MISSISSIPPI LEGISLATURE

REGULAR SESSION 2023

By: Senator(s) Hickman, Simmons (12th), Jackson

To: Drug Policy; Accountability, Efficiency, Transparency

SENATE BILL NO. 2281

1 AN ACT TO AMEND TO AMEND SECTION 41-113-1, MISSISSIPPI CODE 2 OF 1972, TO INCLUDE DRUG ABUSE IN THE LEGISLATIVE INTENT FOR THE 3 TOBACCO EDUCATION, PREVENTION AND CESSATION PROGRAM; TO AMEND SECTION 41-113-3, MISSISSIPPI CODE OF 1972, TO REVISE THE DUTIES 4 5 OF THE OFFICE OF TOBACCO CONTROL BY ADDING FENTANYL AND DRUG ABUSE 6 PREVENTION EDUCATION; TO AMEND SECTION 41-113-5, MISSISSIPPI CODE 7 OF 1972, TO REVISE THE DUTIES OF THE DIRECTOR OF THE OFFICE OF TOBACCO CONTROL TO INCLUDE IMPLEMENTATION OF A FENTANYL DRUG ABUSE 8 9 EDUCATION, PREVENTION AND CESSATION PROGRAM; TO AMEND SECTION 10 41-113-7, MISSISSIPPI CODE OF 1972, TO REVISE THE DUTIES OF THE OFFICE OF TOBACCO CONTROL BY ADDING FENTANYL AND DRUG ABUSE 11 12 PREVENTION EDUCATION; TO AMEND SECTION 41-114-1, MISSISSIPPI CODE 13 OF 1972, TO INCLUDE VAPORIZING DEVICES IN THE DEFINITION OF "SMOKE" OR "SMOKING" FOR THE PROVISIONS OF LAW THAT RESTRICT 14 15 TOBACCO USE IN PUBLIC FACILITIES; TO BRING FORWARD SECTIONS 16 41-113-9 AND 41-113-11, MISSISSIPPI CODE OF 1972, WHICH PROVIDE 17 FOR THE MISSISSIPPI TOBACCO CONTROL ADVISORY COUNCIL AND THE TOBACCO CONTROL PROGRAM FUND, FOR PURPOSES OF AMENDMENT; AND FOR 18 19 RELATED PURPOSES.

20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21 SECTION 1. Section 41-113-1, Mississippi Code of 1972, is 22 amended as follows:

23 41-113-1. (1) The Mississippi Legislature recognizes the

24 devastating impact that tobacco use \* \* \*, fentanyl use and drug

25 abuse have on the citizens of our state. Tobacco use \* \* \*,

26 fentanyl use and drug abuse are the **\* \* \*** most preventable causes

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27 of death and disease in this country and this state. Each year, 28 thousands of Mississippians lose their lives to diseases caused by 29 tobacco use, fentanyl use and drug abuse, and the cost to the state is hundreds of millions of dollars. Tobacco use \* \* \*, 30 31 fentanyl use and drug abuse are a large burden on the families and 32 businesses of Mississippi. It is therefore the intent of the Legislature that there be developed, implemented and fully funded 33 34 a comprehensive and statewide tobacco use, fentanyl use and drug 35 abuse education, prevention and cessation program that is consistent with the Best Practices for Tobacco Control 36 Programs \* \* \* and youth high risk drug use prevention guidelines 37 from the federal Centers for Disease Control and Prevention, as 38 39 periodically amended. It is also the intent of the Legislature that all reasonable efforts be made to maximize the amount of 40 41 federal funds available for this program. 42 (2)The goals of the tobacco use, fentanyl use and drug

43 <u>abuse</u> education, prevention and cessation program include, but are 44 not limited to, the following:

45 (a) Preventing the initiation of use of tobacco
46 products, fentanyl and abuse of drugs by youth;

47 (b) Encouraging and helping smokers to quit and
48 reducing the numbers of youth and adults who use tobacco products.
49 <u>fentanyl or abuse drugs</u>;

50

(c) Assisting in the protection from secondhand smoke;

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(d) Supporting the enforcement of laws prohibiting youth access to tobacco products, fentanyl and youth drug abuse; (e) Eliminating the racial and cultural disparities related to use of tobacco products, fentanyl and youth drug abuse;

55 and

56 (f) Educating the public and changing the cultural 57 perception of use of tobacco products, fentanyl and youth drug 58 <u>abuse</u> in Mississippi.

