By: Senator(s) Carter, Younger, Jackson To: Energy

## COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2494

- AN ACT TO AMEND SECTIONS 77-3-705, 77-3-707, 77-3-709, 77-3-711, 77-3-713, 77-3-715, 77-3-717, 77-3-721, 77-3-725, 77-3-727, 77-3-731, 77-3-733, 77-3-735, 75-24-1, AND 75-24-5, 2
- 3
- MISSISSIPPI CODE OF 1972, TO TRANSFER ENFORCEMENT OF THE 4
- MISSISSIPPI TELEPHONE SOLICITATION ACT TO THE CONSUMER PROTECTION 5
- 6 DIVISION OF THE ATTORNEY GENERAL'S OFFICE; AND FOR RELATED
- 7 PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 9 **SECTION 1.** Section 77-3-705, Mississippi Code of 1972, is
- 10 amended as follows:
- 11 77-3-705. For the purposes of this article, the following
- words and terms shall have the meanings ascribed in this section 12
- 13 unless the context clearly indicates otherwise:
- 14 "Consumer" means a person or business that receives (a)
- 15 a telephone call or text message from a telephone solicitor.
- 16 (b) "Caller identification service" means a type of
- telephone service which permits a telephone subscriber to view the 17
- 18 telephone number and name of the person or entity making an
- incoming telephone call or text message. 19

- 20 (c) "Telephone solicitor" means any person, firm,
- 21 entity, organization, partnership, association, corporation,
- 22 charitable entity, or a subsidiary or affiliate thereof, who
- 23 engages in any type of telephone solicitation on his or her own
- 24 behalf or through representatives, independent contractors,
- 25 salespersons, agents, automated dialing systems, text messaging
- 26 systems, or any other machines or other individuals or systems.
- 27 (d) "Telephone solicitation" means any voice or text
- 28 message communication over the telephone line or cellular network
- 29 of a consumer for the purpose of:
- 30 (i) Encouraging the purchase or rental of, or
- 31 investment in, property;
- 32 (ii) Soliciting a sale of any consumer goods or
- 33 services, or an extension of credit for consumer goods or
- 34 services:
- 35 (iii) Soliciting any other item of value,
- 36 pecuniary or otherwise, regardless of whether a sales presentation
- 37 is made; or
- 38 (iv) Soliciting a charitable contribution of money
- 39 or property.
- 40 \* \* \*
- 41 ( \* \* \*e) "Doing business in this state" refers to
- 42 businesses which conduct telephone solicitations from any location
- 43 to consumers located in this state.

( \* \* \*f) "Consumer goods or services" means any real 44 45 property or any tangible or intangible personal property which is normally used for personal, family or household purposes, 46 including, without limitation, any property intended to be 47 48 attached to, or installed in, any real property, and any services 49 related to the property. ( \* \* \*g) "Established business relationship" means a 50 51 prior or existing relationship formed by a voluntary two-way 52 communication between a person or entity and a consumer, with or 53 without an exchange of consideration, on the basis of an inquiry, 54 application, purchase or transaction by the consumer, which 55 relationship is currently existing or was terminated within six 56 (6) months of the telephone solicitation; however, the act of 57 purchasing consumer goods or services under an extension of credit 58 does not create an existing business relationship between the 59 consumer and the entity extending credit to the consumer for such 60 purchase. The term does not include the situation wherein the consumer has merely been subject to a telephone solicitation by or 61 62 at the behest of the telephone solicitor within the six (6) months 63 immediately preceding the contemplated telephone solicitation. ( \* \* \*h) "Charitable organization" means any person or 64 65 entity holding itself out to be established for any benevolent, 66 educational, philanthropic, humane, scientific, patriotic, social 67 welfare or advocacy, public health, environmental or conservation, civic or other eleemosynary purpose or for the benefit of law 68

