MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Boyd, McLendon, Parker

To: Drug Policy; Judiciary, Division A

SENATE BILL NO. 2336

1 AN ACT TO AMEND SECTION 41-29-105, MISSISSIPPI CODE OF 1972, 2 TO EXCEPT FROM THE DEFINITION OF THE TERM "PARAPHERNALIA" CERTAIN 3 TESTING EQUIPMENT USED TO DETERMINE WHETHER A CONTROLLED SUBSTANCE 4 CONTAINS FENTANYL OR A FENTANYL ANALOG; TO AMEND SECTION 5 41-29-319, MISSISSIPPI CODE OF 1972, TO DEFINE THE TERMS 6 "ADMINISTER," "DISTRIBUTE," "EDUCATION EMPLOYEE," "POSSESS" AND 7 "STORAGE"; TO AUTHORIZE A PERSON TO ADMINISTER AN OPIOID 8 ANTAGONIST THAT WAS DISTRIBUTED BY AN EDUCATION EMPLOYEE; TO 9 AUTHORIZE AN EDUCATION EMPLOYEE TO STORE, DISTRIBUTE AND 10 ADMINISTER OPIOID ANTAGONISTS; TO AUTHORIZE THE DEPARTMENT OF 11 HEALTH TO DISTRIBUTE OPIOID ANTAGONISTS TO EDUCATION EMPLOYEES 12 UPON A REQUEST MADE IN WRITING; TO AUTHORIZE A PERSON TO STORE AN 13 OPIOID ANTAGONIST THAT IS DISTRIBUTED BY AN EDUCATION EMPLOYEE; TO PROVIDE THAT AN EDUCATION EMPLOYEE SHALL BE IMMUNE FROM CRIMINAL 14 15 AND CIVIL LIABILITY FOR ACTIONS AUTHORIZED BY THIS ACT; TO PROVIDE 16 THAT A PERSON SHALL BE IMMUNE FROM CRIMINAL AND CIVIL LIABILITY 17 FOR ACTIONS AUTHORIZED BY THIS ACT; AND FOR RELATED PURPOSES.

18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

19 SECTION 1. Section 41-29-105, Mississippi Code of 1972, is

20 amended as follows:

21 41-29-105. The following words and phrases, as used in this

22 article, shall have the following meanings, unless the context

23 otherwise requires:

(a) "Administer" means the direct application of a
 controlled substance, whether by injection, inhalation, ingestion

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26 or any other means, to the body of a patient or research subject 27 by:

28 (i) A practitioner (or, in his presence, by his29 authorized agent); or

30 (ii) The patient or research subject at the31 direction and in the presence of the practitioner.

(b) "Agent" means an authorized person who acts on behalf of or at the direction of a manufacturer, distributor or dispenser. Such word does not include a common or contract carrier, public warehouseman or employee of the carrier or warehouseman. This definition shall not be applied to the term "agent" when such term clearly designates a member or officer of the Bureau of Narcotics or other law enforcement organization.

39 (c) "Board" means the Mississippi State Board of40 Medical Licensure.

(d) "Bureau" means the Mississippi Bureau of Narcotics.
However, where the title "Bureau of Drug Enforcement" occurs, that
term shall also refer to the Mississippi Bureau of Narcotics.

44 (e) "Commissioner" means the Commissioner of the45 Department of Public Safety.

46 (f) "Controlled substance" means a drug, substance or
47 immediate precursor in Schedules I through V of Sections 41-29-113
48 through 41-29-121.

49 (g) "Counterfeit substance" means a controlled50 substance which, or the container or labeling of which, without

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(h) "Deliver" or "delivery" means the actual,
constructive, or attempted transfer from one person to another of
a controlled substance, whether or not there is an agency
relationship.

60 (i) "Director" means the Director of the Bureau of61 Narcotics.

(j) "Dispense" means to deliver a controlled substance
to an ultimate user or research subject by or pursuant to the
lawful order of a practitioner, including the prescribing,
administering, packaging, labeling or compounding necessary to
prepare the substance for that delivery.

