MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Sojourner

To: Elections

SENATE BILL NO. 2509

1 AN ACT TO PROVIDE THAT ONLY REGISTERED VOTERS AFFILIATED WITH 2 A POLITICAL PARTY MAY VOTE IN THE PARTY'S PRIMARY ELECTION; TO 3 PROVIDE THAT REGISTERED VOTERS NOT AFFILIATED WITH A POLITICAL 4 PARTY MAY VOTE IN ANY NONPARTISAN ELECTION HELD IN CONJUNCTION 5 WITH A PARTY PRIMARY ELECTION; TO REQUIRE THE STATE EXECUTIVE 6 COMMITTEE OF A POLITICAL PARTY TO DESIGNATE ANNUALLY ANY 7 QUALIFICATIONS FOR ELECTORS TO BE ELIGIBLE TO VOTE IN THE PARTY'S PRIMARY ELECTION; TO AUTHORIZE THE SECRETARY OF STATE TO PRESCRIBE 8 9 BY RULE A UNIFORM STATEWIDE VOTER REGISTRATION APPLICATION THAT 10 SHALL BE USED TO DESIGNATE AN ELECTOR'S PARTY AFFILIATION; TO AMEND SECTIONS 23-15-575 AND 23-15-753, MISSISSIPPI CODE OF 1972, 11 12 TO PROVIDE THAT ANY PERSON WHO VOTES IN A POLITICAL PARTY PRIMARY 13 OTHER THAN THAT IN WHICH THE PERSON IS REGISTERED SHALL BE GUILTY OF VOTE FRAUD; TO AMEND SECTIONS 23-15-33, 23-15-35, 23-15-37, 14 23-15-39, 23-15-41 AND 23-15-47, MISSISSIPPI CODE OF 1972, TO 15 AUTHORIZE CIRCUIT AND MUNICIPAL CLERKS TO ENTER INTO THE STATEWIDE 16 17 ELECTIONS MANAGEMENT SYSTEM AN ELECTOR'S PARTY AFFILIATION AS 18 DESIGNATED ON THE ELECTOR'S UNIFORM STATEWIDE VOTER REGISTRATION APPLICATION; AND FOR RELATED PURPOSES. 19

20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

21 **SECTION 1.** (1) Electors who are registered to vote may

22 select a party affiliation in any of the following ways:

23

(a) Fill out a uniform statewide voter registration

24 application;

(b) Declare at the election August 4, 2023, by castinga ballot in the primary of one (1) political party.

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(2) On or before October 1, 2023, the registrar shall record
an elector's party affiliation in the Statewide Elections
Management System. Electors who do not vote in the August 4,
2023, election or who have not selected a party affiliation on the
uniform statewide voter registration application shall be
designated as "unaffiliated" in the system.

33 (a) All registered voters not affiliated with a
34 political party may vote in any nonpartisan election held in
35 conjunction with a party primary election.

36 (b) All registered voters affiliated with a political
37 party may vote in the party primary election designated in the
38 voter's registration.

39 From and after October 2, 2023, any qualified elector (3) may update or change the voter's party affiliation by mailing or 40 41 delivering a completed uniform voter registration application to 42 his county registrar at least thirty (30) days prior to any 43 election except as provided in this subsection. The date of party registration shall be either the date of the elector's personal 44 45 delivery to the county registrar or the postmark date of a mailed 46 application unless:

47 (a) The election is for the purpose of nominating a
48 political party nominee, in which case the update or change shall
49 be effective for the purpose of subsequent elections.

S. B. No. 2509 23/SS26/R852 PAGE 2 (ab\kr) 50 (b) For the purpose of this subsection, any first 51 primary followed by a second or subsequent run-off primary 52 election constitutes one (1) election.

53 <u>SECTION 2.</u> On or before January 1, 2024, and each year 54 thereafter, the state executive committee of each political party 55 shall notify the Secretary of State of any qualifications, not 56 inconsistent with the laws of this state, for electors to be 57 eligible to vote in the party's primary election.

58 <u>SECTION 3.</u> (1) The Secretary of State shall prescribe by 59 rule a uniform statewide voter registration application for use in 60 this state.