- 69 enforcement personnel, firefighters, or any other persons who
- 70 protect the public safety, or for any other purpose where a
- 71 charitable appeal is the basis of the solicitation.
- 72 ( \* \*  $\star \underline{i}$ ) "Sales presentation" means attempting to
- 73 obtain something of value, pecuniary or otherwise, regardless of
- 74 whether consideration is or is expected to be exchanged.
- 75 **SECTION 2.** Section 77-3-707, Mississippi Code of 1972, is
- 76 amended as follows:
- 77 77-3-707. (1) Except as otherwise provided pursuant to
- 78 Section 77-3-709 or 77-3-711, a telephone solicitor may not make
- 79 or cause to be made any telephone solicitation to any consumer in
- 80 this state unless the telephone solicitor has purchased the
- 81 "no-calls" database from the \* \* \* Attorney General's Office or
- 82 the entity under contract with the \* \* \* Attorney General's
- 83 Office.
- 84 (2) Except as otherwise provided pursuant to Section
- 85 77-3-709 or 77-3-711, a telephone solicitor may not make or cause
- 86 to be made any telephone solicitation to any consumer in this
- 87 state who has given notice to the \* \* \* Attorney General's Office,
- 88 or the entity under contract with the \* \* \* Attorney General's
- 89 Office, of his or her objection to receiving telephone

- 90 solicitations.
- 91 (3) The \* \* \* Attorney General's Office, or an entity under
- 92 contract with the \* \* \* Attorney General's Office, shall establish
- 93 and operate a "no-calls" database composed of a list of telephone

- 94 numbers of consumers who have given notice of their objection to
- 95 receiving telephone solicitations. The "no-calls" database may be
- 96 operated by the \* \* \* Attorney General's Office or by another
- 97 entity under contract with the \* \* \* Attorney General's Office.
- 98 (4) Each local exchange company and each competing local
- 99 exchange carrier shall provide written notification on a
- 100 semiannual basis to each of its consumers of the opportunity to
- 101 provide notification to the \* \* \* Attorney General's Office, or
- 102 the entity under contract with the \* \* \* Attorney General's
- 103 Office, that the consumer objects to receiving telephone
- 104 solicitations. The notification must be disseminated at the
- 105 option of the carrier, by television, radio or newspaper
- 106 advertisements, written correspondence, bill inserts or messages,
- 107 a publication in the consumer information pages of the local
- 108 telephone directory, or any other method not expressly prohibited
- 109 by the \* \* \* Attorney General's Office.
- 110 (5) A telephone solicitor may not violate the Caller ID
- 111 Anti-Spoofing Act in Section 77-3-801 et seq., and if in violation
- 112 of such act, he shall also be in violation of this article. In
- 113 addition to any remedies or penalties otherwise provided by law,
- 114 such telephone solicitor shall be subject to any remedies or
- 115 penalties available for a violation of this article.
- SECTION 3. Section 77-3-709, Mississippi Code of 1972, is
- 117 amended as follows:

118 77-3-709. The \* \* \* Attorney General's Office, in its

119 discretion, may allow telephone solicitors to make telephone

120 solicitations without requiring them to purchase the "no-calls"

121 database, and regardless of whether a telephone solicitation may

122 be made to a consumer who has given notice of his objection to

123 receiving such solicitations, provided that it adopts a written

124 policy incorporating the following criteria:

- (a) The telephone solicitor must demonstrate to the \* \* Attorney General's Office that its proposed telephone solicitation is reasonably related to an established business relationship as defined in Section 77-3-705(h), or is being made in response to an invitation or notice from a consumer which clearly signifies that he is open to a contact being initiated;
- (b) The telephone solicitation is to be made by a person or entity for the purpose of soliciting a contribution or donation to a bona fide nonprofit corporation, regardless of whether consumer goods or services will be provided to the consumer in return for the contribution or donation; or
- 136 (c) The consumer will not be telephoned for a telephone 137 solicitation as defined in Section 77-3-705(d), but he will be 138 telephoned for a bona fide religious or charitable purpose, 139 including an invitation to attend an event or a request for a 140 contribution or donation.
- In all cases, the telephone solicitor must demonstrate that it will not use an automated dialing system or a method that will

