MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Parker, McCaughn

To: Economic and Workforce Development; Appropriations

SENATE BILL NO. 2371 (As Passed the Senate)

1 AN ACT TO CREATE THE AMERICAN RESCUE PLAN ACT (ARPA) 2 NURSE/ALLIED HEALTH WORKFORCE DEVELOPMENT AND RETENTION ACT; TO 3 STATE LEGISLATIVE FINDINGS AND INTENT; TO ESTABLISH THE ACCELERATE 4 MISSISSIPPI NURSING/ALLIED HEALTH GRANT PROGRAM; TO ESTABLISH THE 5 ACCELERATE MISSISSIPPI PHYSICIAN RESIDENCY AND FELLOWSHIP START-UP 6 GRANT PROGRAM; TO OUTLINE REQUIREMENTS FOR THE APPLICATIONS AND 7 FOR THE GRANT AWARDS; TO CREATE SPECIAL FUNDS IN THE STATE TREASURY FROM WHICH THE GRANTS AUTHORIZED IN THIS ACT SHALL BE 8 9 DISBURSED BY THE OFFICE OF WORKFORCE DEVELOPMENT; TO ALLOW THE OFFICE OF WORKFORCE DEVELOPMENT TO USE A MAXIMUM OF 2% OF FUNDS 10 11 ALLOCATED FOR THE ADMINISTRATION OF THE GRANT PROGRAMS, TO THE 12 EXTENT PERMISSIBLE UNDER FEDERAL LAW; TO DIRECT THE OFFICE TO TRY 13 TO MINIMIZE ANY EXPENSE OF ADMINISTRATIVE FUNDS BY ESTABLISHING POLICIES AND PROCEDURES MIRRORING PAST PROGRAMS UTILIZING FEDERAL 14 15 COVID-19 RELIEF FUNDS; TO REQUIRE THE OFFICE OF WORKFORCE DEVELOPMENT TO CERTIFY TO THE DEPARTMENT OF FINANCE AND 16 17 ADMINISTRATION THAT EACH EXPENDITURE APPROPRIATED TO THE OFFICE IS 18 IN COMPLIANCE WITH UNITED STATES DEPARTMENT OF THE TREASURY 19 CRITERIA REGARDING THE USE OF MONIES FROM THE CORONAVIRUS STATE 20 FISCAL RECOVERY FUND; TO PROVIDE REPORTING REQUIREMENTS TO THE 21 GOVERNOR AND THE LEGISLATURE BY OCTOBER 1 OF EACH YEAR; TO PROVIDE 22 THAT GRANT FUNDS SHALL BE AVAILABLE THROUGH DECEMBER 31, 2026, OR 23 ON THE DATE OF THE FUND EXPENDITURE DEADLINE PROVIDED BY THE 24 FEDERAL GOVERNMENT, WHICHEVER OCCURS LATER; TO PROVIDE THAT EACH GRANT RECIPIENT SHALL CERTIFY, FOR ANY PROJECT FOR WHICH A GRANT 25 26 IS AWARDED, THAT IF THE PROJECT IS NOT COMPLETED BY DECEMBER 31, 27 2026, AND THE UNITED STATES CONGRESS DOES NOT ENACT AN EXTENSION 28 OF THE DEADLINE ON THE AVAILABILITY OF ARPA FUNDS, THEN THE GRANT 29 RECIPIENT WILL COMPLETE THE PROJECT THROUGH OTHER FUNDS; AND FOR 30 RELATED PURPOSES.

31 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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32 <u>SECTION 1.</u> This article shall be known and may be cited as 33 the "American Rescue Plan Act (ARPA) Nurse/Allied Health Workforce 34 Development and Retention Act." Under this article, the 35 Legislature creates the "Accelerate Mississippi Nursing/Allied 36 Health Grant Program" and the "Accelerate Mississippi Physician 37 Residency and Fellowship Start-Up Grant Program."

38 <u>SECTION 2.</u> (1) The Mississippi Legislature finds that: 39 (a) The public health crisis related to COVID-19 40 resulted in a general disruption in the Mississippi economy and 41 workforce, particularly in hospitals, clinics, long-term care 42 facilities and other health care facilities across the state;

43 (b) Workforce shortages exist in the health care44 industry; and

(c) The availability of unprecedented federal funding to mitigate the impact of COVID-19 on the workforce and economy has created a unique opportunity for the Office of Workforce Development, working with community colleges, to provide education and training to help Mississippians find employment in the nursing, allied health and other health care fields.

