MISSISSIPPI LEGISLATURE

By: Senator(s) Whaley

REGULAR SESSION 2023

To: Wildlife, Fisheries and Parks

SENATE BILL NO. 2557

1 AN ACT TO BRING FORWARD SECTIONS 49-39-1, 49-39-3, 49-39-5 2 AND 49-39-7, MISSISSIPPI CODE OF 1972, WHICH CONSTITUTE THE 3 MISSISSIPPI OUTDOOR STEWARDSHIP ACT, FOR THE PURPOSE OF POSSIBLE 4 AMENDMENT; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 5 SECTION 1. Section 49-39-1, Mississippi Code of 1972, is 6 7 brought forward as follows: 8 49-39-1. This chapter shall be known and may be cited as the 9 "Mississippi Outdoor Stewardship Act." 10 SECTION 2. Section 49-39-3, Mississippi Code of 1972, is brought forward as follows: 11 12 49-39-3. For the purposes of this chapter, the following 13 words and phrases shall have the meanings ascribed in this section 14 unless the context clearly indicates otherwise: 15 "Board" means the Board of Trustees of the (a) Mississippi Outdoor Stewardship Trust Fund. 16 17 (b) "Conservation land" means land and water, or 18 interests therein, that are in their undeveloped, natural states 19 or that have been developed only to the extent consistent with, or S. B. No. 2557 ~ OFFICIAL ~ G1/2 23/SS36/R883 PAGE 1 (icj\tb)

20 are restored to be consistent with, at least one (1) of the 21 following environmental values or conservation benefits: 22 Water quality protection for wetlands, rivers, (i) 23 streams or lakes: 24 (ii) Protection of wildlife habitat; 25 (iii) Protection of cultural sites and 26 archeological and historic resources; 27 (iv) Protection of land around Mississippi's 28 military installations to ensure that missions are compatible with 29 surrounding communities and that encroachment on military 30 installations does not impair future missions; 31 Support of economic development through (v)32 conservation projects; 33 (vi) Provision for recreation in the form of archery, boating, hiking, camping, fishing, hunting, running, 34 35 jogging, biking, walking, shooting or similar outdoor activities; 36 or 37 Recruiting or retention of recreation in the (vii) 38 form of archery, boating, hiking, camping, fishing, hunting, 39 running, jogging, biking, walking, shooting or similar outdoor 40 activities. "Nongovernmental entity" means a nonprofit 41 (C) 42 organization with a 501(c)(3) status that is primarily concerned 43 with the protection and conservation of land and natural resources, as evidenced by its organizational documents. 44

S. B. No. 2557 **~ OFFICIAL ~** 23/SS36/R883 PAGE 2 (icj\tb) 45 (d) "Permanently protected conservation areas" means 46 those resources:

Owned by the federal government and dedicated 47 (i) for recreation or conservation or as a natural resource; 48 49 (ii) Owned by the State of Mississippi, or a 50 county or municipality in Mississippi, and dedicated for recreation or conservation or as a natural resource; 51 52 (iii) Owned by the State of Mississippi, or a 53 county or municipality in Mississippi, and subject to: 54 1. A conservation easement ensuring that the 55 property will be maintained in a manner consistent with 56 conservation land; 57 2. Contractual arrangements ensuring that, if 58 the protected status is discontinued on a parcel, such property will be replaced by other conservation land which at the time of 59 60 such replacement is of equal or greater monetary and resource 61 protection value; or 62 3. A permanent restrictive covenant as 63 provided in state law; or 64 (iv) Owned by any person or entity and subject to 65 a conservation easement ensuring that the property will be 66 maintained in a manner consistent with conservation land. "Project proposal" means any application seeking 67 (e) monies from the Mississippi Outdoor Stewardship Trust Fund. 68

S. B. No. 2557 **~ OFFICIAL ~** 23/SS36/R883 PAGE 3 (icj\tb) (f) "Special fund" means the Mississippi Outdoor
Stewardship Trust Fund created in Section 49-39-7.

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(g) "State agency" means any agency, department, commission or institution of the State of Mississippi.

(h) "Working agricultural land" means land area that is either arable, under permanent crops or under permanent pastures. Arable land includes land under temporary crops such as cereals, temporary meadows for mowing or for pasture, land under market or kitchen gardens, and land temporarily fallow.

