By: Representatives Gunn, Hopkins, Karriem, To: Education Williamson, Brown (20th)

## HOUSE BILL NO. 1373

AN ACT TO CREATE THE "RELEASED-TIME MORAL INSTRUCTION ACT OF 2023"; TO AUTHORIZE LOCAL SCHOOL BOARDS TO PERMIT THE RELEASED-TIME MORAL INSTRUCTION OF PUPILS; TO PERMIT SCHOOL BOARDS TO COMPLETE A SURVEY TO DETERMINE PUPILS WITHIN THE SCHOOL 5 DISTRICT WHO DESIRE RELEASED-TIME MORAL INSTRUCTION AND WHO HAVE RECEIVED CONSENT FROM THEIR PARENT OR LEGAL GUARDIAN FOR SUCH 7 INSTRUCTION; TO REQUIRE SCHOOL BOARDS TO ALLOW THOSE STUDENTS DESIRING RELEASED-TIME MORAL INSTRUCTION TO PARTICIPATE IN 8 9 OFF-SITE FOR AT LEAST ONE HOUR, ONE DAY EACH WEEK; TO PROHIBIT THE 10 SCHOOL DISTRICT FROM PROVIDING OR FACILITATING RELEASED-TIME MORAL 11 INSTRUCTION ON SCHOOL PREMISES; TO PERMIT LOCAL SCHOOL BOARDS TO 12 MAKE ARRANGEMENTS WITH THE PERSONS IN CHARGE OF THE RELEASED-TIME 13 MORAL INSTRUCTION AS THE BOARD DEEMS NECESSARY AND ADVISABLE; TO PROVIDE THAT STUDENTS SHALL NOT BE PENALIZED OR CONSIDERED ABSENT 14 1.5 FROM THE SCHOOL FOR PURPOSES OF ATTENDING RELEASED-TIME MORAL 16 INSTRUCTION; TO PROVIDE THAT RELEASED-TIME MORAL INSTRUCTION SHALL 17 BE GIVEN WITHOUT EXPENSE TO ANY LOCAL SCHOOL BOARD BEYOND THE COST 18 OF THE ORIGINAL SURVEY; TO AMEND SECTION 37-13-91, MISSISSIPPI CODE OF 1972, IN CONFORMITY TO THE PRECEDING PROVISIONS; AND FOR 19 20 RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21

- 22 SECTION 1. This act shall be known and may be cited as the
- "Released-Time Moral Instruction Act of 2023." 23
- 24 SECTION 2. (1) Each local school board may provide for
- released-time moral instruction of pupils enrolled in the schools 25
- 26 under its jurisdiction, in the manner provided in subsections (2)
- 27 through (7) of this section.

- 28 (2) Each local school board may authorize a complete survey
- 29 of all the pupils attending the public schools within the district
- 30 and determine those pupils who desire released-time moral
- 31 instruction and have received the consent of a parent or legal
- 32 guardian for the instruction.
- 33 (3) The boards of education shall allow pupils who have
- 34 expressed a desire for released-time moral instruction and who
- 35 have received the required parental consent specified in
- 36 subsection (2) to be excused for at least one (1) hour, one (1)
- 37 day each week to attend their respective places of worship or some
- 38 other suitable place to receive released-time moral instruction in
- 39 accordance with the religious faith or preference of the pupils.
- 40 No such instruction may be provided or facilitated on school
- 41 premises.
- 42 (4) Each local school board may make arrangements with the
- 43 persons in charge of the released-time moral instruction as the
- 44 board deems necessary and advisable.
- 45 (5) Pupils who attend the classes for released-time moral
- 46 instruction at the time specified and for the period fixed shall
- 47 be credited with the time spent as if they had been in actual
- 48 attendance in school, and the time shall be calculated as part of
- 49 the actual school day required by Section 37-13-67. The pupil
- 50 shall not be penalized for any school work missed during the
- 51 specified time.

