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By: Representative Scott

To: Apportionment and Elections; Municipalities

## HOUSE BILL NO. 1451

AN ACT TO AMEND SECTION 23-15-221, MISSISSIPPI CODE OF 1972,

2 TO REVISE THE PROCESS FOR MAKING APPOINTMENTS TO MUNICIPAL ELECTION COMMISSIONS; TO PROVIDE A TIMELINE OF WHEN EACH GOVERNING AUTHORITY MUST MAKE APPOINTMENTS TO THE MUNICIPAL ELECTION 5 COMMISSION; TO PROVIDE THAT EACH MUNICIPAL ELECTION COMMISSIONER 6 MUST ACCEPT HIS OR HER APPOINTMENT BY SUBMITTING A LETTER TO THE 7 SECRETARY OF STATE; TO PROVIDE THAT MUNICIPAL ELECTION COMMISSIONERS SHALL BE REQUIRED TO COMPLETE A TRAINING SEMINAR AND 8 9 COMPLETE A SKILLS ASSESSMENT; TO AMEND SECTION 23-15-211, 10 MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PRECEDING SECTION; TO BRING FORWARD SECTIONS 23-15-611, 23-15-361 AND 21-9-19, 11 12 MISSISSIPPI CODE OF 1972, FOR THE PURPOSE OF POSSIBLE AMENDMENT; 13 AND FOR RELATED PURPOSES. 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 15 SECTION 1. Section 23-15-221, Mississippi Code of 1972, is amended as follows: 16 17 23-15-221. (1) (a) The governing authorities of municipalities having a population of less than twenty thousand 18 19 (20,000) inhabitants according to the last federal decennial 20 census shall appoint three (3) election commissioners; the 21 governing authorities of municipalities having a population of 22 twenty thousand (20,000) inhabitants or more and less than one hundred thousand (100,000) inhabitants according to the last 23

24	federal decennial census shall appoint five (5) election
25	commissioners; and the governing authorities of municipalities
26	having a population of one hundred thousand (100,000) or more

- 27 according to the last federal decennial census shall appoint seven
- 28 (7) election commissioners. No more than one (1) commissioner may
- 29 be appointed from a ward of a municipality. The governing
- 30 authority of each municipality shall make their appointments to
- 31 the municipal election commission at least one (1) year before the
- 32 year in which a municipal election is held. If any municipal
- 33 <u>election commissioner appointment remains vacant on January 31 of</u>
- 34 the year in which a municipal election is held, the State Board of
- 35 Election Commissioners shall make the appointment, and such
- 36 appointed commissioner shall remain in office as otherwise
- 37 provided by law. Every person appointed to a municipal election
- 38 commission shall submit a letter to the Secretary of State
- 39 accepting the municipal election position and affirming that he or
- 40 she will fulfill the duties of the position. Such letter shall be
- 41 signed by the municipal election commissioner under penalty of
- 42 <u>perjury.</u>
- 43 (b) The municipal election commissioners, in
- 44 conjunction with the municipal clerk, shall perform all the duties
- 45 in respect to the municipal election prescribed by law to be
- 46 performed by the county election commissioners where not otherwise
- 47 provided. The election commissioners shall, in case there be but
- 48 one (1) election precinct in the municipality, act as poll

49 managers themselves. Each of the commissioners shall be requi:
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- 50 to attend a training seminar provided by the Secretary of State
- 51 and satisfactorily complete a skills assessment.
- 52 (2) The city council or board of aldermen or other governing
- 53 authority of any municipality desiring to avail itself of the
- 54 provisions of the Mississippi Election Code regarding the duties
- of municipal election commissioners shall adopt an ordinance
- 56 declaring its intention to enter into an agreement with the
- 57 municipality's county to have the county election commissioners
- 58 conduct municipal elections and other functions that are performed
- 59 by municipal election commissioners for the benefit of the
- 60 efficiency and conformity of elections, to be effective on and
- 61 after a date fixed in the ordinance which must be at least thirty
- 62 (30) days after the ordinance is adopted and on the first day of a
- 63 month. If the municipality is located in more than one (1)
- 64 county, the municipality shall choose which county it wants to
- 65 conduct its elections and other duties of its municipal election
- 66 commissioners and enter into an agreement with that county to have
- 67 that county's election commissioners conduct the municipal
- 68 elections and other functions that are performed by municipal
- 69 election commissioners for the benefit of the efficiency and
- 70 conformity of elections, to be effective on and after a date fixed
- 71 in the ordinance which must be at least thirty (30) days after the
- 72 ordinance is adopted and on the first day of a month. A certified
- 73 copy of this ordinance shall be immediately forwarded to the Chair

