MISSISSIPPI LEGISLATURE

By: Senator(s) Parker

REGULAR SESSION 2023

To: Economic and Workforce Development; Appropriations

SENATE BILL NO. 2371

1 AN ACT TO CREATE THE AMERICAN RESCUE PLAN ACT (ARPA) 2 NURSE/ALLIED HEALTH WORKFORCE DEVELOPMENT AND RETENTION ACT; TO 3 STATE LEGISLATIVE FINDINGS AND INTENT; TO ESTABLISH THE ACCELERATE 4 MISSISSIPPI NURSING/ALLIED HEALTH GRANT PROGRAM; TO ESTABLISH THE 5 ACCELERATE MISSISSIPPI PHYSICIAN RESIDENCY AND FELLOWSHIP START-UP 6 GRANT PROGRAM; TO OUTLINE REQUIREMENTS FOR THE APPLICATIONS AND 7 FOR THE GRANT AWARDS; TO CREATE SPECIAL FUNDS IN THE STATE TREASURY FROM WHICH THE GRANTS AUTHORIZED IN THIS ACT SHALL BE 8 9 DISBURSED BY THE OFFICE OF WORKFORCE DEVELOPMENT; TO ALLOW THE 10 OFFICE OF WORKFORCE DEVELOPMENT TO USE A MAXIMUM OF 2% OF FUNDS 11 ALLOCATED FOR THE ADMINISTRATION OF THE GRANT PROGRAMS, TO THE 12 EXTENT PERMISSIBLE UNDER FEDERAL LAW; TO DIRECT THE OFFICE TO TRY 13 TO MINIMIZE ANY EXPENSE OF ADMINISTRATIVE FUNDS BY ESTABLISHING POLICIES AND PROCEDURES MIRRORING PAST PROGRAMS UTILIZING FEDERAL 14 15 COVID-19 RELIEF FUNDS; TO REQUIRE THE OFFICE OF WORKFORCE DEVELOPMENT TO CERTIFY TO THE DEPARTMENT OF FINANCE AND 16 17 ADMINISTRATION THAT EACH EXPENDITURE APPROPRIATED TO THE OFFICE IS 18 IN COMPLIANCE WITH UNITED STATES DEPARTMENT OF THE TREASURY 19 CRITERIA REGARDING THE USE OF MONIES FROM THE CORONAVIRUS STATE 20 FISCAL RECOVERY FUND; TO PROVIDE REPORTING REOUIREMENTS TO THE 21 GOVERNOR AND THE LEGISLATURE BY OCTOBER 1 OF EACH YEAR; TO PROVIDE 22 THAT GRANT FUNDS SHALL BE AVAILABLE THROUGH DECEMBER 31, 2026, OR ON THE DATE OF THE FUND EXPENDITURE DEADLINE PROVIDED BY THE 23 24 FEDERAL GOVERNMENT, WHICHEVER OCCURS LATER; TO PROVIDE THAT EACH 25 GRANT RECIPIENT SHALL CERTIFY, FOR ANY PROJECT FOR WHICH A GRANT 26 IS AWARDED, THAT IF THE PROJECT IS NOT COMPLETED BY DECEMBER 31, 27 2026, AND THE UNITED STATES CONGRESS DOES NOT ENACT AN EXTENSION 28 OF THE DEADLINE ON THE AVAILABILITY OF ARPA FUNDS, THEN THE GRANT RECIPIENT WILL COMPLETE THE PROJECT THROUGH OTHER FUNDS; AND FOR 29 30 RELATED PURPOSES.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

S. B. No. 2371 G1/2 23/SS36/R733 PAGE 1 (icj\crl) 32 <u>SECTION 1.</u> This article shall be known and may be cited as 33 the "American Rescue Plan Act (ARPA) Nurse/Allied Health Workforce 34 Development and Retention Act." Under this article, the 35 Legislature creates the "Accelerate Mississippi Nursing/Allied 36 Health Grant Program" and the "Accelerate Mississippi Physician 37 Residency and Fellowship Start-Up Grant Program."

38 <u>SECTION 2.</u> (1) The Mississippi Legislature finds that: 39 (a) The public health crisis related to COVID-19 40 resulted in a general disruption in the Mississippi economy and 41 workforce, particularly in hospitals, clinics, long-term care 42 facilities and other health care facilities across the state;

43 (b) Workforce shortages exist in the health care44 industry; and

(c) The availability of unprecedented federal funding to mitigate the impact of COVID-19 on the workforce and economy has created a unique opportunity for the Office of Workforce Development, working with community colleges, to provide education and training to help Mississippians find employment in the nursing, allied health and other health care fields.

