To: Appropriations

By: Senator(s) Hopson

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SENATE BILL NO. 2454

AN ACT TO BRING FORWARD SECTION 27-103-125, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE BUDGET PROCESS, FOR PURPOSES OF 3 POSSIBLE AMENDMENT; TO BRING FORWARD SECTION 27-103-139, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE BUDGET PROCESS, FOR 5 PURPOSES OF POSSIBLE AMENDMENT; TO BRING FORWARD SECTION 6 27-103-203, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE BUDGET 7 PROCESS, FOR PURPOSES OF POSSIBLE AMENDMENT; TO BRING FORWARD SECTION 27-103-211, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE 8 BUDGET PROCESS, FOR PURPOSES OF POSSIBLE AMENDMENT; TO BRING 9 FORWARD SECTION 27-103-213, MISSISSIPPI CODE OF 1972, WHICH 10 11 RELATES TO THE BUDGET PROCESS, FOR PURPOSES OF POSSIBLE AMENDMENT; 12 TO BRING FORWARD SECTION 27-103-303, MISSISSIPPI CODE OF 1972, WHICH RELATES TO THE BUDGET PROCESS, FOR PURPOSES OF POSSIBLE 13 AMENDMENT; TO DIRECT THE STATE FISCAL OFFICER TO MAKE CERTAIN 14 15 TRANSFERS DURING FISCAL YEAR 2023 FROM THE CAPITAL EXPENSE FUND; 16 AND FOR RELATED PURPOSES. 17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 18 SECTION 1. Section 27-103-125, Mississippi Code of 1972, is 19 brought forward as follows: 20 27-103-125. The proposed budget of each state agency shall show the amounts required for operating expenses separately from 21 the amounts required for permanent improvements. The overall 22 23 budget shall show, separately by each source, the estimated amount 24 of general fund revenue and of special fund revenues of general 25 fund agencies. The total proposed expenditures in Part 1 of the S. B. No. 2454 ~ OFFICIAL ~ G1/223/SS26/R448.2

- 26 overall budget shall not exceed the amount of estimated revenues
- 27 that will be available in the general and special funds for
- 28 appropriation or use during the succeeding fiscal year, including
- 29 any balances other than unencumbered balances in general funds
- 30 that will be on hand in the general and special funds at the close
- 31 of the then current fiscal year. The total proposed expenditures
- 32 from the State General Fund in Part 1 of the overall budget shall
- 33 not exceed ninety-eight percent (98%) of the amount of general
- 34 fund revenue estimate for the succeeding fiscal year. The general
- 35 fund revenue estimate shall be the estimate jointly adopted by the
- 36 Governor and the Joint Legislative Budget Committee. The
- 37 Legislative Budget Office may recommend additional taxes or
- 38 sources of revenue if in its judgment those additional funds are
- 39 necessary to adequately support the functions of the state
- 40 government.
- 41 **SECTION 2.** Section 27-103-139, Mississippi Code of 1972, is
- 42 brought forward as follows:
- 43 27-103-139. On or before November 15 preceding each regular
- 44 session of the Legislature, except the first regular session of a
- 45 new term of office, the Governor shall submit to the members of
- 46 the Legislature, the Legislative Budget Office or the
- 47 members-elect, as the case may be, and to the executive head of
- 48 each state agency a balanced budget for the succeeding fiscal
- 49 year. The budget submitted shall be prepared in a format that
- 50 will include performance measurement data associated with the

51 various programs operated by each agency. The total proposed 52 expenditures in the balanced budget shall not exceed the amount of 53 estimated revenues that will be available for appropriation or use during the succeeding fiscal year, including any balances other 54 55 than unencumbered balances in general funds that will be on hand 56 at the close of the then current fiscal year, as determined by the 57 revenue estimate jointly adopted by the Governor and the 58 Legislative Budget Committee. The total proposed expenditures 59 from the State General Fund in the balanced budget shall not exceed ninety-eight percent (98%) of the amount of general fund 60 61 revenue estimate for the succeeding fiscal year. The general fund revenue estimate shall be the estimate jointly adopted by the 62 63 Governor and the Joint Legislative Budget Committee. 64 The revenues used in preparing the balanced budget shall be only those revenues that will be available under the general laws 65 66 of the state as they exist when the balanced budget is prepared, 67 and shall not include any proposed revenues that would become available only after the enactment of new legislation. If the 68 69 Governor has any recommendations for additional proposed 70 expenditures or proposed revenues that are not included in his 71 balanced budget, he shall submit those recommendations in a 72 supplement that is separate from his balanced budget, and whenever 73 the Governor recommends any such additional proposed expenditures, 74 he also shall recommend proposed revenues that are sufficient to 75 fund the additional proposed expenditures, providing specific

