By: Representatives Rosebud, Anthony, Carpenter, Reynolds, Stamps

To: Conservation and Water Resources

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1213

- 1 AN ACT TO AMEND SECTION 49-2-131, MISSISSIPPI CODE OF 1972, 2 TO PROVIDE THAT IN AWARDING GRANTS IN SECOND AND SUBSEQUENT ROUNDS UNDER MUNICIPALITY AND COUNTY WATER INFRASTRUCTURE GRANT PROGRAM, THE DEPARTMENT OF ENVIRONMENTAL QUALITY SHALL GIVE PRIORITY TO 5 ELIGIBLE APPLICANTS THAT DID NOT RECEIVE FUNDING IN THEIR FIRST ROUND GRANTS TO IMPLEMENT NECESSARY REPAIRS TO THEIR EXISTING 7 WATER AND/OR SEWER SYSTEMS; TO AMEND SECTION 41-3-16.1, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT CERTAIN ENTITIES ARE 8 ELIGIBLE TO PARTICIPATE IN THE ARPA RURAL WATER ASSOCIATIONS 9 10 INFRASTRUCTURE GRANT PROGRAM; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
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- 12 **SECTION 1.** Section 49-2-131, Mississippi Code of 1972, is
- 13 amended as follows:
- 49-2-131. (1) This section shall be known and may be cited 14
- 15 as the "Mississippi Municipality and County Water Infrastructure
- Grant Program Act of 2022." 16
- 17 (2)There is * * * established within the Mississippi
- Department of Environmental Quality the Mississippi Municipality 18
- and County Water Infrastructure (MCWI) Grant Program under which 19
- 20 municipalities, counties and certain public utilities not
- 21 regulated by the Public Service Commission may apply for

22 reimbursable grants to make necessary investments in water,

- 23 wastewater, and stormwater infrastructure to be funded by the
- 24 Legislature utilizing Coronavirus State Fiscal Recovery Funds made
- 25 available under the federal American Rescue Plan Act of 2021
- 26 (ARPA). * * *
- 27 (3) For purposes of this section, unless the context
- 28 requires otherwise, the following terms shall have the meanings
- 29 ascribed herein:
- 30 (a) "MCWI Grant Program" means the Mississippi
- 31 Municipality and County Water Infrastructure Grant Program.
- 32 (b) "ARPA" means the federal American Rescue Plan Act
- 33 of 2021, Public Law 117-2, which amends Title VI of the Social
- 34 Security Act.
- 35 (c) "State Recovery Funds" means Coronavirus State
- 36 Fiscal Recovery Funds awarded through Section 602 of Title VI of
- 37 the Social Security Act amended by Section 9901 of the federal
- 38 American Rescue Plan Act of 2021, Public Law 117-2.
- 39 (d) "Local Recovery Funds" means Coronavirus Local
- 40 Fiscal Recovery Funds awarded through Section 603 of Title VI of
- 41 the Social Security Act amended by Section 9901 of the federal
- 42 American Rescue Plan Act of 2021, Public Law 117-2.
- (e) "Department" means the Department of Environmental
- 44 Quality.
- 45 (f) "Professional fees" means fees for the services of
- 46 attorneys and engineering, surveying, and environmental studies.

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- 48 defined in an application that (i) complies with all requirements
- 49 of ARPA, and (ii) is eligible for a grant award under this
- 50 section.
- 51 (4) (a) On or before July 1, 2022, the Department of
- 52 Environmental Quality shall promulgate rules and regulations
- 53 necessary to administer the MCWI Grant Program prescribed under
- 54 this section, including application procedures and deadlines. The
- 55 department is exempt from compliance with the Mississippi
- 56 Administrative Procedures Law in fulfilling the requirements of
- 57 this section.
- 58 (b) The Department of Health shall advise the
- 59 Mississippi Department of Environmental Quality regarding all such
- 60 rules and regulations as related to the federal Safe Drinking
- 61 Water Act.
- 62 (5) Funding under the MCWI Grant Program shall be allocated
- 63 to projects certified by the Mississippi Department of
- 64 Environmental Quality as eligible for federal funding, including,
- 65 but not be limited to, the following:
- 66 (a) Construction of publicly owned treatment works;
- 67 (b) Projects pursuant to the implementation of a
- 68 nonpoint source pollution management program established under the
- 69 Clean Water Act (CWA);
- 70 (c) Decentralized wastewater treatment systems that
- 71 treat municipal wastewater or domestic sewage;