51 (2) Therefore, the intent of the Mississippi Legislature is: 52 (a) To provide funding for outreach efforts to connect 53 citizens seeking employment in nursing, allied health, and other 54 health care fields with the education and training required to 55 obtain necessary skills for relevant employment in the state;

S. B. No. 2371 23/SS36/R733 PAGE 2 (icj\crl) ~ OFFICIAL ~

56 (b) To provide funding for new and increased capacity 57 in existing nursing and allied health training programs, to include any required equipment or supplies, at community and 58 junior colleges across the state; 59

60 To provide funding for new and increased capacity (C) 61 in physician residency and fellowship programs in hospitals across 62 the state; and

63 (d) To gauge the effectiveness of these programs by 64 gathering data related to participation and wage and employment outcomes in order to replicate successful efforts in future 65 66 workforce development programs.

67 There is established the Accelerate SECTION 3. (1)68 Mississippi Nursing/Allied Health Grant Program, which shall be 69 directed by the office for the purpose of increasing capacity in 70 nursing and allied health training programs, job sectors which 71 were severely impacted by the disruption to the economy and 72 workforce caused by COVID-19.

73 For purposes of this section, the following words shall (2)74 have the meanings ascribed herein unless the context otherwise 75 requires:

"Grant program" means the program established in 76 (a) 77 this section, which provides funding, as determined by the office, from federal COVID-19 relief funds to sustain and increase 78 79 capacity in nursing and allied health education and training programs at community and junior colleges. 80

S. B. No. 2371 ~ OFFICIAL ~ 23/SS36/R733 PAGE 3 (icj\crl)

81 (b) "Office" means the Office of Workforce Development82 established in Section 37-153-7.

83 (c) "Recipient" means a community or junior college.

(d) "Trainee" means an individual receiving training or
other services through the grant program under this article with
the goal of becoming employed in the nursing or allied health
field.

(e) "COVID-19" means the Coronavirus Disease 2019.
(f) "Federal COVID-19 relief funds" means funds
allocated to the State of Mississippi from the Coronavirus State
Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
Act of 2021 (Public Law No. 117-2).

93 (g) "High-wage, high-demand industry" means those 94 nursing or allied health jobs paying above Mississippi's median 95 annual income and prioritized by the office.

96 (h) "Eligible expenses" means a cost incurred by a97 recipient under this article, to include:

98 (i) Necessary equipment or other supplies to
99 sustain or increase capacity in nursing or allied health training
100 programs;

101 (ii) Necessary infrastructure, including building 102 renovation or construction, for increasing capacity in nursing or 103 allied health training programs;

S. B. No. 2371

~ OFFICIAL ~

23/SS36/R733 PAGE 4 (icj\crl) 104 (iii) Curricula or other academic or training 105 materials to sustain or increase capacity in nursing or allied 106 health training programs;

107 (iv) Remote learning or other classroom technology 108 to sustain or increase capacity in nursing or allied health 109 training programs;

(v) Job placement services for nursing or allied health students and graduates; and

112 (vi) Recruitment programs for nursing or allied 113 health students and graduates.

114 (3) The Department of Employment Security shall serve as 115 fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations to recipients shall be awarded by the office through an application process, which shall require the applicant to provide:

119 (a) A detailed explanation of the program the applicant120 intends to use awarded funds to create or expand, to include:

(i) A description of the nursing or allied health workforce shortage the program is intended to address, including specific information from hospitals, clinics, long-term care facilities or other health care providers in the region;

(ii) Any relevant waitlist or other information demonstrating high demand for graduates from the relevant nursing or allied health program;

S. B. No. 2371 23/SS36/R733 PAGE 5 (icj\crl) ~ OFFICIAL ~

128 (iii) The number of nursing or allied health 129 students who will be served by the program; and 130 The average wage rate for nursing or allied (iv) 131 health students receiving employment after completing the program; 132 A proposed budget on how awarded funds will be (b) 133 expended, including a plan to consistently report expenditures to 134 the office throughout the funding commitment; 135 A plan to provide data on participation and (C) 136 outcomes of the program, including a plan to report outcomes to the office throughout the funding commitment; and 137 138 Other relevant information as determined (d) 139 appropriate by the office. 140 Applicants agreeing to commit a portion of their federal (5) COVID-19 relief funds, if they received federal COVID-19 relief 141 funds directly, or other state, federal or private funds as 142 143 supplemental matching funds to offset the total cost of the 144 approved program will be prioritized for approval. 145 (6) The office shall: 146 Inform each recipient of its portion of the funds (a) 147 appropriated to the grant program; 148 (b) Develop regulations and procedures to govern the 149 administration of the grant program; 150 Prioritize jobs within the nursing or allied health (C) 151 fields which are currently experiencing staffing shortages in

152 hospitals, clinics, long-term care facilities and other health 153 care providers across the state; and

154 (d) Prioritize jobs which are high-wage, high-demand155 within the nursing and allied health fields.