59 SECTION 2. Section 41-113-3, Mississippi Code of 1972, is 60 amended as follows:

41-113-3. (1) There is hereby created the Office of Tobacco
Control (office) which shall be an administrative division of the
State Department of Health.

64 The Office of Tobacco Control, with the advice of the (2)Mississippi Tobacco Control Advisory Board, shall develop and 65 66 implement a comprehensive and statewide tobacco, fentanyl and drug 67 abuse education, prevention and cessation program that is consistent with the recommendations for effective program 68 69 components and funding recommendations in the 1999 Best Practices 70 for Comprehensive Tobacco Control Programs of the federal Centers 71 for Disease Control and Prevention, as those Best Practices may be 72 periodically amended by the Centers for Disease Control and 73 Prevention and the youth high risk drug use resources created by 74 the federal Centers for Disease Control and Prevention.

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(3) At a minimum, the program shall include the following components, and may include additional components that are contained within the Best Practices for Comprehensive Tobacco Control Programs of the federal Centers for Disease Control and Prevention, as periodically amended, and that based on scientific data and research have been shown to be effective at accomplishing the purposes of this section:

The use of mass media, including paid advertising 82 (a) 83 and other communication tools to discourage the use of tobacco 84 products, fentanyl and drug abuse and to educate people, 85 especially youth, about the health hazards from the use of tobacco products and/or drug abuse, which shall be designed to be 86 87 effective at achieving these goals and shall include, but need not be limited to, television, radio, and print advertising, as well 88 89 as sponsorship, exhibits and other opportunities to raise 90 awareness statewide;

91 Evidence-based curricula and programs implemented (b) 92 in schools to educate youth about tobacco, fentanyl and drug abuse 93 and to discourage their use of tobacco products, fentanyl and 94 abuse of drugs, including, but not limited to, programs that 95 involve youth, educate youth about the health hazards from the use of tobacco products, fentanyl and/or the abuse of drugs, help 96 97 youth develop skills to refuse tobacco products, and demonstrate 98 to youth how to stop using tobacco products;

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S. B. No. 2281 23/SS08/R970 PAGE 4 (ens\tb) 99 (c) Local community programs, including, but not 100 limited to, youth-based partnerships that discourage the use of 101 tobacco products, fentanyl and abuse of drugs and involve 102 community-based organizations in tobacco, fentanyl and drug abuse 103 education, prevention and cessation programs in their communities;

(d) Enforcement of laws, regulations and policies against the sale or other provision of tobacco products, fentanyl and/or drugs to minors, and the possession of tobacco products, fentanyl and/or drugs by minors;

108 (e) Programs to assist and help people to stop using
109 tobacco products, fentanyl and/or abusing drugs; and

(f) A surveillance and evaluation system that monitors program accountability and results, produces publicly available reports that review how monies expended for the program are spent, and includes an evaluation of the program's effectiveness in reducing and preventing the use of tobacco products, fentanyl and the abuse of drugs, and annual recommendations for improvements to enhance the program's effectiveness.