(2) Therefore, the intent of the Mississippi Legislature is:
(a) To provide funding for outreach efforts to connect
citizens seeking employment in nursing, allied health, and other
health care fields with the education and training required to
obtain necessary skills for relevant employment in the state;

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56 (b) To provide funding for new and increased capacity 57 in existing nursing and allied health training programs, or to help retain and graduate nursing and allied health students, to 58 59 include any required equipment or supplies, at community and 60 junior colleges or through other entities facilitating 61 healthcare-focused workforce training programs across the state;

62 To provide funding for new and increased capacity (C) 63 in physician residency and fellowship programs in hospitals across 64 the state; and

65 (d) To gauge the effectiveness of these programs by 66 gathering data related to participation and wage and employment 67 outcomes in order to replicate successful efforts in future 68 workforce development programs.

69 There is established the Accelerate SECTION 3. (1) 70 Mississippi Nursing/Allied Health Grant Program, which shall be 71 directed by the office for the purpose of increasing capacity in 72 nursing and allied health training programs, job sectors which 73 were severely impacted by the disruption to the economy and 74 workforce caused by COVID-19.

75 For purposes of this section, the following words shall (2)76 have the meanings ascribed herein unless the context otherwise 77 requires:

"Grant program" means the program established in 78 (a) 79 this section, which provides funding, as determined by the office, 80 from federal COVID-19 relief funds to sustain and increase

81 capacity in nursing and allied health education and training 82 programs, or to help retain and graduate nursing and allied health 83 students, at community and junior colleges or other entities 84 facilitating healthcare-focused training programs as determined by 85 the office.

86 (b) "Office" means the Office of Workforce Development
87 established in Section 37-153-7.

(c) "Recipient" means a community or junior college or
 other entities facilitating healthcare-focused training programs
 as determined by the office.

91 (d) "Trainee" means an individual receiving training or 92 other services through the grant program under this article with 93 the goal of becoming employed in the nursing or allied health 94 field.

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(e) "COVID-19" means the Coronavirus Disease 2019.

96 (f) "Federal COVID-19 relief funds" means funds
97 allocated to the State of Mississippi from the Coronavirus State
98 Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
99 Act of 2021 (Public Law No. 117-2).

(g) "High-wage, high-demand industry" means those nursing or allied health jobs paying above Mississippi's median annual income and prioritized by the office.

103 (h) "Eligible expenses" means a cost incurred by a104 recipient under this article, to include:

105 (i) Necessary equipment or other supplies to 106 sustain or increase capacity in nursing or allied health training 107 programs;

108 (ii) Necessary infrastructure, including building 109 renovation or construction, for increasing capacity in nursing or 110 allied health training programs;

(iii) Curricula or other academic or training materials to sustain or increase capacity in nursing or allied health training programs;

(iv) Remote learning or other classroom technology to sustain or increase capacity in nursing or allied health training programs;

117 (v) Job placement services for nursing or allied 118 health students and graduates;

119 (vi) Recruitment programs for nursing or allied 120 health students and graduates;

121 (vii) Other services aimed at helping retain and122 graduate current nursing and allied health students.

123 (3) The Department of Employment Security shall serve as124 fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations
to recipients shall be awarded by the office through an
application process, which shall require the applicant to provide:
(a) A detailed explanation of the program the applicant
intends to use awarded funds to create or expand, to include:

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130 (i) A description of the nursing or allied health 131 workforce shortage the program is intended to address, including 132 specific information from hospitals, clinics, long-term care 133 facilities or other health care providers in the region; 134 (ii) Any relevant waitlist or other information 135 demonstrating high demand for graduates from the relevant nursing 136 or allied health program; 137 The number of nursing or allied health (iii) 138 students who will be served by the program; and 139 (iv) The average wage rate for nursing or allied 140 health students receiving employment after completing the program; 141 A proposed budget on how awarded funds will be (b) 142 expended, including a plan to consistently report expenditures to 143 the office throughout the funding commitment; (C) 144 A plan to provide data on participation and 145 outcomes of the program, including a plan to report outcomes to 146 the office throughout the funding commitment; and 147 Other relevant information as determined (d) 148 appropriate by the office. 149 Applicants agreeing to commit a portion of their federal (5) 150 COVID-19 relief funds, if they received federal COVID-19 relief 151 funds directly, or other state, federal or private funds as 152 supplemental matching funds to offset the total cost of the 153 approved program will be prioritized for approval. 154 (6) The office shall:

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155 (a) Inform each recipient of its portion of the funds156 appropriated to the grant program;

157 (b) Develop regulations and procedures to govern the158 administration of the grant program;

(c) Prioritize jobs within the nursing or allied health fields which are currently experiencing staffing shortages in hospitals, clinics, long-term care facilities and other health care providers across the state; and

163 (d) Prioritize jobs which are high-wage, high-demand164 within the nursing and allied health fields.