75 authorities shall have a copy of the ordinance published once a 76 week for three (3) consecutive weeks in at least one (1) newspaper 77 published in the municipality and having a general circulation 78 therein. The first publication shall be not less than 79 twenty-eight (28) days before the effective date fixed in the ordinance, and the last publication shall be made not less than 80 81 seven (7) days before such date. If no newspaper is published in 82 the municipality, then notice shall be given by publishing the 83 ordinance for the required time in some newspaper published in the 84 same or an adjoining county having a general circulation in the 85 municipality. A copy of the ordinance shall also be posted at 86 three (3) public places in the municipality for a period of at 87 least twenty-one (21) days during the time of its publication in a newspaper. The publication of the ordinance may be made as 88 89 provided in Section 21-17-19. Proof of publication must also be 90 furnished to the Chair of the State Board of Election Commissioners. 91

of the State Board of Election Commissioners. The municipal

governing authority of any municipality adopts an ordinance to
abolish municipal election commissioners in the municipality's
county and authorize county election commissioners to conduct the
municipal election commissioners' duties, the county election
commissioners shall conduct all of the duties of the municipal
election commissioners including, but not limited to:

99	(a)	Canvass	the	results	of	bond	elections	in	a
100	municipality;								

- 101 (b) Canvass the returns of special and general
  102 elections for mayor and councilmen and within five (5) days after
  103 any special or general election, deliver to each person receiving
  104 the highest number of votes a certificate of election;
- 105 (c) Certify to the Secretary of State the name or names
  106 of the person or persons elected at special and general elections
  107 within ten (10) days after any special or general election;
- (d) Revise the primary pollbooks for municipalities at
  the time and in the manner and in accordance with the laws now
  fixed and in force for revising pollbooks, except they shall not
  remove from the pollbook any person who is qualified to
  participate in primary elections;
- 113 (e) Print the pollbooks that are to be used in 114 municipal elections;
- (f) Print and distribute the "official ballots";
- 116 (g) Perform the duties of poll managers in the event 117 there is only one (1) election precinct in the municipality;
- (h) Perform any of the duties required of the municipal executive committee pursuant to Section 23-15-239 if the municipal executive committee has entered into a written agreement with the municipal clerk or the municipal or county election commission that gives such authorization;

124	municipal general election is a qualified elector of the
125	municipality, and of the ward if the office sought is a ward
126	office, whether each candidate either meets all other
127	qualifications to hold the office he or she is seeking or presents
128	absolute proof that he or she will, subject to no contingencies,
129	meet all qualifications on or before the date of the general or
130	special election at which he or she could be elected to office,
131	and whether any candidate has been convicted of any felony in a
132	court of this state, or has been convicted on or after December 8,
133	1992, of any offense in another state which is a felony under the
134	laws of this state, or has been convicted of any felony in a
135	federal court on or after December 8, 1992;
136	(j) Declare each candidate elected without opposition,
137	if the candidate meets all the qualifications to hold the office
138	as determined pursuant to a review by the commission in accordance
139	with the provisions of paragraph (i) of this subsection (3);
140	(k) Canvass the returns for municipal elections
141	received from all voting precincts and within ten (10) days after
142	the election, deliver to each person receiving the highest number
143	of votes a certificate of election. If it shall appear that any
144	two (2) or more of the candidates receiving the highest number of
145	votes shall have received an equal number of votes, the election
146	shall be decided by the toss of a coin or by lot, fairly and

(i) Determine whether each party candidate in the

publicly drawn by the election commissioners;

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148	(1) Transmit the statement provided in Section
149	23-15-611 to the Secretary of State certifying the name or names
150	of the person or persons elected at municipal elections, and such
151	person or persons shall be issued commissions by the Governor;
152	(m) Receiving the filed document by any person desiring
153	to contest the qualifications of another person who has qualified
154	pursuant to the provisions of Section 23-15-361 as a candidate for
155	municipal office elected on the date designated by law for regular
156	municipal elections that specifically sets forth the grounds of
157	the challenge no later than thirty-one (31) days after the date of
158	the first primary election set forth in Section 23-15-309; and
159	(n) Perform all other duties with respect to the