(4) All programs or activities funded by the State
Department of Health through the tobacco, fentanyl and drug abuse
education, prevention and cessation program, whether part of a
component described in subsection (2) or an additional component,
must be consistent with the Best Practices for Comprehensive
Tobacco Control Programs of the federal Centers for Disease
Control and Prevention, as periodically amended, and <u>all resources</u>

S. B. No. 2281 **~ OFFICIAL ~** 23/SS08/R970 PAGE 5 (ens\tb) 124 and guidelines established by the federal Centers for Disease 125 Control and Prevention to reduce and prevent fentanyl use and drug 126 abuse by youth, as periodically amended, all funds received by any 127 person or entity under any such program or activity must be 128 expended for purposes that are consistent with those Best 129 Practices and guidelines. The State Department of Health shall 130 exercise sole discretion in determining whether components are consistent with the Best Practices for Comprehensive Tobacco 131 132 Control Programs of the federal Centers for Disease Control and 133 Prevention.

134 (5) Funding for the different components of the program 135 shall be apportioned between the components based on the 136 recommendations in the Best Practices for Comprehensive Tobacco 137 Control Programs of the federal Centers for Disease Control and 138 Prevention, as periodically amended, or any additional programs as 139 determined by the State Board of Health to provide adequate 140 program development, implementation and evaluation for effective control of the use of tobacco products and preventive measures for 141 142 fentanyl use and drug abuse. While the office shall develop 143 annual budgets based on strategic planning, components of the 144 program shall be funded using the following areas as guidelines 145 for priority:

146

(a) School nurses and school programs;

147 (b) Mass media (counter-marketing);

148 (c) Cessation programs (including media promotions);

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- 149 (d) Community programs;
- 1 0

150 (e) Surveillance and evaluation;

151 (f) Law enforcement; and

(g) Administration and management; however, not more than five percent (5%) of the total budget may be expended for administration and management purposes.

(6) In funding the components of the program, the State Department of Health may provide funding for health care programs at the University of Mississippi Medical Center and Mississippi Quality Health Center Grants that are related to the prevention and cessation of the use of tobacco products and the treatment of illnesses that are related to the use of tobacco products.

161 (7) No statewide, district, local, county or municipal
162 elected official shall take part as a public official in mass
163 media advertising under the provisions of this chapter.

164 SECTION 3. Section 41-113-5, Mississippi Code of 1972, is 165 amended as follows:

166 41-113-5. (1) The Office of Tobacco Control shall be under 167 the management of a director, who shall be appointed by the State 168 Health Officer. The responsibility for implementation of the 169 comprehensive and statewide tobacco, fentanyl and drug abuse 170 education, prevention and cessation program shall be vested in the director. The director shall be an individual who has knowledge 171 172 and experience in public health, medical care, health care services, mental health care services, preventive health 173

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174 measures \* \* \*, tobacco use control or drug abuse prevention 175 and/or treatment measures. The director shall be the 176 administrative officer of the Office of Tobacco Control, and shall perform the duties that are required of him or her by law and such 177 178 other duties as may be assigned to him or her by the State Board 179 of Health. The director shall receive such compensation as may be 180 fixed by the State Board of Health, subject to the approval of the 181 State Personnel Board.

(2) The State Health Officer may employ such other persons as may be necessary to carry out the provisions of this chapter. The compensation and the terms and conditions of their employment shall be determined by the State Board of Health in accordance with applicable state law and rules and regulations of the State Personnel Board.

188 SECTION 4. Section 41-113-7, Mississippi Code of 1972, is 189 amended as follows:

190 41-113-7. The Office of Tobacco Control shall perform the 191 following duties, with the advice of the Mississippi Tobacco 192 Control Advisory Council:

(a) Develop and implement appropriate policies and
procedures for the operation of the tobacco, fentanyl and drug
abuse education, prevention and cessation program;

(b) Develop and implement a \* \* \* strategic plan
for \* \* \* <u>a</u> tobacco, fentanyl and drug abuse education, prevention
and cessation program;

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(c) Develop and maintain an annual operating budget and
oversee fiscal management of the tobacco, fentanyl and drug abuse
education, prevention and cessation program;

(d) Execute any contracts, agreements or other documents with any governmental agency or any person, corporation, association, partnership or other organization or entity that are necessary to accomplish the purposes of this chapter;

(e) Receive grants, bequeaths, gifts, donations or any
other contributions made to the office to be used for specific
purposes related to the goals of this chapter;

209 (f) Submit an annual report to the Legislature 210 regarding the operation of the office;

(g) Submit to the State Auditor any financial records that are necessary for the Auditor to perform an annual audit of the office as required by law; and

(h) Take any other actions that are necessary to carryout the purposes of this chapter.