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143 block or otherwise circumvent the consumer's use of a call					the state of the s					_			-
	143	block	or	otherwise	circumvent	the	consumer	S	11.S.E	$\circ$ t	а	cal	ler

- 144 identification service.
- In making its determination of whether to allow a telephone
- 146 solicitation to be made under the policy which will include the
- 147 limitations set forth in this section, the \* \* \* Attorney
- 148 General's Office shall exercise due care in investigating previous
- 149 conduct of the telephone solicitor seeking such authority.
- 150 The \* \* \* Attorney General's Office may deny any telephone
- 151 solicitor the privilege of making telephone solicitations under
- 152 this section, notwithstanding that any of the criteria set forth
- 153 in this section have been met.
- SECTION 4. Section 77-3-711, Mississippi Code of 1972, is
- 155 amended as follows:
- 77-3-711. The provisions of this article shall not apply to:
- 157 (a) A person soliciting:
- 158 (i) Who does not make the major sales presentation
- 159 during the telephone solicitation;
- 160 (ii) Without the intent to complete or obtain
- 161 provisional acceptance of a sale, a charitable contribution, or
- 162 the payment of some other item of value, pecuniary or otherwise,
- 163 during the telephone solicitation; or
- 164 (iii) Without the intent to complete, and who does
- 165 not complete, the sales presentation during the telephone
- 166 solicitation, but who completes the sales presentation at a later

- 167 face-to-face meeting between the person soliciting and the 168 prospective purchaser or consumer.
- 169 A person who is a licensee under Chapter 35, Title 170 73, Mississippi Code of 1972, who is a resident of the State of 171 Mississippi, and whose telephone solicitation is for the sole 172 purpose of selling, exchanging, purchasing, renting, listing for sale or rent or leasing real estate in connection with his real 173

estate license and not in conjunction with any other offer.

- 175 A motor vehicle dealer as that term is defined in Section 63-17-55, who is a resident of the State of Mississippi 176 and who maintains a current motor vehicle dealer's license issued 177 by the Mississippi Motor Vehicle Commission, whose telephone 178 179 solicitation is for the sole purpose of selling, offering to sell, 180 soliciting or advertising the sale of motor vehicles in connection with his motor vehicle dealer's license and not in conjunction
- 183 An agent as that term is defined in Section 83-17-1 whose telephone solicitation is for the sole purpose of 184 185 soliciting, consulting, advising, or adjusting in the business of 186 insurance.
- 187 (e) A broker-dealer, agent, or investment advisor 188 registered under Chapter 71, Title 75, Mississippi Code of 1972, 189 whose telephone solicitation is for the sole purpose of effecting 190 or attempting to effect the purchase or sale of securities or has

with any other offer.

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- 191 the purpose of providing or seeking to provide investment or
- 192 financial advice.
- 193 (f) A person calling on behalf of a charitable
- 194 organization which is registered under Chapter 11, Title 79,
- 195 Mississippi Code of 1972, whose telephone solicitation is for the
- 196 sole purpose of soliciting for the charitable organization and who
- 197 receives no compensation for his activities on behalf of the
- 198 organization.
- 199 (g) A person calling on behalf of a newspaper of
- 200 general circulation, whose telephone solicitation is for the sole
- 201 purpose of soliciting a subscription to the newspaper from, or
- 202 soliciting the purchase of advertising by, the consumer.
- 203 (h) A person calling on behalf of any supervised
- 204 financial institution or parent, subsidiary or affiliate thereof.
- 205 As used in this section, "supervised financial institution" means
- 206 any commercial bank, trust company, savings and loan association,
- 207 mutual savings bank, credit union, industrial loan company, small
- 208 loan company, consumer finance lender, commercial finance lender
- 209 or insurer, provided that the institution has a physical office
- 210 located in the State of Mississippi and is subject to supervision
- 211 by an official or agency of the State of Mississippi or of the
- 212 United States.
- (i) A person calling on behalf of a funeral
- 214 establishment licensed under Section 73-11-41, cemetery or
- 215 monument dealer, if the sole purpose of the telephone solicitation