(k) "Dispenser" means a practitioner who dispenses.
(l) "Distribute" means to deliver other than by
administering or dispensing a controlled substance.

70 (m) "Distributor" means a person who distributes.

(n) "Drug" means (i) a substance recognized as a drug in the official United States Pharmacopoeia, official Homeopathic Pharmacopoeia of the United States, or official National Formulary, or any supplement to any of them; (ii) a substance intended for use in the diagnosis, cure, mitigation, treatment, or

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(o) "Hashish" means the resin extracted from any part
of the plants of the genus Cannabis and all species thereof or any
preparation, mixture or derivative made from or with that resin.

(p) "Immediate precursor" means a substance * * * that the board has found to be and by rule designates as being the principal compound commonly used or produced primarily for use, and which is an immediate chemical intermediary used or likely to be used in the manufacture of a controlled substance, the control of which is necessary to prevent, curtail, or limit manufacture.

91 (q) "Manufacture" means the production, preparation, 92 propagation, compounding, conversion or processing of a controlled substance, either directly or indirectly, by extraction from 93 94 substances of natural origin, or independently by means of 95 chemical synthesis, or by a combination of extraction and chemical 96 synthesis, and includes any packaging or repackaging of the 97 substance or labeling or relabeling of its container. The term "manufacture" does not include the preparation, compounding, 98 99 packaging or labeling of a controlled substance in conformity with 100 applicable state and local law:

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101 (i) By a practitioner as an incident to his 102 administering or dispensing of a controlled substance in the course of his professional practice; or 103

104 (ii) By a practitioner, or by his authorized agent 105 under his supervision, for the purpose of, or as an incident to, 106 research, teaching or chemical analysis and not for sale.

107 "Marijuana" means all parts of the plant of the (r) genus Cannabis and all species thereof, whether growing or not, 108 109 the seeds thereof, and every compound, manufacture, salt, derivative, mixture or preparation of the plant or its seeds, 110 111 excluding hashish.

112 The term "marijuana" does not include "hemp" as defined in 113 and regulated by Sections 69-25-201 through 69-25-221.

"Narcotic drug" means any of the following, whether 114 (s) produced directly or indirectly by extraction from substances of 115 116 vegetable origin, or independently by means of chemical synthesis, 117 or by a combination of extraction and chemical synthesis:

118 Opium and opiate, and any salt, compound, (i) 119 derivative or preparation of opium or opiate;

120 (ii) Any salt, compound, isomer, derivative or 121 preparation thereof which is chemically equivalent or identical 122 with any of the substances referred to in subparagraph (i), but 123 not including the isoquinoline alkaloids of opium; 124

(iii) Opium poppy and poppy straw; and

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(iv) Cocaine, coca leaves and any salt, compound, derivative or preparation of cocaine, coca leaves, and any salt, compound, isomer, derivative or preparation thereof which is chemically equivalent or identical with any of these substances, but not including decocainized coca leaves or extractions of coca leaves * * * that do not contain cocaine or ecgonine.

131 "Opiate" means any substance having an (t) 132 addiction-forming or addiction-sustaining liability similar to 133 morphine or being capable of conversion into a drug having addiction-forming or addiction-sustaining liability. It does not 134 135 include, unless specifically designated as controlled under Section 41-29-111, the dextrorotatory isomer of 136 137 3-methoxy-n-methylmorphinan and its salts (dextromethorphan). Such word does include its racemic and levorotatory forms. 138

139 (u) "Opium poppy" means the plant of the species140 Papaver somniferum L., except its seeds.