If the city council or board of aldermen or other governing authority of any municipality does not desire to avail itself of the provisions of the Mississippi Election Code regarding the duties of municipal election commissioners, then nothing in this section shall be construed in any way to affect, alter or modify the existence of those municipal election commissioners now operating under the laws relating to municipal election commissioners provided in the Mississippi Code of 1972. Those municipalities shall continue to enjoy the form of election commissions and the conduct of the respective elections that are now enjoyed by them, and each shall possess all rights, powers, privileges and immunities granted and conferred under the laws

municipal election prescribed by law.

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- 173 relating to municipal election commissioners provided in the
- 174 Mississippi Code of 1972.
- 175 **SECTION 2.** Section 23-15-211, Mississippi Code of 1972, is
- 176 amended as follows:
- 177 23-15-211. (1) There shall be a State Board of Election
- 178 Commissioners to consist of the following members:
- 179 (a) The Governor, who shall serve as chair;
- 180 (b) The Secretary of State, who shall serve as
- 181 secretary, maintain minutes of all meetings and accept service of
- 182 process on behalf of the board; and
- 183 (c) The Attorney General.
- Any two (2) of the members of the State Board of Election
- 185 Commissioners may perform the duties required of the board.
- 186 (2) The duties of the board shall include, but not be
- 187 limited to, the following:
- 188 (a) Ruling on a candidate's qualifications to run for
- 189 statewide, Supreme Court, Court of Appeals, congressional
- 190 district, circuit and chancery court district, and other state
- 191 district offices;
- 192 (b) Approving the state ballot for the offices stated
- 193 in paragraph (a) of this subsection (2);
- 194 (c) Removing the names of candidates from the ballot
- 195 for failure to comply with campaign finance filing requirements
- 196 for the offices stated in paragraph (a) of this subsection (2) in
- 197 previous election cycles; \* \* \*

198	(d) Appointing members of a municipal election
199	commission, if necessary, as provided in Section 23-15-221; and
200	( * * $\star\underline{e}$ ) Adopting any administrative rules and
201	regulations as are necessary to carry out the statutory duties of
202	the board.
203	(3) The board of supervisors of each county shall pay
204	members of the county election commission for attending training
205	events a per diem in the amount provided in Section 23-15-153;
206	however, except as otherwise provided in this section, the per
207	diem shall not be paid to an election commissioner for more than
208	twelve (12) days of training per year and shall only be paid to
209	election commissioners who actually attend and complete a training
210	event and obtain a training certificate.
211	(4) Included in this twelve (12) days shall be an elections
212	seminar, conducted and sponsored by the Secretary of State.
213	Election commissioners and chairpersons of each political party
214	executive committee, or their designee, shall be required to
215	attend. An election commissioner shall be certified by the
216	Secretary of State only after attending the annual elections
217	seminar and satisfactorily completing the skills assessment
218	provided for in Section 23-15-213. Such skills assessment shall
219	only be required once every four (4) years.

Each participant shall receive a certificate from the

Secretary of State indicating that the named participant has

received the elections training seminar instruction and

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223 satisfactorily completed the skills assessment provided for in Section 23-15-213. Election commissioners shall annually file the 224 225 certificate with the chancery clerk. If any election commissioner 226 shall fail to file the certificate by April 30 of each year, his 227 or her office shall be vacated, absent exigent circumstances as 228 determined by the board of supervisors and consistent with the 229 The vacancy shall be declared by the board of supervisors 230 and the vacancy shall be filled in the manner described by law. 231 Before declaring the office vacant, the board of supervisors shall 232 give the election commissioner notice and the opportunity for a

- (6) The Secretary of State, upon approval of the board of supervisors, may authorize not more than eight (8) additional training days per year for election commissioners in one or more counties. The board of supervisors of each county shall pay members of the county election commission for attending training on these days a per diem in the amount provided in Section 23-15-153.
- SECTION 3. Section 23-15-611, Mississippi Code of 1972, is brought forward as follows:
- 23-15-611. (1) In municipal elections, poll managers shall,

  244 immediately upon the closing of the polls, count the ballots and

  245 ascertain the number of votes cast in each voting precinct for

  246 each of the candidates or ballot measures and make a return

  247 thereof to the municipal election commissioners. On the day

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hearing.