216	relates	to	services	provided	bу	the	funeral	or	death	related

- 217 establishments in the course of its ordinary business.
- 218 (j) Any telephone solicitor who solicits a consumer
- 219 with whom he has an established business relationship.
- SECTION 5. Section 77-3-713, Mississippi Code of 1972, is
- 221 amended as follows:
- 222 77-3-713. All telephone solicitors must register with
- 223 the \* \* \* Attorney General's Office before conducting any
- 224 telephone solicitations in the State of Mississippi.
- SECTION 6. Section 77-3-715, Mississippi Code of 1972, is
- 226 amended as follows:
- 227 77-3-715. The \* \* \* Attorney General's Office may promulgate
- 228 rules and regulations necessary to effectuate this article,
- 229 including, but not limited to, the following:
- 230 (a) The methods by which consumers may give notice to
- 231 the \* \* \* Attorney General's Office or its contractor of their
- 232 objection to receive solicitations or revocation of the notice;
- 233 (b) The methods by which a notice of objection becomes
- 234 effective and the effect of a change of telephone number on the
- 235 notice;
- 236 (c) The methods by which objections and revocations are
- 237 collected and added to the database;
- 238 (d) The methods by which a person or entity desiring to
- 239 make telephone solicitations may obtain access to the database as

- 240 required to avoid calling the telephone number of consumers
- 241 included in the database;
- (e) The process by which the database is updated, and
- 243 the frequency of updates;
- 244 (f) The process by which telephone solicitors must
- 245 register with the \* \* \* Attorney General's Office for the purpose
- 246 of conducting telephonic solicitations in the state;
- 247 (g) The establishment of fees to be charged by
- 248 the \* \* Attorney General's Office or its contractor to telephone
- 249 solicitors for access to or for paper or electronic copies of the
- 250 database on an annual basis;
- 251 (h) The establishment of a written policy which clearly
- 252 articulates the circumstances under which the \* \* \* Attorney
- 253 General's Office, in its discretion, may allow exceptions to the
- 254 provisions of this article pursuant to Section 77-3-703; and
- 255 (i) All other matters relating to the database that
- 256 the \* \* \* Attorney General's Office deems necessary.
- 257 **SECTION 7.** Section 77-3-717, Mississippi Code of 1972, is
- 258 amended as follows:
- 259 77-3-717. If the Federal Trade Commission establishes a
- 260 single national database of telephone numbers of consumers who
- 261 object to receiving telephone solicitations, the \* \* \* Attorney
- 262 General's Office must include the portion of the single national
- 263 database that relates to the State of Mississippi in the database
- 264 established under this article. Likewise, the \* \* \* Attorney

- 265 General's Office shall make available the state's database to the
- 266 Federal Trade Commission for inclusion in the national database.
- SECTION 8. Section 77-3-721, Mississippi Code of 1972, is
- 268 amended as follows:
- 269 77-3-721. All fees collected under the provisions of this
- 270 article shall be deposited into a special fund which is created in
- 271 the State Treasury to be expended by the \* \* \* Attorney General's
- 272 Office for the implementation and administration of this article.
- 273 From and after July 1, 2016, the expenses of this agency shall be
- 274 defrayed by appropriation from the State General Fund, and all
- 275 user charges and fees authorized under this article shall be
- 276 deposited into the State General Fund as authorized by law and as
- 277 determined by the State Fiscal Officer.
- This section shall stand repealed on July 1, 2024.
- 279 **SECTION 9.** Section 77-3-725, Mississippi Code of 1972, is
- 280 amended as follows:
- 281 77-3-725. The \* \* \* Attorney General's Office may
- 282 investigate alleged violations and initiate proceedings relative
- 283 to a violation of this article or any rules and regulations
- 284 promulgated pursuant to this article. Such proceedings include,
- 285 without limitation, proceedings to issue a cease and desist order,
- 286 and to issue an order imposing a civil penalty not to exceed Ten
- 287 Thousand Dollars (\$10,000.00) for each violation. The \* \* \*