156 (7) There is created a special fund in the State Treasury to 157 be known as the "Accelerate Mississippi Nursing/Allied Health 158 Grant Program Fund," from which the grants authorized in this 159 section shall be disbursed by the office. All monies shall be 160 disbursed from the fund in compliance with the quidelines, 161 guidance, rules, regulations and other criteria, as may be amended 162 from time to time, of the United States Department of the Treasury 163 regarding the use of monies from the American Rescue Plan Act. 164 Unexpended amounts of any monies remaining in the fund at the end 165 of the fiscal year shall not lapse into the Coronavirus State 166 Fiscal Recovery Fund or the State General Fund, and any interest 167 earned on amounts in the fund shall remain in the fund.

168 <u>SECTION 4.</u> (1) There is established the Accelerate 169 Mississippi Physician Residency and Fellowship Start-Up Grant 170 Program, which shall be directed by the office for the purpose of 171 creating new or increasing capacity in existing physician 172 residency and fellowship programs in hospitals, which were 173 severely impacted by the disruption to the economy and workforce 174 caused by COVID-19.

S. B. No. 2371 23/SS36/R733 PAGE 7 (icj\crl) 175 (2) For purposes of this section, the following words shall 176 have the meanings ascribed herein unless the context otherwise 177 requires:

(a) "Grant program" means the program established in
this section, which provides funding, as determined by the office,
from federal COVID-19 relief funds to create new or increase
capacity in existing physician residency and fellowship programs
at general acute care hospitals in the State of Mississippi which
are licensed by the Mississippi State Department of Health.

184 (b) "Office" means the Office of Workforce Development185 established in Section 37-153-7.

186 (c) "Recipient" means a general acute care hospital in
187 the State of Mississippi which is licensed by the Mississippi
188 State Department of Health.

(d) "Residency and fellowship programs" means advanced training programs in medical or surgical specialty areas which are accredited by the Accreditation Council for Graduate Medical Education or a similar accreditation body.

(e) "COVID-19" means the Coronavirus Disease 2019.
(f) "Federal COVID-19 relief funds" means funds
allocated to the State of Mississippi from the Coronavirus State
Fiscal Recovery Fund in Section 9901 of the American Rescue Plan
Act of 2021 (Public Law No. 117-2).

198 (g) "Eligible expenses" means a cost incurred by a 199 recipient, pursuant to this article, to include:

S. B. No. 2371 **~ OFFICIAL ~** 23/SS36/R733 PAGE 8 (icj\crl) 200 (i) Equipment or other supplies necessary for201 accreditation;

202 (ii) Necessary infrastructure, including building203 renovation or construction, for accreditation;

204 (iii) Curricula or other academic or training 205 materials necessary for accreditation;

206 (iv) Stipends for teaching staff or faculty 207 necessary for accreditation; and

(v) Remote learning or other classroom technology.
(3) The Department of Employment Security shall serve as
fiscal agent in administering the funds.

(4) Subject to appropriation by the Legislature, allocations
to recipients shall be awarded by the office through an
application process, which shall require the applicant to provide:
(a) Proof that the applicant has applied for

215 accreditation or has received accreditation for a new residency or 216 fellowship program, or increased capacity in an existing residency 217 or fellowship program;

(b) A detailed explanation of the residency or fellowship program the applicant intends to use awarded funds to create or expand, to include:

(i) A description of the workforce shortage the
 residency or fellowship program is intended to address, including
 specific information from health care providers in the region;

224 (ii) Any relevant waitlist or other information 225 demonstrating high demand for medical school graduates to enter 226 the residency or fellowship program; 227 The number of residents who will be served (iii) 228 by the residency or fellowship program; 229 (iv) The budget for the residency or fellowship 230 program, including a plan showing sustainability after 231 accreditation and any required federal approval of the program; 232 and 233 (V) The average wage rate for residents or fellows 234 receiving employment after completing the program; 235 A proposed budget on how awarded funds will be (C) 236 expended, including a plan to consistently report expenditures to 237 the office throughout the funding commitment; 238 A plan to provide data on participation and (d) 239 outcomes of the residency or fellowship program, including a plan 240 to report outcomes to the office throughout the funding 241 commitment; and 242 (e) Other relevant information as determined 243 appropriate by the office. Applicants agreeing to commit a portion of their federal 244 (5) 245 COVID-19 relief funds, if they received federal COVID-19 relief 246 funds directly, or other state, federal or private funds as 247 supplemental matching funds to offset the total cost of the approved program shall be prioritized for approval. 248