72 (d)	Management	and	treatment	of	stormwater	or
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- 73 subsurface drainage water;
- 74 (e) Water conservation, efficiency, or reuse measures;
- 75 (f) Development and implementation of a conservation
- 76 and management plan under the CWA;
- 77 (g) Watershed projects meeting the criteria set forth
- 78 in the CWA;
- 79 (h) Energy consumption reduction for publicly owned
- 80 treatment works;
- 81 (i) Reuse or recycling of wastewater, stormwater, or
- 82 subsurface drainage water;
- 83 (j) Facilities to improve drinking water quality;
- 84 (k) Transmission and distribution, including
- 85 improvements of water pressure or prevention of contamination in
- 86 infrastructure and lead service line replacements;
- 87 (1) New sources to replace contaminated drinking water
- 88 or increase drought resilience, including aguifer storage and
- 89 recovery system for water storage;
- 90 (m) Storage of drinking water, such as to prevent
- 91 contaminants or equalize water demands;
- 92 (n) Purchase of water systems and interconnection of
- 93 systems;
- 94 (o) New community water systems;

95	p)	Culvert	repair,	resizing,	and	removal,	replacement
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- 96 of storm sewers, and additional types of stormwater
- 97 infrastructure;
- 98 (q) Dam and reservoir rehabilitation, if the primary
- 99 purpose of dam or reservoir is for drinking water supply and
- 100 project is necessary for the provision of drinking water;
- 101 (r) Broad set of lead remediation projects eligible
- 102 under EPA grant programs authorized by the Water Infrastructure
- 103 Improvements for the Nation (WIIN) Act; and
- 104 (s) Any eligible drinking water, wastewater or
- 105 stormwater project through ARPA guidelines, guidance, rules,
- 106 regulations and other criteria, as may be amended from time to
- 107 time, by the United States Department of the Treasury.
- 108 (6) The governing authority of a municipality, county or
- 109 public utility that is not regulated by the Public Service
- 110 Commission may submit an application for grant funds under this
- 111 section if the applicant is an operator-member of Mississippi 811,
- 112 Inc., as defined in Section 77-13-3. Applicants shall certify to
- 113 the department that each expenditure of the funds awarded to them
- 114 under this section is in compliance with ARPA quidelines,
- 115 guidance, rules, regulations and other criteria, as may be amended
- 116 from time to time, by the United States Department of the Treasury
- 117 regarding the use of monies from the State Coronavirus State
- 118 Fiscal Recovery Funds. Subsequent submissions will be due by the
- 119 dates established by the department.

121	submitted at such time, be in such form, and contain such
122	information as the department prescribes. For counties that seek
123	to apply for such grant, the county engineer, on behalf of the
124	county board of supervisors, shall submit the application for the
125	grant. Each application for grant funds shall include the
126	following at a minimum: (a) applicant contact information; (b)
127	project description and type of project; (c) project map; (d)
128	estimate of population affected by the project; (e) disadvantaged
129	community criteria (population, median household income,
130	unemployment, current water/sewer rates); (f) estimated project
131	cost; * * * (* * \underline{g}) estimated project schedule and readiness to
132	proceed; (* * * \underline{h}) engineering services agreement; (* * \underline{h})
133	engineering reports; and (* * $\frac{1}{2}$) information about status of
134	obtaining any required permits.
135	(8) The department must apply a system for use in ranking
136	the grant applications received. When applying the ranking
137	system, the department shall apply a greater weight to projects
138	that have approved engineering/design, plans and permits if the
139	department has deemed the project is ready to begin construction
140	within six (6) months. Projects that are included on the
141	municipal or county engineer's approved list and provide
142	applicable supporting documentation shall receive additional
143	consideration awarded to the application. The ranking system
144	shall include the following factors, at a minimum: (a) the

(7) An application for a grant under this section shall be

145 environmental impact of the proposed project; (b) the proposed 146 project's ability to address noncompliance with state/federal requirements; (c) the extent to which the project promotes 147 economic development; (d) the number of people served by the 148 149 project and the number of communities the project serves; (e) 150 impacts of the proposed project on disadvantaged/overburdened 151 communities; (f) the grant applicant's prior efforts to secure 152 funding to address the proposed project's objectives; (g) the 153 grant applicant's proposed contribution of other funds or in-kind cost-sharing to the proposed project; (h) the grant applicant's 154 155 long-term plans for the financial and physical operation and 156 maintenance of the project; (i) the grant applicant's capacity to 157 initiate construction in a timely manner and complete the proposed project by the deadline specified by the United States Department 158 of Treasury rules for ARPA funds; (j) the extent to which the 159 160 project benefits multiple political subdivisions in a regional 161 manner; (k) the project's ability to enhance public service 162 infrastructure, including transportation and emergency access; and 163 (1) any other factors as determined by the department. 164