61 (2) The uniform statewide voter registration application62 must be accepted for any one or more of the following purposes:

- 63 (a) Initial registration.
- 64 (b) Change of address.
- 65 (c) Change of party affiliation.
- 66 (d) Change of name.

67 (e) Replacement of a voter information card.

68 (f) Signature update.

69 SECTION 4. Section 23-15-575, Mississippi Code of 1972, is 70 amended as follows:

23-15-575. <u>No person shall be eligible to participate in any</u>
party primary unless he or she is a registered member of that
party. No person shall vote or attempt to vote in the primary

74 election of one (1) party when he or she has voted on the same

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75 date in the primary election of another party. No person shall 76 vote or attempt to vote in the second primary election of one (1) 77 party when he or she has voted in the first primary election of 78 another party. <u>Any person who votes in a primary for a candidate</u> 79 <u>running for nomination for a party other than that in which the</u> 80 <u>person is registered shall be subject to the penalties for vote</u> 81 <u>fraud provided for in Section 23-15-753.</u>

82 SECTION 5. Section 23-15-33, Mississippi Code of 1972, is 83 amended as follows:

23-15-33. (1) Every person entitled to be registered as an elector in compliance with the laws of this state and who has signed his or her name on and properly completed the <u>uniform</u> <u>statewide</u> application for registration to vote shall be registered by the county registrar in the voting precinct of the residence of such person through the Statewide Elections Management System.

90 (2) Every person entitled to be registered as an elector in 91 compliance with the laws of this state and who registers to vote 92 pursuant to the National Voter Registration Act of 1993 shall be 93 registered by the county registrar in the voting precinct of the 94 residence of such person through the Statewide Elections 95 Management System.

96 SECTION 6. Section 23-15-35, Mississippi Code of 1972, is 97 amended as follows:

23-15-35. (1) The clerk of the municipality shall be the
registrar of voters of the municipality, and shall take the oath

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 4 (ab\kr) 100 of office prescribed by Section 268 of the Constitution. The 101 municipal registration shall conform to the county registration 102 which shall be a part of the official record of registered voters as contained in the Statewide Elections Management System. 103 The 104 municipal clerk shall comply with all the provisions of law 105 regarding the registration of voters, including the use of the 106 uniform statewide voter registration applications used by county 107 registrars and prescribed by the Secretary of State under Sections 108 23-15-39 and 23-15-47.

109 (2)The municipal clerk shall be authorized to register 110 applicants as county electors and to complete any changes to the 111 elector's registration. The municipal clerk shall forward notice 112 of registration, a copy of the application for registration, and any changes to the registration when they occur, either by 113 114 certified mail to the county registrar or by personal delivery to 115 the county registrar provided that a numbered receipt is signed by 116 the county registrar in return for the described documents. Upon receipt of the copy of the application for registration or changes 117 118 to the registration, and if a review of the application indicates 119 that the applicant meets all the criteria necessary to qualify as 120 a county elector, then the county registrar shall make a 121 determination of the county voting precinct in which the person 122 making the application shall be required to vote. The county 123 registrar shall send this county voting precinct information by United States first-class mail, postage prepaid, to the person at 124

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 5 (ab\kr) 125 the address provided on the application. Any mailing costs 126 incurred by the municipal clerk or the county registrar in 127 effectuating this subsection (2) shall be paid by the county board 128 of supervisors. If a review of the copy of the application for 129 registration or changes to the registration indicates that the 130 applicant is not qualified to vote in the county, the county registrar shall challenge the application. The county election 131 commissioners shall review any challenge or disqualification, 132 133 after having notified the applicant by certified mail of the 134 challenge or disqualification.

(3) The municipal clerk shall issue to the person making the application a copy of the application and the county registrar shall process the application in accordance with the law regarding the handling of voter registration applications.

(4) The receipt of a copy of the application for registration sent pursuant to Section 23-15-39(3) shall be sufficient to allow the applicant to be registered as an elector in the municipality, provided that such application is not challenged as provided for therein.

