MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Hickman

To: Local and Private

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 3141

1 AN ACT TO AMEND CHAPTER 948, LOCAL AND PRIVATE LAWS OF 2014, 2 TO AUTHORIZE THE BOARD OF SUPERVISORS OF KEMPER COUNTY, 3 MISSISSIPPI, TO EXPAND THE SCOPE OF AUTHORITY OF THE KEMPER COUNTY 4 GAS DISTRICT TO BECOME A COUNTY UTILITY DISTRICT WITH THE 5 AUTHORITY TO ADMINISTER ADDITIONAL PUBLIC UTILITY SERVICES, 6 INCLUDING, BUT NOT LIMITED TO, THE PROVISION OF DRINKING WATER; TO 7 REVISE THE NAME OF THE KEMPER COUNTY GAS DISTRICT TO BE THE KEMPER 8 COUNTY UTILITY DISTRICT; AND FOR RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

10 **SECTION 1.** The Board of Supervisors of Kemper County is

11 authorized, in their discretion, to expand the scope of authority

12 of the Kemper County Gas District to become the Kemper County

13 Utility District and provide additional public utility services,

14 including, but not limited to, the provision of drinking water,

15 storm water, wastewater, and sewerage.

16 SECTION 2. Chapter 948, Local and Private Laws of 2014, is 17 amended as follows:

Section 1. The Board of Supervisors of Kemper County, Mississippi, is authorized to create and participate in the "Kemper County * * * Utility District." 21 Section 2. The Kemper County * * * Utility District shall be 22 activated by resolution duly adopted and entered on the minutes of the Board of Supervisors of Kemper County, Mississippi. 23 The 24 district shall be composed of all of Kemper County, Mississippi, 25 less and except any areas that are certificated prior to the 26 effective date of this act. The district shall not provide the 27 same utility service in an area where an entity holding a 28 certificate of public convenience and necessity issued by the 29 Public Service Commission is already actively providing this 30 service, nor where an entity obtains a new certificate of public convenience and necessity from the Public Service Commission after 31 the effective date of this act. The Kemper County * * * Utility 32 33 District shall, upon the request of any natural gas operator, release from the district any areas for which the natural gas 34 operator has been issued a certificate of public convenience and 35 36 necessity by the Mississippi Public Service Commission after the 37 effective date of this act.

38 Section 3. The Kemper County *** * *** <u>Utility</u> District shall be 39 and is declared to be a valid political subdivision of the State 40 of Mississippi, with the power to sue and be sued and to contract 41 and be contracted with.

Section 4. It is found and declared that the *** * *** purpose of creating the <u>Kemper County Utility</u> District is to provide *** * *** <u>new utility</u> services, including, but not limited to, natural gas and drinking water, to and within the area described in Section 2

S. B. No. 3141 **~ OFFICIAL ~** 23/SS08/R1355CS.1 PAGE 2 46 of this act as economically feasible, to enable existing utility 47 service providers to improve service within Kemper County by facilitating cooperation between them and administering projects 48 of mutual benefit, to provide a path for voluntary consolidation 49 50 of existing rural utility systems and to provide ways and means to 51 carry out and accomplish * * * these purposes, thereby benefiting and making more valuable the lands in the district and preserving 52 53 and promoting the health, safety and convenience of the 54 businesses, industrial sites and other residents of the district. In order to carry out and render effective *** * *** these purposes 55 the courts of this state shall construe this act as an exercise by 56 57 the Legislature of all the power appertaining to it, necessary for 58 the benefit of the health, safety and convenience of the 59 businesses, industrial sites and other residents of the district; and the necessity in the public interest of the state at large for 60 61 the provision of this act are declared as a matter of legislative 62 determination. All the terms and provisions of this act are to be liberally construed to effectuate the purposes set forth in this 63 64 act and all powers required to accomplish the purposes of this act 65 are granted and conferred, including the power to employ staff and 66 other personnel, including consultants, engineers and attorneys at 67 such reasonable compensation as the board of commissioners 68 determines.