- 76 details regarding the sources and the total amount of those
 77 proposed revenues.
- 78 The Governor may employ a budget officer for the purpose of
- 79 receiving information from the State Fiscal Officer and preparing
- 80 his recommendations on the budget. If the Governor determines
- 81 that information received from the State Fiscal Officer is not
- 82 sufficient to enable him to prepare his budget recommendations, he
- 83 may request an appropriation from the Legislature to provide
- 84 additional staff within the Governor's office for that purpose.
- 85 At the first regular session after his election for Governor, the
- 86 Governor shall submit any budget recommendations plus the required
- 87 revenue source recommendations no later than January 31 of that
- 88 year.
- 89 **SECTION 3.** Section 27-103-203, Mississippi Code of 1972, is
- 90 brought forward as follows:
- 91 27-103-203. (1) There is created in the State Treasury a
- 92 special fund, separate and apart from any other fund, to be
- 93 designated the Working Cash-Stabilization Reserve Fund.
- 94 (2) The Working Cash-Stabilization Reserve Fund shall not be
- 95 considered as a surplus or available funds when adopting a
- 96 balanced budget as required by law. The State Treasurer shall
- 97 invest all sums in the Working Cash-Stabilization Reserve Fund not
- 98 needed for the purposes provided for in this section in
- 99 certificates of deposit, repurchase agreements and other
- 100 securities as authorized in Section 27-105-33(d) or Section

101 7-9-103, as the State Treasurer may determine to yield the highest 102 market rate available. If the Ayers Settlement Fund is created 103 under Section 37-101-27(5), the first Five Million Dollars 104 (\$5,000,000.00) of interest earned on those sums each fiscal year shall be deposited into that fund until a total of Seventy Million 105 106 Dollars (\$70,000,000.00) has been deposited into the fund. 107 interest, or the remaining interest if the Ayers Settlement Fund 108 is created, that is earned on those sums shall be deposited in the 109 Working Cash-Stabilization Reserve Fund until the balance of principal and interest in the fund reaches ten percent (10%) of 110 111 the total General Fund appropriations for the current fiscal year, 112 and all interest earned in excess of amounts necessary to maintain 113 the ten percent (10%) fund balance requirement shall be deposited by the State Treasurer into the State General Fund. 114

(3) The Working Cash-Stabilization Reserve Fund, except for Fifteen Million Dollars (\$15,000,000.00) and the amount of the interest and income earned on the principal of the Ayers Endowment Trust created by Section 37-101-27, shall be used by the State Treasurer for cash flow needs throughout the year when the Executive Director of the Department of Finance and Administration certifies that in his opinion there will be cash flow deficiencies in the State General Fund. No borrowing of monies from other special funds for such purposes as authorized by Section 31-17-101 et seq., shall be made as long as an unencumbered balance in excess of Fifteen Million Dollars (\$15,000,000.00) and the

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127 Trust created by Section 37-101-27 remains in the fund. 128 Treasurer shall reimburse the fund for all sums borrowed for those 129 purposes from General Fund revenues collected during the fiscal 130 year in which those funds are used. The State Treasurer shall 131 immediately notify the Legislative Budget Office and the State 132 Department of Finance and Administration of each transfer into and out of the fund. Fifteen Million Dollars (\$15,000,000.00) in the 133 134 Working Cash-Stabilization Reserve Fund shall remain available for exclusive use of the Ayers Endowment Trust created by Section 135 136 37-101-27. If the Ayers Settlement Fund is created under Section 137 37-101-27(5), beginning when a total of Fifty-five Million Dollars 138 (\$55,000,000.00) has been deposited into the fund, for each annual 139 deposit of interest to that fund under subsection (2) of this section, the Ayers Endowment Trust created under Section 140 141 37-101-27(1) shall be reduced by an equal amount annually until 142 the Ayers Endowment Trust reaches Zero Dollars (\$0.00), at which time any requirements concerning the Ayers Endowment Trust in this 143 144 section shall be null and void.

interest and income earned on the principal of the Ayers Endowment

145 (4) The Working Cash-Stabilization Reserve Fund, except for
146 Forty Million Dollars (\$40,000,000.00), shall also be used for the
147 purpose of covering any projected deficits that may occur in the
148 General Fund at the end of a fiscal year as a result of revenue
149 shortfalls. If the Governor determines that a deficit in revenues
150 from all sources may occur, it shall be the duty of the Executive