144 (5) The municipal clerk of each municipality shall provide 145 the county registrar in which the municipality is located the 146 information necessary to conform the municipal registration to the 147 county registration which shall be a part of the official record 148 of registered voters as contained in the Statewide Elections 149 Management System. If any changes to the information occur as a

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153 SECTION 7. Section 23-15-37, Mississippi Code of 1972, is 154 amended as follows:

155 23-15-37. (1) The registrar shall register the electors of156 his or her county at any time during regular office hours.

157 The county registrar may keep his or her office open to (2)158 register voters by accepting uniform statewide voter registration applications from 8:00 a.m. until 7:00 p.m., including the noon 159 160 hour, for the five (5) business days immediately preceding the thirtieth day before any regularly scheduled primary or general 161 162 The county registrar shall also keep his or her office election. 163 open from 8:00 a.m. until 12:00 noon on the Saturday immediately preceding the thirtieth day before any regularly scheduled primary 164 165 or general election, unless that Saturday falls on a legal 166 holiday, in which case registration applications submitted on the 167 Monday immediately following the legal holiday shall be accepted 168 and entered in the Statewide Elections Management System for the 169 purpose of enabling such voters to vote in the next primary or 170 general election.

171 (3) The registrar, or any deputy registrar duly appointed by 172 law, may visit and spend such time as he or she may deem necessary 173 at any location in his or her county, selected by the registrar 174 not less than thirty (30) days before an election, for the purpose

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175 of registering voters <u>by accepting uniform statewide voter</u> 176 registration applications.

177 A person who is physically disabled and unable to visit (4) the office of the registrar to register to vote due to such 178 179 disability may contact the registrar and request that the 180 registrar or the registrar's deputy visit him or her for the purpose of registering such person to vote. The registrar or the 181 182 registrar's deputy shall visit that person as soon as possible 183 after such request and provide the person with an application for 184 registration, if necessary. The completed application for 185 registration shall be executed in the presence of the registrar or 186 the registrar's deputy.

187 (5) In the fall and spring of each year the registrar (a) 188 of each county shall furnish all public schools with mail-in 189 uniform statewide voter registration applications. The 190 applications shall be provided in a reasonable time to enable 191 those students who will be eighteen (18) years of age before a general election to be able to vote in the primary and general 192 193 elections.

(b) Each public school district shall permit access to all public schools of this state for the county registrar or the county registrar's deputy to register persons who are eligible to vote and to provide voter education.

198 SECTION 8. Section 23-15-39, Mississippi Code of 1972, is 199 amended as follows:

S. B. No. 2509 **~ OFFICIAL ~** 23/SS26/R852 PAGE 8 (ab\kr) 200 23-15-39. (1) Applications for registration as electors of 201 this state, which are sworn to and subscribed before the registrar 202 or deputy registrar authorized by law and which are not made by 203 mail, shall be made upon a uniform statewide voter registration 204 form established by rule duly adopted by the Secretary of State. 205 (2)The boards of supervisors shall make proper allowances 206 for office supplies reasonably necessitated by the registration of

207 county electors.

(3) If the applicant indicates on the application that he or she resides within the city limits of a city or town in the county of registration, the county registrar shall process the application for registration or changes to the registration as provided by law.

213 If the applicant indicates on the application that he or (4) 214 she has previously registered to vote in another county of this 215 state or another state, notice to the voter's previous county of 216 registration in this state shall be provided by the Statewide 217 Elections Management System. If the voter's previous place of 218 registration was in another state, notice shall be provided to the 219 voter's previous state of residence if the Statewide Elections 220 Management System has that capability.

(5) The county registrar shall provide to the person making the application a copy of the application upon which has been written the county voting precinct and municipal voting precinct, if any, in which the person shall vote. Upon entry of the voter

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 9 (ab\kr) registration information into the Statewide Elections Management System, the system shall assign a voter registration number to the person, and the county registrar shall mail the applicant a voter registration card to the mailing address provided on the application.