69 Section 5. (1) (a) From and after the effective date of 70 this act, the powers of the *** * *** Utility District shall be vested

S. B. No. 3141 **Constant of Constant States of Cons**

in and exercised by an interim board of commissioners which shall consist of six (6) members to be appointed by the Board of Supervisors of Kemper County. The terms of office of the members appointed by the board of supervisors shall expire upon completion of the construction of the district's natural gas transmission and distribution system and the selection of resident members of the board as provided in subsection (2) of this section.

(b) The resident members of the board to serve after
the initial appointees' terms have expired shall be selected in
the manner prescribed in subsection (2) of this section.

81 (2) Promptly upon the commencement of natural gas service by the district to not less than one hundred (100) individually 82 83 billed users, the commissioners shall give notice to each 84 individually billed user of any of the district's utility services of an initial election to be held at a time not less than thirty 85 86 (30) days nor more than sixty (60) days from such date. The 87 notice shall state the time, place and manner in which the users may vote upon the selection of subsequent resident members of the 88 89 board to serve terms of one (1), two (2) and three (3) years, 90 respectively, by ballot of all users of the district. Such 91 election shall be held in a manner and according to procedures to 92 be established by rules and regulations adopted by the board of commissioners before the giving of notice of such election, and a 93 94 printed copy of such rules and regulations shall accompany the notice to be forwarded by regular mail to the users. 95

S. B. No. 3141 ~ OFFICIAL ~ 23/SS08/R1355CS.1 PAGE 4

96 Rules and regulations for the conduct of the election shall 97 provide for a method of nomination of commissioners, notice of such nominations to be provided to users not less than thirty (30) 98 days before the date upon which the election is to be held, along 99 with a method of balloting by mail as well as personal attendance 100 101 at the time and place of election, a method of balloting by proxy 102 vote, and a method of making additional nominations by users in 103 addition to any nominations proposed by the board of 104 commissioners. The time of the election shall be fixed between 105 the hours of 10:00 a.m. and 7:00 p.m. on a day of the week other 106 than Sunday.

In this and all succeeding elections, each user of the district shall have one (1) vote; provided that when a billing is made to more than one (1) person at a single location, each such person shall be limited to casting a pro rata share of the one (1) vote to which the billing location is entitled.

Subsequent to the initial election, there shall be held an election annually on a date and in a manner substantially conforming to the initial election, except that in each annual election following the initial election, commissioners shall be elected to terms of three (3) years.

(3) Vacancies in the office of commissioner during the interim period shall be filled by the Board of Supervisors of Kemper County and, following the holding of the initial election, 120 shall be filled for the unexpired term by the remaining 121 commissioners.

122 Section 6. (1) <u>In addition to any other powers granted</u> 123 <u>under any other provision of law,</u> the board of commissioners 124 shall:

(a) Have the power to make such rules and regulations
as it deems necessary to the operation of the district and the
subsequent election of commissioners;

(b) Possess all necessary power and authority to
construct, acquire, improve, enlarge, operate, maintain, dispose
of, administer and manage a natural gas transmission and
distribution system, drinking water facilities, storm water
<u>facilities, and wastewater and sewer facilities, including, but</u>
not limited to:

(i) The authority to contract with public or
private entities for the operation, management and administration
of the system;

137 (ii) The authority to <u>apply for, contract for, and</u>
138 accept money <u>and property</u> from any source, <u>public or private,</u>
139 including, but not limited to, in lieu payments, grants and loans
140 from federal and state agencies, <u>government appropriations, gifts,</u>
141 <u>trades and donations;</u>

142 (iii) The authority to enter into franchise 143 agreements;