216 **SECTION 5.** Section 41-114-1, Mississippi Code of 1972, is 217 amended as follows:

218 41-114-1. (1) As used in this section:

(a) The term "public facility" means any building,
gymnasium, athletic field, recreational area or park to which the
public is invited, whether there is charge for admission or not.
(b) The term "smoke" or "smoking" means inhaling,
exhaling, burning, vaporizing, carrying or otherwise possessing

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(2) During any time that persons under eighteen (18) years
of age are engaged in an organized athletic event at a public
facility in Mississippi, no participant in or spectator of the
athletic event shall smoke in the facility, if the facility is
enclosed, or within one hundred (100) feet of the facility, if the
facility is not enclosed, except as permitted under subsection
(3) (c) of this section.

(3) The person, agency or entity having jurisdiction or
supervision over a public facility shall not allow smoking at the
facility in violation of this section, and shall use reasonable
efforts to prevent smoking at the facility. The person, agency or
entity may take the following steps:

(a) Posting appropriate signs informing persons thatsmoking is prohibited at the public facility.

(b) Securing the removal of persons who smoke at thepublic facility in violation of this section.

(c) Providing a designated area separate from thefields of activity, to which smoking shall be restricted.

(4) Any person who violates this section shall, upon conviction, be subject to a civil fine and shall be liable as follows:

248 (a) For a first conviction, a warning;

S. B. No. 2281 **~ OFFICIAL ~** 23/SS08/R970 PAGE 10 (ens\tb) (b) For a second conviction, a fine of Seventy-fiveDollars (\$75.00); and

(c) For all later convictions, a fine not to exceed One Hundred Fifty Dollars (\$150.00).

Anyone convicted under this section shall be recorded as being guilty of a civil penalty and not for violating a criminal statute. Any such violation shall be triable in any justice court or municipal court with proper jurisdiction.

(5) It is the responsibility of all law enforcement officers and law enforcement agencies of this state to ensure that the provisions of this section are enforced.

(6) If the actions of a person violate both this section and
Section 97-32-29, the person shall be liable only under this
section or Section 97-32-29, but not under both sections.

263 **SECTION 6.** Section 41-113-9, Mississippi Code of 1972, is 264 brought forward as follows:

41-113-9. (1) There is created the Mississippi Tobacco
Control Advisory Council, which shall consist of thirteen (13)
members. The thirteen (13) members of the advisory council shall
consist of the following:

(a) Four (4) members appointed by the Governor, with
one (1) member from a list of three (3) physicians recommended by
the Mississippi State Medical Association, one (1) member from a
list of three (3) individuals recommended by the Mississippi
Chapter of the American Heart Association, and two (2) individuals

S. B. No. 2281 **~ OFFICIAL ~** 23/SS08/R970 PAGE 11 (ens\tb) who are not affiliated with the tobacco industry who possess knowledge, skill, and prior experience in scientifically proven smoking prevention, reduction and cessation programs, health care services or preventive health measures;

(b) Two (2) members appointed by the Lieutenant Governor, with one (1) member from a list of three (3) nurses recommended by the Mississippi Nurses' Association, and one (1) member from a list of three (3) individuals recommended by the Mississippi Chapter of the American Lung Association;

(c) Two (2) members approved by the Speaker of the House of Representatives, with one (1) member from a list of three (3) social workers recommended by the Mississippi Chapter of the National Association of Social Workers (NASW), and one (1) member from a list of three (3) individuals recommended by the Mississippi Chapter of the American Cancer Society;

(d) The Attorney General, or his or her designee;
(e) The State Superintendent of Public Education, or
his or her designee;

(f) The Vice-Chancellor of Health Affairs of the
University of Mississippi Medical Center, or his or her designee;
(g) The Dean of the College of Health at the University
of Southern Mississippi, or his or her designee; and
(h) The Administrator of the School of Health Sciences
of the College of Public Service at Jackson State University, or

298 his or her designee.