- 151 Director of the Department of Finance and Administration to
- 152 transfer such funds as necessary to the General Fund to alleviate
- 153 the deficit in accordance with Sections 27-104-13 and 31-17-123;
- however, not more than Fifty Million Dollars (\$50,000,000.00) may
- 155 be transferred from the fund for that purpose in any one (1)
- 156 fiscal year.
- 157 (5) The Working Cash-Stabilization Reserve Fund also shall
- 158 be used to provide funds for the Disaster Assistance Trust Fund
- 159 when those funds are immediately needed to provide for disaster
- 160 assistance under Sections 33-15-301 through 33-15-317. Any
- 161 transfer of funds from the Working Cash-Stabilization Reserve Fund
- 162 to the Disaster Assistance Trust Fund shall be made in accordance
- 163 with the provisions of subsection (5) of Section 33-15-307.
- 164 (6) The Department of Finance and Administration shall
- 165 immediately send notice of any transfers made, or other action
- 166 taken under authority of this section, to the Legislative Budget
- 167 Office.
- 168 (7) Funds deposited in the Working Cash-Stabilization
- 169 Reserve Fund shall be used only for the purposes specified in this
- 170 section, and as long as the provisions of this section remain in
- 171 effect, no other expenditure, appropriation or transfer of funds
- 172 in the Working Cash-Stabilization Reserve Fund shall be made
- 173 except by act of the Legislature making specific reference to the
- 174 Working Cash-Stabilization Reserve Fund as the source of those
- 175 funds.

- 176 (8) Any funds appropriated from the Working
- 177 Cash-Stabilization Reserve Fund that are unexpended at the end of
- 178 a fiscal year shall lapse into the Working Cash-Stabilization
- 179 Reserve Fund.
- 180 **SECTION 4.** Section 27-103-211, Mississippi Code of 1972, is
- 181 brought forward as follows:
- 182 27-103-211. The total sum appropriated by the Legislature
- 183 from the State General Fund for any fiscal year shall not exceed
- 184 ninety-eight percent (98%) of the general fund revenue estimate
- 185 for that fiscal year developed by the Department of Revenue and
- 186 the University Research Center and adopted by the Joint
- 187 Legislative Budget Committee. The unencumbered balances in
- 188 general funds that will be available and on hand at the close of
- 189 the fiscal year shall not include projected amounts required to be
- 190 deposited into the Working Cash-Stabilization Reserve Fund under
- 191 Section 27-103-203.
- 192 **SECTION 5.** Section 27-103-213, Mississippi Code of 1972, is
- 193 brought forward as follows:
- 194 27-103-213. (1) The unencumbered cash balance in the
- 195 General Fund in the State Treasury at the close of each fiscal
- 196 year shall be distributed to the Municipal Revolving Fund, the
- 197 Working Cash-Stabilization Reserve Fund and the Capital Expense
- 198 Fund in the manner provided in this section.
- 199 (2) (a) At the end of each fiscal year, the Executive

200 Director of the Department of Finance and Administration and the

201	State	e Treasu	rer shall	det	cermi	ne the	extent	of	the	unend	cumbered
202	cash	balance	existing	in	the	General	Fund	in	the	State	Treasury.

- 203 As used in this section, the term "unencumbered cash balance" or "unencumbered General Fund cash balance" means 204 205 the amount in the State General Fund after deducting all 206 appropriations and other expenditures. However, if the 207 Legislature has authorized additional or deficit appropriations or 208 transfers from the State General Fund for that fiscal year, those 209 amounts shall be subtracted from the unencumbered cash balance in 210 the General Fund before determining the amount available for 211 distribution. The unencumbered General Fund cash balance shall 212 not be determined until after August 31 of each year, and it shall 213 not be made until the State Treasurer has received a certificate 214 in writing from the Executive Director of the Department of Finance and Administration, with notification to the Legislative 215 216 Budget Office, showing the amount of the unencumbered General Fund 217 cash balance.
 - (3) If any unencumbered General Fund cash balance is available for distribution under this section, the distribution of those funds shall be made by the Executive Director of the Department of Finance and Administration in the following order:
- 222 (a) To the Municipal Revolving Fund, an amount equal to 223 Seven Hundred Fifty Thousand Dollars (\$750,000.00); however, if 224 the amount of the unencumbered General Fund cash balance is less 225 than Seven Hundred Fifty Thousand Dollars (\$750,000.00), then the