S. B. No. 3141 **~ OFFICIAL ~** 23/SS08/R1355CS.1 PAGE 6

144	(iv) The authority to require the necessary
145	relocation or rerouting of water lines, storm drain lines, sewer
146	lines, telecommunications lines, or electric power lines, and to
147	require the anchoring or other protection of any of these lines,
148	provided fair compensation is first paid to the owners or an
149	agreement is made with such owners regarding the payment of the
150	cost of such relocation, and to acquire easements or rights-of-way
151	for such relocation or rerouting, and to convey the same to the
152	owners of the property being relocated or rerouted in connection
153	with the purposes of this act;
154	(v) The authority to acquire, in the district's
155	name, by purchase on any terms and conditions and in any manner as
156	it may deem proper, including by eminent domain through action of
157	the Kemper County Board of Supervisors, property for public use,
158	or by gift, grant, or lease, real property or easements therein,
159	franchises and personal property necessary or convenient for its
160	corporate purposes; provided, however, that eminent domain shall
161	not be used to acquire any system operating under a certificate of
162	public convenience and necessity issued by the Mississippi Public
163	Service Commission or operated by a municipality;
164	(vi) The authority to establish and maintain
165	rates, fees, assessments and any other charges for services and
166	the use of facilities within the control of the district, and from
167	time to time, to adjust such rates, fees, assessments and other
168	charges to the end that the revenues therefrom will be sufficient
	S. B. No. 3141 ***********************************

23/SS08/R1355CS.1 PAGE 7

169 at all times to pay the expenses of operating and maintaining the 170 facilities and meeting all obligations under any contract, loan, 171 or bond;

172 (vii) The authority to acquire insurance for the 173 district's facilities and all property, real or personal; and

(c) Have the authority to issue revenue bonds to finance the construction of * * * <u>utility facilities</u> as provided in this act.

(2) The board may enter into a lease-purchase agreement for the construction and ultimate acquisition of * * * <u>utility</u> <u>facilities</u>. If the * * <u>facilities are</u> subject to a lease-purchase agreement with the board, * * <u>they</u> shall be considered * * publicly owned * * <u>facilities</u> and exempt from the assessment and levy of ad valorem taxes.

(3) Except as otherwise provided in this act, all powers
with respect to * * * <u>utility facilities</u> granted to municipalities
of this state by Sections 21-27-11 through * * * <u>21-27-75</u>,
Mississippi Code of 1972, including the issuance of revenue bonds,
are conferred upon and may be exercised within the district by the
board as if the system and financing thereof as provided in this
act were done pursuant to such sections.

190 (4) The district shall have the right to use any streets,
191 alleys, public ways and public places within its boundaries in
192 conjunction with the provision of utility services.

S. B. No. 3141 **Constant Constant Const**

193 (5) The district shall have the authority to maintain office 194 space at such place or places within Kemper County as it may 195 determine. 196 (6) The district shall have the authority to make and 197 enforce, and from time to time amend and repeal, any bylaws, 198 ordinances, rules and regulations necessary for the management of 199 its business affairs and for the administration of its facilities. 200 (7) The district shall have the authority to adopt an 201 official seal and to alter the seal at its will and pleasure. 202 Section 7. For the purposes of Section 77-3-1, Mississippi 203 Code of 1972, * * * any utility facilities of the district shall 204 be deemed to be a municipal * * * utility system not subject to 205 the jurisdiction of the Mississippi Public Service Commission, 206 except as otherwise provided by Section 77-3-1, Mississippi Code 207 of 1972, and in this act. 208 Section 8. (1) Notwithstanding the provisions of Sections 209 77-3-21 and 77-3-23, Mississippi Code of 1972, the certificate of 210 public convenience and necessity held by any public agency, 211 district, public utility or other person authorized by law to 212 provide utility services may be canceled and its powers, duties 213 and responsibilities transferred to the Kemper County Utility 214 District in the manner provided by this section. 215 (2) Any entity described in subsection (1) of this section 216 desiring to have its certificate of public convenience and 217 necessity canceled and its powers, duties and responsibilities