- 52 (6) Any pupil who does not participate in the released-time
- 53 moral instruction shall remain in school during the time when the
- 54 instruction is being given, and shall take noncredit enrichment
- 55 courses or participate in educational activities not required in
- 56 the regular curriculum, and that time shall be calculated as part
- 57 of the actual school day required by Section 37-13-67. Students
- 58 of different grade levels may be placed into combined classrooms
- 59 in accordance with maximum class size pupil-teacher ratio as
- 60 described in Section 37-151-77. These courses or activities shall
- 61 be supervised by licensed school personnel and may include, but
- 62 are not limited to, the following: study hall, computer
- 63 instruction, music, art, library, physical education and tutorial
- 64 assistance.
- 65 (7) Released-time moral instruction shall be given without
- 66 expense to any local school board beyond the cost of the original
- 67 survey.
- 68 **SECTION 3.** Section 37-13-91, Mississippi Code of 1972, is
- 69 amended as follows:
- 70 37-13-91. (1) This section shall be referred to as the
- 71 "Mississippi Compulsory School Attendance Law."
- 72 (2) The following terms as used in this section are defined
- 73 as follows:
- 74 (a) "Parent" means the father or mother to whom a child
- 75 has been born, or the father or mother by whom a child has been
- 76 legally adopted.

77		(b)	"Gua:	rdian"	means	a	guardian	of	the	per	son	of	f a	
78	child,	other	than a	paren	t, who	is	legally	app	oint	ed	by	a c	court	of
79	compete	ent iur	risdict	ion.										

- 80 "Custodian" means any person having the present (C) 81 care or custody of a child, other than a parent or guardian of the 82 child.
- 83 "School day" means not less than five and one-half (d) 84 (5-1/2) and not more than eight (8) hours of actual teaching in 85 which both teachers and pupils are in regular attendance for scheduled schoolwork. 86
- 87 "School" means any public school, including a (e) charter school, in this state or any nonpublic school in this 88 89 state which is in session each school year for at least one 90 hundred eighty (180) school days, except that the "nonpublic" school term shall be the number of days that each school shall 91 92 require for promotion from grade to grade.
  - "Compulsory-school-age child" means a child who has (f) attained or will attain the age of six (6) years on or before September 1 of the calendar year and who has not attained the age of seventeen (17) years on or before September 1 of the calendar year; and shall include any child who has attained or will attain the age of five (5) years on or before September 1 and has enrolled in a full-day public school kindergarten program.
- 100 "School attendance officer" means a person employed (q) by the State Department of Education pursuant to Section 37-13-89. 101

~ OFFICIAL ~

93

94

95

96

97

98

102	(h)	"Appropriate school official" means the	
103	superintendent	of the school district, or his designee, or, in the	ne
104	case of a nonp	ublic school, the principal or the headmaster.	

- (i) "Nonpublic school" means an institution for the teaching of children, consisting of a physical plant, whether owned or leased, including a home, instructional staff members and students, and which is in session each school year. This definition shall include, but not be limited to, private, church, parochial and home instruction programs.
- 111 (3) A parent, guardian or custodian of a

  112 compulsory-school-age child in this state shall cause the child to

  113 enroll in and attend a public school or legitimate nonpublic

  114 school for the period of time that the child is of compulsory

  115 school age, except under the following circumstances:
- 116 (a) When a compulsory-school-age child is physically,
  117 mentally or emotionally incapable of attending school as
  118 determined by the appropriate school official based upon
  119 sufficient medical documentation.
- 120 (b) When a compulsory-school-age child is enrolled in 121 and pursuing a course of special education, remedial education or 122 education for handicapped or physically or mentally disadvantaged 123 children.
- 124 (c) When a compulsory-school-age child is being 125 educated in a legitimate home instruction program.

L27	child described in this subsection, or the parent, guardian or
L28	custodian of a compulsory-school-age child attending any charter
L29	school or nonpublic school, or the appropriate school official for
L30	any or all children attending a charter school or nonpublic school
L31	shall complete a "certificate of enrollment" in order to
L32	facilitate the administration of this section.
L33	The form of the certificate of enrollment shall be prepared
L34	by the Office of Compulsory School Attendance Enforcement of the
L35	State Department of Education and shall be designed to obtain the
L36	following information only:
L37	(i) The name, address, telephone number and date
L38	of birth of the compulsory-school-age child;
L39	(ii) The name, address and telephone number of the
L40	parent, guardian or custodian of the compulsory-school-age child;
L41	(iii) A simple description of the type of
L42	education the compulsory-school-age child is receiving and, if the
L43	child is enrolled in a nonpublic school, the name and address of
L44	the school; and
L45	(iv) The signature of the parent, guardian or
L46	custodian of the compulsory-school-age child or, for any or all
L47	compulsory-school-age child or children attending a charter school
L48	or nonpublic school, the signature of the appropriate school
49	official and the date signed.