S. B. No. 2371 **~ OFFICIAL ~** 23/SS36/R733 PAGE 10 (icj\crl) 249

(6) The office shall:

(a) Inform each recipient of its portion of the fundsappropriated to the grant program;

252 (b) Develop regulations and procedures to govern the 253 administration of the grant program;

(c) Prioritize residency or fellowship programs within
medical or surgical specialties which are currently experiencing
staffing shortages in hospitals, clinics, long-term care
facilities and other health care providers across the state; and

(d) Prioritize residency or fellowship programs whichproduce graduates in high-demand medical and surgical fields.

260 There is created a special fund in the State Treasury to (7)261 be known as the "Accelerate Mississippi Physician Residency and 262 Fellowship Start-Up Grant Program Fund," from which the grants 263 authorized in this section shall be disbursed by the office. All 264 monies shall be disbursed from the fund in compliance with the 265 quidelines, quidance, rules, regulations and other criteria, as 266 may be amended from time to time, of the United States Department 267 of the Treasury regarding the use of monies from the American 268 Rescue Plan Act. Unexpended amounts of any monies remaining in 269 the fund at the end of the fiscal year shall not lapse into the 270 Coronavirus State Fiscal Recovery Fund or the State General Fund, 271 and any interest earned on amounts in the fund shall remain in the 272 fund.

S. B. No. 2371 23/SS36/R733 PAGE 11 (icj\crl) ~ OFFICIAL ~

273 <u>SECTION 5.</u> The Office of Workforce Development may use a 274 maximum of two percent (2%) of funds allocated for the 275 administration of the grant programs authorized in Sections 3 and 276 4 of this act, to the extent permissible under federal law. The 277 office shall try to minimize any expense of administrative funds 278 by establishing policies and procedures mirroring past programs 279 utilizing federal COVID-19 relief funds.

280 SECTION 6. The Office of Workforce Development shall certify 281 to the Department of Finance and Administration that each 282 expenditure of the funds appropriated to the office under this 283 article is in compliance with the guidelines, guidance, rules, 284 regulations and/or other criteria, as may be amended from time to 285 time, of the United States Department of the Treasury regarding 286 the use of monies from the Coronavirus State Fiscal Recovery Fund in Section 9901 of the American Rescue Plan Act of 2021 (Public 287 288 Law No. 117-1).

289 The Office of Workforce Development shall provide SECTION 7. 290 a comprehensive report on the use and effectiveness of funds 291 distributed under the grant programs created in this article, to 292 include wage data and employment outcomes for residents, to the 293 Governor, Lieutenant Governor, Speaker of the House, Chairs of the 294 Senate and House Appropriations Committees, Chair of the Senate 295 Economic and Workforce Development Committee, and Chair of the 296 House Workforce Development Committee by October 1 each year of

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S. B. No. 2371 23/SS36/R733 PAGE 12 (icj\crl) 297 the existence of the program and for at least three (3) years 298 after the program ceases.

299 SECTION 8. Grant funds shall be available under this article 300 through December 31, 2026, or on the date of the fund expenditure 301 deadline provided by the federal government, whichever occurs 302 later. Each grant recipient shall certify, for any project for 303 which a grant is awarded, that if the project is not completed by 304 December 31, 2026, and the United States Congress does not enact 305 an extension of the deadline on the availability of ARPA funds, 306 then the grant recipient will complete the project through other 307 funds.

308 <u>SECTION 9.</u> If any section, paragraph, sentence, clause, 309 phrase or part of this article is declared to be in conflict with 310 federal law, or if for any reason is declared to be invalid or of 311 no effect, the remaining sections, paragraphs, sentences, clauses, 312 phrases or parts thereof shall be in no matter affected thereby 313 but shall remain in full force and effect.

314 **SECTION 10.** Sections 1 through 9 of this act shall be 315 codified as a new article in Title 37, Chapter 153, Mississippi 316 Code of 1972.

317 **SECTION 11.** This act shall take effect and be in force from 318 and after its passage.

S. B. No. 2371 **Constant and Series and Seri**