
243	agency or person becomes subject to the jurisdiction of the
244	district, this act shall not impair, invalidate or abrogate any
245	liens, bonds or other certificates of indebtedness related to
246	utility facilities and systems incurred prior to becoming subject
247	to the jurisdiction of the district.
248	(2) The authority may do and perform any and all acts
249	necessary, convenient or desirable to ensure the payment,
250	redemption or satisfaction of such liens, bonds or other
251	certificates of indebtedness.
252	Section * * * $\frac{10}{10}$. The amount of revenue bonds authorized to
253	be issued shall not exceed an aggregate of Ten Million Dollars
254	(\$10,000,000.00).
255	Section * * * $\frac{11}{10}$. The board of commissioners shall have full
256	power and authority to issue all bonds of the district, but before
257	issuing any bonds, the commission shall adopt a resolution
258	declaring its intention so to do, stating the amount of the bonds
259	proposed to be issued and the date upon which the commission
260	proposes to direct the issuance of such bonds. Such resolution
261	shall be published once a week for at least three (3) consecutive
262	weeks in at least one (1) newspaper qualified under the provisions
263	of Section 13-3-31, Mississippi Code of 1972, in the county or
264	counties in which the district lies and having a general
265	circulation in the district which lies in such county or counties

The first publication of such resolution shall be made not less

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267 than twenty-one (21) days before the date fixed in the resolution for the issuance of the bonds, and the last publication shall be 268 269 made not more than seven (7) days before such date. If ten 270 percent (10%) of the users of the district file a written protest 271 against the issuance of the bonds on or before the date specified 272 in the resolution, then an election on the question of the 273 issuance of the bonds shall be called and held in the manner to be 274 provided by the commission by rules and regulations promulgated 275 before the adoption of the resolution declaring the commission's 276 intention to issue the bonds. 277 Section * * * 12. Any revenue bonds issued under the 278 provisions of this act may be submitted to validation under the 279 provisions of Sections 31-13-1 through 31-13-11, Mississippi Code 280 of 1972.

281 Section 13. Any person aggrieved by any final decision or 282 action of the district may appeal to the Kemper County Board of 283 Supervisors within thirty (30) days of the final decision or 284 action. Any appeal to the Kemper County Board of Supervisors 285 shall be based upon the record before the authority. The Kemper 286 County Board of Supervisors may approve, modify or deny the 287 decision or action of the district and shall issue a written order 288 setting forth its final decision. Any person aggrieved by any 289 final decision or action of the Kemper County Board of Supervisors 290 may appeal in accordance with Section 11-51-75, Mississippi Code 291 of 1972.

292	Section 14. In its sole discretion, at any time and for any
293	reason, the Kemper County Board of Supervisors may, with thirty
294	(30) days of advance notice and by resolution adopted with
295	supermajority vote, dissolve the Board of Commissioners of the
296	Kemper County Utility District and assume full operational control
297	of the district. For the purposes of this section, "supermajority
298	vote" shall mean four (4) of the (5) county supervisors.
299	Section * * * $\frac{15}{15}$. If any provision of this act is held to be
300	invalid by any court of competent jurisdiction, the remainder of
301	this act shall not be affected thereby.
302	SECTION 3. This act shall take effect and be in force from
303	and after its passage.