- 288 Attorney General's Office shall afford an opportunity for a fair
- 289 hearing to the alleged violator(s) after giving written notice of

- 290 the time and place for said hearing. Failure to appear at any
- 291 such hearing may result in the \* \* \* Attorney General's Office
- 292 finding the alleged violator(s) liable by default. Any telephone
- 293 solicitor found to have violated this article, pursuant to a
- 294 hearing or by default, may be subject to a civil penalty not to
- 295 exceed Ten Thousand Dollars (\$10,000.00) for each violation to be
- 296 assessed and collected by the \* \* \* Attorney General's Office.
- 297 Each telephonic communication shall constitute a separate
- 298 violation.
- 299 All penalties collected by the \* \* \* Attorney General's
- 300 Office shall be deposited in the special fund created under
- 301 Section 77-3-721 for the administration of this article.
- The \* \* \* Attorney General's Office may issue subpoenas,
- 303 require the production of relevant documents, administer oaths,
- 304 conduct hearings, and do all things necessary in the course of
- 305 investigating, determining and adjudicating an alleged violation.
- The remedies, duties, prohibitions and penalties set forth
- 307 under this article shall not be exclusive and shall be in addition
- 308 to all other causes of action, remedies and penalties provided by
- 309 law, including, but not limited to, the penalties provided by
- 310 Section 77-1-53.
- 311 **SECTION 10.** Section 77-3-727, Mississippi Code of 1972, is
- 312 amended as follows:
- 313 77-3-727. Any person who has received a telephone

314 solicitation in violation of this article, or any rules and

315	regulations promulgated pursuant to this article, may file a
316	complaint with the * * * Consumer Protection Division of the
317	Attorney General's Office. The complaint will be processed
318	pursuant to complaint procedures established by the * * * Consumer
319	Protection Division of the Attorney General's Office.
320	SECTION 11. Section 77-3-731, Mississippi Code of 1972, is
321	amended as follows:
322	77-3-731. The * * * Attorney General's Office is granted
323	personal jurisdiction over any telephone solicitor, whether a
324	resident or a nonresident, notwithstanding that telephone
325	solicitors are not deemed to be a public utility, for the purpose
326	of administering this article. The * * * Attorney General's
327	Office is granted personal jurisdiction over any nonresident
328	telephone solicitor, its executor, administrator, receiver,
329	trustee or any other appointed representative of such nonresident
330	as to an action or proceeding authorized by this article or any
331	rules and regulations promulgated pursuant to this article as
332	authorized by Section 13-3-57, and also upon any nonresident, his
333	or her executor, administrator, receiver, trustee or any other
334	appointed representative of such nonresident who has qualified
335	under the laws of this state to do business herein. Service of
336	summons and process upon the alleged violator of this article

shall be had or made as is provided by the Mississippi Rules of

Civil Procedure.