The parent, guardian or custodian of a compulsory-school-age

150	The certificate of enrollment shall be returned to the school
151	attendance officer where the child resides on or before September
152	15 of each year. Any parent, guardian or custodian found by the
153	school attendance officer to be in noncompliance with this section
154	shall comply, after written notice of the noncompliance by the
155	school attendance officer, with this subsection within ten (10)
156	days after the notice or be in violation of this section.
157	However, in the event the child has been enrolled in a public
158	school within fifteen (15) calendar days after the first day of
159	the school year as required in subsection (6), the parent or
160	custodian may, at a later date, enroll the child in a legitimate
161	nonpublic school or legitimate home instruction program and send
162	the certificate of enrollment to the school attendance officer and
163	be in compliance with this subsection.

For the purposes of this subsection, a legitimate nonpublic school or legitimate home instruction program shall be those not operated or instituted for the purpose of avoiding or circumventing the compulsory attendance law.

(4)An "unlawful absence" is an absence for an entire school day or during part of a school day by a compulsory-school-age child, which absence is not due to a valid excuse for temporary nonattendance. For purposes of reporting absenteeism under subsection (6) of this section, if a compulsory-school-age child has an absence that is more than thirty-seven percent (37%) of the instructional day, as fixed by the school board for the school at

164

165

166

167

168

169

170

171

172

173

175 which the compulsory-school-age child is enrolled, the child must

176 be considered absent the entire school day. Days missed from

177 school due to disciplinary suspension shall not be considered an

178 "excused" absence under this section. This subsection shall not

179 apply to children enrolled in a nonpublic school.

180 Each of the following shall constitute a valid excuse for

181 temporary nonattendance of a compulsory-school-age child enrolled

in a noncharter public school, provided satisfactory evidence of

183 the excuse is provided to the superintendent of the school

184 district, or his designee:

185 (a) An absence is excused when the absence results from

the compulsory-school-age child's attendance at an authorized

187 school activity with the prior approval of the superintendent of

188 the school district, or his designee. These activities may

189 include field trips, athletic contests, student conventions,

190 musical festivals and any similar activity.

191 (b) An absence is excused when the absence results from

illness or injury which prevents the compulsory-school-age child

193 from being physically able to attend school.

194 (c) An absence is excused when isolation of a

195 compulsory-school-age child is ordered by the county health

196 officer, by the State Board of Health or appropriate school

197 official.

186

192

198 (d) An absence is excused when it results from the

199 death or serious illness of a member of the immediate family of a

200	compulsory-school-age child. The immediate family members of a
201	compulsory-school-age child shall include children, spouse,
202	grandparents, parents, brothers and sisters, including
203	stepbrothers and stepsisters.

- 204 (e) An absence is excused when it results from a 205 medical or dental appointment of a compulsory-school-age child.
- 206 (f) An absence is excused when it results from the
  207 attendance of a compulsory-school-age child at the proceedings of
  208 a court or an administrative tribunal if the child is a party to
  209 the action or under subpoena as a witness.
- 210 An absence may be excused if the religion to which the compulsory-school-age child or the child's parents adheres, 211 212 requires or suggests the observance of a religious event. 213 approval of the absence is within the discretion of the superintendent of the school district, or his designee, but 214 215 approval should be granted unless the religion's observance is of 216 such duration as to interfere with the education of the child. 217 Additionally, students may be excused by school districts which 218 have adopted a policy allowing students' voluntary participation in an approved released-time moral instruction program. 219
- (h) An absence may be excused when it is demonstrated to the satisfaction of the superintendent of the school district, or his designee, that the purpose of the absence is to take advantage of a valid educational opportunity such as travel, including vacations or other family travel. Approval of the

225	absence must	be gained from the superintendent of the school
226	district, or	his designee, before the absence, but the approval
227	shall not be	unreasonably withheld

- (i) An absence may be excused when it is demonstrated to the satisfaction of the superintendent of the school district, or his designee, that conditions are sufficient to warrant the compulsory-school-age child's nonattendance. However, no absences shall be excused by the school district superintendent, or his designee, when any student suspensions or expulsions circumvent the intent and spirit of the compulsory attendance law.
- 235 (j) An absence is excused when it results from the
  236 attendance of a compulsory-school-age child participating in
  237 official organized events sponsored by the 4-H or Future Farmers
  238 of America (FFA). The excuse for the 4-H or FFA event must be
  239 provided in writing to the appropriate school superintendent by
  240 the Extension Agent or High School Agricultural Instructor/FFA
  241 Advisor.
- 242 (k) An absence is excused when it results from the 243 compulsory-school-age child officially being employed to serve as 244 a page at the State Capitol for the Mississippi House of 245 Representatives or Senate.
- (5) Any parent, guardian or custodian of a compulsory-school-age child subject to this section who refuses or willfully fails to perform any of the duties imposed upon him or her under this section or who intentionally falsifies any