141 (i) "Paraphernalia" means all equipment, products (v) and materials of any kind * * * that are used, intended for use, 142 143 or designed for use, in planting, propagating, cultivating, 144 growing, harvesting, manufacturing, compounding, converting, 145 producing, processing, preparing, testing, analyzing, packaging, 146 repackaging, storing, containing, concealing, injecting, 147 ingesting, inhaling or otherwise introducing into the human body a controlled substance in violation of the Uniform Controlled 148

S. B. No. 2336 23/SS36/R747.1 PAGE 6 (ens\tb) 149 Substances Law. * * * <u>Paraphernalia</u> includes, but is not limited 150 to:

151 Kits used, intended for use, or designed 1. 152 for use in planting, propagating, cultivating, growing or 153 harvesting of any species of plant * * * that is a controlled 154 substance or from which a controlled substance can be derived; 155 2. Kits used, intended for use, or designed 156 for use in manufacturing, compounding, converting, producing, 157 processing or preparing controlled substances; 158 3. Isomerization devices used, intended for 159 use or designed for use in increasing the potency of any species 160 of plant *** * *** that is a controlled substance; 161 4. Testing equipment used, intended for use, 162 or designed for use in identifying or in analyzing the strength, effectiveness or purity of controlled substances, other than 163 164 narcotic drug-testing products that are used to determine whether 165 a controlled substance contains fentanyl or a fentanyl analog; 166 5. Scales and balances used, intended for use 167 or designed for use in weighing or measuring controlled 168 substances; 169 6. Diluents and adulterants, such as quinine 170 hydrochloride, mannitol, mannite, dextrose and lactose, used, 171 intended for use or designed for use in cutting controlled 172 substances;

S. B. No. 2336 23/SS36/R747.1 PAGE 7 (ens\tb) 173 7. Separation gins and sifters used, intended 174 for use or designed for use in removing twigs and seeds from, or in otherwise cleaning or refining, marijuana; 175 176 8. Blenders, bowls, containers, spoons and 177 mixing devices used, intended for use or designed for use in 178 compounding controlled substances; 179 9. Capsules, balloons, envelopes and other 180 containers used, intended for use or designed for use in packaging 181 small quantities of controlled substances; 182 10. Containers and other objects used, 183 intended for use or designed for use in storing or concealing 184 controlled substances; 185 11. Hypodermic syringes, needles and other 186 objects used, intended for use or designed for use in parenterally injecting controlled substances into the human body; 187 188 12. Objects used, intended for use or 189 designed for use in ingesting, inhaling or otherwise introducing marijuana, cocaine, hashish or hashish oil into the human body, 190 191 such as: 192 a. Metal, wooden, acrylic, glass, stone, 193 plastic or ceramic pipes with or without screens, permanent 194 screens, hashish heads or punctured metal bowls; 195 b. Water pipes; 196 Carburetion tubes and devices; с. 197 Smoking and carburetion masks; d. S. B. No. 2336 ~ OFFICIAL ~

23/SS36/R747.1 PAGE 8 (ens\tb) 198 Roach clips, meaning objects used to e. 199 hold burning material, such as a marijuana cigarette, that has 200 become too small or too short to be held in the hand; 201 f. Miniature cocaine spoons and cocaine 202 vials; 203 Chamber pipes; q. Carburetor pipes; 204 h. 205 i. Electric pipes; 206 Air-driven pipes; j. 207 k. Chillums; 208 1. Bongs; and 209 Ice pipes or chillers. m. 210 (ii) In determining whether an object is paraphernalia, a court or other authority should consider, in 211 212 addition to all other logically relevant factors, the following: 213 1. Statements by an owner or by anyone in 214 control of the object concerning its use; 215 Prior convictions, if any, of an owner, or 2. 216 of anyone in control of the object, under any state or federal law 217 relating to any controlled substance; 218 3. The proximity of the object, in time and 219 space, to a direct violation of the Uniform Controlled Substances 220 Law; 221 The proximity of the object to controlled 4. 222 substances; S. B. No. 2336 ~ OFFICIAL ~ 23/SS36/R747.1

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5. The existence of any residue of controlledsubstances on the object;

225 6. Direct or circumstantial evidence of the 226 intent of an owner, or of anyone in control of the object, to 227 deliver it to persons whom he knows, or should reasonably know, 228 intend to use the object to facilitate a violation of the Uniform 229 Controlled Substances Law; the innocence of an owner, or of anyone 230 in control of the object, as to a direct violation of the Uniform 231 Controlled Substances Law shall not prevent a finding that the 232 object is intended for use, or designed for use as paraphernalia; 233 7. Instructions, oral or written, provided 234 with the object concerning its use; 235 8. Descriptive materials accompanying the 236 object * * * that explain or depict its use; 237 National and local advertising concerning 9. 238 its use; 239 10. The manner in which the object is displayed for sale; 240 241 11. Whether the owner or anyone in control of 242 the object is a legitimate supplier of like or related items to 243 the community, such as a licensed distributor or dealer of tobacco 244 products; 245 12. Direct or circumstantial evidence of the 246 ratio of sales of the object(s) to the total sales of the business 247 enterprise;