78 SECTION 3. Section 49-39-5, Mississippi Code of 1972, is
79 brought forward as follows:

49-39-5. (1) There is established the Board of Trustees of
the Mississippi Outdoor Stewardship Trust Fund, which shall
consist of the following members:

(a) Four (4) members appointed by the Governor, one (1)
from each of the congressional districts existing on July 1, 2022;
(b) Three (3) members appointed by the Lieutenant
Governor, one (1) from each of the State Supreme Court districts
existing on July 1, 2022;

(c) The Executive Director of the Mississippi Soil and
Water Conservation Commission, as an ex officio, nonvoting member;
(d) The Executive Director of the Mississippi
Department of Marine Resources, as an ex officio, nonvoting
member;

S. B. No. 2557 23/SS36/R883 PAGE 4 (icj\tb) 93 (e) The Executive Director of the Mississippi
94 Department of Wildlife, Fisheries and Parks, as an ex officio,
95 nonvoting member;

96 (f) The Secretary of State, as an ex officio, nonvoting 97 member;

98 (g) The Commissioner of Agriculture and Commerce, as an 99 ex officio, nonvoting member;

100 (h) The Chairs of the Senate and House Appropriations
101 Committees, as ex officio, nonvoting members;

102 (i) The Chairs of the Senate Finance Committee and
103 House Ways and Means Committee, as ex officio, nonvoting members;
104 and

105 (i) The Chairs of the Senate and House Wildlife, 106 Fisheries and Parks Committees, as ex officio, nonvoting members. 107 One (1) of the members to be appointed by the Governor shall 108 be appointed only after consideration of recommendations for those 109 appointments made by the Speaker of the House of Representatives to the Governor. One (1) of the members to be appointed by the 110 111 Lieutenant Governor shall be appointed only after consideration of 112 recommendations for those appointments made by the Speaker of the 113 House of Representatives to the Lieutenant Governor.

114 (2) The members of the board appointed by the Governor and 115 Lieutenant Governor shall be appointed from the following private 116 sectors: forestry, conservation, agriculture, business, marine 117 resources, hunting or fishing. Such members shall be and shall

S. B. No. 2557 **~ OFFICIAL ~** 23/SS36/R883 PAGE 5 (icj\tb) remain Mississippi residents during their tenure on the board and shall possess a demonstrated knowledge of and commitment to public lands, land conservation and outdoor recreation. These seven (7) appointments shall be subject to the advice and consent of the Mississippi State Senate.

(3) (a) Two (2) persons initially appointed by the Governor and two (2) persons initially appointed by the Lieutenant Governor shall serve terms ending June 30, 2025. The other two (2) persons initially appointed by the Governor and the remaining person initially appointed by the Lieutenant Governor shall serve terms ending June 30, 2026.

After the expiration of the initial terms, each such appointment shall be for a term of four (4) years from the expiration of the previous term.

(b) A majority of the voting members of the board shall constitute a quorum for the conduct of meetings, and all actions of the board shall require a majority vote of the voting members of the board.

(c) The board shall annually elect one (1) voting member to serve as chairman and one (1) voting member to serve as vice chairman. The vice chairman shall act as chairman in the absence or disability of the chairman, or if there is a vacancy in the office of chairman.

141 (4) The members of the board appointed by the Governor and142 Lieutenant Governor shall receive a per diem as provided in

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146 (5) No board member shall use his official position to 147 obtain, or attempt to obtain, pecuniary benefit for himself other 148 than that compensation provided for by law, or to obtain, or 149 attempt to obtain, pecuniary benefit for any relative or any 150 business with which he is associated, as provided in Section 151 25-4-105.

(6) The board shall not approve any funding to any entity of which a voting member of the board is an executive, member or employee.

155 (7) The Department of Finance and Administration shall 156 provide the office space, staff and other support necessary for 157 the board to perform its duties.

158 **SECTION 4.** Section 49-39-7, Mississippi Code of 1972, is 159 brought forward as follows:

160 49 - 39 - 7. (1) There is created in the State Treasury a (a) 161 special fund to be designated the "Mississippi Outdoor Stewardship 162 Trust Fund." The special fund shall consist of monies 163 appropriated by the Legislature. Monies shall be accounted for in 164 such a manner to be termed unobligated funds or obligated funds. 165 Unexpended amounts remaining in the special fund at the end of a 166 fiscal year shall not lapse into the State General Fund, and any investment earnings or interest earned on amounts in the special 167

168 fund shall be deposited to the credit of the special fund; 169 however, any unobligated monies in excess of Twenty Million 170 Dollars (\$20,000,000.00), excluding federal funds, remaining in the special fund at the end of a fiscal year that have not been 171 172 appropriated shall lapse into the State General Fund. Monies in 173 the special fund may be used upon selection by the board. The 174 board and the Department of Finance and Administration may use not more than two percent (2%) of monies in the special fund to defray 175 176 the board's expenses in carrying out its duties under this 177 chapter.