S. B. No. 2281 **~ OFFICIAL ~** 23/SS08/R970 PAGE 12 (ens\tb) (2) The Lieutenant Governor shall appoint one (1) member of
the Senate and the Speaker of the House shall appoint one (1)
Representative to attend meetings of the Tobacco Control Advisory
Council.

303 (3) For those members that are required to be appointed from 304 lists of individuals recommended by certain nominating groups, if 305 none of the recommended names are acceptable to the appointing 306 official, then the nominating group shall submit another list of 307 three (3) different individuals until an acceptable individual is 308 submitted to the appointing official.

(4) The members who are state officials or university officials shall serve as members for as long as they hold the designated office or university position. The appointed members shall serve for terms that are concurrent with the terms of the appointing officials, or until their successors are appointed and qualified.

(5) Any vacancy in an appointed member position shall be filled within thirty (30) days of the vacancy by the original appointing official, and the individual appointed to fill the vacancy shall meet the same qualifications as required for the former member.

320 (6) The initial appointments to the advisory council shall
321 be made not later than forty-five (45) days after March 30, 2007,
322 and the first meeting of the advisory council shall be held within

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325 The advisory council shall annually elect a chairman (7)326 from among its members. The advisory council shall meet at least 327 quarterly. A quorum for meetings of the advisory council shall be 328 a majority of the voting members of the advisory council. The 329 members of the advisory council shall receive the per diem 330 compensation provided under Section 25-3-69 plus expense 331 reimbursement as provided under Section 25-3-41 for attending 332 meetings and necessary business of the advisory council.

333 (8) The Mississippi Tobacco Advisory Council shall advise
334 and make recommendations to the State Board of Health regarding
335 rules and regulations promulgated pursuant to this program.

336 SECTION 7. Section 41-113-11, Mississippi Code of 1972, is
337 brought forward as follows:

338 41-113-11. (1) There is established in the State Treasury a 339 special fund to be known as the Tobacco Control Program Fund, 340 which shall be comprised of the funds specified in subsection (2) 341 of this section and any other funds that are authorized or 342 required to be deposited into the special fund.

343 (2) From the tobacco settlement installment payments that 344 the State of Mississippi receives during each calendar year, the 345 sum of Twenty Million Dollars (\$20,000,000.00) shall be deposited 346 into the special fund.

S. B. No. 2281 23/SS08/R970 PAGE 14 (ens\tb) 347 (3) Monies in the fund shall be expended solely for the 348 purposes specified in this chapter. None of the funds in the 349 special fund may be transferred to any other fund or appropriated 350 or expended for any other purpose.

All income from the investment of the funds in the 351 (4) 352 Tobacco Control Program Fund shall be credited to the account of 353 the Tobacco Control Program Fund. Any funds in the Tobacco 354 Control Program Fund at the end of a fiscal year shall not lapse 355 into the State General Fund. Any funds appropriated from the 356 Tobacco Control Program Fund that are unexpended at the end of a 357 fiscal year shall lapse into the Tobacco Control Program Fund. 358 However, beginning with fiscal year 2020, any funds appropriated 359 from the Tobacco Control Program Fund that are unexpended at the 360 end of the fiscal year shall lapse into the Health Care Expendable 361 Fund.

362 **SECTION 8.** This act shall take effect and be in force from 363 and after July 1, 2023.