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248 13. The existence and scope of legitimate249 uses for the object in the community;

250 14. Expert testimony concerning its use.
251 (w) "Person" means individual, corporation, government
252 or governmental subdivision or agency, business trust, estate,
253 trust, partnership or association, or any other legal entity.

(x) "Poppy straw" means all parts, except the seeds, ofthe opium poppy, after mowing.

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(y) "Practitioner" means:

(i) A physician, dentist, veterinarian, scientific
investigator, optometrist certified to prescribe and use
therapeutic pharmaceutical agents under Sections 73-19-153 through
73-19-165, or other person licensed, registered or otherwise
permitted to distribute, dispense, conduct research with respect
to or to administer a controlled substance in the course of
professional practice or research in this state; and

(ii) A pharmacy, hospital or other institution
licensed, registered, or otherwise permitted to distribute,
dispense, conduct research with respect to or to administer a
controlled substance in the course of professional practice or
research in this state.

(z) "Production" includes the manufacture, planting,
cultivation, growing or harvesting of a controlled substance.
(aa) "Sale," "sell" or "selling" means the actual,
constructive or attempted transfer or delivery of a controlled

S. B. No. 2336 **~ OFFICIAL ~** 23/SS36/R747.1 PAGE 11 (ens\tb) 273 substance for remuneration, whether in money or other

274 consideration.

(bb) "State," when applied to a part of the United States, includes any state, district, commonwealth, territory, insular possession thereof, and any area subject to the legal authority of the United States of America.

(cc) "Ultimate user" means a person who lawfully possesses a controlled substance for his own use or for the use of a member of his household or for administering to an animal owned by him or by a member of his household.

283 **SECTION 2.** Section 41-29-319, Mississippi Code of 1972, is 284 amended as follows:

285 41-29-319. (1) This section shall be known as the286 "Emergency Response and Overdose Prevention Act."

287 (2) As used in this section, the following terms shall be288 defined as provided in this subsection:

(a) "Administer" means the direct application of a drug
 to the body of an individual by injection, inhalation, ingestion
 or any other means.

(b) "Distribute" means to deliver an opioid antagonist

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293 drug or opioid antagonist device by means other than by

294 administering.

295 (c) "Education employee" means an employee of any

296 school district, public charter school, private school, public or

297 private university, community college or junior college.

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(d) "Possess" means to have physical control or custody

299 <u>of an opioid antagonist.</u>

300 (***<u>e</u>) "Practitioner" means a physician licensed to 301 practice medicine in this state or any licensed health care 302 provider who is authorized to prescribe an opioid antagonist.

303 $(* * * \underline{f})$ "Opioid antagonist" means any drug that binds 304 to opioid receptors and blocks or inhibits the effects of opioids 305 acting on those receptors and that is approved by the federal Food 306 and Drug Administration for the treatment of an opioid-related 307 overdose.

(* * *g) "Opioid-related overdose" means an acute 308 309 condition, including, but not limited to, extreme physical 310 illness, decreased level of consciousness, respiratory depression, coma, mania or death, resulting from the consumption or use of an 311 312 opioid or another substance with which an opioid was combined or 313 that a layperson would reasonably believe to be resulting from the 314 consumption or use of an opioid or another substance with which an opioid was combined for which medical assistance is required. 315

316 (***<u>h</u>) "Emergency medical technician" means an 317 individual who possesses a valid emergency medical technician's 318 certificate issued under Section 41-59-33.