218 transferred to the district shall make a determination to that 219 effect on its official minutes and in accordance with its bylaws 220 if a public entity, or by affidavit if not a public entity, and 221 transmit such determination to the district. The entity shall 222 also provide written approval from a lending institution for the 223 transfer of any assets or debts from the entity to the district. 224 (3) Upon receipt of the document evidencing such 225 determination from an entity to transfer its powers, duties and 226 responsibilities to the district, the district shall by resolution 227 declare whether it is willing and able to accept such transfer 228 from the entity. 229 (4) Upon completion of the requirements of subsections (2) 230 and (3) of this section and agreement by both parties to the 231 transfer, the holder of the certificate of public convenience and necessity and the district shall jointly petition the Public 232 233 Service Commission to cancel the certificate of public convenience 234 and necessity. After review of the petition and any other 235 evidence as the Public Service Commission deems necessary, the 236 commission may issue an order canceling the certificate and 237 transferring to the district the powers, duties and 238 responsibilities granted by the certificate, including all assets 239 and debts of the transferor petitioner related to such 240 certificated services, real or personal, or both, if it finds 241 action is in the public interest.

242 Section 9. (1) If any system of a municipality, public 243 agency or person becomes subject to the jurisdiction of the 244 district, this act shall not impair, invalidate or abrogate any liens, bonds or other certificates of indebtedness related to 245 246 utility facilities and systems incurred prior to becoming subject 247 to the jurisdiction of the district. 248 (2) The authority may do and perform any and all acts 249 necessary, convenient or desirable to ensure the payment, 250 redemption or satisfaction of such liens, bonds or other 251 certificates of indebtedness.

252 Section *** * *** <u>10</u>. The amount of revenue bonds authorized to 253 be issued shall not exceed an aggregate of Ten Million Dollars 254 (\$10,000,000.00).

255 Section * * * 11. The board of commissioners shall have full 256 power and authority to issue all bonds of the district, but before 257 issuing any bonds, the commission shall adopt a resolution 258 declaring its intention so to do, stating the amount of the bonds 259 proposed to be issued and the date upon which the commission 260 proposes to direct the issuance of such bonds. Such resolution 261 shall be published once a week for at least three (3) consecutive 262 weeks in at least one (1) newspaper qualified under the provisions of Section 13-3-31, Mississippi Code of 1972, in the county or 263 264 counties in which the district lies and having a general 265 circulation in the district which lies in such county or counties. 266 The first publication of such resolution shall be made not less

S. B. No. 3141 ~ OFFICIAL ~ 23/SS08/R1355CS.1 PAGE 11 267 than twenty-one (21) days before the date fixed in the resolution for the issuance of the bonds, and the last publication shall be 268 269 made not more than seven (7) days before such date. If ten 270 percent (10%) of the users of the district file a written protest 271 against the issuance of the bonds on or before the date specified 272 in the resolution, then an election on the question of the 273 issuance of the bonds shall be called and held in the manner to be 274 provided by the commission by rules and regulations promulgated 275 before the adoption of the resolution declaring the commission's 276 intention to issue the bonds.

277 Section * * * 12. Any revenue bonds issued under the 278 provisions of this act may be submitted to validation under the 279 provisions of Sections 31-13-1 through 31-13-11, Mississippi Code 280 of 1972.

281 Section 13. Any person aggrieved by any final decision or 282 action of the district may appeal to the Kemper County Board of 283 Supervisors within thirty (30) days of the final decision or 284 action. Any appeal to the Kemper County Board of Supervisors 285 shall be based upon the record before the authority. The Kemper 286 County Board of Supervisors may approve, modify or deny the 287 decision or action of the district and shall issue a written order 288 setting forth its final decision. Any person aggrieved by any 289 final decision or action of the Kemper County Board of Supervisors 290 may appeal in accordance with Section 11-51-75, Mississippi Code 291 of 1972.

S. B. No. 3141 **Constant of Constant of Co**

292	Section 14. In its sole discretion, at any time and for any
293	reason, the Kemper County Board of Supervisors may, with thirty
294	(30) days of advance notice and by resolution adopted with
295	supermajority vote, dissolve the Board of Commissioners of the
296	Kemper County Utility District and assume full operational control
297	of the district. For the purposes of this section, "supermajority
298	vote" shall mean four (4) of the (5) county supervisors.
299	Section * * * 15 . If any provision of this act is held to be
300	invalid by any court of competent jurisdiction, the remainder of
301	this act shall not be affected thereby.
302	SECTION 3. This act shall take effect and be in force from
303	and after its passage.