230 (6) Any person desiring * * * a uniform statewide voter 231 application for registration may secure an application from the 232 registrar of the county of which he or she is a resident and may 233 take the application with him or her and secure assistance in completing the application from any person of the applicant's 234 235 choice. It shall be the duty of all registrars to furnish 236 applications for registration to all persons requesting them, and 237 it shall likewise be the registrar's duty to furnish aid and 238 assistance in the completing of the application when requested by 239 The application for registration shall be sworn to an applicant. 240 and subscribed before the registrar or deputy registrar at the 241 municipal clerk's office, the county registrar's office or any 242 other location where the applicant is allowed to register to vote. 243 The registrar shall not charge a fee or cost to the applicant for 244 accepting the application or administering the oath or for any 245 other duty imposed by law regarding the registration of electors. 246 If the person making the application is unable to read (7) 247 or write, for reason of disability or otherwise, he or she shall 248 not be required to personally complete the application in writing

249 and execute the oath. In such cases, the registrar or deputy

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 10 (ab\kr) 250 registrar shall read the application and oath to the person and 251 the person's answers thereto shall be recorded by the registrar or the registrar's deputy. The person shall be registered as an 252 253 elector if he or she otherwise meets the requirements to be 254 registered as an elector. The registrar shall record the 255 responses of the person and the recorded responses shall be 256 retained permanently by the registrar. The county registrar shall enter the voter registration information into the Statewide 257 258 Elections Management System and designate the entry as an assisted 259 filing.

(8) The receipt of a copy of the application for
registration sent pursuant to Section 23-15-35(2) shall be
sufficient to allow the applicant to be registered as an elector
of this state, if the application is not challenged.

264 (9) In any case in which the corporate boundaries of a 265 municipality change, whether by annexation or redistricting, the 266 municipal clerk shall, within ten (10) days after approval of the 267 change in corporate boundaries, provide to the county registrar 268 conforming geographic data that is compatible with the Statewide 269 Elections Management System. The data shall be developed by the 270 municipality's use of a standardized format specified by the 271 Statewide Elections Management System. The county registrar, 272 county election commissioner or other county official, who has 273 completed an annual training seminar sponsored by the Secretary of 274 State pertaining to the implementation of new boundary lines in

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S. B. No. 2509 23/SS26/R852 PAGE 11 (ab\kr) 275 the Statewide Elections Management System and received 276 certification for that training, shall update the municipal 277 boundary information into the Statewide Elections Management 278 System. The Statewide Elections Management System updates the 279 municipal voter registration records and assigns electors to their 280 municipal voting precincts. The county registrar shall forward to 281 the municipal clerk written notification of the additions and 282 changes, and the municipal clerk shall forward to the affected 283 municipal electors written notification of the additions and 284 changes.

285 **SECTION 9.** Section 23-15-41, Mississippi Code of 1972, is 286 amended as follows:

287 23-15-41. (1) When an applicant to register to vote has 288 completed the application form as prescribed by administrative rule, the county registrar shall enter the applicant's information 289 290 into the Statewide Elections Management System where the 291 applicant's status will be marked as "ACTIVE," "PENDING" or 292 "REJECTED," and the applicant shall be entitled to register upon 293 his or her request for registration made in person to the 294 registrar, or deputy registrar if a deputy registrar has been 295 appointed. No person other than the registrar, or a deputy 296 registrar, shall register any applicant. An applicant who fails 297 to designate a party affiliation must be registered without party 298 affiliation. The registrar must notify the voter by mail that the

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299 voter has been registered without party affiliation and the voter 300 may change party affiliation as provided in Section 1 of this act.

(2) If an applicant is not qualified to register to vote, then the registrar shall enter the applicant's information into the Statewide Elections Management System and mark the applicant's status as "PENDING" or "REJECTED," with the specific reason or reasons for that status noted. The registrar shall notify the election commission of those applicants rejected.

307 SECTION 10. Section 23-15-47, Mississippi Code of 1972, is 308 amended as follows:

309 23-15-47. (1) Any person who is qualified to register to 310 vote in the State of Mississippi may register to vote by mail-in 311 application in the manner prescribed in this section.