165 (7) There is created a special fund in the State Treasury to 166 be known as the "Accelerate Mississippi Nursing/Allied Health 167 Grant Program Fund, " from which the grants authorized in this 168 section shall be disbursed by the office. All monies shall be disbursed from the fund in compliance with the quidelines, 169 170 guidance, rules, regulations and other criteria, as may be amended 171 from time to time, of the United States Department of the Treasury regarding the use of monies from the American Rescue Plan Act. 172 173 Unexpended amounts of any monies remaining in the fund at the end 174 of the fiscal year shall not lapse into the Coronavirus State 175 Fiscal Recovery Fund or the State General Fund, and any interest 176 earned on amounts in the fund shall remain in the fund.

177 (8) Seventy-five percent (75%) of the funds provided through
178 the appropriations process for this program shall be reserved for
179 community and junior colleges. A maximum of twenty-five percent

180 (25%) of the funds provided through the appropriations process for 181 this program may be awarded to recipients other than a community 182 or junior college which facilitate healthcare-focused training 183 programs as determined by the office.

There is established the Accelerate 184 SECTION 4. (1)185 Mississippi Physician Residency and Fellowship Start-Up Grant 186 Program, which shall be directed by the office for the purpose of 187 creating new or increasing capacity in existing physician 188 residency and fellowship programs in hospitals, which were 189 severely impacted by the disruption to the economy and workforce 190 caused by COVID-19.

191 (2) For purposes of this section, the following words shall 192 have the meanings ascribed herein unless the context otherwise 193 requires:

(a) "Grant program" means the program established in
this section, which provides funding, as determined by the office,
from federal COVID-19 relief funds to create new or increase
capacity in existing physician residency and fellowship programs
at general acute care hospitals in the State of Mississippi which
are licensed by the Mississippi State Department of Health.

(b) "Office" means the Office of Workforce Developmentestablished in Section 37-153-7.

(c) "Recipient" means a general acute care hospital in the State of Mississippi which is licensed by the Mississippi State Department of Health.

(d) "Residency and fellowship programs" means advanced training programs in medical or surgical specialty areas which are accredited by the Accreditation Council for Graduate Medical Education or a similar accreditation body.

(e) "COVID-19" means the Coronavirus Disease 2019.
(f) "Federal COVID-19 relief funds" means funds
allocated to the State of Mississippi from the Coronavirus State
Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
Act of 2021 (Public Law No. 117-2).

(g) "Eligible expenses" means a cost incurred by arecipient, pursuant to this article, to include:

216 (i) Equipment or other supplies necessary for 217 accreditation;

(ii) Necessary infrastructure, including building renovation or construction, for accreditation;

(iii) Curricula or other academic or trainingmaterials necessary for accreditation;

(iv) Stipends for the recruitment, hiring and development of program directors, program coordinators, faculty and/or teaching staff and clinic staff necessary for accreditation; and

(v) Remote learning or other classroom technology.
(3) The Department of Employment Security shall serve as
fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations
to recipients shall be awarded by the office through an
application process, which shall require the applicant to provide:
(a) Evidence that the applicant is in the process of
preparing for accreditation, has applied for accreditation or has
received accreditation for a new residency or fellowship program,

235 or increased capacity in an existing residency or fellowship 236 program;

(b) A detailed explanation of the residency or
fellowship program the applicant intends to use awarded funds to
create or expand, to include:

(i) A description of the workforce shortage the
residency or fellowship program is intended to address, including
specific information from health care providers in the region;

(ii) Any relevant waitlist or other information demonstrating high demand for medical school graduates to enter the residency or fellowship program;

246 (iii) The number of residents who will be served 247 by the residency or fellowship program;

(iv) The budget for the residency or fellowship program, including a plan showing sustainability after accreditation and any required federal approval of the program; and

(v) The average wage rate for residents or fellowsreceiving employment after completing the program;

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(c) A proposed budget on how awarded funds will be expended, including a plan to consistently report expenditures to the office throughout the funding commitment;

(d) A plan to provide data on participation and outcomes of the residency or fellowship program, including a plan to report outcomes to the office throughout the funding commitment; and

261 (e) Other relevant information as determined262 appropriate by the office.