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- 339 **SECTION 12.** Section 77-3-733, Mississippi Code of 1972, is
- 340 amended as follows:
- 341 77-3-733. Any party aggrieved by any final order of
- 342 the \* \* \* Attorney General's Office pursuant to this article, or
- 343 any rules and regulations promulgated pursuant to this article,
- 344 shall have the right of appeal to the Chancery Court of Hinds
- 345 County, Mississippi, First Judicial District.
- **SECTION 13.** Section 77-3-735, Mississippi Code of 1972, is
- 347 amended as follows:
- 348 77-3-735. No provider of telephonic caller identification
- 349 service, local exchange telephone company or long distance company
- 350 certificated by the  $\star$   $\star$  Attorney General's Office may be held
- 351 liable for violations of this article committed by other persons
- 352 or entities.
- 353 **SECTION 14.** Section 75-24-1, Mississippi Code of 1972, is
- 354 amended as follows:
- 355 75-24-1. There is hereby created and established within the
- 356 Office of the Attorney General an "Office of Consumer Protection,"
- 357 which shall be charged with the administration of this chapter.
- 358 The Attorney General is hereby authorized and empowered to employ
- 359 the necessary personnel to carry out the provisions of this
- 360 chapter and of the Mississippi Telephone Solicitation Act.
- 361 **SECTION 15.** Section 75-24-5, Mississippi Code of 1972, is
- 362 amended as follows:

363	75-24-5. (1) Unfair methods of competition affecting
364	commerce and unfair or deceptive trade practices in or affecting
365	commerce are prohibited. Action may be brought under Section
366	75-24-5(1) only under the provisions of Section 75-24-9.

- 367 (2) Without limiting the scope of subsection (1) of this
  368 section, the following unfair methods of competition and unfair or
  369 deceptive trade practices or acts in the conduct of any trade or
  370 commerce are hereby prohibited:
- 371 (a) Passing off goods or services as those of another;
- 372 (b) Misrepresentation of the source, sponsorship,
- 373 approval, or certification of goods or services;
- 374 (c) Misrepresentation of affiliation, connection, or association with, or certification by another;
- 376 (d) Misrepresentation of designations of geographic
  377 origin in connection with goods or services;
- 378 (e) Representing that goods or services have 379 sponsorship, approval, characteristics, ingredients, uses, 380 benefits, or quantities that they do not have or that a person has 381 a sponsorship, approval, status, affiliation, or connection that
- 382 he does not have;
- 383 (f) Representing that goods are original or new if they are reconditioned, reclaimed, used, or secondhand;
- 385 (g) Representing that goods or services are of a 386 particular standard, quality, or grade, or that goods are of a 387 particular style or model, if they are of another;

388	(h) Disparaging the goods, services, or business of
389	another by false or misleading representation of fact;
390	(i) Advertising goods or services with intent not to
391	sell them as advertised;
392	(j) Advertising goods or services with intent not to
393	supply reasonably expectable public demand, unless the
394	advertisement discloses a limitation of quantity;
395	(k) Misrepresentations of fact concerning the reasons
396	for, existence of, or amounts of price reductions;
397	(1) Advertising by or on behalf of any licensed or
398	regulated health care professional which does not specifically
399	describe the license or qualifications of the licensed or
400	regulated health care professional;
401	(m) A telephonic solicitation in violation of Section
402	77-3-705 et seq.;
403	( * * $\frac{*}{n}$ ) Charging an increased premium for reinstating
404	a motor vehicle insurance policy that was cancelled or suspended
405	by the insured solely for the reason that he was transferred out
406	of this state while serving in the United States Armed Forces or
407	on active duty in the National Guard or United States Armed Forces
408	Reserve. It is also an unfair practice for an insurer to charge
409	an increased premium for a new motor vehicle insurance policy if
410	the applicant for coverage or his covered dependents were

previously insured with a different insurer and canceled that

policy solely for the reason that he was transferred out of this

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413	state while serving in the United States Armed Forces or on activ
414	duty in the National Guard or United States Armed Forces Reserve.
415	For purposes of determining premiums, an insurer shall consider
416	such persons as having maintained continuous coverage. The
417	provisions of this paragraph ( * * $\underline{\mathbf{n}}$ ) shall apply only to such
418	instances when the insured does not drive the vehicle during the
419	period of cancellation or suspension of his policy.