319 (i) "Storage" means possession of an opioid antagonist 320 with the intent to distribute or administer the opioid antagonist. 321 (3) (a) A practitioner acting in good faith and in 322 compliance with the standard of care applicable to that

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323 practitioner may directly or by standing order prescribe an opioid 324 antagonist to a person at risk of experiencing an opioid-related 325 overdose or to a registered pain management clinic, family member, 326 friend or other person in a position to assist such person at risk 327 of experiencing an opioid-related overdose.

328 (b) A practitioner acting in good faith and in 329 compliance with the standard of care applicable to that 330 practitioner may issue a standing order to one or more individual 331 pharmacies that authorizes the pharmacy to dispense an opioid antagonist to a person at risk of experiencing an opioid-related 332 overdose or to a family member, friend or other person in a 333 334 position to assist such person at risk of experiencing an 335 opioid-related overdose, without the person to whom the opioid 336 antagonist is dispensed needing to have an individual 337 prescription.

338 (4) A pharmacist acting in good faith and in compliance with 339 the standard of care applicable to pharmacists may dispense opioid antagonists under a prescription or a standing order issued in 340 341 accordance with subsection (3) of this section. However, before a 342 pharmacist may dispense an opioid antagonist under the authority 343 of subsection (3) (b) of this section, the pharmacist must complete 344 a training program approved by the State Board of Pharmacy on 345 opioid antagonists.

346 (5) <u>(a)</u> A person acting in good faith and with reasonable 347 care to another person whom he or she believes to be experiencing

S. B. No. 2336 **~ OFFICIAL ~** 23/SS36/R747.1 PAGE 14 (ens\tb) 348 an opioid-related overdose may administer an opioid antagonist 349 that was prescribed or authorized by a standing order in 350 accordance with subsection (3) of this section. 351 (b) A person acting in good faith and with reasonable 352 care to another person whom he or she believes to be experiencing 353 an opioid-related overdose may administer an opioid antagonist 354 that was distributed by an education employee. 355 Emergency medical technicians, firefighters and law (6) 356 enforcement officers acting in good faith shall be authorized and 357 permitted to administer an opioid antagonist as clinically 358 indicated. Failure of an emergency medical technician, 359 firefighter or law enforcement officer to act shall not expose 360 such person to any criminal or civil liability. 361 (7) (a) An education employee may store or distribute an 362 opioid antagonist. (b) An education employee may administer an opioid 363 364 antagonist to another person if the education employee: 365 (i) In good faith, believes the other person is 366 experiencing a drug overdose; and 367 (ii) Acts with reasonable care in administering 368 the opioid antagonist to the other person. 369 The Department of Health may distribute an opioid (C) 370 antagonist to any education employee upon a request made in 371 writing by the education employee.

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372 (d) A person may store an opioid antagonist that is 373 distributed by an education employee. 374 (* * *8) The following individuals are immune from any 375 civil or criminal liability or professional licensing sanctions 376 for the following actions authorized by this section: 377 (a) Any practitioner who prescribes or issues a 378 standing order for an opioid antagonist in accordance with 379 subsection (3) of this section; 380 Any practitioner or pharmacist acting in good faith (b) and in compliance with the standard of care applicable to that 381 382 practitioner or pharmacist who dispenses an opioid antagonist 383 under a prescription or standing order issued in accordance with 384 subsection (3) of this section; 385 (i) Any person other than a practitioner who (C) 386 administers an opioid antagonist in accordance with subsection (5) 387 of this section; and 388 (ii) Any person other than a practitioner who 389 stores an opioid antagonist distributed by an education employee; 390 Any emergency medical technician, firefighters and (d) 391 law enforcement officers who administers an opioid antagonist in 392 accordance with subsection (6) of this section. 393 (e) Any education employee who stores, distributes or 394 administers an opioid antagonist under subsection (7) of this 395 section.

S. B. No. 2336 23/SS36/R747.1 PAGE 16 (ens\tb) 396 **SECTION 3.** This act shall take effect and be in force from 397 and after July 1, 2023.

S. B. No. 2336 23/SS36/R747.1 PAGE 17 (ens\tb) ST: Prevention of overdoses; authorize use of drug-testing equipment and expand use of opioid antagonists.