(b) Subject to the provisions of this chapter, monies
in the special fund may be used and expended by the board to
provide funds for grants to counties, municipalities, state
agencies and nongovernmental entities for:

182 (i) Improvement of state park outdoor recreation183 features and trails;

(ii) Acquisition and improvement of parks and
trails by counties and municipalities, if such parks and trails
lie within the jurisdiction of such counties and municipalities;
(iii) Restoration or enhancement projects to
create or improve access to public waters and lands for public
outdoor recreation, conservation education, or the safe use and
enjoyment of permanently protected conservation land;

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191 (iv) Restoration or enhancement on privately owned 192 working agricultural lands and forests that support conservation of soil, water, habitat of fish and wildlife resources; 193 194 Restoration or enhancement of wetlands, native (V) 195 forests, native grasslands and other unique habitats important for 196 Mississippi's fish and wildlife; and 197 (vi) Acquisition of critical areas for the 198 provision or protection of clean water, wildlife, hunting, 199 fishing, military installation buffering or natural resource-based 200 outdoor recreation. Real property may only be acquired under this 201 subparagraph (vi) when the property: 202 Is, at the time of acquisition, being 1. 203 leased by the state as a wildlife management area; 204 Adjoins or is in close proximity to state 2. 205 or federal wildlife management areas or state parks, or would 206 provide better public access to such areas; 207 3. Is identified in a wildlife action plan developed by a state agency; 208 209 Constitutes riparian lands, and its 4. 210 acquisition is for the purpose of protecting any drinking water 211 supply; or 212 5. Surrounds a military base or military 213 installation.

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Acquisition of land under this subparagraph (vi) may not be made through the exercise of any power of eminent domain or any condemnation proceeding.

217 Unless otherwise authorized by the board, a county, (C) 218 municipality, state agency or nongovernmental entity receiving 219 funds for a project under this section must expend the funds for 220 the project within two (2) years after receipt of the funds in 221 order to be eligible to apply for additional funds for the project 222 under this section. If a county, municipality, state agency or nongovernmental entity receiving funds for a project does not 223 expend the funds within two (2) years after receipt of the funds, 224 225 then the county, municipality, state agency or nongovernmental 226 entity must provide an accounting of such unused funds and the 227 reason for failure to expend the funds. If the board determines 228 that the project will not be completed in a timely manner, the 229 county, municipality, state agency or nongovernmental entity must 230 then return any unexpended funds.

(d) Monies in the special fund may not be used,
expended or transferred for any other purpose other than
authorized in this chapter.

(2) (a) The board shall accept applications from counties,
 municipalities, state agencies and nongovernmental entities for
 project proposals eligible for funding under this section. The
 board shall evaluate the proposals received in accordance with
 this chapter.

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S. B. No. 2557 23/SS36/R883 PAGE 10 (icj\tb) (b) A county, municipality, state agency or nongovernmental entity desiring assistance under this section must submit a complete application to the board. The application must include a description of the purpose for which assistance is requested, the type and amount of assistance requested and any other information required by the board.

(c) The board shall require annual independent audits
of all expenditures from the special fund and present those
findings to the Governor, Lieutenant Governor, Speaker of the
House, Chairs of the Senate and House Appropriations Committees,
Chairs of the Senate Finance and House Ways and Means Committees
and Chairs of the Senate and House Wildlife, Fisheries and Parks
Committees.

(d) To be eligible for funding, any nongovernmental entity applicant must submit its most recent audit, disclose any audit deficiencies in the previous five (5) years, submit its certificate of good standing from the Mississippi Secretary of State, and submit a current list of its board members for purposes of conflicts of interest.

(e) For funds to be spent on private land, the applicant must show demonstrably that the project will benefit the public.

(f) Projects that acquire property shall not beconsidered for approval until after July 1, 2024.

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264 shall prepare a list of priorities and criteria to guide the
265 selection of projects. The board shall give increased priority to
266 projects:

267 (a) Supporting the public recreation and conservation
268 efforts of state agencies, counties and municipalities;

(b) Leveraging or matching other nonfederal or federalfunds available for similar purposes;

(c) Supporting and promoting recreation in the form of
archery, boating, hiking, camping, fishing, hunting, running,
jogging, biking, walking, shooting or similar outdoor activities;

(d) Contributing to the improvement of the quality andquantity of surface water and groundwater; or

(e) Contributing to the conservation of soil, water,
and fish and wildlife resources on privately owned working
agricultural lands or forests.

279 Upon approval of the total list of projects by the (4) board, the list of projects shall be submitted to the Lieutenant 280 281 Governor, Speaker of the House, Chairs of the Senate and House 282 Appropriations Committees, Chairs of the Senate Finance and House 283 Ways and Means Committees and Chairs of the Senate and House 284 Wildlife, Fisheries and Parks Committees. If federal funds or 285 quidelines become available and are certified by the Executive 286 Director of the Department of Finance and Administration or the 287 Executive Director of the Mississippi Outdoor Stewardship Fund,

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288 the board shall be authorized to expend funds from the Mississippi 289 Outdoor Stewardship Trust Fund and shall notify the Lieutenant 290 Governor, Speaker of the House, Chairs of the Senate and House 291 Appropriations Committees, Chairs of the Senate Finance and House Ways and Means Committees, Chairs of the Senate and House 292 293 Wildlife, Fisheries and Parks Committees, and Legislative Budget 294 Office of such expenditures prior to their distribution to certain 295 projects approved by the board.

296 **SECTION 5.** This act shall take effect and be in force from 297 and after July 1, 2023.