(5) Applicants agreeing to commit a portion of their federal COVID-19 relief funds, if they received federal COVID-19 relief funds directly, or other state, federal or private funds as supplemental matching funds to offset the total cost of the approved program shall be prioritized for approval.

268 (6) The office shall:

269 (a) Inform each recipient of its portion of the funds270 appropriated to the grant program;

271 (b) Develop regulations and procedures to govern the 272 administration of the grant program;

(c) Prioritize residency or fellowship programs within
medical or surgical specialties which are currently experiencing
staffing shortages in hospitals, clinics, long-term care
facilities and other health care providers across the state; and
(d) Prioritize residency or fellowship programs which
produce graduates in high-demand medical and surgical fields.

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279 (7)There is created a special fund in the State Treasury to 280 be known as the "Accelerate Mississippi Physician Residency and 281 Fellowship Start-Up Grant Program Fund," from which the grants 282 authorized in this section shall be disbursed by the office. All 283 monies shall be disbursed from the fund in compliance with the 284 quidelines, quidance, rules, regulations and other criteria, as 285 may be amended from time to time, of the United States Department 286 of the Treasury regarding the use of monies from the American 287 Rescue Plan Act. Unexpended amounts of any monies remaining in 288 the fund at the end of the fiscal year shall not lapse into the 289 Coronavirus State Fiscal Recovery Fund or the State General Fund, 290 and any interest earned on amounts in the fund shall remain in the 291 fund.

292 The Office of Workforce Development may use a SECTION 5. maximum of two percent (2%) of funds allocated for the 293 294 administration of the grant programs authorized in Sections 3 and 295 4 of this act, to the extent permissible under federal law. The 296 office shall try to minimize any expense of administrative funds 297 by establishing policies and procedures mirroring past programs 298 utilizing federal COVID-19 relief funds.

299 <u>SECTION 6.</u> The Office of Workforce Development shall certify 300 to the Department of Finance and Administration that each 301 expenditure of the funds appropriated to the office under this 302 article is in compliance with the guidelines, guidance, rules, 303 regulations and/or other criteria, as may be amended from time to

time, of the United States Department of the Treasury regarding the use of monies from the Coronavirus State Fiscal Recovery Fund in Section 9901 of the American Rescue Plan Act of 2021 (Public Law No. 117-1).

308 SECTION 7. The Office of Workforce Development shall provide 309 a comprehensive report on the use and effectiveness of funds 310 distributed under the grant programs created in this article, to 311 include wage data and employment outcomes for residents, to the 312 Governor, Lieutenant Governor, Speaker of the House, Chairs of the 313 Senate and House Appropriations Committees, Chair of the Senate 314 Economic and Workforce Development Committee, and Chair of the 315 House Workforce Development Committee by October 1 each year of 316 the existence of the program and for at least three (3) years 317 after the program ceases.

318 SECTION 8. Grant funds shall be available under this article 319 through December 31, 2026, or on the date of the fund expenditure 320 deadline provided by the federal government, whichever occurs 321 later. Each grant recipient shall certify, for any project for 322 which a grant is awarded, that if the project is not completed by 323 December 31, 2026, and the United States Congress does not enact 324 an extension of the deadline on the availability of ARPA funds, 325 then the grant recipient will complete the project through other 326 funds.

327 <u>SECTION 9.</u> If any section, paragraph, sentence, clause, 328 phrase or part of this article is declared to be in conflict with

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federal law, or if for any reason is declared to be invalid or of no effect, the remaining sections, paragraphs, sentences, clauses, phrases or parts thereof shall be in no matter affected thereby but shall remain in full force and effect.

333 **SECTION 10.** Sections 1 through 9 of this act shall be 334 codified as a new article in Title 37, Chapter 153, Mississippi 335 Code of 1972.

336 SECTION 11. This act shall take effect and be in force from 337 and after its passage.

S. B. No. 2371 23/SS26/R733PS PAGE 14 Nurse/Allied Health Workforce Development and Retention Act; create.