- 248 following the election, the election commissioners shall canvass 249 the returns so received from all voting precincts and shall, 250 within six (6) days after the election, deliver to each person 251 receiving the highest number of votes a certificate of election. 252 If it shall appear that any two (2) or more of the candidates 253 receiving the highest number of votes shall have received an equal 254 number of votes, the election shall be decided by a toss of a coin or by lot fairly and publicly drawn under the direction of the 255 256 election commissioners.
- 257 Within six (6) days after any election, the (2) (a) municipal election commissioners shall transmit a statement to the 258 259 Secretary of State certifying the name or names of the person or 260 persons elected, and such person or persons shall be issued 261 commissions by the Governor. The statement shall also include 262 vote totals for each candidate for each office and vote totals for and against ballot measures, if any, including the vote totals for 263 264 each candidate and ballot measure in each precinct in the 265 municipality.
- 266 (b) The statements required by this subsection (2)
  267 shall contain a certification, signed and dated by a majority of
  268 the municipal election commissioners, which shall read as follows:
  269 "We, the undersigned municipal election commissioners, do
- 270 hereby certify that this statement contains the official vote for
- 271 the election reflected therein."

272	(c) The statements required by this subsection (2)
273	shall be transmitted to the Secretary of State on such forms and
274	by such methods as may be required by rules and regulations
275	promulgated by the Secretary of State.

- 276 If the statement certifying the names of the 277 persons elected is not transmitted to the Secretary of State as 278 required by this subsection (2), the Secretary of State may issue 279 a show cause order directing the municipal election commissioners 280 to provide to the Secretary of State written response containing 281 the reasons for their failure to transmit the statement. municipal election commissioners shall file their response to the 282 283 show cause order with the Secretary of State within five (5) 284 working days after the issuance of the show cause order. 285 statement certifying the names of the persons elected is not transmitted to the Secretary of State within five (5) working days 286 287 after the issuance of the show cause order, the Secretary of State 288 may petition a court of competent jurisdiction to compel the 289 municipal election commissioners to comply with this subsection 290 If the statement certifying the names of the persons elected 291 is received by the Secretary of State within five (5) days after 292 the issuance of the show cause order, a response to the show cause 293 order shall not be required.
- 294 **SECTION 4.** Section 23-15-361, Mississippi Code of 1972, is 295 brought forward as follows:

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297	contain the names of all candidates who have been put in
298	nomination by the municipal primary election of any political
299	party. There shall be printed on the ballots the names of all
300	persons so nominated, whether the nomination be otherwise known or
301	not, upon the written request of one or more of the candidates so
302	nominated, or of any qualified elector who will make oath that he
303	or she was a participant in the primary election, and that the
304	person whose name is presented by him or her was nominated by such
305	primary election. The municipal election commissioners who are
306	required to have the ballots printed, shall also have printed on
307	the ballot in any municipal general election the name of any
308	candidate who, not having been nominated by a political party,
309	shall have been requested to be a candidate for any office by a
310	petition filed with the clerk of the municipality no later than
311	5:00 p.m. on the same date by which candidates for nomination in
312	the municipal primary elections are required to pay the fee
313	provided for in Section 23-15-309, and signed by not less than the
314	following number of qualified electors:

The municipal general election ballot shall

- 315 (a) For an office elected by the qualified electors of 316 a municipality or a municipal district having a population of one 317 thousand (1,000) or more, not less than fifty (50) qualified 318 electors.
- 319 (b) For an office elected by the qualified electors of 320 a municipality or a municipal district having a population of less

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23-15-361. (1)

- than one thousand (1,000), not less than fifteen (15) qualified electors.
- 323 Unless the petition required above shall be filed no 324 later than 5:00 p.m. on the same date by which candidates for nomination in the municipal primary election are required to pay 325 326 the fee provided for in Section 23-15-309, the name of the person 327 requested to be a candidate, unless nominated by a political 328 party, shall not be placed upon the ballot. The ballot shall 329 contain the names of each candidate for each municipal office, and 330 the names shall be listed under the name of the political party 331 the candidate represents as provided by law and as certified to 332 the municipal clerk by the municipal executive committee of such political party. In the event such candidate qualifies as an 333 334 independent as herein provided, he or she shall be listed on the 335 ballot as an independent candidate.
- 336 (3) The clerk of the municipality shall notify the municipal election commissioners of all persons who have filed petitions pursuant to subsection (1) of this section within two (2) business days of the date of filing.
- 340 (4) The ballot in elections to fill vacancies in municipal elective office shall contain the names of all persons who have 342 qualified as required by Section 23-15-857.
- 343 (5) The municipal election commission shall determine 344 whether each party candidate in the municipal general election is 345 a qualified elector of the municipality, and of the ward if the