312 (2) The following procedure shall be used in the 313 registration of electors <u>or update his or her registration</u> 314 information by mail:

315 Any qualified elector may register to vote or (a) update voter his or her voter information by mailing or delivering 316 317 a completed uniform voter registration mail-in application to his 318 or her county registrar at least thirty (30) days before any 319 election; however, if the thirtieth day to register before an 320 election falls on a Sunday or legal holiday, the registration 321 applications submitted on the business day immediately following 322 the Sunday or legal holiday shall be accepted and entered into the Statewide Elections Management System for the purpose of enabling 323

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 13 (ab\kr) 324 voters to vote in the next election. The postmark date of a 325 mailed application shall be the applicant's date of registration.

326 Upon receipt of a mail-in application, the county (b) 327 registrar shall stamp the application with the date of receipt, 328 and shall verify the application either by matching the 329 applicant's Mississippi driver's license number through the 330 Mississippi Department of Public Safety or by matching the 331 applicant's social security number through the American 332 Association of Motor Vehicle Administrators. Within fourteen (14) days of receipt of a mail-in registration application, the county 333 334 registrar shall complete action on the application, including any 335 attempts to notify the applicant of the status of his or her 336 application.

337 If the county registrar determines that the (C) 338 applicant is qualified and his or her application is legible and 339 complete, the county registrar shall mail the applicant written 340 notification that the application has been approved or that his information has been updated, specifying the county voting 341 342 precinct, municipal voting precinct, if any, polling place and 343 supervisor district in which the person shall vote. This written 344 notification of approval containing the specified information 345 shall be the voter's registration card. The registration card 346 shall be provided by the county registrar to the applicant in 347 accordance with Section 23-15-39. Upon entry of the voter registration information into the Statewide Elections Management 348

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 14 (ab\kr) 349 System, the system shall assign a voter registration number to the 350 applicant. The assigned voter registration number shall be 351 clearly shown on the written notification of approval. In mailing 352 the written notification, the county registrar shall note the 353 following on the envelope: "DO NOT FORWARD". If any registration 354 notification form is returned as undeliverable, the voter's 355 registration shall be void.

356 (d) A mail-in application shall be rejected for any of 357 the following reasons:

(i) An incomplete portion of the application makes it impossible for the registrar to determine the eligibility of the applicant to register;

(ii) A portion of the application is illegible in the opinion of the county registrar and makes it impossible to determine the eligibility of the applicant to register;

(iii) The county registrar is unable to determine,
from the address and information stated on the application, the
precinct in which the voter should be assigned or the supervisor
district in which he or she is entitled to vote;

368 (iv) The applicant is not qualified to register to 369 vote pursuant to Section 23-15-11;

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370 (v) The county registrar determines that the 371 applicant is already registered as a qualified elector of the 372 county;

S. B. No. 2509 23/SS26/R852 PAGE 15 (ab\kr) 373 (vi) The county registrar is unable to verify the374 application pursuant to subsection (2)(b) of this section.

375 If the mail-in application of a person is subject (e) 376 to rejection for any of the reasons set forth in paragraph (d)(i) 377 through (iii) of this subsection, and it appears to the county 378 registrar that the defect or omission is of such a minor nature 379 and that any necessary additional information may be supplied by 380 the applicant over the telephone or by further correspondence, the 381 county registrar may write or call the applicant at the telephone number or address, or both, provided on the application. 382 If the 383 county registrar is able to contact the applicant by mail or 384 telephone, the county registrar shall attempt to ascertain the 385 necessary information, and if this information is sufficient for 386 the registrar to complete the application, the applicant shall be 387 registered. If the necessary information cannot be obtained by 388 mail or telephone, or is not sufficient to complete the 389 application within fourteen (14) days of receipt, the county 390 registrar shall give the applicant written notice of the rejection 391 and provide the reason for the rejection. The county registrar 392 shall further inform the applicant that he or she has a right to 393 attempt to register by appearing in person or by filing another mail-in application. 394

(f) If a mail-in application is subject to rejection for the reason stated in paragraph (d) (v) of this subsection and the "present home address" portion of the application is different

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 16 (ab\kr) 398 from the residence address for the applicant found in the 399 Statewide Elections Management System, the mail-in application 400 shall be deemed a written request to update the voter's 401 registration pursuant to Section 23-15-13. The county registrar 402 or the election commissioners shall update the voter's residence 403 address in the Statewide Elections Management System and, if 404 necessary, advise the voter of a change in the location of his or 405 her county or municipal polling place by mailing the voter a new 406 voter registration card.