(9) The grant program shall include a specific emphasis on addressing the needs of an economically disadvantaged community, including providing safe, reliable drinking water in areas that lack infrastructure, providing sewage treatment capacity in unsewered areas and providing regional development of infrastructure to serve multiple communities.

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1.70	(10) Applications shall be reviewed and scored as they are
171	received. The Mississippi Department of Environmental Quality
172	shall certify whether each project submitted is a "necessary
173	investment" in water, wastewater, or stormwater infrastructure as
174	defined in the American Rescue Plan Act and all applicable
175	guidance issued by the United States Department of the Treasury.
176	The Department of Environmental Quality shall review the lists of
177	recommended water infrastructure projects and issue its list of
178	recommended projects to the Mississippi Department of Health for
179	its advice. Grant agreements shall be executed between the
180	recipient and the Mississippi Department of Environmental Quality.
181	All final awards shall be determined at the discretion of the
182	executive director of the department. Any funds awarded to the
183	City of Jackson under this section shall be deposited in the
184	Capital City Water/Sewer Projects Fund of the State Treasury.
185	Funds shall be obligated to a grantee upon the execution of a
186	grant agreement between the department and the approved applicant.
187	Funds shall be made available to a grantee when the department
188	obtains the necessary support for reimbursement. The department
189	is authorized to conduct additional rounds of grants as needed;
190	however, in the first round no more than forty percent (40%) of
191	the total funds appropriated for each grant program may be awarded
192	by the department, and the remaining funds may be awarded in the
193	second or subsequent rounds which shall occur no later than six
194	(6) months from the previous round. To ensure equitable treatment

195	between the categories of projects, no less than twenty percent
196	(20%) awarded under this section shall be allocated to each of the
197	three (3) categories of drinking water projects, wastewater
198	projects and stormwater projects. In second or subsequent rounds,
199	any funds not requested may be allocated to any category. $\underline{\text{In}}$
200	awarding grants in second and subsequent rounds, the department
201	shall give priority to eligible applicants that did not receive
202	funding in their first round grants to implement necessary repairs
203	to their existing water and/or sewer systems, as documented by the
204	applicant in its application.

- (11) Grant funds shall be used prospectively; however, grant funds may be used to reimburse expenses incurred before the enactment of this program if the costs are adequately documented and comply with applicable ARPA guidelines. An applicant must agree to obtain all necessary state and federal permits and follow all state bidding and contracting laws and fiscally sound practices in the administration of the funds.
- (12) (a) Monies must be disbursed under this section in
 compliance with the guidelines, guidance, rules, regulations or
 other criteria, as may be amended from time to time, of the United
 States Department of the Treasury regarding the use of monies from
 the Coronavirus State Fiscal Recovery Fund, established by the
 American Rescue Plan of 2021.
- 218 (b) The use of funds allocated under this program shall
 219 be subject to audit by the United States Department of the

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220 Treasury's Office of Inspector General and the Mississippi Office 221 of the State Auditor. Each person receiving funds under these 222 programs found to be fully or partially noncompliant with the 223 requirements in this section shall return to the state all or a 224

portion of the funds received.

225 The department shall submit to the Lieutenant Governor, 226 Speaker of the House, House and Senate Appropriations Chairmen, 227 and the Legislative Budget Office quarterly reports and annual 228 reports that are due by the dates established in the Compliance and Reporting Guidance by the United States Department of 229 230 Treasury. The reports shall contain the applications received, 231 the score of the applications, the amount of grant funds awarded 232 to each applicant, the amount of grant funds expended by each

applicant, and status of each applicant's project.

(14) Grant funds shall be available under this section through December 31, 2026, or on the date of the fund expenditure deadline provided by the federal government, whichever occurs later. Each grant recipient shall certify for any project for which a grant is awarded that if the project is not completed by December 31, 2026, and the United States Congress does not enact an extension of the deadline on the availability of ARPA funds, then the grant recipient will complete the project through other funds.