250	information required to be contained in a certificate of
251	enrollment, shall be guilty of contributing to the neglect of a
252	child and, upon conviction, shall be punished in accordance with
253	Section 97-5-39.

Upon prosecution of a parent, guardian or custodian of a compulsory-school-age child for violation of this section, the presentation of evidence by the prosecutor that shows that the child has not been enrolled in school within eighteen (18) calendar days after the first day of the school year of the public school which the child is eligible to attend, or that the child has accumulated twelve (12) unlawful absences during the school year at the public school in which the child has been enrolled, shall establish a prima facie case that the child's parent, quardian or custodian is responsible for the absences and has refused or willfully failed to perform the duties imposed upon him or her under this section. However, no proceedings under this section shall be brought against a parent, quardian or custodian of a compulsory-school-age child unless the school attendance officer has contacted promptly the home of the child and has provided written notice to the parent, quardian or custodian of the requirement for the child's enrollment or attendance.

(6) If a compulsory-school-age child has not been enrolled in a school within fifteen (15) calendar days after the first day of the school year of the school which the child is eligible to attend or the child has accumulated five (5) unlawful absences

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270

271

272

273

275 during the school year of the public school in which the child is 276 enrolled, the school district superintendent, or his designee, 277 shall report, within two (2) school days or within five (5) 278 calendar days, whichever is less, the absences to the school 279 attendance officer. The State Department of Education shall 280 prescribe a uniform method for schools to utilize in reporting the 281 unlawful absences to the school attendance officer. The 282 superintendent, or his designee, also shall report any student 283 suspensions or student expulsions to the school attendance officer 284 when they occur.

285 When a school attendance officer has made all attempts 286 to secure enrollment and/or attendance of a compulsory-school-age 287 child and is unable to effect the enrollment and/or attendance, 288 the attendance officer shall file a petition with the youth court under Section 43-21-451 or shall file a petition in a court of 289 290 competent jurisdiction as it pertains to parent or child. 291 Sheriffs, deputy sheriffs and municipal law enforcement officers 292 shall be fully authorized to investigate all cases of 293 nonattendance and unlawful absences by compulsory-school-age 294 children, and shall be authorized to file a petition with the 295 youth court under Section 43-21-451 or file a petition or 296 information in the court of competent jurisdiction as it pertains 297 to parent or child for violation of this section. The youth court 298 shall expedite a hearing to make an appropriate adjudication and a disposition to ensure compliance with the Compulsory School 299

- Attendance Law, and may order the child to enroll or re-enroll in school. The superintendent of the school district to which the child is ordered may assign, in his discretion, the child to the alternative school program of the school established pursuant to Section 37-13-92.
- 305 (8) The State Board of Education shall adopt rules and
  306 regulations for the purpose of reprimanding any school
  307 superintendents who fail to timely report unexcused absences under
  308 the provisions of this section.
- 309 Notwithstanding any provision or implication herein to 310 the contrary, it is not the intention of this section to impair 311 the primary right and the obligation of the parent or parents, or 312 person or persons in loco parentis to a child, to choose the proper education and training for such child, and nothing in this 313 314 section shall ever be construed to grant, by implication or 315 otherwise, to the State of Mississippi, any of its officers, 316 agencies or subdivisions any right or authority to control, 317 manage, supervise or make any suggestion as to the control, 318 management or supervision of any private or parochial school or 319 institution for the education or training of children, of any kind 320 whatsoever that is not a public school according to the laws of 321 this state; and this section shall never be construed so as to 322 grant, by implication or otherwise, any right or authority to any 323 state agency or other entity to control, manage, supervise, provide for or affect the operation, management, program, 324

325 curriculum, admissions policy or discipline of any such s	school	or
---	--------	----

- 326 home instruction program.
- 327 **SECTION 4.** This act shall take effect and be in force from
- 328 and after July 1, 2023.