407 (3) The instructions and the <u>uniform voter registration</u>
408 application form for voter registration by mail shall be in a form
409 established by rule duly adopted by the Secretary of State.

(4) (a) The Secretary of State shall prepare and furnish
without charge the necessary forms for application for voter
registration by mail to each county registrar, municipal clerk,
all public schools, each private school that requests such
applications, and all public libraries.

(b) The Secretary of State shall distribute without charge sufficient forms for application for voter registration by mail to the Commissioner of Public Safety, who shall distribute the forms to each driver's license examining and renewal station in the state, and shall ensure that the forms are regularly available to the public at such stations.

421 (c) Bulk quantities of forms for application for voter 422 registration by mail shall be furnished by the Secretary of State

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423 to any person or organization. The Secretary of State shall 424 charge a person or organization the actual cost he or she incurs 425 in providing bulk quantities of forms for application for voter 426 registration to such person or organization.

427 (5) The originals of completed mail-in applications shall
428 remain on file in the office of the county registrar with copies
429 retained in the Statewide Elections Management System.

(6) If the applicant indicates on the application that he or
she resides within the city limits of a city or town in the county
of registration, the county registrar shall enter the information
into the Statewide Elections Management System.

(7) If the applicant indicates on the application that he or she has previously registered to vote in another county of this state or another state, notice to the voter's previous county of registration in this state shall be provided through the Statewide Elections Management System. If the voter's previous place of registration was in another state, notice shall be provided to the voter's previous state of residence.

441 (8) Any person who attempts to register to vote by mail
442 shall be subject to the penalties for false registration provided
443 for in Section 23-15-17.

444 **SECTION 11.** Section 23-15-753, Mississippi Code of 1972, is 445 amended as follows:

446 23-15-753. (1) Any person who willfully, unlawfully and
447 feloniously procures, seeks to procure, or seeks to influence the

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 18 (ab\kr) 448 vote of any person voting by absentee ballot, by the payment of 449 money, the promise of payment of money, or by the delivery of any 450 other item of value or promise to give the voter any item of 451 value, or by promising or giving the voter any favor or reward in 452 an effort to influence his vote, or any person who aids, abets, 453 assists, encourages, helps, or causes any person voting an 454 absentee ballot to violate any provision of law pertaining to 455 absentee voting, or any person who sells his vote for money, 456 favor, or reward, has been paid or promised money, a reward, a 457 favor or favors, or any other item of value, or any person who 458 shall willfully swear falsely to any affidavit provided for in 459 Sections 23-15-621 through 23-15-735, or any person who shall vote 460 in a party primary for any candidate running for nomination for a 461 party other than that in which the person is registered, shall be 462 guilty of the crime of "vote fraud" and, upon conviction, shall be 463 sentenced to pay a fine of not less than Five Hundred Dollars 464 (\$500.00) nor more than Five Thousand Dollars (\$5,000.00), or by 465 imprisonment in the county jail for no more than one (1) year, or 466 by both fine and imprisonment, or by being sentenced to the State 467 Penitentiary for not less than one (1) year nor more than five (5) 468 years.

(2) It shall be unlawful for any person who pays or
compensates another person for assisting voters in marking their
absentee ballots to base the pay or compensation on the number of
absentee voters assisted or the number of absentee ballots cast by

S. B. No. 2509 ~ OFFICIAL ~ 23/SS26/R852 PAGE 19 (ab\kr) 473 persons who have received the assistance. Any person who violates 474 this section, upon conviction, shall * * * be fined not less than 475 One Thousand Dollars (\$1,000.00) nor more than Five Thousand 476 Dollars (\$5,000.00), or imprisoned in the Penitentiary not less 477 than one (1) year nor more than five (5) years, or both. 478 SECTION 12. This act shall take effect and be in force from 479 and after its passage.