346	office sought is a ward office and shall determine whether each
347	candidate either meets all other qualifications to hold the office
348	he or she is seeking or presents absolute proof that he or she
349	will, subject to no contingencies, meet all qualifications on or
350	before the date of the general or special election at which he or
351	she could be elected to office. The municipal election commission
352	also shall determine whether any candidate has been convicted of
353	any felony in a court of this state, or has been convicted on or
354	after December 8, 1992, of any offense in another state which is a
355	felony under the laws of this state, or has been convicted of any
356	felony in a federal court on or after December 8, 1992. Excepted
357	from the above are convictions of manslaughter and violations of
358	the United States Internal Revenue Code or any violations of the
359	tax laws of this state unless such offense also involved misuse or
360	abuse of his or her office or money coming into his or her hands
361	by virtue of the office. If the municipal election commission
362	finds that a candidate either (a) is not a qualified elector, (b)
363	does not meet all qualifications to hold the office he or she
364	seeks and fails to provide absolute proof, subject to no
365	contingencies, that he or she will meet the qualifications on or
366	before the date of the general or special election at which he or
367	she could be elected, or (c) has been convicted of a felony as
368	described above and not pardoned, then the election commission
369	shall notify the candidate and give the candidate an opportunity
370	to be heard. The election commission shall mail notice to the

371 candidate at least three (3) business days before the hearing to 372 the address provided by the candidate on the qualifying forms, and 373 the committee shall attempt to contact the candidate by telephone, 374 email and facsimile if the candidate provided this information on 375 the forms. If the candidate fails to appear at the hearing or to 376 prove he or she meets all qualifications to hold the office 377 subject to no contingencies, then the name of the candidate shall 378 not be placed upon the ballot.

If after the deadline to qualify as a candidate for an office or after the time for holding any party primary election for an office, only one (1) person has duly qualified to be a candidate for the office in the general election the name of that person shall be placed on the ballot; provided, however, that if not more than one (1) person has duly qualified to be a candidate for each office on the general election ballot, the election for all offices on the ballot shall be dispensed with and the municipal election commission shall declare each candidate elected without opposition if the candidate meets all the qualifications to hold the office as determined pursuant to a review by the election commission in accordance with the provisions of subsection (5) of this section and if the candidate has filed all required campaign finance disclosure reports as required by Section 23-15-807.

394 SECTION 5. Section 21-9-19, Mississippi Code of 1972, is 395 brought forward as follows:

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396	21-9-19. At all elections held to choose a mayor and
397	councilmen, or any of them, the choice of the person or persons
398	voting shall be indicated and the ballots shall be marked in like
399	manner as is provided by law for general state and county
100	elections

401 The poll managers at all special and general elections for 402 mayor and councilmen, or any of them, shall immediately, upon the 403 closing of the polls, count the ballots and ascertain the number 404 of votes cast in each voting precinct for each of the candidates 405 and make return thereof to the municipal election commissioners. 406 On the day following any special or general election, the 407 municipal election commissioners shall canvass the returns so received from all the voting precincts, and shall within six (6) 408 409 business days after such special or general election, deliver to 410 each person receiving the highest number of votes a certificate of 411 election. If it shall appear by the returns that any two (2) 412 candidates for mayor or councilmen, have received an equal number of votes, the election shall be decided by a toss of a coin or by 413 414 lot, fairly and publicly drawn under the direction of the election 415 commissioners, with the aid of a friend of each such candidates, 416 and a certificate of election shall be given accordingly.

The election commissioners shall, within ten (10) business
days after any special or general election, certify to the
Secretary of State the name or names of the person or persons
elected at such special or general election, and the Secretary of

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- 422 the same to the Governor, who shall immediately issue commissions
- 423 to the persons mentioned in certificate.
- 424 **SECTION 6.** This act shall take effect and be in force from
- 425 and after July 1, 2023.