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243	(15) The Mississippi Department of Environmental Quality ma	У
244	retain an amount not to exceed five percent (5%) of the total	
245	funds allocated to the program to defray administrative costs.	

- 246 (16) The department shall be exempt from provisions of the
 247 Public Procurement Review Board for any requirements of personal
 248 or professional service contracts or the pre-approval of the
 249 solicitation for such contracts used in the execution of its
 250 responsibilities under this section. This subsection shall stand
 251 repealed on January 1, 2026.
- 252 (17) The provisions of this section shall stand repealed on 253 January 1, 2027.
- SECTION 2. Section 41-3-16.1, Mississippi Code of 1972, is amended as follows:
- 256 The State Department of Health (department) 41-3-16.1. (1) 257 shall establish a grant program to be known as the ARPA Rural 258 Water Associations Infrastructure Grant Program (program) to 259 assist rural water associations and any entity operating as a 260 rural water association, regardless of whether the entity was user 261 created or organized not for profit or has been granted tax exempt 262 status under state or federal law or is known as a district, in 263 the construction of eligible drinking water infrastructure 264 projects as provided in the Final Rule for the Coronavirus State 265 and Local Fiscal Recovery Funds as established by the federal

American Rescue Plan Act (ARPA).

- 267 The program shall be funded from appropriations by the 268 Legislature to the department from the Coronavirus State Fiscal 269 Recovery Fund, and the department shall expend all such funds for 270 the purposes provided in subsection (1) of this section. It is 271 the intent of the Legislature that, in the first fiscal year after 272 April 25, 2022, twenty percent (20%) of the funds appropriated to 273 the department for the program be obligated to projects that have 274 completed plans and specifications, acquired all necessary land 275 and/or easements, and are ready to proceed to construction.
- 276 (3) The department shall obligate the funds by the deadline 277 set by the rules and guidelines of the United States Department of 278 the Treasury and will adhere to the Treasury's rules and 279 guidelines for reporting and monitoring projects funded through 280 ARPA.
 - (4) The department shall develop a system for use in ranking the grant applications received. The ranking system shall include the following factors, at a minimum: (a) the environmental impact of the proposed project; (b) the proposed project's ability to address noncompliance with state/federal requirements; (c) the extent to which the project promotes economic development; (d) the number of people served by the project (both new and existing users); (e) impacts of the proposed project on disadvantaged/overburdened communities; (f) the grant applicant's prior efforts to secure funding to address the proposed project's objectives; (g) the grant applicant's proposed contribution of other funds or

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- in-kind cost-sharing to the proposed project; (h) the grant
 applicant's long-term plans for the financial and physical
 operation and maintenance of the project; and (i) the grant
 applicant's capacity to initiate construction in a timely manner
 and complete the proposed project by the deadline specified by
 rules and guidelines of the United States Department of the
 Treasury for ARPA funds.
- 299 (5) Except as otherwise provided in this subsection (5), an
 300 application for a grant under this section shall be submitted at
 301 such time, be in such form, and contain such information as the
 302 department prescribes. For counties that seek to apply for such a
 303 grant, the county engineer, on behalf of the county board of
 304 supervisors, shall submit the application for the grant.
- 305 Upon the approval of an application for a grant under 306 this section, the department shall enter into a project grant 307 agreement with each grantee to establish the terms of the grant 308 for the project, including the amount of the grant. The maximum 309 amount of funds that may be provided to any rural water 310 association or other eligible entity from all grants under the 311 program is Two Million Five Hundred Thousand Dollars 312 (\$2,500,000.00).
- 313 (7) The department shall have all powers necessary to 314 implement and administer the program. Of the funds appropriated 315 to the department for the program, not more than five percent (5%)

316	may be	used	рÀ	the	department	to	cover	the	department's	costs	of
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- 318 (8) In carrying out its responsibilities under the program,
 319 for any contract under the purview of the Public Procurement
 320 Review Board (PPRB), the department shall be exempt from any
 321 requirement that the PPRB approve any personal or professional
 322 services contracts or pre-approve any solicitation of such
 323 contracts. This subsection shall stand repealed on July 1, 2026.
- (9) The department shall submit an annual report regarding
 the program no later than December 31 of each year to the
 Lieutenant Governor, the Speaker of the House, and the Chairmen of
 the Senate and House Appropriations Committees.
- 328 **SECTION 3.** This act shall take effect and be in force from 329 and after its passage.