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- 226 total amount of the unencumbered General Fund cash balance shall
- 227 be distributed to the Municipal Revolving Fund.
- 228 (b) To the Working Cash-Stabilization Reserve Fund,
- 229 fifty percent (50%) of the amount of the unencumbered General Fund
- 230 cash balance after the distributions are made under paragraph (a),
- 231 not to exceed ten percent (10%) of the General Fund appropriations
- 232 for the fiscal year that the unencumbered General Fund cash
- 233 balance represents. For the purposes of this paragraph (b), the
- 234 appropriations for the fiscal year shall be the total amount
- 235 contained in the actual appropriation bills passed by the
- 236 Legislature.
- 237 (c) To the Capital Expense Fund, any remaining amount
- 238 of the unencumbered General Fund cash balance after the
- 239 distributions are made under paragraphs (a) and (b).
- 240 **SECTION 6.** Section 27-103-303, Mississippi Code of 1972, is
- 241 brought forward as follows:
- 242 27-103-303. (1) There is created in the State Treasury a
- 243 special fund, separate and apart from any other fund, to be
- 244 designated the Capital Expense Fund.
- 245 (2) The Capital Expense Fund shall not be considered as a
- 246 surplus or available funds when adopting a balanced budget as
- 247 required by law. The State Treasurer shall invest all sums in the
- 248 Capital Expense Fund not needed for the purposes provided for in
- 249 this section in certificates of deposit, repurchase agreements and
- 250 other securities as authorized in Section 27-105-33(d) or Section

- 7-9-103, as the State Treasurer may determine to yield the highest market rate available. Interest earned on this fund shall be
- 253 deposited by the State Treasurer into the State General Fund.
- 254 (3) The Capital Expense Fund shall be used for capital
- 255 expense needs, repair and renovation of state-owned properties and
- 256 specific expenditures authorized by the Legislature. The
- 257 Legislature shall designate those capital expense projects, repair
- 258 and renovation projects and other authorized projects in an
- 259 appropriation act passed by the Legislature, which shall direct
- 260 the Director of the Department of Finance and Administration to
- 261 administer the projects.
- 262 (4) In addition to the purposes specified in subsection (3)
- 263 of this section, the Capital Expense Fund shall be used to provide
- 264 funds for emergency repairs on state-owned buildingsupon
- 265 requisition of the Executive Director of the Department of Finance
- 266 and Administration. Whenever the executive director determines
- 267 that funds are immediately needed for emergency repairs on
- 268 state-owned buildings, he or she shall requisition the funds
- 269 needed from the Capital Expense Fund, which shall be subject to
- 270 the limitations set forth in this subsection. At the same time he
- 271 or she makes the requisition, the executive director shall notify
- 272 the Lieutenant Governor, the Speaker of the House of
- 273 Representatives, the respective Chairmen of the Senate
- 274 Appropriations Committee, the Senate Finance Committee, the House
- 275 Appropriations Committee and the House Ways and Means Committee

276 and the Legislative Budget Office of his or her determination of 277 the need for the funds, the amount that he or she has 278 requisitioned and where the funds will be used. If the amount 279 requisitioned is available in the Capital Expense Fund, is not 280 allocated for any specific projects as authorized in subsection 281 (3) of this section and is within the limitations set forth below 282 in this subsection, then the executive director may escalate the 283 budget of the Bureau of Building, Grounds and Real Property 284 Management to use the full amount of the requisitioned funds for 285 the emergency repairs and transfer that amount to the bureau for 286 that purpose. If the amount requisitioned is more than the amount 287 available in the Capital Expense Fund or above the limitations set 288 forth below in this subsection, then the executive director may 289 escalate the budget of the bureau to use the amount that is 290 available within the limitations for the emergency repairs and 291 transfer that amount to the bureau for that purpose. The maximum 292 amount that may be transferred from the Capital Expense Fund to 293 the bureau for any single emergency shall be One Million Dollars 294 (\$1,000,000.00), and the maximum amount that may be transferred to 295 the bureau for all emergencies during any fiscal year shall be 296 Five Million Dollars (\$5,000,000.00).

(5) Funds deposited in the Capital Expense Fund shall be used only for the purposes specified in this section, and as long as the provisions of this section remain in effect, no other expenditure, appropriation or transfer of funds in the Capital

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301	Expense Fund shall be made exce	ept by act of the Legislature makin	g
302	specific reference to the Capi	tal Expense Fund as the source of	
303	those funds.		
304	(6) Unexpended funds in	the Capital Expense Fund at the end	
305	of a fiscal year shall not lap:	se into the State General Fund but	
306	shall remain in the fund for us	se under this section. Any funds	
307	appropriated from the Capital 1	Expense Fund that are unexpended at	
308	the end of a fiscal year shall	lapse into the Capital Expense	
309	Fund.		
310	SECTION 7. During fiscal	year 2023, the State Fiscal Office	r
	-	year 2023, the State Fiscal Office Fund out of the following enumerate	
310311312	-	Fund out of the following enumerate	
311 312	shall transfer to the General I funds, the amounts listed below	Fund out of the following enumerate	d
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